Hearing Date and Time: March 3, 2011 at 9:45 a.m. (ET)

UNITED STATES BANKRUPTCY COURT SOUTHERN DISTRICT OF NEW YORK

In re:)	Chapter 11
MOTORS LIQUIDATION COMPANY,)	Case No. 09-50026 (REG)
f/k/a/ GENERAL MOTORS CORP.,)	Jointly Administered
Debtor.)	

UNITED STATES' STATEMENT IN SUPPORT OF ENVIRONMENTAL PROVISIONS OF DEBTORS' PLAN OF LIQUIDATION, RESPONSE TO PUBLIC COMMENT AND JOINDER IN DEBTORS' REQUEST FOR APPROVAL OF THE ENVIRONMENTAL RESPONSE TRUST CONSENT DECREE AND SETTLEMENT AGREEMENT AMONG DEBTORS, THE ENVIRONMENTAL RESPONSE TRUST ADMINISTRATIVE TRUSTEE, THE UNITED STATES, CERTAIN STATES AND STATE ENVIRONMENTAL AGENCIES, AND THE ST. REGIS MOHAWK TRIBE INCORPORATED IN DEBTORS' PLAN

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I. PRELIMINARY STATEMENT

The United States, on behalf of the United States Environmental Protection Agency ("U.S. EPA") and the United States Department of the Treasury ("U.S. Treasury") (collectively, the "United States"), hereby submits this statement in support of the environmental provisions of the Proposed Plan of Liquidation ("Plan"), responds to public comments received in connection with the proposed Environmental Response Trust Consent Decree and Settlement Agreement (the "ERT Settlement Agreement" or "Agreement") lodged with the United States Bankruptcy Court for the Southern District of New York (the "Court") on October 20, 2010, and respectfully joins Motors Liquidation Company ("MLC"), formerly known as General Motors Corp. ("Old GM"), Remediation and Liability Management Company, Inc. ("**REALM**"), and Environmental Corporate Remediation Company, Inc. ("**ENCORE**") (collectively, "**Debtors**") in their request for the Court's approval of the ERT Settlement Agreement, which is incorporated into Debtors' Plan. The proposed ERT Settlement Agreement resolves environmental liabilities of the Debtors asserted by the United States on behalf of U.S. EPA, as well as certain environmental liabilities asserted by 14 states or state agencies and the Tribe (collectively, the "Governmental Environmental Claimants") under, inter alia, the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended ("CERCLA"), 42 U.S.C. §§ 9601–9675, and the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. §§ 6901–6992, in connection with 89 real properties located in 14 states.

Under the ERT Settlement Agreement, Debtors will transfer title of Debtor-owned real properties (the "Owned Properties") to an Environmental Response Trust (the "Trust"), which

A copy of the ERT Settlement Agreement containing the signatures of all parties except the Saint Regis Mohawk Tribe (the "Tribe"), was attached to the Notice of Lodging filed with the Court on October 20, 2010. Docket No. 7452 (hereinafter cited to as "**SA**"). The Tribe submitted its signature to the ERT Settlement Agreement to the Court on October 21, 2010.

will fund cleanup of those properties, certain adjacent real properties, and one recently sold real property, and help to return the properties to beneficial use. On the effective date of the Plan, which will also be the effective date of the ERT Settlement Agreement (the "Effective Date"), Debtors will provide approximately \$509 million in cash to the Trust to fund cleanup activities, subject to certain funding adjustments provided for under the Agreement. Debtors will also transfer additional non-cash assets to the Trust together with at least \$142 million in cash, subject to certain funding adjustments provided for under the Agreement, to fund the administrative costs of the Trust.

In order to become effective, the proposed ERT Settlement Agreement must be approved by the Court based on the fairness and reasonableness of the proposed Agreement and its consistency with environmental law. Notice of the settlement was published in the Federal Register on October 28, 2010, 75 Fed. Reg. 66,390 (the "Federal Register Notice"). A corrected Federal Register Notice was published on November 4, 2010, 75 Fed. Reg. 68,001, clarifying that two of the real properties to be transferred to the Trust previously identified as located in Michigan are, in fact, located in Missouri. The United States received four public comments on the proposed ERT Settlement Agreement during the comment period that expired on November 27, 2010. In response to a request received from Onondaga County, New York, the United States also agreed to accept additional public comments on the proposed ERT Settlement Agreement at a public meeting held in Syracuse, New York, on December 15, 2010.

Under the terms of the ERT Settlement Agreement, certain expenditures by the Debtors prior to the Effective Date to clean up the real properties covered by the Trust will be credited to the remedial funding accounts for the respective properties and, therefore, result in Trust funding adjustments. *See* SA ¶¶ 36-37.

Debtors' will seek approval of the ERT Settlement Agreement under bankruptcy law in connection with the proceedings relating to Debtors' request for the Court's approval of their proposed Amended Joint Chapter 11 Plan.

After reviewing all comments received, the United States has determined that the proposed ERT Settlement Agreement is fair, reasonable, and consistent with environmental law. The settlement memorialized in the proposed ERT Settlement Agreement was reached after lengthy negotiations of its terms among sophisticated counsel. In addition, the parties weighed the merits, costs, risks and delays that litigation would entail against the value of settlement.

The function of the Court in reviewing such motions is not to substitute its judgment for that of the parties to the proposed ERT Settlement Agreement, but to confirm that the terms of the proposed ERT Settlement Agreement are "fair and adequate and are not unlawful, unreasonable, or against public policy." *United States v. Hooker Chem. & Plastics Corp.*, 540 F. Supp. 1067, 1072 (W.D.N.Y. 1982), *aff'd*, 749 F.2d 968 (2d Cir. 1984). The Court should also confirm that the ERT Settlement Agreement is consistent with CERCLA's goals. *United States v. Akzo Coatings of Am., Inc.*, 949 F.2d 1409, 1426 (6th Cir. 1991). In conducting its review, the Court should be deferential to the United States' determination that the settlement is in the public's interest. *Id.* Accordingly, for the reasons set forth herein, the United States respectfully requests that this Court approve and enter as a final judgment the proposed ERT Settlement Agreement lodged with this Court on October 20, 2010.⁴

II. GENERAL STATUTORY/FACTUAL BACKGROUND

The environmental liabilities that are resolved by the ERT Settlement Agreement derive primarily from two federal statutes and their state counterparts. The first of these, CERCLA, is generally directed at cleaning up sites contaminated with hazardous substances as a result of releases of such substances into the environment. The second, RCRA, in part addresses cleanup of hazardous constituents and hazardous wastes at operating facilities, as well as any migration

Approval of the ERT Settlement Agreement under environmental law is a condition precedent to the effective date of the Plan. *See* Debtors' Amended Joint Chapter 11 Plan of Liquidation, (Dec. 7, 2010), at §§ 6.4(a), 9.2 [Docket No. 8015].

of hazardous constituents from such facilities, resulting from the generation, treatment, storage, disposal, or transport of hazardous wastes.

A. Statutory Background

1. CERCLA

CERCLA was enacted to provide a framework for cleanup of the nation's worst hazardous waste sites. The primary goal of CERCLA is to protect and preserve public health and the environment from the effects of releases or threatened releases of hazardous substances to the environment. *See* 42 U.S.C. § 9601(24); *Voluntary Purchasing Grps, Inc. v. Reilly*, 889 F.2d 1380, 1386-87 (5th Cir. 1989); *O'Neil v. Picillo*, 682 F. Supp. 706, 726 (D.R.I. 1988), *aff'd*, 883 F.2d 176 (1st Cir. 1989); *Dedham Water Co. v. Cumberland Farms Dairy, Inc.*, 805 F.2d 1074, 1081 (1st Cir. 1986); *New York v. Shore Realty Corp.*, 759 F.2d 1032, 1040, n.7 (2d Cir. 1985).

CERCLA also created a Hazardous Substance Superfund, 42 U.S.C. § 9607, commonly known as the Superfund, to finance federal response actions undertaken pursuant to section 104(a) of CERCLA, 42 U.S.C. § 9604(a). Although CERCLA authorizes cleanup of sites contaminated with hazardous substances using money provided by the Superfund, the Superfund is a limited source of funding intended for use only when responsible parties are not available to conduct or finance a site's cleanup. *See* S. Rep. No. 96-848, 96th Cong., 2d Sess. at 17-18 (1980), *reprinted in* 1 Sen. Comm. on Env't & Pub. Works, Legislative History of CERCLA 305, 324-25 (1983). The Superfund cannot finance cleanup of all of the many contaminated sites nationwide, so replenishment of expended Superfund monies is crucial to the continuing availability of funds for future cleanups. Thus, the United States is tasked with seeking to ensure that potentially responsible parties ("PRPs") perform site cleanups or, when Superfund monies

are expended by the federal government in response to a release or threatened release of hazardous substances, that those monies are recovered from PRPs through the liability scheme set forth in section 107 of CERCLA. *See B.F. Goodrich Co. v. Murtha*, 958 F.2d 1192, 1197-98 (2d Cir. 1992) (explaining that one statutory purpose of CERCLA is to hold responsible parties liable for the costs of the cleanup).

Section 107(a) of CERCLA, 42 U.S.C. § 9607(a), permits the United States to recover its costs of responding to releases of hazardous substances from PRPs. Pursuant to section 107(a), PRPs include the owners and operators of Superfund sites at the time of the disposal of hazardous substances at the sites, the current owners and operators of Superfund sites, as well as the generators and transporters of hazardous substances sent to Superfund sites. *See United States v. Alcan Aluminum Corp.*, 990 F.2d 711, 722 (2d Cir. 1993) (describing potential liability for generating hazardous wastes found at a Superfund site); *O'Neil*, 883 F.2d at 178 (distinguishing waste generators from waste transporters); *United States v. Monsanto*, 858 F.2d 160, 168-171 (4th Cir. 1988) (laying out the distinction between owner liability and generator liability).

Section 104(a) and (b) of CERCLA, 42 U.S.C. § 9604(a)-(b), authorizes the U.S. EPA to use Superfund monies to investigate the nature and extent of hazardous substance releases from contaminated sites and to clean up those sites. Moreover, pursuant to section 104,106, and 122 of CERCLA, the U.S. EPA may also issue administrative orders to PRPs that require them to clean up sites, may seek injunctive relief through a civil action to secure such relief, or may seek to reach agreements with PRPs through which one or more PRPs agree to perform the necessary cleanup of sites. *See* 42 U.S.C. §§ 9604, 9606, and 9622.

Having created the liability system and enforcement tools to allow the U.S. EPA to

pursue responsible parties for Superfund cleanups, Congress expressed a strong preference that the United States settle with responsible parties in order to avoid spending resources on litigation rather than on cleanup. 42 U.S.C. § 9622(a). CERCLA encourages settlements, *inter alia*, by providing parties who settle with the United States protection from contribution claims for matters addressed in the settlement. 42 U.S.C. § 9613(f)(2). This provision was designed to provide settling parties "with a measure of finality in return for their willingness to settle".

2. RCRA

RCRA regulates generators and transporters of hazardous wastes and owners and operators of facilities that manage, treat, store, or dispose of hazardous wastes. Pursuant to 42 U.S.C. § 6926(b), EPA has authorized certain states to administer portions of the RCRA hazardous waste management programs. The United States retains the authority to enforce an authorized State's regulations as well as the federal portion of the program still being administered by the United States. 42 U.S.C. § 6928.

RCRA regulations impose obligations on the owners and operators of hazardous waste generation, treatment, storage, disposal, and/or transportation facilities regarding the manner in which solid and hazardous wastes are dealt with. *See* 42 U.S.C. §§ 6921-6925; 40 C.F.R. Parts 260-279. In addition, owners and operators of hazardous waste treatment, storage, or disposal facilities must obtain either a permit or "interim status" in order to operate legally. 42 U.S.C. §

See also United States v. DiBiase, 45 F.3d 541, 545-46 (1st Cir. 1995); United States v. Alcan Aluminum, Inc., 25 F.3d 1174, 1184 (3d Cir. 1994); In re Cuyahoga Equip. Corp., 980 F.2d 110 (2d Cir. 1992) (citing City of New York v. Exxon Corp., 697 F. Supp. 677, 693 (S.D.N.Y. 1988)); Akzo Coatings, 949 F.2d at 1436; United States v. Cannons Engineering Corp., 899 F.2d 79, 92 (1st Cir. 1990); H.R. Rep. No. 99-253, pt. 1, at 80 (1985), reprinted in 1986 U.S.C.C.A.N. 2862.

⁶ Cannons Eng'g, 899 F.2d at 92; see also United Techs. Corp. v. Browning-Ferris Indus., Inc., 33 F.3d 96, 103 (1st Cir. 1994), cert. denied, 115 S. Ct. 1176 (1995); O'Neil, 883 F.2d at 178-79); H.R. Rep. No. 99-253, pt. 1, at 80 (1985), reprinted in 1986 U.S. C.C.A.N. 2862.

6925. Under RCRA, the United States and authorized states have the authority to order the owner or operator of a permitted or interim status facility to conduct closure, corrective action, or other response measures as necessary to protect human health and the environment. *See* 42 U.S.C. §§ 6924(u) and (v), 6928(h). Where the U.S. EPA determines that handling, storage, treatment, transportation, or disposal of solid or hazardous waste may present an imminent and substantial endangerment to health or the environment, it can also issue a cleanup order or seek injunctive relief against any person who has contributed or is contributing to the handling, storage, treatment, transportation, or disposal of solid or hazardous waste anywhere that such solid or hazardous waste is located. 42 U.S.C. § 6973(a).

B. Procedural Background

1. Old GM's Chapter 11 Petition and U.S. Treasury's Debtor in Possession Loan

On June 1, 2009, Old GM and three wholly-owned direct or indirect subsidiaries filed voluntary petitions for relief under chapter 11 of the Bankruptcy Code, and on October 9, 2009, REALM and ENCORE each also filed voluntary chapter 11 petitions. The Debtors' cases are being jointly administered in this Court. On June 1, 2009, Old GM also filed a motion to approve the sale of substantially all of its assets pursuant to 11 U.S.C. § 363. As part of the sale of assets, Old GM excluded from the sale certain real property and personalty it owned, including the Owned Properties and the other non-cash assets to be transferred to the Trust under the Agreement. On July 5, 2009, the Bankruptcy Court approved the sale of assets to NGMCO, Inc. (a/k/a Newco), now known as General Motors Company ("New GM"). Following the sale of assets, Old GM was renamed MLC, and it has continued to own and manage the real property assets excluded from the sale to New GM.

In order to allow, among other things, the orderly winding down of MLC's affairs, U.S.

Treasury and Export Development Canada ("EDC") granted MLC a loan in the amount of \$950 million under a debtor-in-possession agreement, which became effective on June 25, 2009, when the Bankruptcy Court entered a "Final Order Pursuant to Bankruptcy Code Sections 105(a), 361, 362, 364 and 507 and Bankruptcy Rules 2002, 4001 and 6004 (a) Approving a DIP Credit Facility and Authorizing the Debtors to Obtain Post-Petition Financing Pursuant Thereto, (b) Granting related Liens and Super-Priority Status, (c) Authorizing the Use of Cash Collateral and (d) Granting Adequate Protection to Certain Pre-Petition Secured Parties" (the "DIP Order"). On July 5, 2009, U.S. Treasury and EDC increased their loan to MLC from \$950 million to \$1.175 billion (the "DIP Loan"), and the Bankruptcy Court amended its June 25, 2009 Order accordingly by entering an "Order Pursuant to Bankruptcy Code Sections 105(a), 361, 362, 363, 364 and 507 and Bankruptcy Rules 2002, 4001 and 6004 (a) Approving Amendment to DIP Credit Facility to Provide for Debtors' Post-Petition Wind-Down Financing" (the "Amended DIP Order"). Under the terms of the DIP Loan, the DIP Order, and the Amended DIP Order, U.S Treasury retained liens on Debtors' assets, including the cash provided to Debtors under the DIP Loan and all real properties and personalty owned by Debtors. Of the \$1.175 billion, a maximum of \$536 million was allocated for administrative environmental expenses. See Transcript of June 30, 2009 Sale Hearing, Testimony of Albert Koch, at 297-98.

2. <u>Proofs of Claims of the Governmental Environmental Entities</u>

On November 28, 2009, the United States timely filed duplicate copies of a proof of claim against MLC both in the Bankruptcy Court and directly with Debtors' claims agent, and the two copies of the identical proof of claim were assigned Nos. 67362 and 64064. On April 16, 2010, the United States also filed proofs of claim against REALM and ENCORE, which were assigned Nos. 70254 and 70255. The U.S. environmental proofs of claim protectively set forth,

inter alia, claims or causes of action for future work as well as past and/or future costs with respect to certain properties addressed by the ERT Settlement Agreement. In addition, the States that are parties to the ERT Settlement Agreement filed environmental proofs of claim setting forth similar claims with respect to properties addressed by the Agreement.⁷ The U.S. proof of claim alone referred to over one hundred sites.

3. Settlement Negotiations

Recognizing that the United States and the States were some of the largest creditors in the bankruptcy, and that it would be difficult for Debtors to achieve a plan of liquidation without reaching some settlements with the United States and the States with respect to the Owned Properties, certain adjacent real properties, and the one recently sold real property (collectively, the "**Properties**"), the United States, States and Debtors negotiated extensively for over one year to achieve this consensual Agreement and Plan.

C. The ERT Settlement Agreement⁸

1. <u>Cash Payments to the Trust</u>

Pursuant to the ERT Settlement Agreement and subject to the adjustments as provided in Paragraph 36 and 37 of the Agreement, the Debtors will make a payment to fund the Trust in the

The Saint Regis Mohawk Tribe (the "**Tribe**"), which is a party to the ERT Settlement Agreement, filed protective Proof of Claim No. 59086. The states that are parties to the ERT Settlement Agreement timely filed protective Proofs of Claim in the Bankruptcy Cases as follows: Nos. 48416 (Delaware); 44875 and 70228 (Illinois); 59181 (Indiana); 45638 (Kansas); 65349 (Massachusetts Department of Environmental Protection); 60528 and 70233 (Michigan Department of Natural Resources and Environment); 60897 and 70235 (Missouri); 44869 and 48352 (New Jersey); 50587 (New York); 50676 and 70234 (Ohio); and 44759 (Wisconsin) (collectively with the Tribe the "**States**"). These proofs of claim, *inter alia*, set forth claims and causes of action under environmental laws in connection with the Properties.

This memorandum of law contains an abbreviated summary of the terms and provisions of the ERT Settlement Agreement. If there is any conflict between the description of the settlement contained in this memorandum and the terms and provisions of the ERT Settlement Agreement, the terms and provisions of the ERT Settlement Agreement are controlling.

amount of no less than \$641,434,945, and separate payments will be made by sureties of Debtors to a Massachusetts expendable trust in the amount of \$786,944, and to an Illinois 807 trust fund in the amount of \$102,390. The cash paid to the Trust will be allocated as follows: (i) \$295,036,131 will be placed in a Minimum Estimated Property Funding Account that provides specific funding amounts for the environmental cleanup of each of the properties addressed in the ERT Settlement Agreement, if any, as set forth on Attachment A, Column 2 of the Agreement; (ii) \$52,065,197 will be placed in a Reserve Property Funding Account that provides specific funding amounts for each of the Properties in the event that the Minimum Estimate Property Funding is insufficient to complete the Property's cleanup, if any, as set forth on Attachment A, Column 3 of the Agreement; (iii) \$84,099,794 will be placed in a Long Term Operation, Monitoring and Maintenance Property Funding Account that provides specific funding amounts for each Property to pay for long-term operation, monitoring and maintenance activities, if any, as set forth in Attachment A, Column 4 of the Agreement; (iv) \$68,233,823 will be placed in a Cushion Funding Account and will be available to fund cleanup cost overruns at each of the Properties, if any, provided that certain criteria are met; (v) no less than \$102 million, subject to certain adjustments, will be placed in the Administrative Funding Account to pay for costs necessary for the administration of the ERT and the orderly wind-down of the Properties, including, but not limited to, administrative and personnel costs, including professional and legal fees, Property holding costs (security, utilities, maintenance, property taxes), Property marketing costs, and demolition costs unrelated to environmental actions; and (vi) \$40 million will be placed in the Administrative Funding Reserve Account to fund actual or projected shortfalls in the Administrative Funding Account that are identified prior to the third anniversary of the ERT Settlement Agreement's Effective Date. See SA ¶¶ 32-37.

2. Environmental Response Trust

The ERT Settlement Agreement provides a mechanism by which Debtors can fulfill their responsibility to comply with applicable non-bankruptcy law, see 28 U.S.C. § 959(b), to clean up the Properties and resolve Debtors' liability to the Governmental Environmental Claimants for administrative expense claims or injunctive relief. See In re Asarco, Findings of Fact and Conclusions of Law on Debtors' Motion for Order Approving Settlement of Environmental Claims ¶ 265, No. 05-21207 (Bankr. S.D. Tex. June 5, 2009) (approving environmental settlements providing for environmental response trusts because they "pave the way for confirmation of a plan that is not 'forbidden by law' and therefore unconfirmable'); In re Eagle-Picher Holdings, Inc., 345 B.R. 860, 861 (Bankr. S.D. Ohio 2006) (finding that a real property trust must be funded to comply with environmental law in order to meet requirement that plan not be forbidden by law).

As noted, under the ERT Settlement Agreement, an environmental response trust will be created into which the Owned Properties will be transferred. The Trust will clean up hazardous substances or hazardous waste at (i) the Owned Properties; (ii) any properties formerly owned by the Debtor but sold to private parties during the course of the ERT Settlement Agreement negotiations; and (iii) certain properties adjacent to Owned Properties, and will return the Properties to beneficial use. The Trust will be governed by the terms and conditions of the ERT Settlement Agreement and of the environmental response trust agreement that was annexed in substantially final form as Exhibit D to the ERT Settlement Agreement (the "Trust Agreement"). The Trust Agreement is expected to be executed and separately filed for the Court's approval prior to the approval hearing currently scheduled as part of the Plan confirmation proceedings on March 3, 2011. The ERT Settlement Agreement and ERT Trust

Agreement contemplate the Court's appointment of EPLET, LLC as the Trust's administrative trustee (the "ERT Trustee").

3. Properties Addressed by the ERT Settlement Agreement

The ERT Settlement Agreement acknowledges the Debtors' responsibility to meet their environmental obligations at the Owned Properties and, through the Trust, provides funding for the Owned Properties' environmental cleanup, if any, and their administration and anticipated return to beneficial use. In addition to the Owned Properties, the ERT Settlement Agreement also provides for the resolution of Debtors' liability at certain contaminated property parcels that are immediately adjacent to Owned Properties. These properties include a brook and lagoon adjacent to the Debtor-owned Framingham Landfill in Massachusetts (the "Framingham Brook and Lagoon"), and the Upper Ley Creek site, in Syracuse, New York, which includes the surface water, sediments, and groundwater as defined in the September 17, 1997 State of New York Order on Consent, Index # D-7-0001-97-06 and is bounded at its south side by the Debtorowned GM-IFG Syracuse Facility (the "IFG Facility") and as far downstream as the Route 11 Bridge ("Upper Ley Creek"). The Framingham Brook and Lagoon and Upper Ley Creek are two sites adjacent to Owned Properties which the parties believe are entitled to priority treatment in this bankruptcy based on their unique circumstances, including strong arguments for prioritization under bankruptcy law.⁹

Specifically, at the Framingham Brook and Lagoon and Upper Ley Creek sites (collectively, the "Adjacent Properties"): (i) the properties are immediately adjacent to properties that are owned by the Debtors; (ii) the contamination at these sites stems from the adjacent currently or formerly Debtor-owned properties; (iii) administrative or court orders compel Debtors at each of these sites to conduct environmental cleanup; and (iv) Debtors are

In addition, the Massena Property includes certain adjacent tribal lands.

essentially the sole PRPs in connection with the hazardous substances at issue. Accordingly, absent provision for the Adjacent Properties, they will either remain contaminated or the task of cleanup of the contaminated sites would likely fall to the state or federal governments.

Moreover, to ensure the efficient cleanup of adjacent parcels, adjacent properties were included in the ERT Settlement Agreement to require the Trust to complete their cleanup alongside the cleanup of the abutting Owned Properties.

Ley Creek is the focus of most of the public comments that the United States received regarding the ERT Settlement Agreement. Upper Ley Creek is part of the Onondaga Lake Superfund Site (the "Onondaga Site"), as are, among other areas, the IFG Facility and the PCB Dredging Site, the Town of Salina municipal landfill (the "Salina Landfill"), Lower Ley Creek, and the Onondaga Lake Bottom itself. Old Ley Creek Channel, a portion of former creek bed that became intermittent when the Creek was redirected upstream for flood control purposes, is another area of concern associated with the Site. Ley Creek, after passing the IFG Facility, eventually flows beneath the Route 11 Bridge into the portion of Ley Creek which is referred to by U.S. EPA for administrative purposes as Lower Ley Creek. The Lower Ley Creek portion of Ley Creek flows west (and downstream) through the Salina Landfill, past the mouth of Old Ley Creek Channel and ultimately discharges into Onondaga Lake. The ERT Settlement Agreement does not resolve MLC's environmental liabilities at any of the many other portions of the Onondaga Site other than the IFG Facility, the PCB Dredging Site and Upper Ley Creek. A detailed map showing all relevant portions of the Onondaga Site is attached hereto as Exhibit 1. Under the ERT Settlement Agreement, the PCB Dredging Site will receive \$488,981 in sitespecific minimum and reserve property funding for environmental cleanup and \$1,393,361 in funding for long term operation and maintenance activities; the IFG Facility will receive

\$12,299,701 in site-specific minimum and reserve property funding for environmental cleanup; Upper Ley Creek will receive \$8,548,471 in site-specific minimum and reserve property for environmental cleanup; and the IFG Facility will receive an additional \$10,273,640 for operation, monitoring, and maintenance activities. No commenter has disputed the adequacy of the funding provided under the ERT Settlement Agreement for the cleanup of the sites being resolved by the Agreement.

Finally, the ERT Settlement Agreement also covers Debtors' environmental liabilities at the GMNA Car property in Wilmington, Delaware (the "Wilmington Property"), which was owned by Debtors but sold to a private party while settlement negotiations between the Debtors, the United States and the remaining parties to the ERT Settlement Agreement were ongoing.

The purchaser of the Wilmington Property chose to have the Trust undertake certain cleanup activities. ¹⁰

4. Other Environmental Claims Not Resolved by the ERT Settlement Agreement

Certain environmental liabilities of the Debtors relating to the non-owned and Owned Properties are not resolved by the ERT Settlement Agreement, including (i) any general unsecured claim with respect to Lower Ley Creek, the Salina Landfill, the Old Ley Creek Channel and the Lake Bottom, which, as mentioned above, are non-owned areas affiliated with the Onondaga Site in the vicinity of the IFG Facility; (ii) any general unsecured claim for prepetition response costs with respect to any of the Owned Properties; and (iii) any general unsecured claim for damages or injury to, or destruction or loss of natural resources, and for the costs of any natural resource damage assessments. The ERT Settlement Agreement expressly

Another Debtor-owned facility, the Metal Fab property in West Mifflin, Pennsylvania, may also be purchased by a private party prior to the Effective Date. As of the date of this filing, however, the sale has not been completed and the Metal Fab property remains an Owned Property.

reserves these liabilities for separate resolution, and discussions with the Debtors regarding those liabilities are ongoing.

5. Covenants Not to Sue and Contribution Protection

Under Section VII of the ERT Settlement Agreement, the Debtors will receive covenants not to sue from the Governmental Environmental Claimants with respect to the Owned Properties as well as the Framingham Brook and Lagoon, Upper Ley Creek, and the Wilmington Property. Section VII of the ERT Settlement Agreement also provides reciprocal covenants not to sue from Debtors to the Governmental Environmental Claimants and the environmental response trust parties, the latter of which are defined to include the Trust, its administrative trustee, and the trustee's shareholders, officers, directors, consultants, agents, and other professionals or representatives engaged or employed by the Trust or trustee (collectively, the "Trust Protected Parties"). See SA ¶ 99. Under Section IX of the ERT Settlement Agreement, the Debtors and the Trust Protected Parties will also receive contribution protection for matters addressed by section 113(f)(2) of CERCLA, 42 U.S.C. § 9613(f)(2). *Id.* ¶ 105. 11

D. Public Comments and Objections

As set forth below, the United States received eleven oral comments and eight written comments, some of which were submitted at the December 15, 2010, public meeting held in Syracuse, New York. Most of the comments pertained to Ley Creek, which is a portion of the Onondaga Site and only partially included in the ERT Settlement Agreement. Generally speaking, the commenters felt that the Agreement should be expanded to also provide funding for other non-owned areas affiliated with the Onondaga Site, specifically Lower Ley Creek, the

In addition, the ERT Settlement Agreement reserves all rights of the United States with respect to any site that is not included among the sites addressed by the ERT Settlement Agreement other than claims or causes of action for migration of hazardous substances emanating from a site to the extent not reserved by the ERT Settlement Agreement.

Salina Landfill, the Old Ley Creek Channel and the Lake Bottom. Some of these commenters, including Onondaga County and the Town of Salina, which also objected to the ERT Settlement Agreement in their respective objections to the Debtors' Amended Chapter 11 Plan, are themselves PRPs at these other portions of the Onondaga Site.

1. Written Comments

a. Onondaga County

On November 24, 2010, Gordon J. Cuffy, County Attorney, submitted a written comment on behalf of Onondaga County, New York, attached hereto as Ex. 2 at US0004-18, requesting specific changes to the ERT Settlement Agreement because it "arbitrarily prescribes that Trust monies shall be used for the cleanup of Ley Creek in Onondaga County, NY only so far as the 'Route 11 Bridge'." *Id.* at US0005. Onondaga County, itself a PRP at Ley Creek below the Route 11 Bridge, comments that the ERT Settlement Agreement's "arbitrary funding decision will result in both a gross inequity and a significant funding shortfall of the monies necessary to respond to decades of polychlorinated biphenyl ("PCB") releases by General Motors that contaminated the entirety of Ley Creek." *Id.* Onondaga County further states that "the proposed Settlement Agreement is in direct contravention of Congressional mandates and the underlying purposes of both [CERCLA] and [RCRA]," and "requests that the proposed Settlement Agreement be modified to include funding for the cleanup of the entirety of Ley Creek, Old Ley Creek [Channel], and any and all GM-related Ley Creek PCB dredge spoil locations." *Id.* at US0006.

Onondaga County acknowledges that the State of New York Order on Consent, Index # D-7-0001-97-06 (Sept. 17, 1997) ("1997 CONSENT ORDER"), entered into between Old GM and the State of New York requires MLC to "sample Ley Creek surface water and sediment, but

only downstream as far as the Route 11 Bridge." *Id.* at US0007. Onondaga County also acknowledges that in addition to Old GM, the County itself and six other entities "were identified as potentially responsible parties with respect to [Lower Ley Creek]..." by the U.S. EPA. *Id.* at US0008. Nonetheless, Onondaga County asserts that "[t]here is no rational basis to limit the cleanup to that portion of Ley Creek upstream of the Route 11 Bridge," *Id.* at US0011, and that "the artificial site boundary found in the proposed Settlement Agreement *has no basis in logic* and no support under the law." *Id.* at US0012.

Onondaga County also alleges that the ERT Settlement Agreement is part of a "concerted strategy to protect the considerable federal holdings in the Debtors," that under the Agreement "local citizens and taxpayers may be forced to fund the response costs for years of GM contamination and/or may be compelled to devote significant resources to achieve vindication and/or a fair and equitable apportionment," and that it "is a virtual guarantee of protracted future litigation resulting in the expenditure of limited financial and judicial resources in contravention of the goals of CERCLA." *Id.* at US0014. Onondaga County concludes that "[a] proposed settlement negotiated by a lender controlled Debtor that by its expressed terms is intended to solely benefit the lender, that has as a potential purpose and/or impact of shifting remedial costs to entities such as the County ... fails to meet the well recognized fairness standard for judicial approval." *Id.*

Finally, Onondaga County asserts that the Settlement Agreement is vague in its description of Upper Ley Creek and the covenants not to sue provided under the Agreement, questions whether the United States' or any State's liabilities at any of the sites addressed by the Agreement was "used to derive the funding proposed to be provided to the Trust for any individual site," and requests confirmation that "violations of the Clean Water Act or any state

analogs to the Clean Water Act" are not addressed by the Agreement. *Id.* at US0014-15.

b. Craig Arquette, Environment Division of the St. Regis Mohawk Tribe

On December 8, 2010, Craig Arquette ("Arquette"), an employee of the Environment

Division of the Tribe, submitted a written comment, see id. at US0019, requesting information

on "[w]hat happens if the Tribe does not sign," whether "[i]f the Tribe signs [the ERT Settlement

Agreement], is the Tribe or community members prevented from suing," and "[w]ho do we sue

down the road for health impacts". Id.

c. Matthew J. Millea, Deputy Onondaga County Executive for Physical Services

On December 15, 2010, at the public meeting in Syracuse, Matthew J. Millea, the Deputy County Executive for Physical Services of the County of Onondaga, submitted written comments in opposition to the ERT Settlement Agreement, *see id.* at US0020-24, "supplement[ing] and expand[ing] upon the County's written submissions." *Id.* at US0020. Onondaga County notes that its "distress grew when we understood that no monies would be available for Old Ley Creek or PCB-contaminated dredge spoils removed from the Creek and located downstream of Route 11" and again alleges that "there is no discernable legal or factual basis for the arbitrary Route 11 boundary." *Id.* at US0021. Onondaga County's supplemental written submission noted that the County was "forced to ask: 'Exactly what was done to review this site and GM's contamination of Ley Creek' and 'What about that review caused the seemingly arbitrary cutoff at the Route 11 Bridge?" *Id.* at US0022. Onondaga County further requests assurance that, although U.S. EPA identified it as a PRP at Lower Ley Creek, "Onondaga County and its taxpayers ... will not be forced to pay for the cleanup of GM's environmental legacy." *Id.*

d. Karen Kucharski

On December 15, 2010, at the public meeting in Syracuse, Karen Kucharski

("**Kucharski**") submitted written comments in opposition to the ERT Settlement Agreement, *see id.* at US0025, stating that "GM needs to clean up ALL of Ley Creek, and whatever damage has arisen from it. The watershed depends on every part being clean, healthy, and properly maintained, just as a car cannot have just its outer frame to run as a cohesive entity." *Id.*

e. William B. Magnarelli, New York State Assembly Member

On December 15, 2010, at the public meeting in Syracuse, William B. Magnarelli ("Magnarelli"), a member of the New York State Assembly, 120th district, submitted written comments to the ERT Settlement Agreement, *see id.* at US0026-27, stating that he is "in substantial agreement with the comments submitted by the County of Onondaga on November 24, 2010." *Id.* at US0026. Magnarelli further asserts that GM should not be "allowed, under cover of bankruptcy and enabled by immense taxpayer support, to abrogate its clear responsibilities under CERCLA and RCRA," and that the United States should "not lose sight of the *local* interests which in this instance are represented not only by several valued local employers, but especially by the County of Onondaga and the Town of Salina." *Id.* at US0027. Magnarelli goes on to argue that the ERT Settlement Agreement "leaves such entities in fiscal jeopardy, and at a time of economic crisis" and "creates the specter of an everlasting open-ended project, wherein government may always feel free to require 'just one more thing'." *Id.*

f. Town of Salina

On December 15, 2010, at the public meeting in Syracuse, Mark A. Nicotra, Supervisor of the Town of Salina, submitted written comments in opposition to the ERT Settlement Agreement on behalf of the Town of Salina, *see id.* at US0028-34, stating that it "supports and incorporates those comments submitted to the U.S. Department of Justice by the County of Onondaga ... in its November 24, 2010 correspondence." *Id.* at US0028. The Town of Salina

objects to the notice given by the United States regarding both the ERT Settlement Agreement and the public meeting, arguing that "the notice given for the Settlement Agreement violates both applicable U.S. Bankruptcy Court procedures and 42 U.S.C. § 6973," and that the notice given for the public meeting was "apparently designed to avoid meaningful public input." *Id.* at US0028 n.1.

The Town of Salina argues that the ERT Settlement Agreement improperly restricts the use of cash funds to Upper Ley Creek, and "[i]n support of its trust fund scheme ... artificially and arbitrarily divides the lower portion of Ley Creek from [Upper Ley Creek]." *Id.* at US0028. The Town of Salina, which is itself a PRP at the Salina Landfill and Lower Ley Creek, asserts that by not addressing MLC's environmental liability at that landfill, the ERT Settlement Agreement represents an "arbitrary and capricious decision" by the United States. *Id.* at US0029. The Town of Salina further argues that the ERT Settlement Agreement "is clearly in violation of CERCLA's mandate that a consent decree be fair, reasonable, and consistent with its statutory goals" because "it will result in the taxpayers of the Town, County and State of New York solely bearing the financial burden of addressing the decades of contamination Old GM and its IFG Site have caused." *Id.*

The Town of Salina finds it "particularly offensive and arbitrary" that the United States provided no funding under the ERT Settlement Agreement for the municipal landfill "while at the same time pursuing enforcement actions against the Town and other non-GM parties for the cleanup (and cost recovery) associated with these same liabilities." *Id.* At the same time, the Town of Salina recognizes that U.S. EPA determined that "the majority of the contamination in Lower Ley Creek sediment has come from various sources and/or facilities upstream . . ." *Id.* at US0030. The Town of Salina specifically requests that MLC be required to pay \$19,201,701

towards the cleanup of the municipal landfill, and alleges that the ERT Settlement Agreement "bars the Town from recovering any portion of this cost from Old GM" and, therefore, "fails to satisfy the applicable standard for judicial approval of CERCLA settlements, and violates that statute's objective that consent decrees ... be fair, reasonable, and consistent with CERCLA's goals of cleaning up contaminated sites." *Id.* at US0032. Finally, the Town of Salina requests that Paragraph 100(ii) of the ERT Settlement Agreement be amended to (i) reserve U.S. EPA's rights with respect to Debtors' successors as well as "any claims," rather than merely "any general unsecured claims" at the Lower Ley Creek and Salina Landfill sub-sites; and (ii) allow additional claims other than those specifically reserved that result from the migration of hazardous substances from an Owned Property to be asserted so as not to undermine U.S. EPA's reservation of rights with respect to the Lower Ley Creek and Salina Landfill sub-sites. *Id.* at US0033.

g. David J. Valesky, New York State Senator

On December 29, 2010, after the public comment period for written comments had expired, David J. Valesky ("Valesky"), a member of the New York State Senate from the 49th Senate District, submitted written comments to the ERT Settlement Agreement, *see id.*, at US0035-36, stating that "[i]f this trust is approved without alteration, Onondaga County, the Town of Salina and the hundreds of thousands of taxpayers who live therein will be forced to pay for actions that occurred without their knowledge by a private company and beyond their control." *Id.*

h. Jean Public

On October 30, 2010, Jean Public ("**Public**") submitted a written comment, *see id.* at US0001-03, stating that "the penalty should be increased by 4 times and the amounts below

should be 4 times that." *Id.* at US0001. Public added that "this massive pollution of earth is unforgivable. [A]ll corp execs that allowed this pollution should be in jail. ... [W]hy is our govt just sitting by and allowing this massive corporate pollution to have happened without criminal proceedings?" *Id.*

2. Oral Comments

On December 15, 2010, in response to a request received by Onondaga County, U.S. EPA Region 2 and the United States Department of Justice held a public meeting in Syracuse, New York, to discuss the ERT Settlement Agreement with the local community and solicit oral public comments. The following oral comments were received during that public meeting.

a. Ms. Kakwerais

Ms. Kakwerais ("Kakwerais") stated that Old GM had committed "genocide," that she "feel[s] and believe[s] that the public meeting should be held up north where the people ... have that poison in their body." *See* Transcript of Public Meeting in Syracuse, New York, December 15, 2010, attached hereto as Ex. 3, at US0078. Kakwerais further stated that members of the Akwesasne Tribe had suffered severe adverse health effects from Old GM's release of hazardous substances, and that the proposed environmental cleanup at the Massena Superfund Site in New York is "not a cleanup, it's a cover up." *Id.* at US0081. Kakwerais suggested that the United States "give the people that General Motors did this genocide to ... a \$45 billion credit" and stated that "General Motors should be held responsible 100 percent for what they've done. And not get away with it and set the standards for the future." *Id.* at US0081-82.

Kakwerais further argued that "General Motors shouldn't be afforded the right to declare bankruptcy and use the laws of the United States to get away with what they've done." *Id.* at US0127. Kakwerais stated that "all the toxic things that they've done they're allowed to get

away with it. And that is not right. Because the PCBs last thousands of years. ... It is an injustice with what has happened. It's an injustice." *Id.* at US0129. Kakwerais argued that the ERT Settlement Agreement "is all about" allowing Old GM to "take laws and stuff and ... twist it and turn it to suit [it], to get away with something.... It is about being irresponsible for the damage that they've done right across this country" *Id.* at US0130. Kakwerwais stated that "\$783 million isn't going to do it." *Id.* at US0132.

b. Town of Salina, New York

Mr. Nicotra read a statement on behalf of the Town of Salina noting that "General Motors abandoned our Town in the late '80s" and "left behind a huge environmental liability that has already cost our Town taxpayers thousands of dollars, and potentially millions of dollars into the future." *Id.* at US0084. Nicotra repeated the Town of Salina's written comments that "[t]he [A]greement sets an arbitrary line at the bridge at New York State Route 11" and "bars the Town and the State of New York from receiving millions of dollars in compensation to address the cleanup of GM's hazardous waste generated at the Inland Fisher Guide facility, which are now located at the former Salina Landfill site." *Id.* at US0086. Nicotra also argued that the IFG Facility and Upper Ley Creek had already been cleaned up, and the funding allocated to those properties in the ERT Settlement Agreement should be re-allocated to clean up Lower Ley Creek and the Town of Salina municipal landfill. *Id.* at US0088-89.

c. Matthew J. Millea, Deputy County Executive for Physical Services

Mr. Millea stated that he did not "want to see a mistake being made where a demarcation is being made arbitrarily simply because the Consent Order was placed in one section of the Creek and not another." *Id.* at US0092. Millea argued that "Onondaga County cannot survive a \$50 million liability to clean up Lower Ley Creek ... nor can the Town of Salina," and that "GM

should take prime liability for all of Ley Creek not just to the Route 11 [B]ridge ... and for their share of the liability of the Lake Bottom." *Id.* at US0092-93.

d. Jim Corbett, Chairman of the Environment Protection Committee and Member of the Onondaga County Legislature

Jim Corbett ("Corbett"), Chairman of the Environment Protection Committee and a member of the Onondaga County Legislature, commented that "[t]he current plan for the [\$]8.5 million to clean up only Upper Ley Creek to [the Route 11 Bridge] is not acceptable. More dedicated clean up monies should be available for ... Lower Ley Creek." *Id.* at US0094. Corbett requested that the "clean up plan ... be redefined to include Ley Creek from the Inland Fisher Guide all the way down into Onondaga Lake." *Id.* Corbett argued that "Lower Ley Creek should not become a liability for the citizens of Onondaga County. ... What happened along Ley Creek was not our responsibility, and the citizens of Onondaga County should not be held responsible and have to pay for this." *Id.* at US0094-95.

e. Dereth Glance, Executive Program Director of the Citizens Campaign for the Environment and Chair of the Onondaga Lake Bottom Community Participation Working Group

Dereth Glance ("Glance"), Executive Program Director of the Citizens Campaign for the Environment and Chair of the Onondaga Lake Bottom Community Participation Working Group, commented that "the arbitrary line at the [Route 11] [B]ridge ... is asinine. This is flowing into the lake." *Id.* at US0096. Glance further argued that the entire Ley Creek needs to be cleaned up before the cleanup of Onondaga Lake – which Ley Creek discharges into – begins, as otherwise "[w]e're just going to be removing materials and then there is going to be more pollution that's coming in. It makes no sense." *Id.* at US0096-97. Accordingly, Glance requested that the ERT Settlement Agreement be amended to permit the use of funding allocated to the IFG Facility and Upper Ley Creek on areas below the Route 11 Bridge. *Id.* at US0098.

Glance argued that "the most important thing ... is that we're able to use these dollars wisely and we're able to clean up the entirety of Ley Creek, the key tributary to Onondaga Lake and help support the overall remediation and clean up of Onondaga Lake." *Id.* at US0099. Glance also noted that "it's very important that the public is going to be engaged in what the future use of the [] [Owned] [P] roperties will be." *Id*.

f. Robert Gilka, on behalf of William B. Magnarelli, New York State Assembly Member

Robert Gilka, on behalf of Magnarelli, read into the record Magnarelli's written statement, which is summarized *supra* p. 19. *See* Ex. 3 at US0099-103.

g. Lindsay Speer

Lindsay Speer ("Speer") commented that "[t]o limit GM's liability only to the upstream areas means that the other identified potentially responsible parties, unfortunately including the Town of Salina and Onondaga County[,] will be left to deal with the pollution. This is my community, and that's not fair." *Id.* at US0104. Speer argued that "GM continues to exist, free of the shackles of its environmental liabilities at [the] cost of the people[s'] and the communities it has affected financially and medically. GM reported \$2 billion profit in the third quarter of this year. There is something profoundly wrong with our legal and economic system when a corporation can come into a community, pollute it badly over a number of years, earn a significant profit off that pollution, and then disappear and leave the people with the bill for cleaning it up, not to mention the health effects on the community." *Id.* at US0105. Speer also stated that "[u]nder Superfund the federal government is required to consider the health and environmental concerns unique to the Native American populations and resource[s] both on and off their territory. It does not seem like this has been adequately done." *Id.* at US0107. Speer, moreover, requested that "the amount of money allocated" be increased. *Id.* at US0104-105.

h. Les Monostory, Vice-President of the Central New York Chapter of the Izaak Walton League of America

Les Monostory ("Monostory"), Vice-President of the Central New York Chapter of the Izaak Walton League of America, commented on the ERT Settlement Agreement that "the public notice about the GM liability was pretty sketchy." *Id.* at US0110. Monostory further stated that his community group monitored streams across Onondaga County, including the "chemical parameters" other than PCBs in Lower Ley Creek, which showed "polluted conditions or at least moderately polluted conditions in Ley Creek." *Id.* at US0110-12. Monostory questioned whether, prior to making the decision "about cutting off the liability at this Route 11 [B]ridge, ... anyone ever stud[ied] the impacts of the PCBs in the entire Ley Creek system." *Id.* at US0112.

i. Jeff Davis, attorney at Hiscock & Barclay, LLP, on behalf of Carrier Corporation, Oberdorfer Aluminum Foundry, Syracuse China Corporation, Cooper Crouse Hinds, and National Grid

Jeff Davis ("Davis"), an attorney at the law firm of Hiscock & Barclay, LLP, commented on the ERT Settlement Agreement on behalf of Carrier Corporation ("Carrier"), Oberdorfer Aluminum Foundry ("Oberdorfer"), Syracuse China Corporation ("Syracuse China"), Cooper Crouse-Hinds ("Crouse-Hinds") and National Grid (collectively, the "Other PRPs"). Davis noted that all of the Other PRPs, "along with Onondaga County and the Town of Salina received notice letters from the EPA relating to Lower Ley Creek." *Id.* at US0113. Davis argued that the "arbitrary line" being drawn at the Route 11 Bridge was "troubling" because Old GM, which had also received a notice letter from EPA relating to Lower Ley Creek, would not "be participating in the clean up" although "EPA has acknowledged in the sub-site designation form that predominant contamination in lower Ley Creek is caused by GM." *Id.* at US0114. Davis concluded that the "contamination that is flowing downstream [from Upper Ley Creek] ... is GM related [and] needs to be cleaned up. And GM and the [Trust] should provide a source to do

that." *Id.* at US0115.

j. Mr. Kaniatakeron

Mr. Kaniatakeron ("Kaniatakeron") stated that the "Bear Clan mother ... has commanded me to inform you that this document that is being presented to all the parties involved is not acceptable." *Id.* at US0115-16. Kaniatakeron explained that he is Akwesasne, and therefore neither part of the Onkwehonwe tribe nor the St. Regis Indian Tribal Council, but rather "international," "the first law of the land," and "over the United States." *Id.* at US0116-17. Kaniatakeron stated that "the Bear Clan mother ... has instructed me to inform you that General Motors has done a great injustice to the human kind. Total disregard for human life. They need to be held responsible. Obama needs to discipline them. New York needs to discipline them. Letting them off the hook by way of this Chapter 11 is unacceptable." *Id.* at US0119. Kaniatakeron further explained that he lives adjacent to the Owned Property in Massena, New York, and disagrees with the capping remedy U.S. EPA chose to address Old GM's releases of hazardous substances at the Massena property. *Id.* at US0120.

k. Karen Kucharski

Karen Kucharski ("**Kucharski**") stated that "GM needs to clean up all of Ley Creek, and whatever damage has arisen from it. The watershed depends on every part being clean, healthy, and properly maintained. ... Please see the bigger picture, GM." *Id.* at US0140-41.

3. Objections

a. Onondaga County

Onondaga County filed an Objection to the Debtors' Amended Chapter 11 Plan on February 11, 2011, [Docket No. 9203], in which the County also objects to the ERT Settlement Agreement as "neither fair nor equitable" for the reasons set forth in their written comments

submitted to the U.S. Department of Justice, which have been summarized above.

b. Town of Salina

The Town of Salina also filed an Objection to Debtors' Amended Joint Chapter 11 Plan Proposed by Motors Liquidation Company, f/k/a General Motors Corporation on February 11, 2011, [Docket No. 9197], in which it, too, objected to the ERT Settlement Agreement. The Town of Salina's objections are based on the Agreement's "ban on the use of [T]rust monies to address the 'downstream' liabilities associated with [the IFG Facility], and, in particular, the disposal, discharge and/or release of hazardous wastes generated by Old GM within the lower portions of Ley Creek, Onondaga Lake, and the [Salina Landfill]." *Id.* at ¶ 34. The Town of Salina further reasserted its comments on the ERT Settlement Agreement previously submitted to the U.S. Department of Justice, including that the Agreement constitutes an "arbitrary and capricious" decision by the United States and "is clearly in violation of CERCLA's mandate that a consent decree be fair, reasonable, and consistent with its statutory goals." *Id.* at ¶¶ 35-36. The Town of Salina also requests information regarding "what steps were taken and to what extent ... any allocation of United States or state liabilities [was] used to derive the funding proposed to be provided to the Trust for any individual site." *Id.* at ¶ 52.

III. ARGUMENT

A. The Court Should Approve the Proposed ERT Settlement Agreement Because It is Fair, Reasonable, and Consistent With Environmental Law

Approval of a settlement agreement is a judicial act committed to the informed discretion of the court. *In re Cuyahoga*, 980 F.2d at 118; *Hooker Chem.*, 540 F. Supp. at 1072; *United States v. Cannons Eng'g Corp.*, 720 F. Supp. 1027, 1035 (D. Mass 1989), *aff'd* 899 F.2d 79 (1st Cir. 1990). Judicial review of a settlement negotiated by the United States to protect the public interest is subject to special deference; the Court should not engage in "second-guessing the"

Executive Branch." Cannons Eng'g, 899 F.2d at 84; see also In re Cuyahoga, 980 F.2d at 118 (noting the "usual deference given the EPA"); New York v. Solvent Chem. Corp., 984 F. Supp. 160, 165 (W.D.N.Y. 1997) ("This court recognizes that its function in reviewing consent decrees apportioning CERCLA liability is not to substitute its judgment for that of the parties to the decree but to assure itself that the terms of the decree are fair and adequate and are not unlawful, unreasonable, or against public policy.") (internal quotation marks omitted). An evidentiary hearing is not required in order to evaluate a proposed CERCLA consent decree because such hearings would frustrate the statutory goal of expeditious settlement, and as such, hearing requests are routinely and properly denied. United States v. Charles George Trucking Inc., 34 F.3d 1081, 1085 (1st Cir. 1994); Cannons Eng'g, 899 F.2d at 94. This "limited standard of review reflects a clear policy in favor of settlements." Solvent Chem. Corp., 984 F. Supp. at 165.

For the reasons discussed below, the Court should approve the ERT Settlement Agreement because it is fair, reasonable, in the public interest, and furthers the goals of both RCRA and CERCLA. *See Charles George Trucking*, 34 F.3d at 1084; *Cannons Eng'g*, 899 F.2d at 85; *Hooker Chem.* 540 F. Supp. at 1073 ("the task has been to examine the proposal and determine whether it is a fair and adequate settlement and whether its implementation will reflect concern for the problems for which Congress has enacted the various environmental statutes."); *Solvent Chem. Corp.*, 984 F. Supp. at 166.

1. The Settlement Is Fair

The fairness criterion of a CERCLA settlement integrates both procedural fairness and substantive fairness. *Cannons Eng'g*, 899 F.2d at 86-88. To measure procedural fairness, the court "should ordinarily look to the negotiation process and gauge its candor, openness, and bargaining balance." *Id.* at 86. The negotiation of the ERT Settlement Agreement was

procedurally fair because it was negotiated at arm's length over nearly one and a half years, with good faith participation by governmental actors, and parties that were represented by experienced counsel and aided, on both sides, by technical experts who assisted on matters such as estimating the cost of future response actions. During these many months of negotiations, the United States, the Debtors, and their respective environmental experts were also aided by the environmental expertise of the States' regulatory agencies. *See id.* at 87 (finding a CERCLA settlement procedurally fair based on criteria including an arms-length negotiation, experienced counsel, and good faith participation by EPA).

To measure substantive fairness, the court should consider whether the settlement is "based upon, and roughly correlated with, some acceptable measure of comparative fault, apportioning liability . . . according to rational (if necessarily imprecise) estimates of how much harm each PRP has done." Id. at 87; see also United States v. Davis, 261 F.3d 1, 24 (1st Cir. 2001); Charles George Trucking, 34 F.3d at 1087; DiBiase, 45 F.3d at 544-45. Here, the proposed ERT Settlement Agreement is substantively fair. The Debtors are essentially the sole viable responsible party identified by U.S. EPA or the States at all of the properties addressed by the ERT Settlement Agreement. Debtors' liability at the Properties formed the backdrop for lengthy negotiations between the parties regarding the nature, extent and cost of the cleanup that will be required at the Properties. The resulting terms of the ERT Settlement Agreement provide approximately \$509 million in funding for the Owned Properties and the Wilmington Site, the Framingham Brook and Lagoon and Upper Ley Creek sites (part of which has been and will continue to be spent by Debtors prior to the Effective Date). See SA Ex. A. These amounts were determined after extensive discussions that included environmental experts, and represent a substantively fair resolution of the liabilities taking into account the uncertainties and litigation

risks involved.

2. The Settlement Is Reasonable

Courts evaluating the reasonableness of CERCLA settlements have considered three factors: technical adequacy of the cleanup work to be performed; satisfactory compensation to the public for response costs; and the risks, costs, and delays inherent in litigation. See Charles George Trucking, 34 F.3d at 1085; Cannons Eng'g, 899 F.2d at 89-90. Although the first prong of the reasonableness inquiry is not at issue in this settlement, as the Debtors are not performing any cleanup, the ERT Settlement Agreement satisfies the other, necessarily intertwined, considerations relevant to reasonableness. As discussed above, the ERT Settlement Agreement will result in at least \$509 million in funding for the cleanup of the Properties. In addition, certain cash and other non-cash assets will be provided to the Trust to fund its administration. These settlement terms provide for a reasonable likelihood of sufficient funding for the future cleanup of the Properties, and reasonably balance the litigation risks for the estimated future cleanup costs at the covered sites, including the strength of the United States' and the other Governmental Environmental Claimants' case against the Debtors; the Debtors' bankruptcy, and the need to recover funds for cleanup and minimize the expense and potential delay of protracted litigation. Accordingly, the ERT Settlement Agreement is reasonable.

3. The Settlement Is Consistent With the Goals of CERCLA

The primary goals of CERCLA are to "encourage prompt and effective responses to hazardous waste releases and to impose liability on responsible parties," and to "encourage settlements that would reduce the inefficient expenditure of public funds on lengthy litigation." *In re Cuyahoga*, 980 F.2d at 119. This settlement furthers these statutory goals. As discussed above, the proposed ERT Settlement Agreement obtains significant recoveries for future

response costs at the Owned Properties and the Wilmington Site and a substantial portion of the estimated future cleanup at the Framingham Landfill Site and Upper Ley Creek Site, and reserves the rights of governmental environmental claimants, such as the United States Department of the Interior ("DOI"), and the United States Department of Commerce, acting through the National Oceanic and Atmospheric Administration ("NOAA"), to seek allowed general unsecured claims for natural resource damages with respect to the Properties, as well as the rights of the U.S. EPA to seek allowed general unsecured claims for past unreimbursed costs incurred in connection with the Properties. Moreover, the ERT Settlement Agreement serves CERCLA's goal of reducing, where possible, the litigation and transaction costs associated with response actions, as well as the public policy favoring settlement to reduce costs to litigants and burdens on the courts. See Solvent Chem. Corp., 984 F. Supp. at 165; Hooker Chem., 540 F. Supp. at 1072.

B. The Public Comments and Objections Do Not Indicate That the ERT Settlement Agreement Is Inappropriate, Inadequate, or Improper

The United States has carefully considered all public comments received and, as set forth below, has determined that none of them indicate that the ERT Settlement Agreement is inappropriate, inadequate, or improper. The public comments received concerning the ERT Settlement Agreement raise many of the same issues and can be generally grouped into the following categories: (1) the Agreement should be expanded to provide funding for the Lower Ley Creek, Salina Landfill, Old Ley Creek Channel and Lake Bottom areas affiliated with the Onondaga Site, and/or the reservations relating to these other areas affiliated with the Onondaga Site should be expanded or clarified; (2) Onondaga County, the Town of Salina, and their Taxpayers should not be required to pay for the cleanup of Lower Ley Creek, Old Ley Creek Channel or the Salina Landfill; (3) various other concerns relating to the Onondaga Site; (4) the

Agreement is designed to protect federal interests, especially those of U.S. Treasury; (5) the notice provided for submitting public comments and attending the public meeting in Syracuse, New York, was insufficient, and an additional public meeting should have been held in Massena, New York; (6) MLC and its former executives should be fined and held criminally liable for Old GM's releases of hazardous substances; (7) the Agreement should include damages for the adverse health effects suffered by the people living in the vicinity of the Superfund site in Massena, New York; (8) the covenants not to sue and contribution protection provisions of the Agreement should be amended; and (9) other comments and questions.

The Agreement Appropriately Prioritizes Owned Properties and Adjacent 1. Properties With Cleanup Orders

Many commenters object to the Agreement because it obtains cash funding for cleanups of the Properties, while not providing cash funding and reserving only general unsecured claim treatment for other areas affiliated with the Onondaga Site, specifically Lower Ley Creek, the Salina Landfill, Old Ley Creek Channel, and the Lake Bottom. ¹² See Ex. 2 at US0004-18, US0020-36; Ex. 3. However, given the limited funding available in these bankruptcies, the ERT Settlement Agreement appropriately prioritizes cleanups by taking into account principles of bankruptcy law and environmental law, including whether properties are owned by the Debtors, whether cleanup orders have been issued, and whether there are other significant viable PRPs. Unfortunately, because of the limited funding and the need to prioritize, the Agreement cannot

To the extent that any commenters believe that the Agreement resolves Debtors' liability for these other parts of the Onondaga Site, they are mistaken. The United States timely filed a proof of claim for these areas among many other sites, and the Settlement Agreement expressly reserves rights associated with those environmental liabilities. See SA ¶ 100(ii). General unsecured claims in this bankruptcy are expected to have significant value, and the United States intends to pursue these claims, potentially including the right of setoff. See Plan Sections 5.7, 6.1(b), 10.8; see also In re Tilston Roberts Corp., 75 B.R. 76, 79 (S.D.N.Y. 1987); In re Westchester Structures, Inc., 181 B.R. 730, 740 (Bankr. S.D.N.Y. 1995). Although the Agreement includes certain waivers relating to the non-covered portions of the Onondaga Site, those provisions are appropriate for the reasons stated below.

be expanded to include cleanup funding for other areas affiliated with the Onondaga Site, just as it cannot be expanded to include cleanup funding for the scores of other non-owned sites for which Debtors have liability but where no cleanup orders have been issued and U.S. EPA or the states have identified other viable PRPs.

The comments do not warrant rejection of the ERT Settlement Agreement. The sites that are funded by the Agreement were selected based on two criteria. First, given the limited funding available in this bankruptcy, applicable bankruptcy law must provide the strongest basis for obtaining funding for cleanup from Debtors for the covered properties. Second, again because of the limited available cash funding, the U.S. EPA had to further prioritize Debtors' environmental liabilities by limiting funding under the ERT Settlement Agreement to sites at which there are essentially no other significant viable PRPs identified by U.S. EPA or the States. Moreover, the Framingham Brook and Lagoon and Upper Ley Creek, unlike the non-covered portions of the Onondaga Site, are both immediately adjacent to Owned Properties.

Under these criteria, the strongest right of recovery under bankruptcy law for environmental cleanup is for owned sites. With respect to owned sites, the U.S. EPA is entitled to require debtors to perform cleanup obligations because debtors have an obligation to manage their property in accordance with applicable non-bankruptcy law, including environmental statutes and regulations. *See* 28 U.S.C. § 959(b); *see also In re H.L.S. Energy Co.*, 151 F.3d 434, 438 (5th Cir. 1998); *Pennsylvania v. Conroy*, 24 F.3d 568, 569-70 (3d Cir. 1994); *In re Chateaugay Corp.*, 944 F.2d 997, 1009-10 (2nd Cir. 1991); *In re Wall Tube & Metal Prod. Co.*, 831 F.2d 118, 123-24 (6th Cir. 1987). And Debtors cannot obtain confirmation of a plan of liquidation without appropriate provision for property of the estate that complies with applicable law. *In re Asarco, Findings of Fact and Conclusions* ¶ 265 (approving environmental

settlements providing for environmental response trusts because they "pave the way for confirmation of a plan that is not 'forbidden by law' and therefore unconfirmable"); *In re Eagle-Picher*, 345 B.R. 860 (finding that real property trust must be funded to comply with environmental law in order to meet requirement that plan not be forbidden by law).

Similarly, a strong case for priority under bankruptcy law can be made for non-owned sites at which cleanup orders have been issued. *See United States v. Apex Oil Co., Inc.*, 579 F.3d 734, 736-37 (7th Cir. 2009); *In re Chateaugay*, 944 F.2d at 1007-09 (noting that debtors cannot discharge their injunctive obligations under CERCLA cleanup orders because they are not "claims"); *In re Torwico Elecs, Inc.*, 8 F.3d 146, 151 (3d Cir. 1993) (explaining that debtors injunctive obligations under RCRA cleanup orders are not impaired or otherwise affected by debtors' bankruptcy); *In re Mark IV Indus., Inc.*, 438 B.R. 460, 469 (Bankr. S.D.N.Y. 2010) (holding that environmental obligations to New Mexico Environment Department are not "claims" and are not dischargeable).

Finally, among the non-owned sites with orders, the decision to prioritize sites without other significant viable PRPs is consistent with environmental law. Environmental law is premised upon the goal of maximizing the cleanup of contaminated sites. *See* discussion *supra* at pp. 4-7. It makes sense, therefore, to prioritize limited funds to sites with the highest likelihood of not being cleaned up in the absence of a settlement.

The non-covered areas affiliated with the Onondaga Site do not satisfy the above criteria. The non-covered Onondaga sites are not owned by Debtors, Debtors were not issued injunctive cleanup orders at these sites, and Debtors are not the sole viable PRPs identified by U.S. EPA or the States. In fact, many of the commenters who criticize the ERT Settlement Agreement for failing to include the other portions of the Onondaga Site are in fact all PRPs who have already

received notice letters from EPA or the New York State Department of Environmental

Conservation ("NYS DEC") advising them of their environmental liabilities at these sites. 13

The criteria applied by the United States in entering into the Agreement were eminently reasonable. Indeed, departing from these criteria would have made the settlement vulnerable to objection under bankruptcy law, would have delayed presentation of a confirmable Plan, and would have delayed or prevented the cleanups that the Agreement makes possible – none of which are in the public interest. Moreover, if the non-covered areas affiliated with the Onondaga Site were to be added to the ERT Settlement Agreement, PRPs or claimants at numerous other non-owed sites could request that their sites receive cash funding as well. Many of these sites involve unfortunate facts of contamination and an impact on public and environment that are arguably as compelling as those put forward by the commenters. Indeed, it may well be the case that the Onondaga Site, parts of which are, under the circumstances, treated generously in the Agreement, would end up getting less overall funding than the ERT Settlement Agreement provides. The Agreement, therefore, may well be in the commenters' own best interest, even if they do not realize it.

The U.S. EPA and other environmental regulators (i.e., the States) should be permitted to take into account how priorities for environmental cleanup may be affected by the existence of a bankruptcy proceeding, and the requirements of allocating scarce resources. Nothing herein, therefore, should in any way be construed to indicate that the cleanup of the non-covered portions of the Onondaga Site is not of high priority to the U.S. EPA. The U.S. EPA remains committed to the cleanup of all contaminated sites and is hopeful that significant funding can

Other PRPs at the non-covered portions of Ley Creek include not only Onondaga County and the Town of Salina, but also Carrier, Oberdorfer, Syracuse China, Crouse-Hinds and National Grid.

still be obtained for their cleanup. Thus, although the United States appreciates the commenters' apparent concerns regarding the tension between environmental law and bankruptcy law, given the constraints created under the Bankruptcy Code, the applicable case law, and the limited funding available in this case, the United States contends that the ERT Settlement Agreement is fair and reasonable.

2. The Other Comments Regarding the Onondaga Site's Treatment Under the ERT
Settlement Agreement Fail to Establish that the Agreement is Unfair,
Unreasonable or Inconsistent With CERCLA

Certain comments also expressed concern that the lack of funding provided for the cleanup of Lower Ley Creek through the ERT Settlement Agreement will negatively impact the dredging of the Onondaga Lake Bottom, as Ley Creek will continue to deposit PCBs into Onondaga Lake even after the dredging has commenced, and that the public should be consulted by the U.S. EPA in determining appropriate response actions at the Onondaga Site. See Ex. 2 at US0005 (Onondaga County); US0033 (Town of Salina); Ex. 3 at US0097-99 (Glance). Kaniatakeron and Kakwerais, in turn, oppose the ERT Settlement Agreement because they disagree with the remedy selected by the U.S. EPA at the Massena Superfund Site in New York. See id. at US0081; US0120. The terms, and cost, of the remedy selected for the Lower Ley Creek area of the Onondaga Site, the Massena Superfund Site, and any other Property for which the ERT Settlement Agreement provides cleanup funding, however, will be or have been determined by the U.S. EPA or the States pursuant to an administrative process independent of the ERT Settlement Agreement. According to applicable federal regulations, CERCLA remedies are determined pursuant to a three-step administrative process in which members of the public have an opportunity to participate. See 40 C.F.R. §§ 300.430.14 To determine a remedy for a

The three steps are as follows. First, either the PRP(s) or the U.S. EPA conducts a study and prepares a report called a remedial investigation and feasibility study ("RI/FS"), which

site, the U.S. EPA considers a set of nine criteria set forth in 40 C.F.R. § 300.430(e)(9)(iii). ¹⁵ None of these criteria concerns the terms of any settlement reached with a PRP.

The proposed ERT Settlement Agreement is a significant step forward in the cleanup of the Massena Superfund Site and the Onondaga Site. The Agreement provides over \$120 million in cleanup funding for the Massena Superfund Site, and substantial funding for response actions required at Upper Ley Creek, the IFG Facility and the PCB Dredging Site. The U.S. EPA, moreover, can be expected to attempt to obtain cleanup funding for the non-covered parts of the Onondaga Site either from the Superfund or from one or more viable PRPs, irrespective of the net cash recovery for specific areas of the Onondaga Site in the ERT Settlement Agreement, and any additional funds that may be recovered for the remaining areas of the Onondaga Lake Site in the future. To the extent that members of the public are dissatisfied with any proposed remedy ultimately selected by the U.S. EPA for any non-covered area affiliated with the Onondaga Site, these concerns could have been or can be raised during the related administrative processes after

determines the extent of contamination at a particular site or operable unit and the alternatives available to clean up the site. 40 C.F.R. § 300.430(a), (d), (e) (detailing the purpose and content of a RI/FS). Second, the U.S. EPA uses the findings from the RI/FS to evaluate nine criteria relied upon to develop a proposed remedy for any site where hazardous substances pose and unacceptable risk. See 40 C.F.R. §§ 300.430(a)(2), (e)(9)(iii), (f)(1)(i). The proposed remedy will be made available to the public in a proposed plan, for review and comment. 40 C.F.R. § 300.430(f)(1)(ii). In the third and final step, the U.S. EPA reviews and responds to comments received from the public concerning the proposed remedy, and consults with the affected state and other agencies where appropriate, before making a final decision. Id. The remedy selected by the U.S. EPA is documented in a Record of Decision ("ROD"), which is also made available to the public before the commencement of any remedial action. See 40 C.F.R. § 300.430(f)(5),

(6).

The nine criteria considered when evaluating a proposed remedy are (a) overall protection of human health and the environment; (b) compliance with applicable or relevant and appropriate requirements under federal and state environmental laws; (c) long-term effectiveness and permanence; (d) reduction of toxicity, mobility, or volume through recycling or treatment; (e) short-term effectiveness; (f) ease or difficulty of implementing the remedy; (g) the costs associated with the remedy, including capital costs, annual operation and maintenance costs, and net present value of capital and operation and maintenance costs; (h) state acceptance; and (i) community acceptance. *See* 40 C.F.R. § 300.430(e)(9)(iii).

the proposed remedy is presented to the public in a proposed plan. In addition to soliciting public input into site decisions, the U.S. EPA and NYS DEC are required to provide a written response to comments received from the public. The U.S. EPA has and will continue to keep the public informed of the progress at the Onondaga Site, including Lower Ley Creek, and the Massena site. In short, the ERT Settlement Agreement does not impact the selection or timing of a remedy for any portion of Ley Creek or for the Massena site, other than obtaining funding for the cleanup of the IFG Facility, PCB Dredging Site, Upper Ley Creek, and the Massena site.

Several of the comments received suggest that the ERT Settlement Agreement's coverage of Debtors' environmental liabilities at Upper Ley Creek, but not their environmental liabilities at Lower Ley Creek, Old Ley Creek Channel, the Salina Landfill or the Lake Bottom areas affiliated with the Onondaga Site, was arbitrary and capricious, artificial, and without basis. *See* Ex. 2 at US0005-06 (Onondaga County); Ex. 3 at US0021-22 and US0092 (Onondaga County); US0086 (Town of Salina); US0096 (Glance); US0114 (Other PRPs). Onondaga County further asked "what was done to review this site and GM's contamination of Ley Creek?" Ex. at US0022. Other commenters stated that "GM needs to clean up ALL of Ley Creek," *id.* at US0025 (Kucharski); and that the inclusion of Upper Ley Creek but not the remaining portions of the Onondaga Site is "asinine," *id.* at US0096 (Glance); and "troubling," Ex. 3 at US0114 (Davis).

For the reasons stated above, the "cut-off" for purposes of the ERT Settlement

Agreement of Ley Creek at the Route 11 Bridge is in no way "arbitrary," "artificial," or

"capricious." As previously described, the various areas affiliated with the Onondaga Site – the

IFG Facility, PCB Dredging Site, Upper Ley Creek, Lower Ley Creek, Old Ley Creek Channel,

Salina Landfill, and the Lake Bottom sites – have long been separated out and treated

Individually, with differences in PRPs, lead agencies, and remedies. Indeed, while at Upper Ley Creek the lead regulatory agency is NYS DEC, the lead regulatory agency for Lower Ley Creek is the U.S. EPA. Moreover, the administrative order issued by NYS DEC to the Debtors that requires Debtors to conduct certain cleanup actions is limited to Upper Ley Creek, which includes the surface water, sediments, and groundwater as defined in the 1997 Consent Order. Moreover, it is the United States' view that Debtors are essentially the only PRP connected to the hazardous substances at issue in Upper Ley Creek, and additional remedial actions have been ordered for Upper Ley Creek, unrelated to the cleanup efforts at Lower Ley Creek and other portions of the Onondaga Site below the Route 11 Bridge. Accordingly, the ERT Settlement Agreement properly distinguishes between Debtors' liabilities north of the Route 11 Bridge and their liabilities south of the Route 11 Bridge at the Onondaga Site.

Some commenters further express concern that under the ERT Settlement Agreement local communities and taxpayers will bear the brunt of the remedial costs at the non-covered areas affiliated with the Onondaga Site. *See* Ex. 2 at US0014, US0020 (Onondaga County); US0029 (Town of Salina); US0035-36 (Valesky); Ex. 3 at US0094 (Corbett); US0105 (Speer). Similarly, the Town of Salina commented that it was "particularly offensive and arbitrary" for the ERT Settlement Agreement not to provide funding for the Salina Landfill while pursuing the Town and Other PRPs at the same site. Ex 2. at US0029; *see also* US0026 (Magnarelli) (the United States should "not lose sight of the *local* interests ... especially [of] the County of Onondaga and the Town of Salina" or "leave such entities in fiscal jeopardy").

These comments seem to be based on the fact that both Onondaga County and the Town of Salina have been identified by the U.S. EPA as PRPs at Lower Ley Creek, and that the Town of Salina, as owner and operator of the municipal landfill, is also a PRP at the Salina Landfill

Site. While the United States sympathizes with the concerns of these other PRPs, their potential liability is not being resolved by the ERT Settlement Agreement. The U.S. EPA, moreover, retains the ability in its discretion to provide appropriate orphan share forgiveness in accordance with its policies to these PRPs in the future. Moreover, as mentioned above, it may well be that the Agreement in its current form provides more funding for cleanup in the State of New York and Onondaga County than would be available had different criteria been applied to select sites for inclusion in the settlements that would have included dozens of properties such as the noncovered portions of the Onondaga Site. Accordingly, these comments provide no basis for the United States to withdraw its consent to the ERT Settlement Agreement.

Onondaga County also asserts that the ERT Settlement Agreement's definition of the IFG Facility Site "is at best ambiguous," and that the scope of the intended work should be described and the funding increased "to the extent that work does not include both in and out of Creek response actions." *See id.* at US0014-15. As noted in the ERT Settlement Agreement, the IFG Facility Site comprises both the IFG Facility, which is owned by Debtors, and the portion of Ley Creek extending from the IFG Facility to the Route 11 Bridge. *See* SA ¶ 63. Separately, the ERT Settlement Agreement also provides funding for the PCB Dredging Site, which is also owned by Debtors and is immediately adjacent to Upper Ley Creek adjacent to the IFG Facility. *See* SA Ex. A. For the avoidance of doubt, the Owned Properties' full legal description will be included as Exhibit A to the proposed Trust Agreement. *See* Ex. A of SA Ex. C. To the extent that Onondaga County is concerned about the remedies selected for the cleanup of Ley Creek, the U.S. EPA and NYS DEC will determine, as described above, what the appropriate remedies are for Ley Creek through an administrative process that is separate from the ERT Settlement Agreement, in which members of the public, including Onondaga County, will have an

opportunity to participate and voice any concerns regarding the scope of the selected remedies.

Finally, to the extent commenters argue that no further cleanup is required at Upper Ley Creek because that area has already been cleaned up in the past, they are incorrect. While Upper Ley Creek was dredged in the past, it was not dredged to address environmental conditions but flood control issues. An RI/FS study is currently nearing completion for what is referred to as the IFG Facility and Deferred Media portion of the Onondaga Site. The Deferred Media refers to upper Ley Creek itself and ground water in the vicinity of the IFG Facility and Upper Ley Creek.

3. The ERT Settlement Agreement is Not Designed to Protect Federal Lender Interests

Onondaga County also opposes the ERT Settlement Agreement because it believes the Agreement is part of a "concerted strategy to protect the considerable federal holdings in the Debtors." Ex. 2 at US0013. To support its position, Onondaga County alleges that the ERT Settlement Agreement was "negotiated by a lender controlled Debtor [and] by its expressed terms is intended to solely benefit the lender," and as such "fails to meet the well recognized fairness standard for judicial approval." *Id.* at US0014.

Onondaga County's comment that the United States has "considerable ... holdings in the Debtors" appears to incorrectly equate the Government's stake in New GM with any interest in Old GM. The Government does not have any "holdings in the Debtors." Moreover, although U.S. Treasury did act as Old GM's DIP lender in this bankruptcy, Onondaga County's allegations that the Government controlled the Debtors or that the ERT Settlement Agreement is intended to solely benefit the United States lack any factual basis. As discussed above, Debtors here have been represented by highly experienced and sophisticated counsel and outside experts, and negotiations were conducted with the United States and other parties at arms-length. The

\$536 million from the DIP Loan Proceeds provided by Treasury are the sole source of cash funding available to cover Debtors' environmental liabilities, and there is no expectation that Treasury will recoup such funds. Moreover, the assertion that the ERT Settlement Agreement, particularly with regard to Debtors' environmental liabilities at the Onondaga Site, in any way favors the United States is simply unfounded. Indeed, the State of New York is the lead for those areas of the Onondaga Site that are receiving funding under the Agreement. The funding provided through the Trust to clean up the IFG Facility, the PCB Dredging Site, and Upper Ley Creek, therefore, do not "solely benefit" the United States. It benefits the State of New York and other States and their local communities, who will be receiving substantial cash funding – originally provided to the Debtors though U.S. Treasury's DIP Loan – to clean up those areas of the Onondaga Lake Site and return the IFG Facility and PCB Dredging Site and other Owned Properties to beneficial use. Far from shifting a cleanup burden to the local communities, the ERT Settlement Agreement significantly eases the cleanup burden these communities would otherwise be under by providing cash funding to clean up areas at the Onondaga Site, as well as many other sites across the county at which U.S. EPA is not the lead agency.

4. The Length of the Public Comment Period and Notice of Public Meeting Were Sufficient and Appropriate and no Additional Public Meeting Was Necessary

The Town of Salina's contention that the public comment period and the notice of the Syracuse public meeting were inadequate is erroneous and does not warrant rejection of the settlement. A thirty-day comment period is plainly sufficient for environmental settlements. *Cf.* 28 C.F.R. § 50.7 and 42 U.S.C. § 9622(d)(2)(g) and (i). The United States' thirty-day public comment period was also properly noticed in the October 28, 2010, Federal Register Notice. Above and beyond the public comment period, which solicits written comments, Onondaga County requested that a public meeting be held pursuant to RCRA requirements. Under 42

U.S.C. § 6973, the United States is required to afford the public "notice, and opportunity for a public meeting in the affected area, and a reasonable opportunity to comment on the proposed settlement prior to its final entry." The United States held such a meeting on December 15, 2010, after notice by telephone to Onondaga County, which had requesting the meeting, and notice by publication on December 13, 2010 in the Syracuse Post Standard, as well as distribution via the Onondaga Site email list, which has over 800 interested parties who have registered as subscribers.

The commenters present no facts to support their assertion that the public comment period and notice of the Syracuse public meeting were insufficient. Indeed, nobody has submitted any comments since December 29, 2010, and no one has asked for an extension. The United States is responding in this memorandum to all written and oral comments provided at the public meeting, and to all written comments received, including one that was received thirty-one days after the public comment period had expired. Similarly, nobody requested that the public meeting in Syracuse be postponed, and as shown by the comments received the meeting itself was well-attended. The commenters raising this concern were clearly able to submit carefully considered and detailed comments to which the United States has responded.

Kakwerais also requested that the Syracuse public meeting should have been held "up north where the people ... have that poison in their body," which the United States believes is a reference to Massena, New York, where the largest Superfund site addressed by the ERT Settlement Agreement is located and where Kakwerais lives. *See* Ex. 3 at US0078. The United States, however, received no requests to move the Syracuse public meeting to Massena before the meeting took place, and the only person requesting that a public meeting be held in Massena was Kakwerais, who was able to attend the meeting in Syracuse and submitted detailed oral

comments on the ERT Settlement Agreement at the time.

Accordingly, the arguments that an additional public meeting should have been held in Massena, New York, and that the ERT Settlement Agreement should not be entered because of the length of the public comment period and the fact that the public meeting was held in Syracuse, New York, do not warrant rejection of the ERT Settlement Agreement.

5. <u>The ERT Settlement Agreement Appropriately Does Not Address Criminal Issues Alleged by Commenters</u>

Comments by Public, Kakwerais and Speer complain that the United States should hold MLC and its former executives liable for having released hazardous substances by imposing fines and initiating criminal prosecutions. *See* Ex. 2 at US0001; Ex. 3 at US0081; US0105. These comments do not warrant rejection or modification of the ERT Settlement Agreement. This is a bankruptcy proceeding, and the ERT Settlement Agreement is aimed at securing reasonable funding to put in place remedies at the Properties that protect public health and the environment. Remedies available in civil actions such as this one do not include criminal prosecution or incarceration. Moreover, the ERT Settlement Agreement expressly reserves the United States' rights against Debtors with respect to criminal liabilities, and the United States therefore does not express any view with respect to, or in any way address any issue under, criminal laws. Regarding civil fines or penalties, none of the commenters has provided any facts whatsoever that indicate that the United States has improperly compromised any claim for civil fines or penalties in the Agreement.

6. The ERT Settlement Agreement Appropriately Does Not Address Damages for Health Effects Caused by Debtors' Releases of Hazardous Substances

Kakwerais and Speers comments that the ERT Settlement Agreement should include damages for the effects of Debtors' releases of hazardous substances on public health and other

"environmental concerns unique to the Native American populations and resource[s]." *Id.* at US0107 (Speer); US0078, US0081, US0129 (Kakwerais). These comments ignore that the Agreement expressly reserves the United States' natural resource damages claims against the Debtors. Indeed, the United States, the State of New York, the Tribe, and Onondaga Nation, respectively, are currently engaged in ongoing settlement discussions with the Debtors regarding their liability for natural resource damages at both the Massena and the Onondaga Superfund Sites in New York. The United States, moreover, does not have claims against Debtors for adverse health effects suffered by the public as a result of Debtors' releases of hazardous substances, and any such claims asserted by the affected individuals are neither addressed nor otherwise impacted by the ERT Settlement Agreement. These comments, therefore, are not grounds for rejecting the Agreement.

7. The ERT Settlement Agreement's Covenants Not to Sue Are Appropriate

Onondaga County has also submitted comments requesting that Paragraph 94 of the ERT Settlement Agreement be amended to permit future actions against the Trust "to pursue claims or causes of action that may arise after the Trust is funded (e.g., current or future on-going permit violations)," regardless of whether or not they relate back to pre-Effective Date conduct by the Debtors. Ex. 2 at US0015. Onondaga County further requests that Paragraph 100(ii) of the ERT Settlement Agreement be revised to include a different definition for those areas of the Onondaga Site that are exempted from the covenant not to sue provided by the United States and States. *Id.* As Onondaga County itself recognizes, one of CERCLA's aims is to encourage settlements with the U.S. EPA by providing the settling parties finality. Finality is precisely what the proposed ERT Settlement Agreement seeks to provide by limiting future lawsuits against the Trust so that the Trust will be able to fund and undertake the contemplated cleanups.

Moreover, to the extent that unexpected cost overruns are incurred, the Trust's cushion funding account further provides an additional potential source of funding for the Properties. The ERT Settlement Agreement's description of the areas of the Onondaga Site that are excluded from the United States' covenant not to sue, moreover, track the definitions used in the United States' proof of claim, and are well known to, and recognized by, the regulatory agencies. To the extent Onondaga County remains uncertain as to what areas of the Onondaga Site are included in Paragraph 100(ii) of the ERT Settlement Agreement, the United States refers Onondaga County to the map of the Onondaga Site attached hereto as Exhibit 1. The United States therefore contends that these comments do not warrant disapproval of the ERT Settlement Agreement.

8. The Remaining Questions Similarly Do Not Indicate That the ERT Settlement Agreement Is Unreasonable, Unfair or Contrary to CERCLA

In addition to the comments addressed above, the United States also received several questions regarding the terms of the ERT Settlement Agreement. Arquette asked: (i) "[w]hat happens if the Tribe does not sign"; (ii) "[i]f the Tribe signs..., is the Tribe or community members prevented from suing"; and (iii) "[w]ho do we sue down the road for health impacts." Ex. 2 at US0019. Arquette's first question is hypothetical, since the Tribe did sign the ERT Settlement Agreement on October 21, 2010. In response to Arquette's second and third questions, by signing the Agreement the Tribe gave up its rights to sue Debtors, their successors or assigns, or the Trust in connection with environmental liabilities covered by the ERT Settlement Agreement. The Tribe did not, however, waive or impair its rights to sue Debtors or their successors or assigns for natural resource damages, and the settlement does not abrogate any claims for personal injury or health effects.

Onondaga County has asked whether, in determining which sites to fund through the ERT Settlement Agreement, the United States' or any State's liabilities at the sites were

considered. *Id.* at US0015. The United States is not aware of any liabilities by the United States or any of the States in connection with the Properties. Onondaga County also requests confirmation that "violations of the Clean Water Act or any state analogs to the Clean Water Act" are not addressed by the Agreement. *Id.* at US0016. The United States notes that it has not asserted any claims against Debtors under the Clean Water Act in this bankruptcy. The United States also refers Onondaga County to Paragraph 94 of the ERT Settlement Agreement, under which the United States and the States have agreed not to assert any claims against Debtors, any successor entity or the Trust relating to the Properties "under CERCLA, RCRA, and State environmental statutes, as well as any other environmental liabilities asserted in the Government Proofs of Claim" in return for Debtors' transfer of the Owned Properties and other assets to, and their full funding of, the Trust. ¹⁶

Finally, Monostory asked whether, in deciding whether to include Lower Ley Creek in the ERT Settlement Agreement, "anyone ever stud[ied] the impacts of the PCBs in the entire Ley Creek System." Ex. 3 at US0112. U.S. EPA and the State of New York are overseeing and/or performing, or have overseen, three RI/FS studies of the impacts to Ley Creek. The RI/FS of Upper Ley Creek is near completion, the RI/FS of Lower Ley Creek is in progress, and the RI/FS of the Lake Bottom, including near the mouth of Ley Creek, has been completed. Nonetheless, for the reasons discussed above, the United States determined that the only non-owned portion of the Onondaga Site that should be included in the ERT Settlement Agreement is Upper Ley Creek. These questions, therefore, do not warrant rejection of the Agreement.

_

The Trust can only spend its cleanup funding in accordance with annual remedial budgets approved by the regulatory agencies and annual administrative budgets approved by U.S. Treasury. *See* SA ¶¶ 49-54.

CONCLUSION

For the reasons stated above, the Court should approve and enter the proposed ERT Settlement Agreement.

Dated: New York, New York

February 18, 2011

PREET BHARARA United States Attorney for the Southern District of New York

Attorney for the United States of America

By: _____/s/ Natalie N. Kuehler _____

NATALIE N. KUEHLER DAVID S. JONES

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ALAN S. TENENBAUM

National Bankruptcy Coordinator

PATRICK CASEY

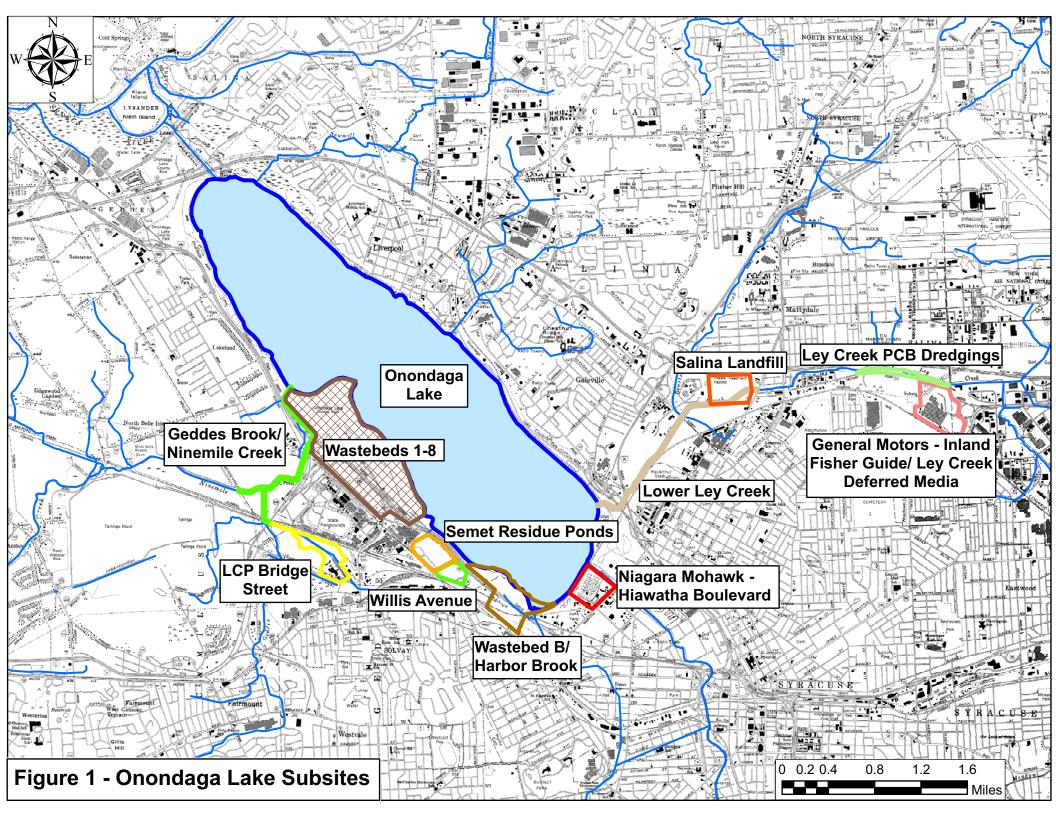
Senior Counsel

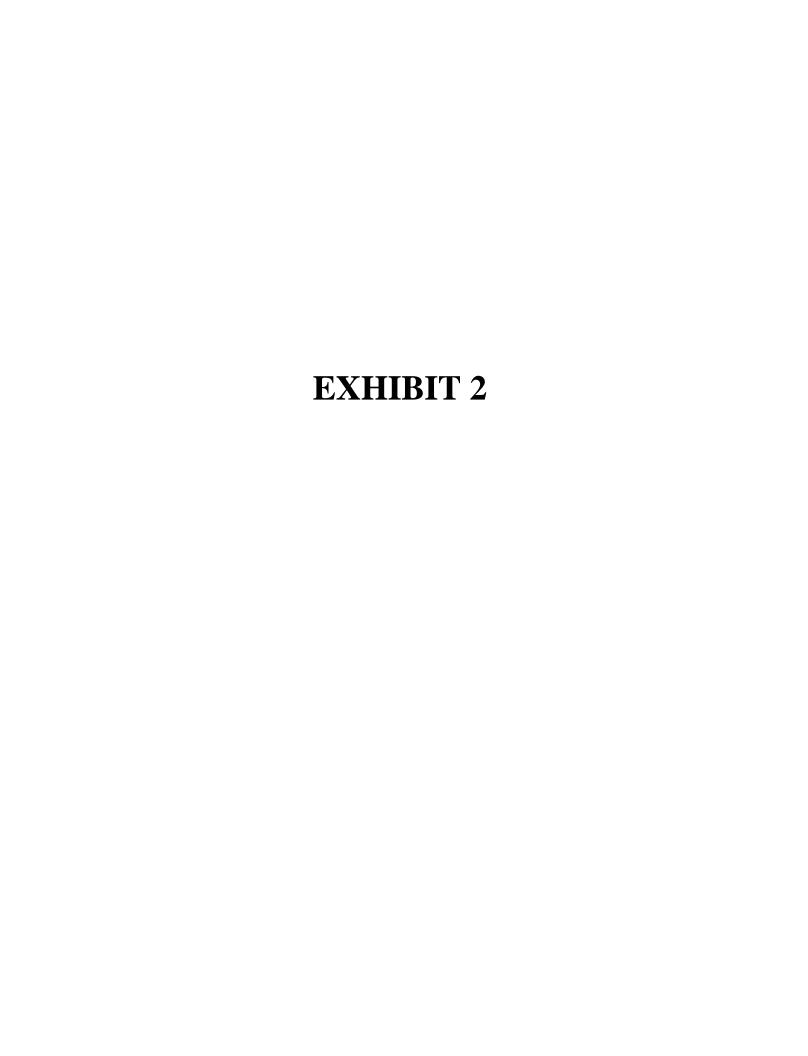
Environment and Natural Resources Division

Environmental Enforcement Section

U.S. Department of Justice

EXHIBIT 1





From:

bk1492@aol.com

Sent:

Saturday, October 30, 2010 12:25 PM

To:

Fleetwood, Tonia (ENRD); pubcomment-ees-enrd@usdoj.gov; Katz, Maureen (ENRD);

americanvoices@mail.house.gov; comments@whitehouse.gov; sf.nancy@mail.house.gov;

rush.holt@mail.house.gov; foe@foe.org; information@sierraclub.org;

broads@greatoldbroads.org; center@biologicaldiversity.org; info@earthjustice.org

Cc:

letters@time.com; today@nbc.com; info@emagazine.com

Subject:

public comment on federal register Fwd: why was this company allowed to pollute like this

over the years - feds allowed it

how did this cmpany get away with polluting so many sites over the years. where was the federal govt - epa to check on this? i think the penalty should be increased by 4 times and the amounts below should be 4 times that.

this massive pollution of earth is unforgivable. all corp execs that allowed this pollution should be in jail, it is their job to prevent destruction of the usa, they didnt do it, why are the corp execs not hunted down and put in jail, and lose their house and savings and pensions? why is our govt just sitting by and allowing this massive corporate pollution to have happened without criminal proceedings?

jean public I5 elm s tlforham park nj07932

[Federal Register: October 28, 2010 (Volume 75, Number 208)]
[Notices]
[Page 66390-66391]
From the Federal Register Online via GPO Access [wais.access.gpo.gov]
[DOCID:fr28oc10-58]

DEPARTMENT OF JUSTICE

Notice of Lodging of Settlement Agreement Under the Comprehensive Environmental Response, Compensation, and Liability Act and the Resource Conservation and Recovery Act

Notice is hereby given that on October 20, 2010, a proposed Consent Decree and Settlement Agreement in the bankruptcy matter, Motors Liquidation Corp, et al., f/k/a General Motors Corp., et al., Jointly Administered Case No. 09-50026 (REG), was lodged with the United States Bankruptcy Court for the Southern District of New York. The Parties to the Settlement Agreement are debtors Motors Liquidation Corporation, formerly known as General Motors Corporation, Remediation and Liability Management Company, Inc., and Environmental Corporate Remediation Company, Inc. (collectively, `Old GM''); the United States of America; the States of Delaware, Illinois, Indiana, Kansas, Michigan, Missouri, New Jersey, New York, Ohio, Virginia and Wisconsin; the Louisiana Department of Environmental Quality; the Massachusetts Department of Environmental Protection; the Department of Environmental Protection of the Commonwealth of Pennsylvania; the Saint Regis Mohawk Tribe; and EPLET, LLC, not individually but solely in its representative capacity as Administrative Trustee of the Environmental Response Trust. The Settlement Agreement resolves claims and causes of action of the Environmental Protection Agency (`EPA'') against Old GM under the Comprehensive Environmental Response, Compensation, and Liability Act (`CERCLA''), 42 U.S.C. 9601-9675 and the Resource Conservation and Recovery Act (`RCRA''), 42 U.S.C. 6901-6992k, with respect to the following sites:

The GMNA Car--Wilmington Site in Delaware;
 The GMPT--Danville Landfill Site in Illinois;

3. The Former GM Delco Plant Site in Indiana; 4. Various Bedford Town Sites (60 Properties) Indiana;

o. The Manual Transmission of Muncie Site in Indiana; o. The Metal Fab--Indianapolis in Indiana;

7. The Delphi I--Anderson/Monroe Site in Indiana;

```
8. The Allison Gas Turbines Site in Indiana;
     9. The Venture 2000 Property Site in Indiana;
     10. The 1-Acre Fire Suppression Lot Site in Indiana;
     11. The Fairfax I Plant Site in Kansas;
12. The Fairfax Parking Lot Site in Kansas;
     13. The GMVM--Shreveport Assembly (exclude Stamping) Site in
Louisiana;
     14. The MCD--Framingham Landfill Site in Massachusetts;
     15. The GMPT -- Willow Run Site in Michigan;
     16. The GMNA--Buick City Site in Michigan;
17. The Pontiac North Site in Michigan;
18. The GMPT Saginaw Malleable Site in Michigan;
     19. The Saginaw Nodular Iron (PIMS297) Site in Michigan; 20. The GMNA Car (Fisher Body) -- Lansing Site in Michigan;
     21. The Midsize & Luxury Car--Willow Run Site in Michigan;
     22. The Delphi C--Livonia Groundwater Site in Michigan; 23. The GMNA Car--Lansing Site in Michigan;
     24. The GMNA Car--Lansing Site in Michigan;
     25. The Delphi I--Coldwater Rd. (Landfill) Site in Michigan;
     26. The Stamping--Grand Rapids Site in Michigan;
     27. The GMPT Bay City Site in Michigan;
28. The Flint West--Flint River Site in Michigan;
     29. The Vacant Land South of Van Born (68 acres) Site in Michigan;
     30. The GMPT--Livonia Site in Michigan;
31. The Greenpoint Landfill Site in Michigan;
     The Hemphill Lot Site in Michigan;
     33. The Peregrine -- Coldwater Rd. (Plant) Site in Michigan;
     34. The Employee Development Center Site in Michigan;
35. The Chevrolet-Pontiac-Canada Pontiac Fiero Assembly Plant Site
in Michigan;
     36. The Davison Road Land Site in Michigan;
     37. The Dort Highway Land Site in Michigan;
     38. The -1 PCC--Validation Site in Michigan
     39. The Saginaw PLt 2 Landfill Site in Michigan;
     40. The Pontiac Centerpoint Campus -- West Site in Michigan;
     41. The Powertrain -- Romulus Engineering Center Site in Michigan;
     42. The Former Howard W/H--Vacant Land Site in Michigan;
     43. The Textile Road Land Site in Michigan;
     44. The ACC -- Penske Site in Michigan;
     45. The Linden Road Landfill Site in Michigan;
     46. The Windiate Park Lots Site in Michigan;
     47. The Lot 8--6241 Cass Avenue at Amsterdam Ave. Site in Michigan;
48. The 6560 Cass Ave/GMNA New Center Complex Site in Michigan;
49. The GLTC land (Atherton Landfill/Die Lot Parking) Site in
Michigan;
     50. The Vacant Land (76 acres) Site in Michigan;
     51. The Delphia C Livonia Coil & Bumper Site in Michigan;
     52. The Land along Stanley Road Site in Michigan;
[[Page 66391]]
          The Fiero Site (Powerhouse) Site in Michigan;
     54. The Flint Flow-through Warehouse Site in Michigan;
The CMDT Flint North 1/12/21 City
          The GMPT--Flint North 5/10/81 Site
in Michigan;
     56. The GMVM--Pontiac Assembly Site in Michigan; 57. The Midsize & Luxury Car Clark Street Site in Michigan;
     58. The Delta Engine Plant Site in Michigan;
     59. The 1831 Grondinwood (residence) Site in Michigan;
     60. The 1394 Oak Hollow (residence) Site in Michigan;
     61. The Pontiac Centerpoint Campus -- Central Site in Michigan; 62. The Pontiac Centerpoint Campus -- East Site in Michigan;
     63. The Centerpoint Land (no Etkin ground lease) Site in Michigan; 64. The Centerpoint Land (Etkin ground lease) Site in Michigan;
     65. The 652 Meadow Drive Site in Michigan;
     66. The 642 Meadow Drive Site in Michigan;
     67. The 631 Meadow Drive Site in Michigan;
     68. The 607 Meadow Drive Site in Michigan;
     69. The Willow Run Engineering Center Site in Michigan;
     70. The PCC Validation Southern Parking Lot Site in Michigan;
     71. The Former Leed's Assembly Plant -- Northern Parcel Site in
Michigan;
     72. The Former Leed's Assembly Plant -- Southern Parcel Site in
     73. The Hyatt Clark Industries Site in Michigan;
74. The Delphi Interior & Lighting Systems--Trenton Site in
Michigan;
     75. The General Motors (Central Foundry Division) Superfund Site,
a/k/a the Massena Site, in New York;
     76. The GM-IFG Syracuse Site in New York;
     77. The Ley Creek PCB Dredging Site in New York;
```

78. The Tonawanda Engine Landfill Site in New York; 79. The Delphi Harrison--Moraine Site in Ohio;

80. The Delphi Interior-Elyria Site in Ohio; 81. The Stamping-Mansfield Site in Ohio;

82. The GMPT--Toledo 103C Landfill Site in Ohio;

83. The GMPT--Parma Complex Site in Ohio;

84. The Lordstown Excess Land Site in Ohio;

85. The Moraine Lagoon Site in Ohio; 86. The Moraine Assembly Site in Ohio;

87. The Metal Fab -- Pittsburgh Site in Pennsylvania; 88. The GMPT--Fredericksburg Site in Virginia; and 89. The Janesville Training Center Site in Wisconsin.

Under the Settlement Agreement, Old GM will make a cash payment of \$499,434,945 to an Environmental Response Trust established pursuant to an Environmental Response Trust Agreement to clean up these 89 sites. Old GM will also make an additional payment of \$142,000,000 and transfer certain personalty and title to 88 real properties owned by Old GM to the environmental response trust to fund administrative

expenses.

The Department of Justice will receive, for a period of thirty days from the date of this publication, comments relating to the Consent Decree and Settlement Agreement. Comments should be addressed to the Assistant Attorney General, Environment and Natural Resources Division, and either emailed to <u>pubcomment-ees.enrd@usdoj.gov</u> or mailed to P.O. Box 7611, U.S. Department of Justice, Washington, DC 20044-7611, and should refer to In re Motors Liquidation Corp., et al., D.J. Ref. 90-11-3-09754. Commenters may request an opportunity for a public meeting in the affected area, in accordance with Section 7003(d) of RCRA, 42

U.S.C. 6973(d). The Consent Decree and Settlement Agreement and the Environmental Response Trust Agreement may be examined at the Office of the United States Attorney, 86 Chambers Street, 3rd Floor, New York, New York 10007, and at the U.S. Environmental Protection Agency, Ariel Rios Building, 1200 Pennsylvania Avenue, NW., Washington, DC 20460. During the public comment period, the Settlement Agreement and the Custodial Trust Agreement may also be examined on the following Penattment of Trust Agreement may also be examined on the following Department of Justice Web site, http://www.usdoj.gov/enrd/Consent_Decrees.html. Copies of the Consent Decree and Settlement Agreement and the Environmental Response Trust Agreement may also be obtained by mail from the Consent Decree Library, P.O. Box 7611, U.S. Department of Justice, Washington, DC 20044-7611 or by faxing or e-mailing a request to Tonia Fleetwood (tonia.fleetwood@usdoj.gov), fax no. (202) 514-0097, phone confirmation number (202) 514-1547. In requesting a copy from the Consent Decree Library, please enclose a check in the amount of \$42.75 (with exhibits) or \$22.75 (without exhibits) (25 cents per page reproduction cost) payable to the U.S. Treasury or, if by e-mail or fax, please forward a check in that amount to the Consent Decree Library at the stated address.

Maureen Katz, Assistant Section Chief, Environmental Enforcement Section, Environment and Natural Resources Division. [FR Doc. 2010-27265 Filed 10-27-10; 8:45 am] BILLING CODE 4410-15-P

From:

Kevin C. Murphy

To:

ENRD, PUBCOMMENT-EES (ENRD)

Cc:

<u>GordonCuffy@ongov.net</u>; <u>MatthewMillea@ongov.net</u>; <u>DavidCoburn@ongov.net</u>; <u>LuisMendez@ongov.net</u> In re Motors Liquidation Corp., et al., D.J. Ref. 90-11-3-09754 - - Comments of Onondaga County, New York

Subject: Date: Attachments:

Wednesday, November 24, 2010 12:14:39 PM 2010-11-24 Ltr to AAG Moreno ocr.pdf

Attachment Ley Creek Watershed.pdf Exhibit A Cover.pdf

Exhibit A consent HW734057 1997-09-25 RIFSconsentorder-ocrreadable.pdf

Exhibit B.pdf Exhibit C2.pdf Exhibit D2.pdf

Please find attached the comments of Onondaga County, New York concerning the proposed Environmental Response Trust Consent Decree and Settlement Agreement Among Debtors, The Environmental Response Trust Administrative Trustee, The United States *et al.*

Kevin C. Murphy **The Wladis Law Firm, P.C.**P.O. Box 245, Syracuse, NY 13214
6312 Fly Road, East Syracuse, NY 13057

P 315/445-1700 F 315/251-1073 kmurphy@wladislawfirm.com

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COUNTY OF ONONDAGA



JOANNE M. MAHONEY

County Executive

GORDON J. CUFFY
County Attorney

John H. Mulroy Civic Center, 10th Floor 421 Montgomery Street Syracuse, New York 13202 (315) 435-2170 • Fax (315) 435-5729 www.ongov.net

November 24, 2010

Via E-Mail and U.S. Mail

Ignacia S. Moreno, Assistant Attorney General Environment and Natural Resources Division P.O. Box 7611 U. S. Department of Justice Washington, D.C. 20044-7611

Re: In re Motors Liquidation Corp., et al., D.J. Ref. 90-11-3-09754

Onondaga County, New York Comments on Proposed Consent Decree and Settlement Agreement

Dear Assistant Attorney General Moreno:

Onondaga County submits these comments to request specific changes to the proposed Consent Decree and Settlement Agreement (the "Settlement Agreement") that will result in the creation of the General Motors Bankruptcy Environmental Trust Fund.

As more fully set forth below, the proposed settlement arbitrarily prescribes that Trust monies shall be used for the remediation of Ley Creek in Onondaga County, NY only so far as the "Route 11 Bridge". If uncorrected, this arbitrary funding decision will result in both a gross inequity and a significant funding shortfall of the monies necessary to respond to decades of PCB releases by General Motors that contaminated the entirety of Ley Creek¹.

The decision to underfund the Debtors' liability for the remediation of Ley Creek is inconsistent with the underlying purposes of the Trust Fund: "to conduct, manage and/or fund Environmental Actions with respect to the Properties or migration of Hazardous Substances emanating from certain of

¹ A map of the Ley Creek Watershed, Ley Creek, the location of the GM-IFG Syracuse facility, the Route 11 Bridge and Onondaga Lake is attached.

the Properties in accordance with the provisions of this Agreement." (Proposed Environmental Response Trust Agreement, Article 2.3).

Moreover, as to Ley Creek, the proposed Settlement Agreement is in direct contravention of Congressional mandates and the underlying purposes of both the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA), 42 U.S.C. § 9601 et seq., and the Resource Conservation and Recovery Act, 42 U.S.C. § 6901 et seq.

Onondaga County requests that the proposed Settlement Agreement be modified to include funding for the cleanup of the entirety of Ley Creek, Old Ley Creek and any and all GM-related Ley Creek PCB dredge spoil locations.

I. Background

Onondaga County, New York, is a claimant in the *Motors Liquidation Corp.*, et al., f/k/a General Motors Corp., et al., Jointly Administered Case No. 09-50026 (REG) bankruptcy. The County's proof of claim concerns General Motors' liability under the Nation's environmental laws for PCB contamination detected in the Onondaga Lake, Onondaga County, New York National Priorities List, including Ley Creek and the Ley Creek PCB Dredging Site.

For approximately 40 years -- from the 1950s through 1993 -- General Motors Corporation (GM) discharged polychlorinated biphenyls (PCBs) from its Inland Fisher Guide facility ("IFG" or "GM-IFG Syracuse") into Ley Creek. Ley Creek flows generally east to west adjacent to and past the IFG site before discharging into Onondaga Lake approximately four miles downstream.

On August 12, 1985 GM entered into a consent order with NYSDEC (Case #7-0383) to (a) address the on-going discharge to Ley Creek of GM-IFG Syracuse wastewaters contaminated with, among other pollutants, two PCB cogeners, Aroclor 1242 and Aroclor 1248; and (b) limit any such future discharges.

Following additional investigation the NYSDEC concluded: "The confirmed presence of these hazardous substances at GM's facility and the proximity of such substances and discharge of PCBs to Ley Creek establishes that the hazardous substance contamination at the GM facility represents a release or threat of release of hazardous substances to the Onondaga Lake NPL Site pursuant to 104 and 107 of CERCLA. GM's facility is a sub-site of the Onondaga Lake NPL site." See "Exhibit A" (NYSDEC Order on Consent, Index # D-7-0001-97-06, September 17, 1997) at paragraph 33A.

Pursuant to a series of subsequent orders entered into with NYSDEC from 1985 through 2001, GM investigated the extent of PCB contamination in what has become known as the "Ley Creek PCB Dredging Site" and executed an interim remedial measure to remove PCB-contaminated soils in the area of a County sewer line. The "Ley Creek PCB Dredging Site" is located on the south side of Ley Creek starting at the approximate eastern boundary of the IFG facility (i.e., Town Line Road) and extending west and downstream for a distance of approximately 4,300 feet or 0.814 miles. The investigation and remediation work was all conducted outside the Creek.

The 1997 NYSDEC Consent Order, which was voluntarily executed by GM, created an obligation on GM to sample Ley Creek surface water and sediment, but only downstream as far as the Route 11 Bridge. While the required scope of GM's initial 1999 Work Plan was limited to that reach of the Creek, the Consent Order established the potential that GM would be required to investigate and respond to conditions beyond the Route 11 Bridge. Specifically, Paragraph 27 of the 1997 NYSDEC Order ("Exhibit A" hereto) stated "any additional investigation found to be necessary . . . should be addressed under this Consent Order in conjunction with the Department's evaluation of the need for potential response action with respect to environmental contamination at the facility." Indeed, it was understood that the investigation would ultimately proceed beyond the Route 11 Bridge.

In December, 2000 the Town of Salina, New York submitted a Remedial Investigation report to NYSDEC for the former Town of Salina Landfill, which is located adjacent to Ley Creek downstream from GM-IFG Syracuse, the "Ley Creek PCB Dredging Site" and the Route 11 Bridge that crosses Ley Creek. The Town Landfill RI Report confirmed the presence of PCB contamination in Ley Creek sediment (Aroclor 1248 and 1260) and PCB contamination in Ley Creek surface waters (Aroclor 1248) downstream of the IFG Facility, the "Ley Creek PCB Dredging Site" and the Route 11 Bridge.

Recent sampling by the United States Environmental Protection Agency of the so-called Lower Ley Creek site (i.e., Ley Creek downstream of the Route 11 Bridge) confirmed the presence of PCBs in Lower Ley Creek and EPA's July 22, 2010 Onondaga Lake NPL Sub-site Evaluation for Lower Ley Creek states: "[T]he majority of the contamination in Lower Ley Creek sediment has come from various sources and/or facilities upstream and on Ley Creek, including the former General Motors Corporation – Inland Fisher Guide Facility." A copy is attached hereto as "Exhibit B". The evaluation does not identify any other alleged source.

Contemporaneous with the above events, the New York State Department of Environmental Conservation listed Old Ley Creek², which is also located downstream of the Route 11 Bridge in the State Registry of Inactive Hazardous Waste Disposal Sites, due to the presence of GM-IFG Syracuse PCB Contamination. GM's refusal to commence an investigation of Old Ley Creek was largely driven by its concern for the magnitude of the site, as defined by NYSDEC, and the detrimental impact on other pending claims. See "Exhibit C" (March 10, 2009 letter from counsel for GM to NYSDEC)

Notwithstanding New York State issued Orders enjoining GM from continuing unpermitted discharges of hazardous substances to Ley Creek and its environs and the 1997 finding that GM-IFG Syracuse was an actual or potential source of PCB contamination detected in Onondaga Lake, GM-IFG Syracuse continues to discharge PCBs to Ley Creek. GM reported that it exceeded its SPDES permit discharge limits for PCB Aroclor 1248 in March, 2007 and December, 2008. See "Exhibit D" (02/07/08 GM letter to NYSDEC). GM also reported that its discharges to Ley Creek exceeded 0.065 ug./l for PCB in February and March, 2008. See "Exhibit D" (04/10/09 GM ltr to NYSDEC). It is worth noting that these exceedances occurred from a location that is no longer operating and has not operated for years, and they strongly suggest GM-IFG Syracuse remains a pervasive source of PCBs to Ley Creek and its environs.

Recognizing the limited data currently available and the absence of a completed feasibility study, conservative preliminary estimates of the potential response cost for the Lower Ley Creek³ site could approximate or exceed fifty million of dollars (\$50,000,000).

By letter dated October 30, 2009, Onondaga County and seven other entities, including GM, were identified as potentially responsible parties with respect to what has been identified as the "Lower Ley Creek" site and asked to fund a Remedial Investigation/Feasibility Study for Lower Ley Creek. Such a request is historically a precursor to a section 106 cleanup order, pursuant to 42 U.S.C. § 9606, to respond to the release or threat of a release that is

² Until the 1970s, "Old Ley Creek" was the original Ley Creek channel immediately downstream of Route 11. It was cut off from the original channel as a result of flood control dredging.

³ While EPA appears to define Lower Ley Creek as the existing main channel of Ley Creek west and downstream of the Route 11 Bridge to the point of discharge into Onondaga Lake, for the purposes of these comments Onondaga County submits Lower Ley Creek should include the existing channel from Route 11 to Onondaga Lake, Old Ley Creek (an historic artifact that documents the historic levels of GM-IFG Syracuse PCB contamination in Ley Creek prior to historic flood control dredging), and any PCB dredge disposal areas located west and downstream of the Route 11 Bridge and/or otherwise not the "Ley Creek PCB Dredging Site" located immediately downstream of GM-IFG Syracuse.

impacting Lower Ley Creek and/or a subsequent government cost recovery action should the government fund a response.

II. The Proposed Consent Decree and Settlement Agreement

The proposed Consent Decree and Settlement Agreement are intended to address and resolve the Debtors' liabilities and obligations for environmental matters under CERCLA, RCRA and analogous state statutes. See generally, Notice of Lodging of Proposed Settlement Agreement, October 20, 2010, Exhibit 1 (Environmental Response Trust Consent Decree and Settlement Agreement Among Debtors, The Environmental Response Trust Administrative Trustee, The United States et al) ("Settlement Agreement").

Specifically, with respect to the County's objections and comments, the proposed Settlement Agreement would allocate a total of \$33,004,154 to the proposed G.M. Bankruptcy Environmental Trust Fund to address CERCLA and RCRA liability for "GM-IFG Syracuse" and the "Ley Creek PCB Dredging Site", assigned respectively MLC Site ID 1010 and 1110. (See Settlement Agreement, Attachment A). That sum is further allocated between Minimum Response Cost, Reserve Response Costs and Post Cleanup Operations and Maintenance Costs, as such terms are defined in the draft agreements. (See generally Settlement Agreement).

The GM-IFG Syracuse site is allocated \$31,121,812 of the combined \$33 million. Of that, \$22,573,341 is allocated "for remediation within the IFG Syracuse facility property boundaries and \$8,548,471 [is allocated for] the property extending from the facility property boundaries to the Route 11 Bridge." (See Settlement Agreement, ¶63).

While the Settlement Document defines the term "Environmental Action" to encompass remediation, the term "Remediation" is not a defined term; nor is there a breakdown provided for Minimum Response Cost, Reserve Response Costs and Post Cleanup Operations and Maintenance Costs as such terms might apply to that portion of the GM-IFG Site described as "within the IFG Syracuse facility property boundaries" or that portion described as "the property extending from the facility property boundaries to the Route 11 Bridge".

The remaining \$1,882,342 is designated for the Ley Creek PCB Dredging Site, which, as noted earlier, is located upstream of Route 11. Of that, 74% or \$1,393,361 is allocated for Post Cleanup Operations and Maintenance Costs. As the County reads the proposed Settlement Agreement and Trust document, none of those monies would be available for use with respect to any "off-site" contamination (i.e., Lower Ley Creek).

As detailed below the proposed settlement in its current form fails to satisfy the applicable standard for judicial approval of CERCLA settlements.

III. With Respect to GM-IFG Syracuse and Ley Creek and Its Environs, The Proposed Settlement Agreement is Not Fair, It is Not Reasonable and It is Not Faithful to the Objectives of CERCLA and RCRA

Pursuant to 42 U.S.C. § 6973,

"Whenever the United States or the Administrator proposes to covenant not to sue or to forbear from suit or to settle any claim arising under this section, notice, and opportunity for a public meeting in the affected area, and a reasonable opportunity to comment on the proposed settlement prior to its final entry shall be afforded to the public."

A review of this proposed Consent Decree and Settlement Agreement must determine "if it is fair, reasonable, and faithful to the objectives of CERCLA" and RCRA. See United States v. General Electric Company, 460 F. Supp.2d 395, 401 (N.D.N.Y. 2006) (quotations and citations omitted).

A prime objective of CERCLA is "to impose liability on responsible parties." *Id.* The fairness inquiry concerns both procedural and substantive fairness; the reasonableness inquiry addresses both technical considerations and such matters as "whether a settlement that does not fully compensate for costs is nonetheless a cost-effective alternative to litigation that will conserve public and private resources." *Id.*

Onondaga County submits that with respect to GM-IFG Syracuse and Ley Creek⁴ and its environs the proposed Consent Decree and Settlement Agreement is neither fair - procedurally or substantively, reasonable or supportive of one of the prime objectives of RCRA of CERCLA, namely, assuring that the settlement will in fact further an appropriate remediation of the impacted site.

A. The Artificial and Arbitrary Site Boundary

In relevant part, CERCLA defines the term "facility" to mean "any site or area where a hazardous substance has been deposited, stored, disposed of, or

⁴ See footnote 2.

placed or otherwise come to be located". 42 U.S.C. § 9601(9). The evidence here is undisputed that PCBs were released (and continue to be released) into Ley Creek from GM-IFG Syracuse and they are transported the length of Ley Creek to its point of discharge into Onondaga Lake. Thus, by definition, the Site is the entirety of Ley Creek including the current and historic portions located downstream of Route 11.

Despite that undisputed and irrefutable reality, the proposed Settlement Agreement allocates monies to remediate only "the property extending from the facility property boundaries to the Route 11 Bridge." No monies have been made available to address Lower Ley Creek, which given the response to date at the Ley Creek PCB Dredging Site is today likely the more critical environmental concern. To the contrary, the proposed Settlement Agreement arguably precludes the use of federal settlement funds for Lower Ley Creek while threatening to leave impecunious PRPs liable to fund GM's cleanup.

Ley Creek flows an additional two (plus or minus) miles from the Route 11 Bridge to its point of discharge into Onondaga Lake. Just as the Creek does not stop at the Route 11 Bridge neither did the PCB contamination from GM-IFG Syracuse stop at the Route 11 Bridge. As noted above, sampling results confirm the presence of PCB contamination downstream of the Route 11 Bridge in Ley Creek, Old Ley Creek and in the Ley Creek PCB dredging sites located downstream of the Route 11 Bridge. There is no rational basis to limit the cleanup to that portion of Ley Creek upstream of the Route 11 Bridge.

The decision to fund only a portion of the Ley Creek discharge is in conflict with both (1) the Government's public statements lauding the settlement (i.e., "This settlement holds accountable those responsible for contaminating certain properties and ensures they help transform those communities by supporting the necessary cleanup." Statement of Acting Deputy Attorney General Grindler; Department of Justice Press Release, October 20, 2010) and (2) the stated objective found in the text of the proposed Trust Agreement (i.e., "to conduct, manage and/or fund Environmental Actions with respect to the Properties or migration of Hazardous Substances emanating from certain of the Properties in accordance with the provisions of this Agreement"). (See Proposed Environmental Response Trust Agreement, Article 2.3).

It simply cannot be said that a decision to fund half a cleanup of the offsite GM-IFG Syracuse facility PCB contamination "holds accountable those

⁵ To be frank, Onondaga County cannot decipher from the draft Settlement Agreement what precisely is meant by the ambiguous phrase "the property extending from the facility property boundaries to the Route 11 Bridge." It is not known if monies are, in fact, proposed to be available to address in-Creek PCB contamination upstream of the Route 11 Bridge. That contamination has recently been confirmed and must be included among any Environmental Actions intended for this site.

responsible for contaminat[ion] by ensuring they engage in the necessary cleanup. The proposed settlement does not even offer to conduct the necessary cleanup of property located downstream of the arbitrary Route 11 cutoff point.

This circumstance is best explained by the Conference Report on the Hazardous and Solid Waste Amendments of 1984, 98 STAT. 3221:

SECTION 207-- CORRECTIVE ACTION BEYOND FACILITY BOUNDARIES; UNDERGROUND TANKS

*14 HOUSE BILL.-- THE HOUSE BILL DIRECTS THE ADMINISTRATOR TO AMEND THE STANDARDS SECTION 3004 TO REQUIRE UNDER THATBETAKEN CORRECTIVE ACTION BEYOND THE FACILITY BOUNDARY WHERE NECESSARY PROTECT HUMAN HEALTH AND THE ENVIRONMENT. SUCH REQUIREMENT WOULD NOT BE APPLICABLE WHERE THE OWNER OR OPERATOR OF THE FACILITY CONCERNED DEMONSTRATES TO THE SATISFACTION OF THE ADMINISTRATOR THAT, DESPITE THE BEST OWNER **EFFORTS** OF THE OR OPERATOR. PERMISSION TO UNDERTAKE SUCH ACTIONS COULD NOT BE OBTAINED.

SENATE AMENDMENT. -- THE SENATE AMENDMENT DOES NOT CONTAIN A SIMILAR PROVISION.

CONFERENCE SUBSTITUTE. -- THE CONFERENCE SUBSTITUTE ADOPTS THE HOUSE PROVISION. THIS PROVISION **OVERTURNS** Α POLICY OF THE ENVIRONMENTAL PROTECTION AGENCY WHICH LIMITED THE SCOPE OF CORRECTIVE ACTION TO THE PROPERTY OF THE POLLUTING FACILITY. SINCE FORMS OF POLLUTION, PARTICULARLY GROUNDWATER CONTAMINATION, DO NOT OBSERVE TERRITORIAL OR PROPERTY BOUNDARIES, SUCH A RESTRICTION HAS BASIS IN LOGIC. NO PROVISION THEREFORE REQUIRES EPA TO AMEND THE APPLICATION REGULATION TO ASSURE THAT CORRECTIVE ACTION BEYOND Α **FACILITY BOUNDARY** WILL BEREQUIRED WHERE APPROPRIATE.

H.R. CONF. REP. 98-1133, H.R. Conf. Rep. No. 1133, 98TH Cong., 2nd Sess. 1984, 1984 U.S.C.C.A.N. 5649, 1984 WL 37531 (Leg. Hist.)(emphasis added).

Indeed, the artificial site boundary found in the proposed Settlement Agreement has no basis in logic and no support under the law. Thus, the

settlement approach proposed here is the very approach that was explicitly identified and rejected by Congress in its repudiation of a prior Government policy and its 1984 direction to EPA on how it must proceed in the future.

B. The Arbitrary Use of Federal Monies

More troubling to Onondaga County is the reality that while the vast majority of the \$600,000,000 in funding for the Environmental Trust is recycled federal dollars, and the sole beneficiary of the Trust will be the United States, (See Settlement Agreement, ¶38), EPA is concurrently pursuing Onondaga County (and 6 others) as potentially responsible for addressing the Lower Ley Creek GM-IFG PCB contamination in furtherance of a concerted strategy to protect the considerable federal holdings in the Debtors. Insofar as the available information and data identifies the Debtors as the parties that are overwhelmingly, if not 100%, responsible for the PCB related contamination driving the need for a response, the proposed Settlement Agreement leaves significant environmental contamination potentially unaddressed.

When GM and its subsidiaries filed for bankruptcy protection in June of 2009, the federal government provided debtor-in-possession funding to Motors Liquidation Corp (i.e., Old GM), ultimately as much as \$1.75 billion, plus an additional \$19.4 billion to preserve GM's viability as a going concern pending conclusion of this bankruptcy proceeding⁶.

At the same time that one hand of the Government was funding GM, the other hand of the Government, in the name of the United States Environmental Protection Agency, is seeking to hold non-GM parties liable for GM-IFG Syracuse PCB releases.

The EPA has requested that Onondaga County (and the other named PRPs) conduct a more detailed study of the Lower Ley Creek GM-IFG PCB contamination as a precursor to the selection of a Lower Ley Creek remedy. The County fully anticipates that in the future EPA will potentially issue a 106 order to the County (and other PRPs) or ultimately, seek cost recovery for any past or future EPA response costs from the County (and other PRPs).

The scale of the United States' involvement in managing GM through the bankruptcy proceeding is detailed at Sections II (B) and II(C) of Debtors' proposed Disclosure Statement filed with this Court on or about August 31, 2010.

⁷ Neither Onondaga County nor any of the other PRPs have been found liable for any response costs and the submission of these comments in no way acts as a waiver of any defenses - factual or legal - that the County may have in the face of EPA's allegation that the County is a PRP for this site. It is possible that the County and/or others may be found liable, and it is possible that given the GM bankruptcy and the terms of this proposed Settlement Agreement, the Lower Ley Creek Site will be a true orphan site with no other existing or viable PRPs other than the federal or state governments.

Meanwhile, the proposed Settlement Agreement allocates what is likely only a fraction of the monies that actually will be required to remediate Debtors' legacy of contamination throughout Ley Creek and its environs.

To the extent the proposed Settlement Agreement is intended to promote community economic revitalization and growth and the return of properties to the tax rolls, the result in Onondaga County will be the complete opposite. If the Settlement Agreement is approved in its current form, local citizens and taxpayers may be forced to fund the response costs for years of GM contamination and/or may be compelled to devote significant resources to achieve vindication and/or a fair and equitable apportionment.

Moreover, structuring a settlement that arbitrarily cuts off the sole or primary polluter's liability at an artificial site boundary and thereby creates a likely 95% or more orphan share with respect to Lower Ley Creek is a virtual guarantee of protracted future litigation resulting in the expenditure of limited financial and judicial resources in contravention of the goals of CERCLA. See e.g. United States v. Grand Rapids, 166 F. Supp.2d 1213, 1218 (W.D. MI 2000). The County submits that, with respect to GM-IFG Syracuse, this proposed settlement is not a cost-effective alternative to the likely litigation between and among primarily units of government regarding the allocation of the Government-induced GM orphan share of response cost likely totaling tens of millions of dollars.

In United States v. SEPTA, 235 F.3d 817 (3d Cir. 2000) the Third Circuit noted that: "A court should approve a consent decree if it is fair, reasonable, and consistent with CERCLA's goals." SEPTA, 235 F.3d at 823. The element of: "fairness requires that settlement negotiations take place at arm's length. A court should 'look to the negotiation process and attempt to gauge its candor, openness and bargaining balance.'" Accord In re: Tutu Water Wells CERCLA Litigation, 326 F.3d 201, 207 (3d Cir. 2003). A proposed settlement negotiated by a lender controlled Debtor that by its expressed terms is intended to solely benefit the lender, that has as a potential purpose and/or impact of shifting remedial costs to entities such as the County who have been named as potentially responsible parties without fully assessing the adequacy of the settlement in achieving CERCLA's remedial objectives, fails to meet the well recognized fairness standard for judicial approval. United States v. Cannons Ena'g Corp., 899 F.2d. 79, 84 (1st Cir.1990).

IV. Additional Comments

• The GM-IFG Site as described in ¶63 of the Settlement Agreement includes both the area "within the IFG Syracuse facility property boundaries" and "the property extending from the facility property boundaries to the Route 11 Bridge". The phrase "the property extending

from the facility property boundaries to the Route 11 Bridge" is at best ambiguous. It must be defined more precisely and the scope of the work intended to be funded by the Trust should be described. To the extent that work does not include both in and out of Creek response actions, the scope should be amended to include all such required activities and if necessary, the cost estimate and Trust funding should be modified accordingly.

- Paragraph 94 of the Settlement Agreement concerning Covenants Not to Sue proposes that the covenants relate to potential claims or causes of action against the Environmental Trust "under CERCLA, RCRA, and State environmental statutes, as well as any other environmental liabilities asserted in the Government Proofs of Claim." The phrasing of the covenant is at best ambiguous and suggests an agreement not to pursue claims or causes of action that may arise after the Trust is funded (e.g., current or future on-going permit violations). The language should be amended to narrow the scope of the proposed covenants such that future enforcement of post-funding environmental violations is not precluded.
- Paragraph 99 of the Settlement Agreement sets forth the Debtors and the Trusts' proposed covenant not to sue the United States or states for potential CERCLA or RCRA claims. Given that proposed covenant, what steps were taken and to what extent was any allocation of United States or state liabilities used to derive the funding proposed to be provided to the Trust for any individual site?
- Paragraph 100 (ii) of the Settlement Agreement carves out an exception
 to the Covenants Not to Sue for Lower Ley Creek that is defined as "the
 entire portion of Ley Creek which is downstream from the Route 11
 Bridge." That phrasing is much too ambiguous and uncertain. It should
 be modified to read as follows: "the existing channel from Route 11 to
 Onondaga Lake, Old Ley Creek and any PCB dredge disposal areas
 located west and downstream of the Route 11 Bridge and/or otherwise
 not the "Ley Creek PCB Dredging Site" located immediately downstream
 of GM-IFG Syracuse.
- Paragraph 100 (iv) of the Settlement Agreement carves out an exception to the Covenants Not to Sue for future acts that create liability buts creates an exception to the carve out for "continuing releases related to the Debtor's conduct prior to the Effective Date." The exception to the exception should not apply to on-going permit violations whether or not they can in any way be related back to pre-Effective Date conduct. In this case, the latest publicly available information indicates on-going PCB

- discharges in violation of applicable SPDES permit limits; that conduct should not be exempted.
- Paragraphs 100 and/or 105 of the settlement Agreement should confirm that "covered matters" does not include violations of the Clean Water Act or any state analogs to the Clean Water Act.

IV. Request for a Public Hearing

Given the decision to artificially limit funding to areas at or upstream of the Route 11 Bridge, pursuant to section 7003 of RCRA, 42 U.S. C. 6973(d), Onondaga County requests that the Department of Justice hold a public meeting and receive public comments in Onondaga County, New York prior to any decision to finalize the proposed Consent Decree and Settlement Agreement.

Respectfully submitted

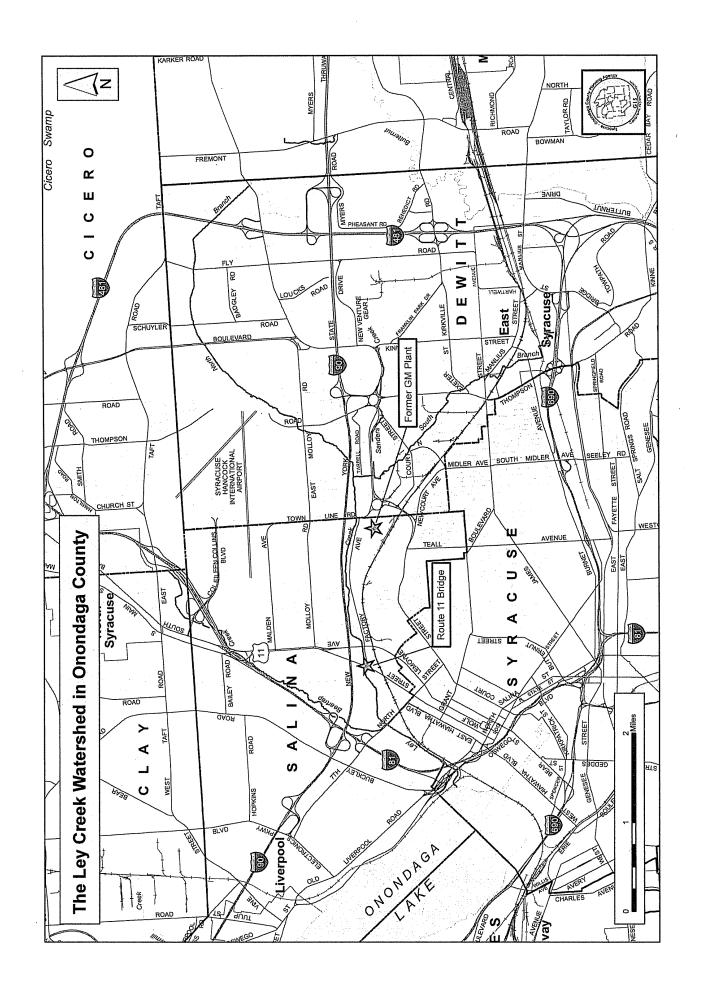
GORDON*JY* CUFI County Attorney

IC/nlm

GJC/nlm Enclosures

cc: Joanne M. Mahoney, Onondaga County Executive
Matthew J. Millea, Deputy Onondaga County Executive
Patricia M. Pastella, P.E., Commissioner Onondaga County
Dept. of Water Environment Protection
Luis A. Mendez, Senior Deputy County Attorney
David Coburn, Director, Onondaga County Office of the Environment
Kevin C. Murphy, Esq.

EXHIBIT A



From:

Craig Arguette

To:

ENRD, PUBCOMMENT-EES (ENRD)

Subject:

motors liquidation corp.,et al.,d.j. ref. 90-11-3-09754

Date:

Wednesday, December 08, 2010 3:16:26 PM

We understand that the public comment period has been extended to December 15th, 2010. Below are the comments submitted to the St. Regis Mohawk Tribe during the public meeting regarding the above referenced subject.

- 1. What happens if the Tribe does not sign?
- 2. If the Tribe signs it, is the Tribe or community members prevented from suing?
- 3. Who do we sue down the road for heath impacts?

If you need to contact me I can be reached at:

Craig Arquette
St. Regis Mohawk Tribe
Environment Division
412 State Route 37
Akwesasne, NY 13655
Phone: 518-358-5937 ext. 120

Fax: 518-358-6252

e-mail: craig.arquette@srmt-nsn.gov



Joanne M. Mahoney County Executive

County of Onondaga Office of the County Executive

John H. Mulroy Civic Center, 14th Floor 421 Montgomery Street, Syracuse, New York 13202 Phone: 315.435.3516 Fax: 315.435.8582

oncownet

William P. Fisher
Deputy County Executive

TESTIMONY OF MATTHEW J. MILLEA

DEPUTY COUNTY EXECUTIVE FOR PHYSICAL SERVICES
ON THE PROPOSED ENVIRONMENTAL RESPONSE TRUST SETTLEMENT
IN THE MOTORS LIQUIDATION COMPANY (AKA OLD GM)
BANKRUPTCY PROCEEDING

December 15, 2010

Good evening. My name is Matthew Millea, Deputy Onondaga County Executive for Physical Services.

Please allow me first to welcome you to Syracuse and Onondaga County and thank you for agreeing to hold this public hearing.

On November 23, 2010 Onondaga County submitted 12 pages of comments plus exhibits to the United States Department of Justice concerning the proposed Environmental Response Trust Consent Decree and Settlement Agreement in the General Motors Corp Bankruptcy Matter.

My comments this evening are intended to supplement and expand upon the County's written submissions.

Onondaga County requested this hearing so the County, local elected officials, the local community and Central New York taxpayers might better understand what the proposed Environmental Trust will and will not accomplish and the resulting impact on Ley Creek, Onondaga Lake, Onondaga County and the taxpayers of Onondaga County.

Simply stated, for 40 years – from the 1950s through 1993 – General Motors discharged polychlorinated biphenyls (PCBs) from its Inland Fisher Guide facility (IFG) into Ley Creek. In fact, the latest publicly available records indicate IFG continues to discharge PCBs to Ley Creek. The Creek flows past the IFG site before discharging into Onondaga Lake approximately 4 miles downstream.

PCBs have been detected the length of Ley Creek and in Onondaga Lake. PCBs also have been detected in Old Ley Creek and in dredge spoils from Ley Creek.

It is generally known by all in Central New York, and by the EPA and the State of New York, that GM was the primary, if not sole, contributor of PCBs to Ley Creek and that GM PCBs were ultimately transported to Onondaga Lake. The State of New York stated as much as early as 1989. With the knowledge of the Department of Justice, in 2008, EPA demanded GM reimburse the federal government and the State of New York for Onondaga Lake response costs and in 2009, requested that GM undertake a remedial investigation and feasibility study of Lower Ley Creek.

Given the magnitude of GM's role in contaminating Ley Creek and its environs the County has constantly been concerned about the potential impact of the GM bankruptcy on Onondaga County. The County was pleased to learn of the plan to set aside funds from the bankruptcy proceedings to address GM's environmental legacy.

The County was confident that its concerns would be addressed when it was learned that a proposed Consent Decree would provide funds for the GM/IFG facility in New York and that funds would be available to address "the migration of Hazardous Substances emanating from certain of the Properties".

When the details of the trust were made public in late October, we were disappointed to learn that any monies that might be made available for Ley Creek would only address contamination downstream to the Route 11 Bridge or approximately half the distance the Creek flows from the GM/IFG facility to Onondaga Lake.

Our distress grew when we understood that no monies would be available for Old Ley Creek or PCB-contaminated dredge spoils removed from the Creek and located downstream of Route 11.

In our view, there is no discernable legal or factual basis for the arbitrary Route 11 boundary. Thus, we are forced to ask: "How is it that this proposed settlement is fair and reasonable to Onondaga County?"

And, moreover, "How is it that the proposed settlement is faithful to the objectives of the Superfund law, the federal hazardous waste law and the Government's public statements that this Agreement holds accountable those responsible for pollution?"

Furthermore, the EPA website that summarizes the proposed settlement explains that 29 of the 89 designated sites are not scheduled to receive funds but if conditions change, they will be eligible to receive monies from the Cushion Funding Account. Thus, Lower Ley Creek, which is known to require some form of response action, has been afforded less priority and lower consideration than 29 sites at which no current remediation is planned.

2 | Page

The County recognizes that the settlement agreement excludes Lower Ley Creek and the bed of Onondaga Lake from the Government's covenant not to sue. While on its face this does provide a venue for the United States to pursue a claim for contribution, we understand that claim would be pursued against the Debtor and not the Trust. If the County is correct in its understanding does the United States intend to pursue such claims against the debtor? And if so, what meaningful resources would there be to satisfy any such claim, either by the United States or Onondaga County?

Adding to our concerns over this matter are USEPA's repeated statements that the cleanup of Lower Ley Creek must be addressed within the next year so as not to delay the cleanup of Onondaga Lake. The County and others have repeatedly questioned EPA on this issue and implored officials from DOJ and EPA that Lower Ley Creek be addressed in the GM bankruptcy.

Again, documents released with the announcement of the proposed Consent Decree state that an extensive and exhaustive review of environmental conditions was done before the terms of the proposed Consent Decree were agreed to and announced publicly. Onondaga County is forced to ask:

"Exactly what was done to review this site and GM's contamination of Ley Creek?" and

"What about that review caused the seemingly arbitrary cutoff at the Route 11 Bridge?"

Given that EPA requested that GM, Onondaga County and the Town of Salina and five industrial PRPs conduct a Remedial Investigation and Feasibility Study of Lower Ley Creek, and EPA's proposed expedited work schedule, it is only reasonable for Onondaga County to assume that EPA also will ask or direct Onondaga County to conduct any cleanup of Lower Ley Creek and its environs or that EPA will seek reimbursement from the County for any monies EPA itself might spend.

Is that the Government's plan of action here? Or can you assure Onondaga County and its taxpayers that it will not be forced to pay for the cleanup of GM's environmental legacy?

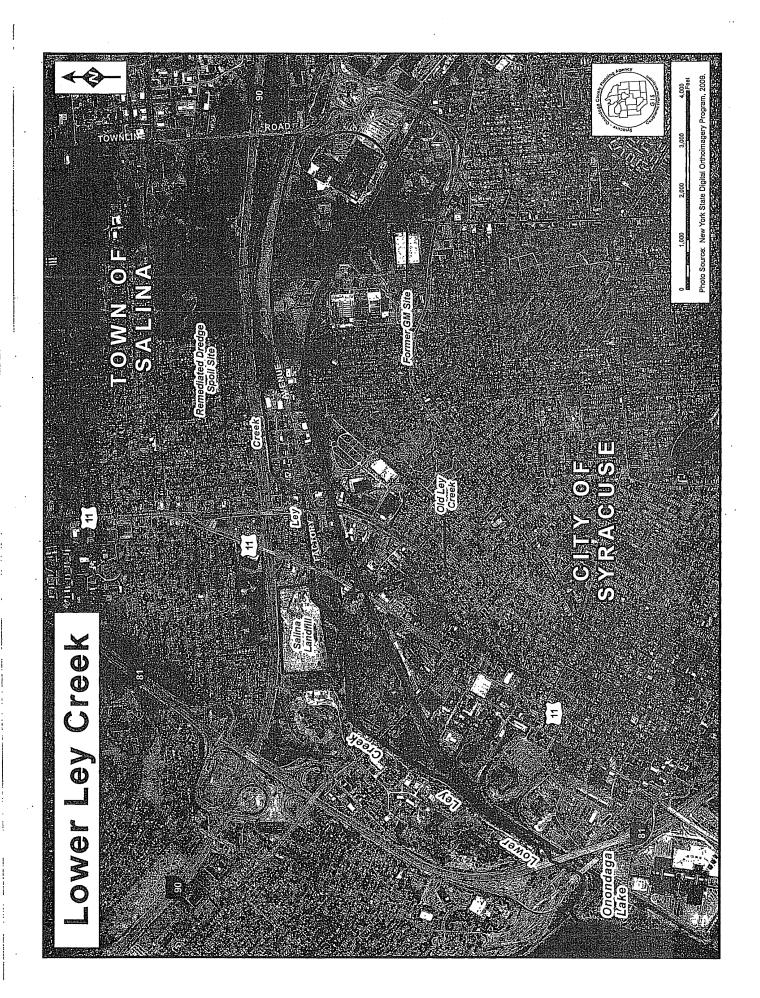
While the County and Town struggle to balance budgets and provide necessary services, any unfunded mandate is a significant burden on tax payers. Onondaga County was further disheartened to learn that GM declined to execute a proposed State of New York Order on Consent intended to address the PCB contamination of Old Ley Creek.

External experts have informed the County the potential cost for the remediation of Lower Ley Creek and its environs could approach or exceed \$50 million. While any dollars that must be used to address Ley Creek would be a burden on the County, even a fraction of that estimated cost would be staggering on the County and its taxpayers.

In the press release announcing the Consent Decree, the Department of Justice proclaimed the proposed Agreement was evidence that the federal government could work with states and tribes to address the environmental legacy of Old GM. While the County believes that statement is generally true, unfortunately it is not true with respect to Lower Ley Creek or Onondaga Lake, a site of historic spiritual significance to the Haudenosaunee peoples.

Given the above, Onondaga County requests that the proposed Consent Decree be modified and that it provide funds for the entirety of GM's PCB legacy including the cleanup of Lower Ley Creek, Old Ley Creek and any PCB-contaminated dredge spoils located downstream of Route 11.

Thank you.



United States Environmental Protection Agency Region 2 290 Broadway New York, NY 10007-1866

RE: Comments on Proposed Settlement with GM regarding the Ley Creek Superfund Site

To Whom It May Concern:

GM needs to clean up ALL of Ley Creek, and whatever damage has arisen from it. The watershed depends on every part being clean, healthy, and properly maintained, just as a car cannot have just its outer frame to run as a cohesive entity. Please see the bigger picture, GM.

Thank you

Sincerely yours,

Karen Kucharski

16 Standish Drive Apalachin, New York 13732 MFA, Syracuse University



THE ASSEMBLY STATE OF NEW YORK ALBANY

CHAIR
Velerans' Affairs
COMMITTEES
Economic Development, Job Creation,
Commerce and Industry
Education
Health
Oversight, Analysis and Investigation

December 15, 2010

Ignacia S. Moreno, Assistant Attorney General Environmental and Natural Resources Division P. O. 7611 U. S. Department of Justice Washington, D. C. 20044-7611

Re: In re Motors Liquidation Corp., et al., D. J. Ref. 90-11-3-09754

Dear Assistant Attorney General Moreno:

In accordance with the Department of Justice' recent Public Meeting announcement, this letter is hereby submitted for inclusion as a public comment on the above referenced matter. As your announcement notes, while the public comment period closed on November 27, 2010, the "Department will accept public comments on the proposed Settlement at the public meeting." The letter also has been mailed to you and those copied below.

I have read and am in substantial agreement with the comments submitted by the County of Onondaga on November 24, 2010. Writing as an Assemblymember who has legal training, I commend the County for its well argued plea on the merits and facts, and a compelling call for "justice as fairness". There can be little doubt that the proposed settlement favors the party with superior advantage (GM), and tacitly marks those of lesser advantage (the taxpayers of my Assembly District and Onondaga County) with the responsibility for remedying, if you will, a mess not of their making.

I understand and am somewhat sympathetic to the vagaries of the manufacturing market place, and even of the shortsighted decision making of GM's management and R&D principals. Many Onondaga County residents will recall their shock at the closure of GM Inland Fisher Guide, and their Massena facility. In my opinion, that is enough of a legacy without GM being allowed, under cover of bankruptcy and enabled by immense taxpayer support, to abrogate its clear responsibilities under CERCLA and RCRA. This region has supported GM quite enough as former GM workers, and as taxpayers underwriting the automotive 'bailout', and CERCLA and RCRA were never intended as shields.

(Continued)

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ALBANY OFFICE: Room 841, Legislative Office Building, Albany, New York 12248 • 518-455-4826 • FAX: 518-455-5498
magnarw@assembly.state.ny.us



Page Two

I would hope that the Department and the Environmental Protection Agency, in the context of a negotiated *national* settlement, will not lose sight of the *local* interests which in this instance are represented not only by several valued local employers, but especially by the County of Onondaga and the Town of Salina. The settlement, as proposed leaves such entities in fiscal jeopardy, and at a time of economic crisis. In particular, to link Salina and this county to the known purveyor of PCB contamination relies on linkages that, however legitimized under a broad reading of CERCLA and RCRA, are at best tenuous when they are not entirely absurd.

As is well known to the Department of Justice and the EPA, Onondaga County has made great and even heroic strides towards Onondaga Lake wastewater treatment remediation, and in partnership with Honeywell and others, is addressing many of the issues created by industrial residuals. These efforts have been made possible by Federal, State, and local resources, and of course commitments from various successor companies. All of these resources are precious, and all of these sources are stressed. The current proposed settlement, at least in my opinion, creates the specter of an everlasting open-ended project, wherein government may always feel free to require 'just one more thing'.

I respectfully request favorable consideration of an amended settlement agreement that does not leave Onondaga County taxpayers liable for what is clearly and completely a corporate environmental responsibility.

Very truly yours,

William B. Magnarelli Member, NYS Assembly

120th District

CC: Honorable Charles Schumer
Honorable Kirsten Gillibrand
Joanne M. Mahoney, Onondaga County Executive
Lisa Jackson, Administrator, USEPA
Kenneth P. Lynch, Regional Director, NYSDEC Region 7



Town of Salina OFFICE OF THE TOWN SUPERVISOR

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Colleen Gunnip
Deputy Town Supervisor

Mark A. Nicotra
Town Supervisor
Lesley Dublin
Secretary to the Supervisor

December 15, 2010

Via U.S. Mail and Hand Submission at 12/15/10 Public Meeting

United States Department of Justice c/o Ignacia S. Moreno, Assistant Attorney General Environmental and Natural Resources Division P.O. Box 7611 U.S. Department of Justice Washington, DC 20044-7611

> Re: In re: Motors Liquidation Corp., et al. D.J. Ref. 90-11-3-09754 Town of Salina, New York Comments on Proposed Environmental Response Trust Consent Decree and Settlement Agreement

To the U.S. Department of Justice:

The Town of Salina (the "Town") requests that specific revisions be made to the proposed Environmental Response Trust Consent Decree and Settlement Agreement (the "Settlement Agreement") which seeks to create the Motors Liquidated Company ("Old GM") Bankruptcy Environmental Trust Fund. In addition to the comments provided herein, the Town supports and incorporates those comments submitted to the U. S. Department of Justice by the County of Onondaga (the "County") in its November 24, 2010 correspondence.

The Town objects to the arbitrary limitations the United States has placed on the proposed distribution of the approximately \$641 million comprising the Environmental Trust Fund. In particular, the Town opposes the Settlement Agreement's ban on the use of trust monies to address the "downstream" liabilities associated with Old GM's Inland Fisher Guide facility (the "IFG Site") and, in particular, the disposal and discharge of hazardous wastes generated by Old GM within the lower portions of Ley Creek; Onondaga Lake; and the former Town of Salina Landfill Site (the "Landfill Site").

In support of its trust fund scheme, the Settlement Agreement artificially and arbitrarily divides the lower portion of Ley Creek from that portion of Ley Creek located

The Town further objects to the nature of the notice the U.S. Department of Justice ("DOJ") has given with respect to both the Settlement Agreement and the December 15th public hearing. We submit that the notice given for the Settlement Agreement violates both applicable U.S. Bankruptcy Court procedures and 42 U.S.C. § 6973. The Town further finds the one-week notice of the public hearing unacceptable, and apparently designed to avoid meaningful public input.

upstream of the Route 11 Bridge, irrespective of the voluminous technical data collected by the U.S. Environmental Protection Agency ("USEPA") and the New York State Department of Environmental Conservation ("NYSDEC") proving that Old GM's operations at the IFG Site have resulted in decades of PCB releases into the entirety of Ley Creek and the remaining Onondaga Lake system. The Town further objects to the arbitrary and capricious decision made by the United States to exclude from compensation under the Settlement Agreement Old GM's liability to the Landfill Site, notwithstanding that such liability is a direct cause of Old GM's historical operations at the IFG Site. The hazardous waste disposal practices conducted at the IFG Site resulted in the disposal of hundreds of tons of PCBs and PCB-related waste at the Landfill Site, which is currently being remediated by the Town pursuant to a Record of Decision issued by USEPA and NYSDEC in March 2007.

The Settlement Agreement is clearly in violation of CERCLA's mandate that a consent decree be fair, reasonable, and consistent with its statutory goals. If left unmodified, the Settlement Agreement will result in the taxpayers of the Town, County and State of New York solely bearing the financial burden of addressing the decades of contamination Old GM and its IFG Site have caused. There is no justification for the exclusion of Lower Ley Creek sub-site and/or the Landfill Site from compensation under the Settlement Agreement, since these liabilities are inextricably linked to the IFG Site. What is particularly offensive and arbitrary is how the United States on one hand has purposefully excluded these IFG Site-related liabilities from compensation, while at the same time pursuing enforcement actions against the Town and other non-GM parties for the cleanup (and cost recovery) associated with these same liabilities.

The Town therefore requests that the proposed Settlement Agreement be modified to include not only funding for the cleanup of the entirety of Ley Creek, but also for the liability Old GM faces as a generator and arranger for disposal of IFG Site-related hazardous waste at the Landfill Site pursuant to the Comprehensive Environmental Response, Compensation and Liability Act ("CERCLA"), 42 U.S.C. § 9601 et seq. A decision by the United States to deny the modifications requested by both the Town and the County will result in our taxpayers solely bearing the cost of these Old GM liabilities, with the United States (through its debtor-in-possession financing of Old GM) benefitting from the expenditure of trust monies and the concomitant redevelopment of these now, federally-controlled assets.

The County of Onondaga in its November 24th, 2010 letter to DOJ has provided numerous comments on the proposed Settlement Agreement in light of Old GM's liability to the Lower Ley Creek sub-site and the Onondaga Lake NPL Site. The Town submits the following supplemental comments with respect to the Lower Ley Creek subsite, as well as Old GM's liability as a potentially responsible party ("PRP") pursuant to CERCLA for the Landfill Site.

Lower Ley Creek

A voluminous amount of technical data has been collected by NYSDEC and USEPA which demonstrates that the discharge of PCBs and PCB-related wastes from the IFG Site has impacted the entirety of Ley Creek. A number of the reports containing this technical data were already provided to your office by the County.

As part of its remedial investigation of the Landfill Site, the Town, at the request of NYSDEC, also collected surface water samples along Ley Creek. Samples were collected just east of the Route 11 Bridge and at various locations extending downstream to the confluence of Beartrap Creek and Ley Creek. Shallow (0 to 6 inches below the sediment/water interface) and deeper (6 to 12 inches below the interface) sediment samples were also collected at the same surface water sample locations.

The results showed that both water and sediment samples contained PCBs (Aroclor 1248) above the applicable sediment screening criteria. More importantly, the sediment samples collected upstream of the Landfill Site contained higher concentrations of PCBs than downstream samples, indicating that the upper portions of Ley Creek (above the Route 11 bridge) were the source of PCB contamination in Lower Ley Creek. A Remedial Investigation/Feasibility Study was further performed by Old GM wherein PCBs were detected in the dredge spoils at concentrations up to 466 mg/kg. The results of this study linked the presence of PCBs along the entire length of Ley Creek to the historical discharges of PCBs from the IFG Site.

Pursuant to Section 104(e) of CERCLA, NYSDEC prepared in June, 1996 a Site Summary Report for the IFG Site as part of its sub-site status determination. A copy of that report is attached hereto as Exhibit "A." After completing its investigation, NYSDEC and USEPA concluded that the IFG Site contributed to the presence of PCBs within the entirety of Ley Creek due to dredging activities conducted along certain creek bed areas. Soils, groundwater, industrial wastewater, and stormwater were all confirmed as containing PCBs and other hazardous substances. The report further states that "[f]rom 1954 until 1963, process wastewater [from the IFG Site] discharged directly to Ley Creek presumably with little or no treatment." NYSDEC thus concluded that, due to the presence of PCBs and other hazardous substances at the IFG Site, it represented "a release and a continued threat of release [of hazardous substances] to the Onondaga Lake System."

These PCB findings were further supported by recent sampling collected by USEPA in 2010 along the lower portions of Ley Creek. As stated in the July 22, 2010 Onondaga Lake NPL Sub-site Evaluation for Lower Ley Creek, USEPA acknowledges that "the majority of the contamination in Lower Ley Creek sediment has come from various sources and/or facilities upstream and on Ley Creek, including the former General Motors Corporation — Inland Fisher Guide Facility." As also noted by the

County in its November 24th comment letter, USEPA's evaluation does not identify any other alleged sources of PCB contamination in the Lower Ley Creek. This is further acknowledged by USEPA in its October 30, 2009 correspondence notifying Old GM that it is a PRP to the Lower Ley Creek sub-site pursuant to CERCLA.

The technical analyses discussed above, as well as the data noted in the County's November 24th letter, clearly demonstrate that there is no legitimate basis to divide the upper portion of Ley Creek from its lower portion when determining Old GM's environmental liability. To the contrary, the division set forth in the Settlement Agreement is a merely fictional; one created to arbitrarily cut off Old GM's liability, while ensuring both an overwhelming "orphan share" of liability and protracted future litigation between DOJ and the remaining PRPs.

The Former Town of Salina Landfill Site

In addition to its liabilities to the Lower Ley Creek sub-site and Onondaga Lake NPL Site, historical operations at the IFG Site have resulted in Old GM becoming a PRP for the cleanup of the Landfill Site. The Landfill Site, approximately 55 acres in size, has been designated a Class 2 Inactive Hazardous Waste Disposal Site by NYSDEC. The Landfill Site primarily accepted municipal waste, but also accepted commercial and industrial wastes from the IFG Site. Following 1994, when USEPA listed the Onondaga Lake Site on the National Priorities List, USEPA and NYSDEC also notified the Town that the Landfill Site was being listed as a sub-site. An extensive investigation was subsequently completed at the Landfill Site, which culminated in USEPA and NYSDEC issuing a Record of Decision in March, 2007 wherein a remedial remedy was selected.

Old GM conducted various manufacturing processes at the IFG Site including plating; buffing; forming and finishing metal automobile parts; junction moldings; painting; and assembling plastic body and trim components for automobiles. The evidence collected by NYSDEC shows that Old GM's disposal practices at the IFG Site resulted in the presence of PCBs and other hazardous substances and wastes at the Landfill Site. Attached hereto as Exhibit "B" is a copy of the Preliminary Site Assessment Report prepared for the Landfill Site by NYSDEC, dated July, 1992, which includes a portion of a July, 1985 Industrial Chemical Survey and Hazardous Waste Generator questionnaire prepared by Old GM confirming the hazardous waste disposal practices at the IFG Site which resulted in the presence of hazardous wastes at the Landfill Site.

According to USEPA and NYSDEC, between 1962 and 1973, Old GM disposed PCBs and PCB-related hazardous wastes at the Landfill Site. Documented releases included approximately 640 tons of paint sludge; 22 tons of waste paint thinner and paint reducer; unknown quantities of boiler ash and buffing sludge; and approximately 30 pounds of unadulterated PCBs. Old GM further acknowledged that Leaseway Haulers,

Inc., AT&T Haulers, and Mattheison Trash Service regularly hauled waste from the IFG Site to the Landfill Site. PCBs (including Aroclor 1248) known to be present at the IFG Site, have also been detected in various media associated with the Landfill Site. This undeniable connection between the Aroclor 1248 PCBs generated at the IFG Site, and those present in the soils and groundwater at the Landfill Site, confirms that Old GM's historical waste practices at the IFG Site directly resulted in the disposal of PCBs and PCB wastes at the Landfill Site, thus supporting a finding that Old GM is a PRP with respect to the Landfill Site pursuant to Section 107(a)(3), 42 U.S.C. § 9607(a)(3) of CERCLA. There is no dispute that Old GM is a party, who by contract, agreement or otherwise, arranged for the disposal of hazardous substances at the Landfill Site. A party qualifies as a PRP on an arranger basis under CERCLA when it "takes intentional steps to dispose of a hazardous substance." See Burlington Northern and Santa Fe Railroad Company v. United States, 129 Sup.Ct. 1870, 1879 (2009).

The main consideration for Old GM's PRP liability is the acknowledgement that, but for the presence of PCBs and other hazardous substances generated and disposed of by Old GM, the cleanup of the Landfill Site would have been completed as a 6 N.Y.C.R.R. Part 360 municipal solid waste closure, as opposed to a Class 2 Inactive Hazardous Waste Site pursuant to 6 N.Y.C.R.R. Part 375. Because Old GM's disposal of PCBs and PCB-related waste resulted in a Class 2 listing of the Landfill Site, the associated cleanup costs are significantly higher, requiring that Old GM's allocated share of cleanup costs reflect this outcome. The Town therefore projects that Old GM's disposal of PCB-related wastes resulted in a 56% incremental increase in the total cost to be incurred in remediating the Landfill Site.

Based on its recent bid award for phase one of the cleanup, the Town has calculated that the total present worth cost of remediating the Landfill Site is \$29,592,701. Old GM's estimated allocated share of these costs is, at a minimum, \$19,201,701, representing the incremental costs associated with remediating the Landfill Site as a Class 2 Inactive Hazardous Waste Site due to GM's disposal of PCBs and other hazardous substances. The Settlement Agreement, in its current form, however, bars the Town from recovering any portion of this cost from Old GM despite the source of its liability being directly (and unequivocally) linked to the IFG Site. The Settlement Agreement thus fails to satisfy the applicable standard for judicial approval of CERCLA settlements, and violates that statute's objective that consent decrees, wherein the United States provides covenants not to sue, be fair, reasonable and consistent with CERCLA's goals of cleaning up contaminated sites.

What is particularly troubling about the United States' decision to bar the Lower Ley Creek sub-site and Landfill Site from compensation is its self-creation of "orphan shares," which will ultimately jeopardize the future cost recovery efforts by USEPA, NYSDEC and the Town relating to these sub-sites, as well as the Onondaga Lake NPL

Site. By agreeing to the Settlement Agreement, the United States has essentially undermined its ability to seek the recovery of millions of dollars from non-Old GM parties who also bear liabilities to these contaminated sites.

Miscellaneous Comments

In addition to the comments provided by the County on pages 10-12 of its November 24th correspondence, the Town requests that DOJ further consider the following revisions to the proposed Settlement Agreement:

- 1. The term "any general unsecured claim" in paragraph 100 (ii) of the Settlement Agreement should be replaced with the term "any claims." This revision ensures the broadest reservation of rights by the United States since some of the environmental claims are still ongoing and not necessarily reflected in the proof of claims filed, to date, in the Old GM bankruptcy proceeding.
- 2. The phrase "other than claims or causes of action for migration of Hazardous Substances emanating from a Property" in paragraph 100 (ii) must be deleted since it is inconsistent with the Settlement Agreement's reservation of rights with respect to the Lower Ley Creek and Lake Bottom sub-sites. The basis of the claims preserved in paragraph 100(ii) is that PCBs and other hazardous substances have actually migrated from the IFG Site and contaminated those sub-sites.
- 3. The second sentence on page 60 of the Settlement Agreement (with paragraph 100) must be revised so that the Settlement Agreement is also without prejudice as to any liability of Debtor's successors, assigns, officers, directors, employees, and trustees pursuant to Section 113(f) of CERCLA. The Town further objects to the Settlement Agreement's ban on future acts creating liability under CERCLA, RCRA and/or state law if based on continuing releases related to conduct prior to the Effective Date of the Settlement Agreement.
- 4. Consistent with comment 2 above, paragraph 105 of the Settlement Agreement must be revised by deleting the phrase "including releases of Hazardous Substances from any portion of the Properties, and all areas affected by migration of such substances emanating from the Properties...," since it undermines the reservation of rights preserved in Article VIII of the Settlement Agreement as to the Lower Ley Creek, Lake Bottom and Salina Landfill Sub-sites.

Conclusion

The arbitrary limitations that have been placed on the distribution of the Settlement Agreement's trust monies will result in a significant financial burden being placed squarely on the Town, notwithstanding the fact that Old GM's IFG Site is solely or primarily responsible for the contamination existing at the Lower Ley Creek sub-site and the Landfill Site. The environmental data collected by USEPA and NYSDEC proves there is no legitimate basis to exclude these Old GM liabilities from compensation under the Environmental Trust Fund. To do so, will not only undermine the future efforts of the United States to address these environmental concerns, but unjustly place the burden of these liabilities solely on the shoulders of Town and County residents.

Mark A. Nicotra
Supervisor
Town of Salina

Attachments

cc: Town of Salina Town Board Members
Natalie N. Kuehler, Assistant U.S. Attorney
Maureen Leary, NYS Assistant Attorney General
Joanne M. Mahoney, Onondaga County Executive
Frank C. Pavia, Esq.
Robert D. Ventre, Esq.
Christopher A. Burns, P.G.

229314 1500959.1

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RK E

(asey) Patrick VICE PRESIDENT PROTE

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COMMITTEES:

AGRICULTURE

CULTURAL AFFAIRS, TOURISM, PARKS & RECREATION

ENERGY & TELECOMMUNICATIONS

FINANCE HEALTH

LOCAL GOVERNMENT

RULES

TRANSPORTATION

December 14, 2010

Ignacia S. Moreno, Assistant Attorney General Environment and Natural Resources Division P.O. Box 7611 U. S. Department of Justice Washington, D.C. 20044-7611

Re: Public Comment for hearing regarding the proposed General Motors Environmental Trust

Dear Ms. Moreno,

I am writing to urge the Department of Justice to amend the proposed settlement between General Motors and several sites across the nation, including the former GM Inland Fisher Guide plant and Ley Creek.

If the settlement is accepted in its current form, Onondaga County and the Town of Salina, and the taxpayers who live there, could be held financially liable for parts of the environmental cleanup, potentially totaling more than \$20 million, causing a devastating effect on the local tax burden.

This is an unacceptable assessment, the basis for which is the County's participation in a dredging project in Ley Creek in 1970—before it had any knowledge of the pollution caused by General Motors.

If this trust is approved without alteration, Onondaga County, the Town of Salina and the hundreds of thousands of taxpayers who live therein will be forced to pay for actions that occurred without their knowledge by a private company and beyond their control.

Therefore, I urge you to amend the settlement to expand General Motors fiscal responsibility for

environmental cleanup of the entire affected area, including lower Ley Creek.

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NAME OF STREET

David J. Valesky

State Senator

49th Senate District

DJV/jad

Sincere

Cc: Joanne M. Mahoney, Onondaga County Executive

O

90-11-3-09754

DAVID I. VALESKY SENATOR. 49TH DISTRICT

THE SENATE
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Ignacia S. Moreno, Assistant Atrorney General P. Bryironovene and Natural Resources Division 1.0, 1011

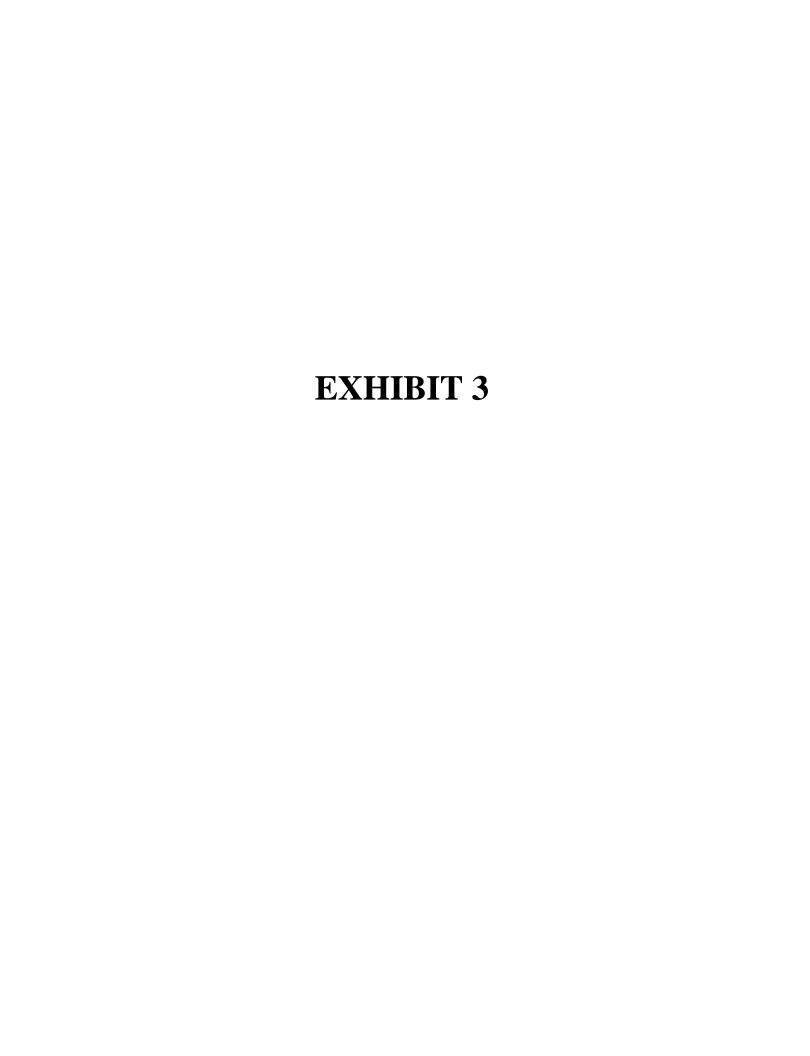
P.G. Box 76.11

U.S. Department of Justice
Washington, D.C. 20044-7611

20044\$7611

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UNITED STATES DEPARTMENT OF JUSTICE

Proposed Environmental Response Trust Consent Decree and Settlement Agreement in the Motors Liquidation Company, et al f/k/a General Motors Corp., et al, Chapter 11 Bankruptcy,

PUBLIC MEETING in the above matter, conducted at the New York State Fair Grounds, Martha Eddy Room, Syracuse, New York before, JOHN F. DRURY, Court Reporter, CSR, RPR, Notary Public in and for the State of New York, on December 15, 2010 at 6:15 p.m.

BEFORE:

PATRICK M. CASEY, Senior Counsel US Dept of Justice Environmental Enforcement Section Ben Franklin Station PO Box 7611 Washington, DC 20044-7611 (202) 514-1448

NATALIE N. KUEHLER, Asst US Attorney, US Dept of Justice Southern District of NY 86 Chambers Street New York, NY 10007 (212) 637-2741

LAUREN CHARNEY, Esq.
Assistant Regional Counsel EPA Region 2

ROBERT NUNES,

Remedial Project Manager

Onondaga Lake Superfund

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1 Casey Hi, my name is Pat 2 MR. CASEY: Casey, I'm an attorney with the 3 Department of Justice. Natalie suggested I stand up here. Nobody has ever had a problem hearing me, my mother used to say so, but just to be sure. wanted to welcome everybody, appreciate you're coming out. I just came up an 9 hour ago from Washington, D.C. we've had 10 no snow so far this year, so it was 11 sunny, very nice, a little cold but. 12 was born in this area, I was born in 13 Schenectady and I grew up in Buffalo. 14 So I know these conditions, I really 15 16 felt like I came home when I got here, used to it, but it still can be tough. 17 And I appreciate everybody coming out 18 19 under these conditions. 20 I want to welcome you. We're going 21 to, at this meeting we have a court 22 reporter to take down all the comments 23 and we're here to listen to those 24 comments. There is a fact sheet, a

handout, if you didn't pick one up

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Casey 1 they're over at the table here. 2 just going to briefly go through the 3 agenda. 4 First I want to introduce the people 5 that are here. Just to my immediate 6 right is Natalie Kuehler, she's an 7 assistant US attorney from the US 8 9 Attorney's office from the Southern District of New York. Next to her is 10 Lauren Charney, she is an assistant 11 regional counsel with EPA Region 2 in 12 New York. Region 2 is this area right 13 here. And next to her is Bob Nunes, he 14 is one of the remedial project managers 15 for the Onondaga Superfund site. And 16 within that site there are numerous sub 17 sites, so there is a number of RPM's, 18 but Bob is remedial project manager for 19 a number of the sites. 20 I'm going to just briefly go through 21 the agenda. We just went through the 22 introductions. Natalie Kuehler is going 23 24 to give you a brief overview of the

applicable Bankruptcy Law. We are also

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1 Casey

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going to give you an overview of the proposed Settlement Agreement which is why we're all here. We also are going to go through a few Q and A's about how the proposed Settlement Agreement works. And after that we will then take public comments.

Many of you that wish to speak or make any comments we're happy to do that. We will not be able to respond to any of your comments. We are not the decision-makers. And we will not, I know the press is here, we will not be able to take questions or respond to the press here. But we are here to accept those comments, those comments will be considered by the decision-makers and in a decision by the United States to go forward with recommending the Settlement Agreement to the Court, which it also has to approve it. And also our consideration is what would this look like if the Settlement did not go forth.

Kuehler 1 2 written comment period is closed, the county, Onondaga County has asked for 3 this public meeting under the provisions of the Solid Waste Disposal Act. So we will take additional comments outside of the written comment period. So please, if you do have any comments we will take them all down and we will include that 9 in the record that we submit to the 10 11 Court. If you do have comments we do ask 12 13 and we'll need you to sign up on the sign up sheet and we'll take you in the 14 order that you the signed in if that's 15 okay. If anybody has to leave and you 16 need to go out of order please just let 17 me know, I'm sure we can all accommodate 18 19 that. Good evening every-20 MS. KUEHLER: 21 body, Natalie Kuehler from the US 22 Attorney's office in New York. As Pat mentioned I'll give you a brief overview 23 24 of the applicable Bankruptcy Law which

is complex sometimes particularly as it

25

applies to environmental matters. And also the Settlement Agreement, which is quite a lengthy document. So if there are any terms, particularly in the Settlement Agreement that you do not understand, you know, that's what we can address here and we'll be able to talk to you about those. There are certain things about the Settlement Agreement we won't be able to go into because Settlement discussions are confidential. But to the extent that we can we will.

So I guess we'd start under the applicable Bankruptcy Laws, that anybody who has a claim against a debtor has to file what's called a Proof of Claim with the Bankruptcy Court, in this case the Southern District of New York. And the United States did file a Proof of Claim under Section 507 of the Bankruptcy Code there is a priority that's established for claims that are filed with the Court. That essentially just means that it's in order of how claims that are

Kuehler 1 received are paid out. And there are 2 certain claims that are more senior, 3 meaning they're paid out first than other claims which are more junior and 5 have to wait until the end of the process. The most senior claims are, as a general matter those that are submitted by secured creditors. And what that 10 means is those are people who have a 11 lien that secures whatever interest they 12 have in the debtor's estate and they can 13 go and enforce that lien. And a good 14 example of that is, for example, a 15 mortgagor, who could foreclose on a 16 17 property. Secured claims must be paid in full .18 19 in Bankruptcy Law. So they're a good claim to have. There are also so called 20 unsecured claims. Those have a lower 21 priority and essentially an unsecured 22 claim is a right to payment from the 23 assets that remain in the estate when it 24 25 comes time to pay the unsecured claims.

1	Kuehler
.2	And generally speaking that means you
3	get a pro rata portion of the assets
4	that remain in the estate. And they
5	will likely not add up to the full value
6	of your claim.
.7	For clean up costs, environmental
8	clean up costs, which are a particular
9	concern of course of this Settlement
10	Agreement, those are generally considered
11	general unsecured claims. Meaning they
12	fall kind of within the lowest rung of
13	the bankruptcy priority that's
14	established under Section 507 of the
15	Bankruptcy Code. So you know what that
16	means is that future clean up costs at
17	properties that aren't owned by the
18	debtor, and this is an important
19	distinction, properties that are owned
20	versus that aren't owned. Future clean
21	up costs by properties that aren't owned
22	by a debtor are generally considered a
23	general unsecured claim.
24	However, for properties that the
25	debtors do own they're required to clean

Kuehler 1 those properties up regardless. And in 2 the context of a bankruptcy this is also 3 what's called an administrative expense. In other words, the debtors estate is 5 required to make sure that its own 6 property is maintained in compliance 7 with the laws. And those costs are 8 considered administrative estate 9 expenses and they have to be paid. 10 The US in general in environmental 11 bankruptcies such as the Old GM 12 bankruptcy contends that future clean up 13 costs that arise under a judicial order, 14 even at properties that are not owned by 15 the debtor, are just not affected by the 16 bankruptcy. That those orders that 17 require a company to clean up continue 18 19 to exist whether the company is bankrupt or not. And the company has to comply 20 with those orders. 21 The debtors of course in general 22 argue that such orders are, the orders 23 have no impact. And if it's property 24 that's not owned by the debtor then 25

Kuehler 1 regardless of whether there is an order 2 or not the costs that are required to 3 clean those properties up are general unsecured claims and fall in that category of priority. 6 I'd like to the talk a little bit about the particular proceeding that we have here. General Motors when it entered into bankruptcy filed what's 10 11 called a Chapter 11 bankruptcy petition. 12 And there are two different types of Chapter 11 proceedings. There is 13 Chapter 11 reorganization, which up 14 until recently has been more common 15 16 where at the end of the bankruptcy process the debtor reemerges as a 17 company and continues operations having 18 been able to get rid of some of the debt 19 20 that it owed. 21 In this case we have a Chapter 11 22 liquidation, which is essentially a more 23 orderly wind down of a company's affairs. And once the plan of liquidation, and 24 there has recently been a plan of 25

Kuehler 1 liquidation that was filed in the 2 Bankruptcy Court, once that is approved 3 the estate is wound down and ceases, the company goes out of business entirely. 6 And in the process of winding the company down often times the assets are 7 sold and whatever sales proceeds are had are used to pay out the creditors, 9 including the general unsecured 10 11 creditors. Typically lower priority claims, 12 meaning these general unsecured claims 13 14 fare better under Chapter 11 reorganiza-15 tion than under a Chapter 11 liquidation. 16 Primarily that's because under reorganization the company will reemerge 17 18 and will continue to exist. And those companies tend to have a little more 19 20 liquidity, and also they have a bit more 21 of an incentive to perhaps compromise 22 than on the companies that cease to 23 exist entirely. 24 In this particular bankruptcy as I 25 think you all know the petition was

Kuehler 1 filed back in June 2009. And also to 2 subsidiaries that may be of interest 3 here, ROM and Encore that are wholly owned by Old GM filed for bankruptcy a little later in 2009, in October of . 6 And the same that day Old GM 2009. 7 filed for bankruptcy it also filed a motion to sell its viable assets, 9 10 substantially all of its assets to a newly formed corporation. It was at the 11 time named NewCo, it is what you now 12 know as General Motors Co., it's the new 13 And the Bankruptcy Court approved 14 of this sale of assets in July of 2009. 15 16 So Old GM at that time was renamed Motors Liquidation Company or MLC, and 17 in a lot of the Court feelings you'll 18 see that's what Old GM is referred to. 19 20 The New GM corporation that is still 21 producing cars now is an entirely 22 separate new entity. Although most of the assets of Old 23 24 GM were sold to the new company there were certain assets that weren't. 25

Kuehler 1 among them are 89 properties, many of 2 which are polluted, which remain with 3 the old company, with Old GM or MLC. And these are the properties that are at 5 issue in the Settlement Agreement that 6 have been filed with the Bankruptcy Court. 8 Also relevant for purposes of the 9 Settlement Agreement and the claims is 10 that back in June and July of 2009 when 11 the bankruptcy proceeding was initiated 12 and the sale of assets took place the 13 United States Department of the Treasury 14 and Export Development Canada, which is 15 essentially Canada's export credit 16 agency, they lent Old GM \$1.175 billion 17 to facilitate the orderly wind-down of 18 the company. So that money was intended 19 to cover administrative estates expenses 20 and to make sure that the bankruptcy is 21 proceeding in an orderly fashion rather 22 than for example, the Chapter 7 23 liquidation, which is much faster and 24

often very disorganized.

1		Kuehler
2		This money, these \$1.175 billion are
3		being used to pay the day-to-day
4		expenses of keeping Old GM running. So
5	4	it's things like plant security costs,
6		these plants that are no longer operating,
7		still remain with the old company, but
8		the facilities still have to be secured,
9		things like property taxes, like
10		electricity bills, and also the salaries
11		of the professionals who are still
12		running the old company, or their
13		lawyers in the bankruptcy proceeding.
14		But the largest chunk of that money
15		of these \$1.175 billion is actually
16		what's going towards funding the
17		Settlement that has been filed in the
18		Bankruptcy Court on the environmental
19		matters. And it's intended to cover the
20		liabilities of Old GM at the 89
21		properties that are owned by the .
22		company, by the old company.
23		And there are also in this case two
24		non-owned portions, two non-owned
25		properties that are included in the

Kuehler 1 2 Settlement Agreement for specific 3 These are both lands that are reasons. immediately adjacent to property that's owned by the old company. They are both areas where Old GM is the only 7 potentially responsible party, meaning the only person who actually dumped the 8 waste there, could be liable for clean 9 up. And they are both properties where 1.0 there is an existing order requiring the 11 12 company to clean up. And that is 13 relevant, as I mentioned before under the Bankruptcy Law. 14 15 In the Settlement Agreement specifically that may be hard to find 16 17 the numbers in the agreement itself, but essentially \$641.4 million are going to 18 19 be placed into an Environmental Response Trust. As well as 120 million in 20 21 assets, in non-cash assets that includes the property value of the 89 properties 22 23 that are currently still owned by Old GM 24 but will be transferred to the trust as

well as non-real estate property that

1	Kuehler
2	goes with this, such as equipment,
3	particularly the remedial equipment.
4	For particular purposes of the
5	interest in this part of the country the
6	Settlement includes \$22.57 million in
7	funding for the remediation of the IFG
8	facility in Syracuse. And the IFG
9	facility itself is limited by the
10	property boundaries of the property
11	actually owned by Old GM. The \$22.57
12	million are expected to fully cover the
13	clean up costs at the property itself.
14	In addition in this immediate area
15	here the Settlement includes \$8.55
16	million in funding for the remediation
17	of what we call Upper Ley Creek. And
18	that is the area that is immediately
19	adjacent where Old GM is the old PRP and
20	where there is actually an order
21	requiring it to conduct clean up. And
22	then also there is money set aside for
23	what we call the PCB, the Ley Creek PCB
24	dredging site.
25	And I should mention that the order

Kuehler 1 at the Upper Ley Creek portion that 2 requires Old GM to conduct, to clean up, 3 is an order that was issued by New York DEC, not by EPA. It's the New York Department of Environmental Conservation is the lead agency at pretty much all portions of the Onondaga Lake Superfund site except for Lower Ley Creek, at which portion EPA is the lead agency. 10 So other than these \$1.175 billion 11 12 that were put into the estate and lent 13 by the Department of Treasury and Canada the only real currently available asset 14 15 to the estate is a 10 percent share in 16 the new company, in New GM, currently 17 operating GM. And that is a, that 18 ownership is in the securities of the 19 company itself, stocks and warrants. 20 And those stocks and warrants are what 21 general unsecured creditors are going to 22 receive their payout from on a pro rata basis. 23 24 Over the last couple of weeks since 25 the company went public on the stock

Kuehler 1 2 market the stock price has been at roughly \$30 a share. And just to give 3 you an idea, Old GM estimates in its disclosure statement and proposed plan that they filed with the Court that ultimately at the end of the day when they'll have looked at all the Proofs of 9 Claims that were submitted and all the claims in the bankruptcy there will be 10 11 about \$40 billion worth of general 12 unsecured claims that will have to be paid out by the estate. 13 So with that as the backdrop I would 14 like to move into how this particular 15 16 Settlement Agreement has come about. And as I mentioned the United States 17 filed a Proof of Claim, we filed several 18 19 Proofs of Claim but in particular on 20 behalf of the environmental agencies, 21 the Environmental Protection Agency, the 22 Department of the Interior and NOAH. We

nationwide, including, you know, over

debtors environmental obligations

filed a Proof of Claim that covered the

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Kuehler 1 130 sites and facilities in almost every And this Proof of Claim that was 3 filed included a claim for the clean up costs that are going to be incurred at 6 the Inland Fisher Guide property in Syracuse which are addressed under the Settlement Agreement as well as at the Onondaga Lake Superfund site as a whole. 9 Again, the difference is, the 10 11 distinction is important because the one property is actually owned by the debtor 12 whereas the rest of the Superfund site 13 14 is not. 15 Our Proofs of Claims generally list 16 100 percent of the anticipated clean up What happens in bankruptcies 17 costs. though under the applicable law is that 18 19 you look to what the actual responsibility or equitable share for a 20 21 company is in determining where there 22 are multiple responsible parties for 23 dumping the waste, what share the debtor 24 is required to carry. 25 Since filing the Proof of Claim the

Kuehler 1 United States has engaged in extensive settlement discussions with the debtors 3 with 14 states including New York and with the St. Regis Mohawk tribe to arrive at a Settlement Agreement to resolve Old GM's environmental liabilities that are considered to have 9 the administrative expense priority status, and in particular here that 10 meant the properties that are actually 11 12 owned by the debtors, the 89 properties that are at issue in the Settlement 13 14 Agreement. And 8 properties that are 15 not owned but that are immediately 16 adjacent to owned properties where Old 17 GM is the only responsible party and 18 where there are actual clean up orders 19 requiring the company to clean up. 20 The Settlement Agreement itself has 21 several components but most importantly 22 it envisions the creation of what we 23 call an Environmental Response Trust. 24 And that is the entity that will hold 25 the 89 properties that are currently

Kuehler 1 owned by the old company as well as all 2 the clean up funding and other adminis-3 trative funding that will be placed in the trust. And that will administer the 5 properties and administer the clean up 6 7 and pay for it. As I mentioned before the cash 8 9 payments into the trust total \$641.4 million. Of that there are nearly 500 10 million, 499 million that are allocated 11 12 specifically to environmental clean up 13 at these 89 properties. And that includes agency oversight costs and long 14 15 term operation maintenance and 16 monitoring costs. 17 The Settlement Agreement is 18 structured in a way where offsets 19 dedicated clean up money, \$431 million will be placed into specific site 20 accounts. So each site that is known to 21 22 have been contaminated and there are roughly 50 of them amongst the 89 23 24 properties, has its own dedicated site specific accounts that will have money 25

Kuehler 1 in it to conduct the clean up there. 2 And in addition to these dedicated 3 accounts there is going to be what we've termed a Cushion Account of \$68 million that will be available to fund short-6 falls in clean up funding at any of the sites if for -- and the reasons are laid out in the Settlement Agreement, but if for example, there is contamination that 10 is not known now that is later 11 discovered and requires additional 12 funding to clean up there is this 13 14 reserve that will be available to any of 15 these properties assuming they meet the 16 conditions necessary to draw down on 17 that money. In addition to these funds for clean 18 19 up specifically there is also \$142 million in administrative funding that's 20 21 going to be paid into the trust. 22 this administrative funding is intended 23 to cover a whole host of issues, 24 including again, just security at these 25 properties, the fees for professionals

Kuehler 1 that are required to run the trust, for 2 remedial managers for the properties 3 and utilities, property taxes, things 5 like that. The trust has two main focuses. The 6 first is to conduct the environmental 7 remediation; and the second is to bring 8 9 the properties back into beneficial or productivity. So those are going to be 10 the two focal points. 11 In addition to the cash that's being 12 placed in the trust, as I mentioned 13 before the 89 properties will also be 14 placed in the trust, so the trust will 15 actually get all of the property rights 16 that Old GM has and hold those property 17 rights going forward. And it can then 18 19 sell or otherwise dispose of those properties going forward in a manner 20 that is most consistent with the goals 21 of the trust, which is both the clean up 22 and trying to bring these properties 23 back into productive or beneficial use. 24 25 There is also another aspect of the

Kuehler 1 Settlement Agreement that I'd like to 2 point out, which is that there are 3 covenants not to sue that the governments are granting to the debtor 5 with respect to the environmental 6 liability, the properties at issue in the Settlement Agreement. You know here 8 9 of course Old GM is liquidating. company eventually will no longer be 10 there in any event. But I did want to 11 12 point that out. Specifically with respect to the 13 Onondaga Lake Superfund site there are 5 14 areas of that overall site where GM has 15 been identified as a potentially 16 responsible party. And those 5 areas 17 are included in the Proof of Claim that 18 19 the federal government filed. And I'll just name them quickly, I think you'll 20 all be familiar with them. It's the IFG 21 facility itself, the Lake Bottom, the 22 Salina Landfill, the Lake PCB dredging 23 24 site and then Lower Ley Creek. 25 mentioned before EPA is the lead agency

Kuehler 1 2 only for Lower Ley Creek and all the 3 other lead agencies is the State of New York. Since GM, Old GM owns the IFG 5 facility, that facility, that property 6 is going to be placed into the trust along with the \$22.57 million in 8 9 dedicated funding to clean that property 10 up. 11 And the PCB dredging subsite similarly is owned by Old GM and will be 12 13 placed into the trust along with \$1.88 14 million in dedicated clean up funding to 15 cover the remediations anticipated at that site. 16 And in addition to those two 17 18 subsites, Upper Ley Creek is also 19 included in the Settlement Agreement and will be receiving \$8.55 million in 20 21 dedicated funding. And that is although 22 the property itself cannot be placed 23 into the trust and is not owned by Old 24 GM because it is immediately adjacent to 25 the owned property there is an order

Kuehler 1 requiring Old GM actually to stop clean 2 up and there are no other PRPs. 3 There are no other areas of the 5 Superfund site that meet those requirements where there actually is an order in place requiring Old GM to clean up; or Old GM is the only PRP. 9 The liabilities that Old GM has, the environmental liabilities at the other 10 portions of the Onondaga Lake Superfund 11 site, those will have general unsecured 12 13 claim status. With respect to general 14 unsecured claims it's important to point out this Settlement Agreement does not 15 actually address any of the general 16 unsecured claims. It only resolves the 17 administrative expense claims that the 18 19 government has against the company. What this means specifically here is 20 that for Lower Ley Creek GM's liabilities 21 22 are not being affected or addressed on 23 the Settlement Agreement, that will be 24 dealt with separately. 25 And there is a particular portion of

Kuehler 1 the Settlement Agreement that deals with 2 this very issue, and if you have the 3 Settlement Agreement or would like copies there are still a couple there. 5 Paragraph 100 ii. And that, not going to go through reading it for you, but in essence it says that any general 8 9 unsecured claims that the government has against Old GM with respect to the areas 10 of the Onondaga Lake Superfund site that 11 are not being specifically addressed in 12 13 the Settlement Agreement continue to 14 exist. And I should also note that what we 15 term Lower Ley Creek for purposes of the 16 Settlement Agreement has been defined as 17 the area of Ley Creek, the entire area 18 19 of Ley Creek that is south of the Route 11 bridge. 20 21 So you know when it comes to dealing 22 with these general unsecured claims again, you know, they will receive a 23 24 lower priority in payment. They will be 25 paid at kind of a reduced amount as a

1 Kuehler function of the Bankruptcy Law which is 2 that all general unsecured claimants get 3 a pro rata share in whatever is left over of the estate. And here you know, they will be paid out from the 10 percent stake in the securities of the new company, New GM that's currently 9 operating. The general unsecured claims will be 10 handled separately from this 11 environmental response. There is a 12 general unsecured creditors trust, it's 13 the official term of it that the debtors 14 are proposing to create which would 15 16 administer all of these general unsecured claims. And also ultimately they will 17 be paid out through this separate 18 19 general unsecured creditors trust. 20 precise amount of the stake in New GM or 21 apportionment of New GM stock and 22 warrants that each general unsecured 23 creditor gets will not be known until 24 all the general unsecured claims have 25 been administered. Here we're dealing

Kuehler 1 with tens of billions of dollars in 2 unsecured claims. I think I mentioned 3 before, the debtor, that ultimately there will be about \$40 million of general unsecured claims, but it will take time to administer those, and the full return amount won't be known on the general unsecured claims until that process is completed. 10 So what are the next steps kind of 11 12 going forward from here? We expect that the debtors within the next couple of 13 weeks will file a motion seeking to have 14 the Bankruptcy Court approve the 15 16 Settlement Agreement. And we will, we meaning the United States, will make a 17 decision as to whether or not to support 18 19 the motion to the Bankruptcy Court, 20 essentially the submission by the debtors to the Bankruptcy Court to have 21 22 the Court approve the Settlement 23 Agreement. 24 After reviewing all the public comments that we have been receiving, as 25

1 Kuehler

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Pat mentioned earlier, the official public comment period has expired but we have agreed to hold this meeting here, we received the request from Onondaga County. So that we have the opportunity to take additional public comments here orally and take those into account as well.

If after reviewing those public comments we decide the Settlement Agreement is not in the public's interest the United States has the opportunity to withdraw from the Settlement Agreement. If after receiving and reviewing those public comments the United States determines that it is in the best interests to move forward then the United States will submit papers in support of having the Settlement Agreement entered. So right now the Settlement Agreement is on the Court's docket. It does not become effective unless and until the Court actually approves of it and enters it.

Kuehler 1 All of the comments that are, that 2 we have received so far that we'll be 3 receiving today including the transcript of these proceedings we will be 5 attaching with any submission that's going to be made to the Court, along with the government's full response to 8 those comments so that the Court also 9 has the full record in front of it in 10 making its decision as to whether or not 11 12 to approve the Settlement Agreement. We currently expect that the Court 13 hearing at which the Settlement 14 Agreement would be considered if we do 15 16 move forward will take place on March 3, 2011. That is the date that the Court 17 has set for having the planned 18 19 confirmation hearing, which is the hearing at which Old GM's proposed plan 20

Given the Bankruptcy Court's schedule and a share of the amount of people and Claimants involved in this proceeding that date may slip, but right

of liquidation will be considered.

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24

1	Kuehler
2	now it's set for March 3, 2011.
3	And I think that's all I've got with
4	respect to the background. If you have
5	any specific comments about the
6	Settlement Agreement itself, you know,
7	those we can certainly address under the
8	caveat that certain action or aspects of
9	the Settlement discussions are
10	confidential and we can't go into those.
11	But if you have questions about the
12	terms of it now would be a good time to
13	ask those and then we'll go into the
14	main portion which is the opportunity
15	too for all of you to make your public
16	comments. And there is a sign up sheet,
17	we've received a couple of people who
18	are signed up, we'll call everybody in
19	order. If you would like to make a
20	public comment and haven't had the
21	opportunity to sign up feel free the
22	come up and explain.
23	QUESTIONS BY DERETH GLANCE:
24	Q. So you said that the US could either
25	support the Settlement or withdraw from it. Can

- 1 Glance Q&A
- 2 we amend it? Is it an option?
- 3 ANSWERS BY MS. KUEHLER:
- 4 A. The Settlement Agreement is amendable.
- 5 However to amend it we cannot unilaterally amend
- 6 it. What would have to have the debtors to 14
- 7 states and the tribe would also have to agree to
- 8 any amendment.
- 9 Q. Then the Cushion Fund that you
- 10 mentioned, how is that allocated?
- 11 A. The Cushion Fund is not allocated. The
- 12 Cushion Fund is available to all of the properties
- 13 that will be in the environmental response trust.
- 14 And under their provisions in the Settlement
- 15 Agreement that discuss when a property can have
- 16 access to a Cushion Fund. The best example is if
- 17 there is new contamination that's discovered that
- 18 wasn't known now and so we couldn't take into
- 19 account and in coming up with the clean up budget
- 20 in calculating that for the property if there is
- 21 indeed unexpected expenses not known now. Then
- 22 the property can get access to that Cushion Fund.
- Q. Would that be on a first come first
- 24 served basis if they made, if they fit all the
- 25 requirements?

- 1 Glance Q&A
- 2 A. Essentially. I mean there is no
- 3 requirement to hold up the distribution of Cushion
- 4 Funding. If, you know, immediately all of a
- 5 sudden contamination is discovered that the
- 6 trustee, and I should mention this, there is a
- 7 proposed trustee Elliott Laws from the law firm of
- 8 Crowell & Moring in his representative capacity
- 9 would be acting as the trustee has quite a bit of
- 10 experience in remediation and also bringing
- 11 properties back to productive use, including he
- 12 was an assistant administrator at the EPA.
- But the trustee will engage in analysis
- 14 under the Settlement Agreement to determine
- 15 whether or not to grant access to the Cushion
- 16 Funding. And if the regulatory agency differs
- 17 with the trustee on the ultimate decision there is
- 18 the ability to appeal to the Bankruptcy Court and
- 19 have the Court decide.
- 20 Q. And then I think my last question is
- 21 about who decides what the beneficial or
- 22 productive use of that site is and is there a rule
- 23 for public involvement?
- A. Yes, there is a rule for public involve-
- 25 ment and the Settlement Agreement specifically

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1
                       Kaniatakeron Q&A
2
     directs the trustee to engage with the local
3
     communities on this as well as seeking the federal
 4
     and state approvals.
                     (A male with hand up).
                    MS. KUEHLER: Are you a member of
                the press?
                    UNIDENTIFIED MALE: Yes.
                    Ms. KUEHLER: We're not allowed to
 9
10
                directly speak to members of the press.
11
                But I will say also I can give you the
12
                contact of the respective press offices
                to reach out to.
13
14
          Q.
                (Glance) Can I have a follow up
15
     question?
                Who ultimately owns the property?
16
          Α.
                (Kuehler) The properties?
17
     properties are going to be owned by the trust.
                                                      So
18
     Old GM's full title in the property will be
19
     transferred to the Environmental Response Trust,
20
     which will own the properties.
21
               QUESTIONS BY MR. KANIATAKERON:
22
          Q.
                Are you aware of any comments that came
23
     in from the St. Regis Indian Reservation thus far?
24
          Α.
                (Kuehler)
                           No.
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You're not aware?

25

Q.

- 1 Kaniatakeron Q&A and Gunnip
- 2 A. To my knowledge there has been no
- 3 comment that's come in.
- 4 Q. But would you know?
- 5 A. I should know. Having said that you
- 6 know, if they have mailed it it may have gotten
- 7 caught up in the Department of Justice mailroom
- 8 and it should have filtered through to us by now
- 9 since the comment period expired a little bit ago.
- 10 MR. KANIATAKERON: Can you bring me
- up to date. Two of the three that I'm
- 12 aware of there was maybe 40 concerns
- that were put on a form and that should
- 14 have been brought to your attention,
- that's why I ask.
- 16 MS. KUEHLER: I think there was
- another question.
- 18 QUESTIONS BY COLLEEN GUNNIP:
- 19 Q. Would those properties be sold off?
- 20 A. (Kuehler) Eventually. You know,
- 21 ideally they would be sold off.
- Q. And the trust would get the assets?
- 23 A. And the trust would get the assets from
- 24 the sale. Having said that there are, if you look
- 25 at the Settlement Agreement a couple of different

- 1 Kakwerais Q&A
- 2 ways that a sale can come about. One of the most
- 3 important aspects is to ensure that the
- 4 environmental remediation happens.
- 5 Q. What would happen then with the assets
- 6 that remain in the trust after all those
- 7 properties were cleaned up and sold off?
- 8 A. That ultimately is something that the
- 9 trust will have to decide.
- 10 QUESTIONS BY MS. KAKWERAIS:
- 11 Q. In your papers here that you have you
- 12 have Exhibit B, form of Quitclaim Deed. Can you
- 13 tell me what that means?
- 14 A. (Kuehler) Yes, that is the deed, that
- is the sample form of the deed by which the
- 16 debtors will be transferring title of the 89
- 17 properties to the Environmental Response Trust.
- MS. KUEHLER: Are there any other
- 19 questions about the way the Settlement
- 20 Agreement works? Okay, so I think --
- 21 Q. You didn't, well so you're saying that
- 22 this quitclaim deed is Old GM will transfer these
- 23 things to the trust?
- 24 A. Correct.
- Q. In there it says C, any land lying in or

- 1 Kakwerais Q&A
- 2 under the bed of any creek, stream or waterway or
- 3 any highway, avenue, street, road, alley, easement
- 4 or right-of-way open or proposed in or on, across,
- 5 abutting or adjacent to such tract of land. So
- 6 how does that work with land that the United
- 7 States or New York don't own?
- 8 A. That land is not going to be affected by
- 9 any transfer. The debtors will be transferring
- 10 their full interest in the properties. If they
- 11 are properties they do not have an interest in
- 12 those properties will not be transferred.
- Q. Okay, abutting and adjacent. It says in
- 14 here it says abutting or adjacent?
- 15 A. There may be, for example, easements or
- 16 other property rights that are not real property
- 17 that the debtors hold. And those two would be
- 18 transferred to the trust. I'm not sure what -- I
- 19 have a feeling that this doesn't answer your
- 20 question or that you're thinking of something
- 21 else, but.
- 22 Q. So the ones that have to, who has to
- 23 sign this quitclaim deed?
- A. The Old GM, the property owner.
- 25 Q. Then they give those to your Bankruptcy

- Kakwerais Q&A
- 2 Court?

- 3 A. They give this to the Environmental
- 4 Response Trust, meaning the trustee, which will be
- 5 Elliott Laws is the proposed trustee.
- 6 Q. So before this goes through into the
- 7 Bankruptcy Court on which you said March 3rd,
- 8 before that this document has to be signed by the
- 9 Old GM?
- 10 A. At the same time, so this actually
- 11 raises another issue that I should point out.
- 12 Although the Court, if the federal government
- 13 decided to move forward with the Settlement
- 14 Agreement, although the Court will be approving
- 15 the agreement currently on the schedule of March
- 16 3, 2007 it doesn't actually become effective until
- 17 certain conditions are met.
- One of those conditions is the transfer
- 19 of all the properties into the Environmental
- 20 Response Trust. The effective date of the trust
- 21 is also the effective date of the plan of
- 22 liquidation, and there are usually several wind up
- 23 issues that have to be taken care of in the
- 24 bankruptcy so that the trust would actually become
- 25 effective, at some point after that the Court

1	Kakwerais Q&A
2	hearing and after the properties are transferred.
.3	There is a requirement that the
4	properties and the cash funding as well as the
5	other non-cash assets that are going into the
6	trust be transferred on the effective date to make
7	sure that the trust is fully performed at that time.
8	Q. So in your speech that you were giving
9	educating the people here, you said that the
10	proposed time for people to be able to make public
11	comment was over. But because the Onondaga County,
12	I'm not sure which group requested for you to come
13	and hear comments, you extended it?
14	A. Yes, I should correct you just on that.
15	We opened it for the particular purpose of taking
16	oral comments here. So the public comment period
17	is not actually extended, that remains closed,
18	however with the exception of all of the public
19	comments that we will be receiving here today.
20	MS. KAKWERAIS: So as an example if
21	somebody else made another request which
22	is adversely and severely impacted to be
23	able to make a public comment, which in
24	your statement which you were asked if
25	any comments were received from a place

Kacwerais 1 called Akwesasne, you said you weren't 2 aware of that and it might be in the 3 mail of the Justice Department over there. And the effect of what the Old 5 6 GM, General Motors has done is genocide. I feel and believe that the public 7 hearing should be up north where the 8 people, they didn't get no \$783 million 9 Settlement. And they have that poison 10 in their body. For 31 years we've been 11 12 going to meetings like this and one 13 group of EPA people come and another 14 group. But yet the people who are most affected, and we have a responsibility 15 16 as women and as mothers to look way ahead and protect the people, the 17 18 That's our responsibility. unborn. 19 And that's how General Motors --20 that's what they should have did. 21 should have looked at what they did to 22 protect the future, but they didn't. 23 And one of the most adversely affected 24 people in this country is the Akwesasne

people. What they did up there has

1 Kacwerais 2 impacted us where we cannot go nowhere else and get our people. We can't go to 3 England or Scotland or France and remake our people. We can't. And the genetics and the DNA of the poison that the old General Motors did has impaired and affected our people. And I'm saying that those comments 9 that those 40 people made, and there is 10 11 many more, that the Department of 12 Justice if they really believe in justice should hold a public hearing at 13 Akwesasne, so you can hear from the 14 people that were affected by General 15 16 Motors. I think it's very wrong that we have to travel all this way so our 17 comments and our questions can be 18 19 answered. Because when you're -- you've just 20 21 given a piece of paper like this nice 22 blue colored, four pages, and the life 23 of your grandchildren and your children 24 and the ones yet to come have been

impacted and your people can't have

Kacwerais 1 children. And they're running all over 2 the world to invitro fertilization, 3 clinics and all over are trying to figure out why they cannot have 5 children. And our mothers are told that they cannot breastfeed their kids. Because they're going to transfer the 9 poison that General Motors put on our land; and never, ever told us. 10 believe that that is what has to happen. 11 Because it's very unfair for the 12 United States to be irresponsible and 13 not hear from people who have been 14 adversely affected. And what they've 15 16 done is a form of genocide. It's a form of genocide. So the people should have 17 a right to be heard. And maybe when you 18 19 see all the people that come in that had 20 flora acne for 31 years or all the problems that exist, maybe they'll look 21 at differently \$783 million to cover up 22 a site that's not -- it's still going to 23 It's not a clean up, what is 24 proposed for the General Motors at 25

1	Kacwerais
2	Massena, it's not a clean up, it's a
3	cover up. It's a cover up and General
4	Motors is a hundred percent responsible.
5	And maybe what the United States
. 6	government should do is they should give
7	the people that the General Motors did
8	this genocide to, they should give them
9	a \$45 billion credit. It's wrong what
10	they did, it's wrong. You can't take
11	poison and throw it and just put it
12	there and even by your law have no
13	license to even do it, how you have it
14	where you put toxins in the ground in a
15	site you have to have a license. That
16	didn't happen. All that happened was
17	General Motors in that area from the day
18	that they opened dumped their poison in
19	a landfill, in a dump just on top of the
20	earth.
21	So I believe that the United States
22	if they say they're responsible, they're
23	a responsible people and they're just,
24	what they will do is they'll hold a
25	hearing three and-a-half hours north of

1	Kacwerais
2	here where \$122 million of this \$483
3	million \$783 million Settlement is
4	supposed to be spent. So you can really
5	hear, because what's being proposed is
6	not a clean up. And General Motors
7	should be held responsible 100 percent
8	for what they've done. And not get away
9	with it and set the standards for the
10	future.
11	If they would have used to look
12	ahead they wouldn't be in this mess
13	they're in. And all the people that
14	they've done it, the Inuits are up
15	north, they don't have a General Motors
16	plant. They don't have a Ford plant.
17	Monsanto, and guess what, they're full
18	off PCBs. Why? Because these companies
19	have been irresponsible and they dumped
20	all that into the water, into the air
21	and land. They're way up north in the
22	north pole. And they're all impacted by
23	PCBs.
24	MS. KUEHLER: Thank you.
25	MS. KAKWERAIS: I'm just saying that

1 Casey the United States should hold a hearing 2 there and hear the truth. Not something 3 like this that was given to the people, because it's very wrong what happened. And I'm a hundred percent against the proposed \$783 million settlement. MS. KUEHLER: Thank you. 9 moved into the comment portion, so I'll hand the microphone I guess back to Pat 10 11 and I think we have a sign up sheet. 12 MR. CASEY: I have the sign up Does anybody, I have nine people 13 including the people that, three of the 14 15 people that have already asked some 16 questions, but if they have some more to 17 say you're more than welcome. I just 18 want to know is there anybody that has a 19 scheduling, has a babysitter or needs to 20 leave early wants to go ahead of time 21 otherwise I'll take you in the order 22 that you signed up. 23 ROBERT GILKA: I actually do but I'm 24 representing an elected official here, 25 and in that regard since I am not he, I

1	Spvsr Nicotra
2	don't want to, I'm number 7 on your list
3	and I don't want to change the order.
4	MR. CASEY: All right.
5	JEFF DAVIS: I was actually going to
6	try to sign up, you already took the
7	list, so can I add my name?
8	MR. CASEY: The first speaker is
9	Mark Nicotra.
10	MARK NICOTRA: Good evening, my name
11	is Mark Nicotra. I'm the Town Supervisor
12	for the Town of Salina. I would like to
13	read a brief statement on behalf of the
14	Salina Town Board and our taxpayers. I
15	also have a prepared written statement
16	that I will submit after.
17	General Motors abandoned our Town in
18	the late '80s. It not only left behind
19	thousands of unemployed workers, a
20	devastating impact on our tax base, and
21	untold difficulties to surrounding
22	businesses, it left behind a huge
23	environmental liability that has already
24	cost our Town taxpayers thousands of
25	dollars, and potentially millions of

1 Spvsr Nicotra 2 dollars into the future. 3 No one disputes that General Motors dumped substantial amounts of hazardous substances and waste in our landfill and water bodies. Although GM abandoned our community long ago its actions continue to negatively impact our Town economically as well as environmentally. 9 10 The Settlement Agreement we are commenting on today could go a long way 11 12 toward addressing some of the negative 13 economic and environmental impacts that 14 GM has left behind. Unfortunately, I 15 believe the mistakes of the past will be 16 compounded by mistakes set forth in this 17 proposed Settlement Agreement. 18 And these mistakes are clear. 19 agreement sets an arbitrary line at the 20 bridge at New York State Route 11 for 21 the purpose of limiting compensation 22 under the trust fund, notwithstanding 23 the voluminous data collected by the 24 United States Environmental Protection

Agency and the New York State Department

1 Spvsr Nicotra of Environmental Conservation proving that GM's Inland Fisher Guide facility has contaminant the entirety of Ley Creek. Nevertheless, according to the 6 Settlement Agreement the trust monies can be spent east of that artificial line, but not west of it. mistake. To spend the money east of the 10 bridge at Route 11 will be duplicative 11 of past remedial efforts and a waste of 12 the environmental trust funds. 13 The agreement further bars the Town 14 and the State of New York from receiving 15 millions of dollars in compensation to 16 address the cleanup of GM's hazardous 17 waste generated at the Inland Fisher 18 Guide facility, which are now located at 19 the former Town of Salina landfill site. 20 The former GM facility is now 21 thriving again with hundreds of jobs 22 from multiple companies. The Town, 23 together with our partners in the state 24 and county, worked to turn the bad 25 economic situation left to us by GM into

1 Spvsr Nicotra 2 a positive result for our community. 3 now respectfully request that the federal government do the same for the 5 negative environmental conditions GM has left in our community. Clearly, the signers of the Settle-8 ment agreement recognized that there are 9 problems downstream from the Inland 10 Fisher Guide site. They identified 11 Upper Ley Creek as a potential site 12 where funds can be spent. Unfortunately 13 this is not where the problem only exists. 14 It exists for the entirety of Ley Creek; 15 both upstream and downstream of the New 16 York State Route 11 bridge. 17 Moreover, the Settlement Agreement must be modified to permit the Town and 18 the State of New York to be compensated 19 20 for GM's liability to the former Town of Salina landfill site. The environmental 21 22 data collected by both federal and state 23 environmental agencies prove there is no 24 legitimate basis to exclude GM's 25 liabilities to Lower Ley Creek and the

Spvsr Nicotra 1 2 landfill site from compensation under 3 the \$641 million Environmental Trust Fund the proposed Settlement Agreement will create. 6 In short the Settlement Agreement does not properly take into consideration the actual environmental problems GM's Inland Fisher Guide facility has 9 created in the Town. It is a cookie-10 11 cutter solution crafted in the halls of 12 Washington and Albany to a global problem which ignores EPA and DEC's 13 14 actual knowledge of the contamination caused by GM in this community. 15 16 We're not asking you to spend more 17 money, we're just asking you to spend 18 money in the right place, and listen to those local EPA and DEC officials who 19 20 are well versed on the lasting impacts 21 of this GM facility. 22 Just to sum up, money has already 23 been spent to clean up the GM Inland 24 Fisher Guide facility. Why are we 2.5 duplicating those efforts when there is

1 Spvsr Nicotra 2 a need for clean up action at Lower Ley Creek and compensation for GM's 3 liability to the landfill site? Let's do this right the first time so that this does not get revisited in future years. We don't want some government agency coming back to the Town of Salina for 9 the next several years telling us that 10 we need to clean up contamination that 11 12 was caused by GM. The taxpayers of Salina cannot and should not be expected 13 to shoulder the burdens for GM a second 14 15 and third time. 16 Please listen to us. We are grateful 17 that you have recognized GM's responsibility to our community. We are 18 19 grateful that you have required GM to 20 set aside money through the Environ-21 mental Trust Fund to fix their problems. 22 All we ask is that you now direct the 23 money to fix the right problems, not 24 problems that have already been addressed. Please let's use some common sense. 25

1	Millea (Ond Cnty)
. 2	MR. CASEY: Thank you, Mike. Next
3	is, let us get back to you. Did you
4	need to leave real early?
5	ROBERT GILKA: I took care of it.
6	I'm not inclined to step in front of
7	anybody.
8	MR. CASEY: All right, thank you.
9	The next speaker, you're going to have
10	to bear with me because I'm not going to
11	get it right, I'm going to try.
12	MR. KANIATAKERON: Kaniatakeron. If
13	it's all the same to you I'll go last
14	and allow the people to go.
15	MR. CASEY: That's fine with us,
16	that's great. Then the next speaker
17	would be Matthew Miller.
18	MATTHEW MILLEA: Good evening. Thank
19	you for coming this evening. My name is
20	Matthew Millea, I'm the Deputy County
21	Executive of Onondaga County. We
22	appreciate your responding to the
23	County's call for this public hearing,
24	particularly given the weather. You're
25	courageous for joining us in our lake

1 Millea (Ond Cnty) 2 affect snow, which is my first experience here as well. And thank you 3 for your briefing. I think it helped to 5 hear from you the perspective on what we're dealing with and I also think it reassured us that our perspective on this is accurate. And as we just heard from the 10 supervisor, I would like to echo his 11 sentiments, that we feel a mistake is 12 being made. And I am submitting formal 13 comments for the record so I won't take 14 up too much time but I really think that 15 the Supervisor spoke very eloquently 16 about the problems we're facing as a 17 County, as the Town, as the City of 18 Syracuse. There is an environmental 19 legacy that surrounds this community, 20 and we don't want to see a mistake being 21 made where a demarcation is being made 22 arbitrarily simply because the Consent 23 Order was placed in one section of the 24 Creek and not another.

We know for a fact that there is

Millea (Ond Cnty) 1 discussions going on about entering into a Consent Order for the Lower Ley Creek, 3 and it's a shame that these lines are being drawn simply because that was not 6 enacted prior to the bankruptcy of Old

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Onondaga County cannot survive a \$50 million liability to clean up Lower Ley Creek floor nor can the Town of Salina. In the event, even as an unsecured debtor we receive some equity, the rest of the liability will likely fall to the County and the Town. And that cannot happen. So you'll see in our comments our justifications for this, we've submitted a lengthy letter to that point explaining in greater detail our views on that.

We do appreciate your being here to to the Route 11 bridge, but all of Ley Creek and for their share of the

1	Legislator Corbett
2	liability of the Lake Bottom. And we
3	appreciate your reconsideration of this
4	trust. We fear that the properties of
5	Lower Ley Creek and the Lake Bottom not
6	being included in this list will bar us
7	from the major proceeds of the
8	Environmental Trust and that the
9	unsecured claims, as you know, \$40
10	billion will leave us very short of the
11	funds needed to remediate these
12	properties. Thank you for your time.
13	MR. CASEY: The next speaker is Jim
14	Corbett.
15	LEGISLATOR JIM CORBETT: Thank you,
16	again, Jim Corbett, I'm the Chairman of
17	the Environmental Protection Committee
18	for Onondaga County and a County
19	Legislator. I'm also involved on the
20	other side of the lake. I represent the
21	area that has the wastebeds and all the
22	remediation of another responsible party
23	on this side of the lake.
24	So the facts are that from the 1950s
25	to 1990s, GM discharged PCBs into Ley

Legislator Corbett 1 In '85 GM entered into a Consent 2 with the DEC concerning Ley Creek and 3 its remediation. Those are straight GM acknowledged this and was facts. responsible for the entire length of the 6 Creek, right on to Onondaga Lake. The current plan for the 8.5 million to clean up only Upper Ley Creek to US 9 Route 11 is not acceptable. More 10 11 dedicated clean up monies should be available for the Lower Ley Creek. 12 won't go into a lot of the same 13 14 statements that have been made, I concur with that. But this clean up plan 15 16 should be redefined to include Ley Creek 17 from the Inland Fisher Guide all the way 18 down into Onondaga Lake. Lower Ley Creek should not become a 19 20 liability for the citizens of Onondaga 21 County. We've been very responsible 22 with Onondaga Lake trying to get it back 23 to where it was at one time and 24 acknowledging what we have to do.

happened along Ley Creek was not our

1	Glance
2	responsibility, and the citizens of
3	Onondaga County should not be held
4	responsible and have to pay for this.
5	Thank you very much.
6	MR. CASEY: Thank you. The next
7	speaker is Doreth Glance.
8	DORETH GLANCE: Hello, my name is
9	Doreth Glance, I'm the Executive Program
10	Director with Citizens Campaign for the
11	Environment. We represent over 80,000
12	members throughout New York and
13	Connecticut. We advocate solutions and
14	empower communities to achieve those
15	solutions.
16	I live here in Syracuse, I also
17	Chair the Onondaga Lake Bottom Community
18	Participation Working Group. And one of
19	the things that our community has worked
20	very hard is to clean up Onondaga Lake
21	from both using the Clean Water Act as
22	well as Superfund to restore this
23	amazing urban waterway and it's one lake
24	with lots of sites.
25	And all of the sub sites that you

1 Glance

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named that are specifically part of the Settlement and could potentially receive funding when we get to a point in the future, are incredibly critical. And I want to speak specifically to Lower Ley Creek, which has been spoken about previously.

This, the arbitrary line at the bridge to make that demarcation as we aren't going to clean up as the way the direction of the water flows is asinine. This is flowing into the lake. We have some very key milestones and time lines that Onondaga, the Onondaga Lake Remediation Project have to move forward We're set to begin dredging in 2012 on. in the Lake Bottom to remove the contamination. And all of the upland sites, which include GM's responsibility need to fit within, we need to be able to remediate that prior to the dredging the Lake Bottom, otherwise what's the point? We're just going to be removing materials and then there is going to be

1 Glance more pollution that's coming in. It 2 3 makes no sense. And I think it's very important, I was very pleased with the briefing that you gave, thank you so much because I do not follow Bankruptcy Law, so I learned a whole lot. And I was vary pleased that this can be amended. And I think 9 it's very important that you, what you 10 11 hear from our community tonight is that we want you to go back and really look 12 13 at is this enough money? 14 Because everything that we've 15 learned is that once you start cleaning 16 up pollution you're going to find more. 17 And its usually going to cost you more 18 than what you originally anticipated. 19 think the Cushion Fund is a very good 20 idea. I'm very concerned about the 21 equal distribution of how that's going 22 to happen depending on the time frames 23 of other people's, of other communities 24 contamination that GM is responsible 25 But I think if you look at the,

Glance 1 you know, the specific site that you 2 named as well as the Lower Ley Creek --3 I'm sorry Upper Ley Creek and the dredging sites, and just add the flexibility so that we can use the resources from the Environmental Trust 7 to go and clean up the Lower Ley Creek 9 because the water flows under the bridge 10 and so does the pollution. The only 11 thing that would, that is completely 12 artificial and arbitrary to say is that that contamination doesn't continue to 13 go downstream and feed into Onondaga 14 15 Lake. 16 And so I just am hopeful and I love the concept that the fact that we're 17 18 going to be able to have the dollars 19 here locally to be able to use the Trust 20 Funds. And we need to understand what 21 the entire problem of this very 22 complicated legacy of industrial 23 pollution around Onondaga Lake is and be able to use those dollars wisely to make 24 25 sure that we have the maximum benefit.

1	Glance
2	I think it's very important that the
3	public is going to be engaged in what
4	the future use of these properties will
5	be. Lower Ley Creek and Upper Ley Creek
6	and going underneath the bridge can be a
7	very beautiful recreational opportunity.
8	And we just want to make sure that there
9	is a clear opportunity for the public to
10	remain engaged throughout this entire
11	process as well.
12	But the most important thing, and
13	I'm very pleased that you came to
14	Syracuse today, is that we're able to
15	use these dollars wisely and we're able
16	to clean up the entirety of Ley Creek,
17	the key tributary to Onondaga Lake and
18	help support the overall remediation and
19	clean up of Onondaga Lake. So thank you
20	very much.
21	MR. CASEY: Thank you very much.
22	The next speaker is, might not get this
23	right. Robert Lilka.
24	ROBERT GILKA: Gilka. Your colleague
25	will know, that's a German name that's

Gilka (Assy Magnarelli) 1 2 misspelled. G-I-L-K-A, as Natalie would My name is Jeff Gilka, I run a 3 small assembly program office here in Syracuse and for my 21 years with the 5 Assembly for reasons I've never fully 6 understood the lake has been in my portfolio beginning with the original 8 Consent Judgment. 9 More importantly, I'm providing 10 11 comments from Assemblyman William B. Magnarelli, who is a local Legislator of 12 13 ten years standing. And I will now read those comments, but only in pertinent 14 part because I've submitted them 15 previously. 16 I have read and am in substantial 17 agreement with the comments submitted by 18 19 the County of Onondaga on November 24, 2010. Writing as an Assembly member who 20 21 has legal training, I commend the County 22 for its well argued plea on the merits 23 and facts and the compelling call for 24 justice as fairness. There can be little doubt that the 25

1 Gilka (Assy Magnarelli) proposed Settlement favors the party 2 with superior advantage, GM, and tacitly 3 marks those of lesser advantage, the taxpayers of my Assembly District in Onondaga County with the responsibility for remedying, if you will, a mess not of their making. I understand and am somewhat 9 sympathetic of the vagaries of the 10 11 manufacturing marketplace and even of 12 the shortsighted decision-making of GM's 13 management and R&D principles. 14 Onondaga County residents will recall their shock at the closure of GM Inland 15 Fisher Guide and their Massena facility. 16 17 In my opinion that is enough of a legacy without GM being allowed under cover of 18 19 bankruptcy, and enabled by immense 20 taxpayer support, to abrogate its clear 21 responsibilities under CERCLA and RCRA. 22 This region has supported GM quite 23 enough. As former GM workers and as 24 taxpayers underwriting the automotive

bailout and CERCLA and RCRA were never

Gilka (Assy Magnarelli) 1 intended as shields. I would hope that 2 3 the Department in the Environmental Protection Agency in the context of a negotiated national settlement will not 6 lose site of these local interests, which in this instance are represented not only by several valued local employers but especially by the County 9 of Onondaga and the Town of Salina. 10 11 The Settlement as proposed leaves such entities in fiscal jeopardy and at 12 a time of great economic crisis. 13 14 particular, to link Salina and this 15 County to the known purveyor of PCB 16 contamination relies on linkages that, 17 however legitimized under a broad 18 reading of CERCLA and RCRA, and the 19 Bankruptcy Law, are at best tenuous when 20 they are not entirely observed. 21 As is well known to the Department 22 of Justice and the EPA, Onondaga County 23 has made great and even heroic strides 24 towards Onondaga Lake wastewater 25 management remediation, and in

1	Gilka (Assy Magnarelli)
2	partnership with Honeywell and others is
3	addressing many of the issues created by
4	industrial residuals. These efforts
5	have been made possible by federal and
6	state and local resources and of course
7	commitments from various successor
8	companies. All of these resources are
9	precious and all of these resources are
10	stressed.
11	The current proposed Settlement, at
12	least in my opinion creates the specter
13	of an ever lasting open ended project
14.	wherein the government may always feel
15	free to require just one more thing.
16	I respectfully request favorable
17	consideration of an amended Settlement
18	Agreement that does not leave Onondaga
19	County taxpayers liable for what is
20	clearly and completely a corporate
21	environmental responsibility. Very
22	truly yours, William B. Magnarelli.
23	MR. CASEY: Thank you, Robert. All
24	right, the next speaker is Lindsay Speer.
25	LINDSAY SPEER: Thank you. I want

1 Speer to thank everyone for coming out tonight 2 especially our neighbors from up north, 3 thank you for traveling from Akwesasne and speaking your truth. I want to say that on my side of the two row wampum and ask that my government listen to what they have to say. I'm standing here tonight, a lot of 9 you know me with different hats on, I'm 10 standing here tonight only as myself. I 11 have a degree in natural resources from 12 Cornell University, but it doesn't take 13 a college degree to understand that 14 pollution flows downstream. Water flows 15 downstream and carries pollution with 16 17 it. To limit GM's liability only to the 18 19 upstream areas means that the other 20 identified potentially responsible parties, unfortunately including the 21 Town of Salina and Onondaga County will 22 23 be left to deal with the pollution. This is my community and that's not 24

fair. And that being said, not only do

1 Speer 2 to boundaries need to expand but so does the amount of money allocated. 3 My understanding that this Settlement is the result of bankruptcy proceedings and bailout of GM. continues to exist, free of the shackles of its environmental liabilities at a cost of the people's and the communities 9 10 it has affected financially and 11 medically. GM reported \$2 billion profit in the third quarter of this 12 13 year. 14 There is something profoundly wrong 15 with our legal and economic system when 16 a corporation can come into a community, 1.7 pollute it badly over a number of years, 18 earn a significant profit off that 19 pollution and then disappear and leave 20 the people with the bill for cleaning it 21 up, not to mention the health effects on 22 the community. 23 We are here on the shores of 24 Onondaga Lake at the heart of the 25 Haudenosaunee Confederacy. Over a

Speer 1 thousand years ago the peacemakers 2 brought together five nations on the 3 shores of this very lake, established a Confederacy that some hundred years 5 later inspired the Founding Fathers of 6 the United States to form their own 7 Confederacy of States. 8 The lessons of the Haudenosaunee 9 that our government seems to fail to 10 incorporate is the concept of natural 11 law, and the right of the water, the 12 plants, the creatures, not just humans 13 to be healthy. And to make decisions of 14 seven generations yet to come. 15 Somewhere in these proceedings of 16 the federal law something has gone badly 17 wrong and GM has been let off the hook. 18 Many of us understand the inherent right 19 20 of nature to exist and to be healthy. That concept does not seem to be written 21 into our laws, and as a result we have a 22 government unable to hold polluters 23 fully accountable. 24 The entire Superfund program relies 25

1 Speer on risk assessment exposure and clean up 2 can look like putting a fence around the 3 site and keep away from the pollutants as is the case of the Ley Creek dredge 6 spoil site. And it appears that's going to be maintained in perpetuity by the 7 money, small amount that's been given to 9 it. Nowhere is this failure on the part 10 of our government to uphold natural law 11 12 more apparent or ironic than in this GM case affecting Onondaga Lake as well as 13 Akwesasne. And because of this the 14 Haudenosaunee suffer and so do the 15 16 people in Salina and Syracuse. Perhaps the time has come to change the way of 17 doing things. 18 Under Superfund the federal 19 20 government is required to consider the 21 health and environmental concerns unique 22 to the Native American populations and 23 resource both on and off their territory. It does not seem like this has been 24

adequately done.

Speer 1 Earlier this year the Onondaga 2 Nation published a booklet communicating 3 their vision of the future of Onondaga Lake. I would like to read three 6 different quotes. The first is, "The land needs to be healed in order for the lake to be healed." The second states that in the future 9 "Contamination of the land will no 10 11 longer pollute the groundwater that flows into the Lake, because the wounds 12 of Mother Earth will be cleaned out so 13 that she can heal. Contaminated soils 14 .15 will be cleaned to the point that the full and proper relationship with the 16 17 land by people, plant and animals may be 18 resumed again. Groundwater will flow 19 clean. 20 The waters of the Lake will be restored. People will drink the water 21 and everyone, especially children, will 22 swim and play in the Lake. The waters 23 24 of the Lake will be reconnected with

surrounding wetlands, and the wetlands

1	Speer
2	themselves will be restored."
3	The third quote states, "We will
4	work to restore native fish to Onondaga
5	Lake and its tributaries. The fish will
6	be safe to eat in quantities that
7	sustain life and the Onondaga lifeway."
8	The federal government, my federal
9	government has an obligation to consider
10	this information. And I strongly
11	suggest that the government listen to
12	the words of Haudenosaunee, particularly
13	Mohawk and the Onondaga Nations in this
14	case and hold GM fully accountable. I'm
15	not a lawyer and I don't know how to
16	undo this, the happenings of the last
17	few years, and hold the new GM
18	accountable for its legacy. I ask that
19	you do that for all of our communities.
20	MR. CASEY: Thank you. The next
21	speaker was confused with Robert but
22	it's Les Montgomery. If I said that
23	right, I hope.
24	LES MONOSTORY: My last name is
25	Monostory, Les Monostory. I'm the

1 Monostory Vice-President of the Central New York 2 Chapter of the Izaak Walton League of 3 America. And my first comment is that the public notice about the GM liability was pretty sketchy. I understand there is only two comments submitted that led to this hearing but nevertheless thank you for holding this hearing here. 9 I would probably have some written 10 11 comments prepared if I had known 12 previously about this entire event and Settlement discussion. But I do have 13 14 some comments to make here. Our Izaak Walton chapter has been involved for 15 16 just about 20 years now in monitoring streams all around the County of 17 Onondaga. We've worked primarily with 18 the school groups, but we've also worked 19 with adult volunteer teams that monitor 20 21 various streams and stream sections 22 throughout the county. 23 One of the sites that we had 24 monitored for probably the past 10 years

or so is a site on Ley Creek just west

Monostory of the Route 11 bridge. We've also done quite a bit of work on Bear Trap Creek, which is a western tributary of Ley Creek but not directly affected by this discussion although its indirectly affected because obviously fish and other organisms do swim up from Ley Creek into Bear Trap as well as the other section, the eastern sections of

Ley Creek.

My point is that we've been collecting data on macro invertebrates and also the chemical and physical parameters at this site just on the west side of the Route 11 bridge, particularly the biological monitoring that we're doing is based on the presence of macro invertebrates and different types of macro invertebrates species. And those species give us an indication of water quality conditions in the upper stream. Primarily the type of micro-organisms that we found are indicators of polluted conditions or at least moderately

1	Monostory
2	polluted conditions in Ley Creek.
3	I am a, not a scientist per se but
4,	I've got pretty good science background
5	and just about 20 years worth of
6	experience in monitoring streams. And I
7	can tell you that the monitoring that
8	we're doing just below the Route 11
9	bridge gives us a clear indication of
10	affects on aquatic life and also the
11	chemical parameters. We don't measure
12	PCBs but we measure other chemical
13	parameters that again, indicate what
14	quality conditions at that site.
15	And we are well aware that anything
16	that we measure in our site is a very
17	strong indicator of influence as coming
18	down from Upper Ley Creek.
19	And one of my questions to the EPA
20	and whoever it is that makes this
21	decision about cutting off the liability
22	at this Route 11 bridge is, did anyone
23	ever study the impacts of PCBs in the
24	entire Ley Creek system? All the way
25	down to Onondaga Lake, which also has

1	Davis
2	been affected by those PCBs. Thank you.
3	MR. CASEY: Thank you very much.
4	Les, how do you spell your last name.
5	LES MONOSTORY: M-O-N-O-S-T-O-R-Y.
6	MR. CASEY: I don't think I'll get
7	this one wrong, Jeff Davis.
8	JEFF DAVIS: Again, Jeff Davis, I'm
9	an attorney with Hiscock and Barclay
10	here in Syracuse, thank you again for
11	coming out in the snow and enjoying our
12	weather. I'm actually here representing
13	a collective group. They are the
14	quote-unquote other PRP's that you
15	mentioned here tonight, Onondaga County
16	and the Town of Salina: Carrier
17	Corporation, Oberdorfer, Syracuse China,
18	Crouse Hinds and our client, National
19	Grid. All of whom, along with Onondaga
20	County and the Town of Salina received
21	notice letters from the EPA relating to
22	Lower Ley Creek. GM did receive a
23	notice letter related to Lower Ley
24	Creek, but as we know they're not going
25	to be participating in the clean up.

Davis 1 2 It's troubling because of the arbitrary line we talked a lot about 3 tonight Route 11. In the drawing of that line everybody has spoken about this evening, everything does flow, yes, downstream. It does flow downhill. And the PCBs that are connected with the Inland Fisher Guide facility it is 9 documented those PCBs are the same PCBs 10 11 that EPA has found in the testing in 2009 and 2010 in Lower Ley Creek. 12 EPA has acknowledged in the sub site 13 14 designation form that predominant contamination in Lower Ley Creek is 15 16 caused by GM. Yet the seven entities that are going to be left standing here, 17 18 the County, Town of Salina, and the non-municipal entities I just mentioned 19 are going to be stuck footing the bill 20 21 for Lower Ley Creek. And the costs 22 being thrown around are astronomical. 23 So I think the intent of the 24 Bankruptcy Code and the explanation that

was done tonight, which I thought was

1	Davis
2	excellent, was probably the best one
3	I've had so far in my many dealings with
4	the GM Alex partners folks dealing on
5	the Proof of Claim side. I think the
6	intent of the connected language and the
7	sites that are immediately adjacent to
8	those that are owned sites, Lower Ley
9	Creek and Ley Creek itself is connected.
10	You can't draw an arbitrary line at
11	Route 11. I understand that it is not
12	under an order, but the intent of the
13	language such is that that contamination
14	that is flowing downstream it is GM
15	related, needs to be cleaned up. And GM
16	and the Fund should provide a source to
17	do that. Thank you.
18	MR. CASEY: Thank you, Jeff. Okay,
19	I'm going ask you to pronounce your name
20	and spell it for the court reporter.
21	MR. KANIATAKERON: It's spelled
22	K-A-N-I-A-T-A-K-E-R-O-N. (At first
23	spoke his Native American language).
24	I'll translate. I'm here officially by
25	the first law of the land, the Bear Clan

Kaniatakeron

mother, she has put the words in this wampum which you've touched which makes you officially part of the happenings here. She has commanded me to inform you that this document that is being presented to all the parties involved is not acceptable. And we are of the Onkwehonwe tribe. We do not have a contract with the United States. We don't have a compact. We don't have an accord. We don't have a treaty. We are of the Onkwehonwe signatory tribe.

We are not part of the St. Regis
Indian Tribal Council, which is a
corporation that seeks protection under
New York State. New York State protect
or brought them up and created them. We
are day and night in our way of
thinking, though we have similar common
ground. Should they go in the direction
and go in this way let it be known they
do not speak for us. We are the
ancestors, we follow the Great Law.
These are canes of authority. This is

Kaniatakeron 1 our constitution. They are forbidden to 2 grab ahold of what the Council at home, 3 meaning the Council has grabbed ahold 4 of, which is a creation under McKinley's law. That is not acceptable to us. 6 This is our law, this is our constitution. To recite this would take 9 four days. I know that it's come a long ways 10 11 but you need to go back and tell Obama that we are international. We are the 12 first law of the land. We are over the 13 United States. We are over New York by 14 way of our clan mother. Triable customs 15 16 and usage, it's worldwide it's international. The language I spoke is 17 the first law of the land, international. 18 19 We allowed you Europeans to come here and stay on this land. We hold 20 21 underlying title to the land. We never 22 surrendered it. Any treaty that was 23 made by any Indians out there is not 24 legal because it was not sanctioned by 25 or signed by the clan mother. I am not

Kaniatakeron 1 part of the 567 nations nor am I part of 2 the band counsel in Canada, nor part of 3 the Triable Council that you mention in here in your contract. We are adjacent to the General Motors property. What we have to present to you and share with you is the truth. And the truth will turn over 9 your law and it will turn over the facts 10 that hold up your law. 11 I will first talk of the domestic 12 law which you are under, United States 13 and New York State. You are in 14 violation of the Articles of 15 Confederation 2, 6 and 9. I strongly 16 suggest you go back, you look up 2, 6 17 and 9 when it comes to your own law. 18 19 You will find from the Mohawk River all the way to Niagara Falls north it's 20 still intact. Still. 21 22 If you are an Indian and you are of the right character and you do not 23 24 belong to the corporation of the United States by way of a created Tribal 25

Kaniatakeron 1 Council under New York State you have 2 that right. It is a birth right. 3 is myself, I am the head man, H-E-A-D man, head man. I come here charged from 5 the clan mother, the Bear Clan mother who has instructed me to inform you that General Motors has done a great 9 injustice to the human kind. Total disregard for human life. They need to 10 be held responsible. Obama needs to 11 discipline them. New York needs to 12 discipline them. Letting them off the 13 14 hook by way of this Chapter 11 is unacceptable. You are charged, from me 15 to you, I command that you go back and 16 17 you tell your leaders, your superiors, we are the first law of the land. 18 never surrendered. It's still ours. 19 are stewards, we take care of the land, 20 the water, the air, no ifs ands or buts. 21 It is charged in us by a Divine Law. 22 The same entity that gave us the 23

constitution is a Divine Law.

constitution was taken from this.

24

Kaniatakeron 1 2 they took out what I had told you 3 earlier, they took out the main ingredient, they took away the power from the people and they put it in a 5 select few to make decisions, and this is where I see this corporation weaseling out. 9 I am not here alone. We did a 10 ceremony this morning. We called upon 11 the four directions. We called upon the 12 spirits that were here before. We asked 13 for their assistance in making this Because the way we see it it is 14 right. 15 wrong. It's a band-aid solution, 16 especially where I come from. And from 17 what I understand here it's just as bad. 18 They propose to leave the cap there. 19 They propose to leave the PCBs there, 20 mercury and anything else that they 21 threw adjacent to our land that we take 22 care of. 23 It's only a hundred feet from where 24 we put our gardens. When I was a child

growing up unbeknownst to us they were

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on the high ground and now that poison is coming down, we're eating it. My scars on my face will tell a story. The pain and suffering that GM, I hold responsible. I had to go to school like that. They have a license to kill issued by New York State who also defrauded our people.

The United States meaning Obama is responsible for his children. And he needs to discipline them all the way from where he sits all the way down, and the power behind the throne, behind him, his advisers. If they think for a moment that they will escape this they are sadly mistaken. For the ceremony that we put through this morning they will be advised by the spirits. it be by an odor that they know, they're familiar with, of a person that has passed this world, whether it be a touch, whether it be by any other means of the unnatural world to have done, they're here to assist us. They will.

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Make right this wrong. I see it as 2 a wrong. And I do not share that alone. 3 As with these other people do not see this as a right, as I witness now. You need to go back and give the command from the first law. I gave it to you, that General Motors needs to be 8 disciplined. They need to make right 9 what they -- they need to make, how do I 10 say that, correct the wrongs they did. 11 12 I'm not schooled in your procedures but I know the difference between right and 13 And from what I understand and 14 15 what has happened here and from where I come from, definitely wrong. 16

And what burns me, they still got
Chevrolet riding down the road, the
emblem, still Chevrolet. That's not
right. If they're bankrupt they're
bankrupt. They're finished. But they
got bailed out 50 billion I understand
from the United States. Payable by I
guess the taxpayers. That's not right.
They didn't do wrong.

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It's the elites I'm talking of. 2 Those people need to be brought down to 3 Those people need to be 4 disciplined. And that is the command 5 from the first law of the land, the 6 woman, Divine Law that I carry her voice through here, you touched this. You 8 will perhaps experience something if 9 you're allowed. If you're spiritually 10 connected you will witness perhaps going 11 down the road, look in your rearview 12 13 mirror, somebody will be there. 14 move around to look they're gone. may be a relative. They're not there to 15 harm you, they're there to let you know 16 17 it is so, it is true. Do what is right. It is real. 18 19 If you believe in the God, if you believe in a higher power believe what I 20 21 say to be true. Because it is already acting. You look outside, they're here, 22 23 they're in this room. You may not see 24 them but you may feel them. You may 25 smell them. It goes on and on. So with

Kaniatakeron 1 that I leave you. Heed my words. 2 done the best I could to bring the words 3 from my clan mother to you. We have the right to exercise tribal customs and 5 usage, which we are. And remember one 6 7 thing, I am not part of the corporation. I don't have a social security, I am 8 alive. My heart pumps blood and air to 9 I'm here. I'm not an 10 my brain. illusion. Look up the Articles of 11 Confederation of New York State. 12 They're not here legally it's an 13 illusion. I've already proven it twice. 14 You will be the third. 15 You will find out the truth and the 16 truth will knock down the facts and the 17 lies that you follow. New York allowed 18 General Motors to put their plant there, 19 no regard for human life. They issued a 20 license saying they owned that property, 21 a deed. It's fraud. You'll find that 22 23 out in Articles 2, 6 and 9. And then we will have to sit down again and find out 24 what the remedy can be. Because as I'm 25

here my people are still dying. Their people are still dying. Whether it be by cancer, lungs. And where are the executives of General Motors? What are they doing? They live in the most protected land in the United States. No pollution where they come from, where they live. That has to stop. And it will stop. And the spirits will see to it that they will be stopped one way or the other.

We hope that they'll grab onto the peace we offer because it is peace on earth and respect we live by. And it was my duty to inform you so you can inform them that it has begun effective now. And they should do the right thing or their lives will change forever and it won't be nice. That's just the way natural law is. We have the ability to ask for that and we did. We are part of nature and we live with nature and we respect nature.

And the document you speak of we'll

1	Kakwerais
2	never accept because it ain't right.
3	It's a band-aid solution as to what
4	they're offering where I come from. To
5	leave that there, a hundred feet from
6	where we live. So that's about it.
7	Take that back and give that back to
8	Obama. I hold Obama responsible and the
9	power behind him to correct the wrongs
10	that were done. Thank you.
11	MR. CASEY: Thank you very much.
12	MS. KAKWERAIS: K-A-K-W-E-R-A-I-S.
13	All I'd like to say is that everybody in
14	this room has a mother and a father.
15	And when you were being brought up your
16	mother and father taught you things.
17	Number one, I'm sure they taught you to
18	be honest, to always do what's right.
19	And how did they do that? By example.
20	But what has happened here is those
21	words that you were taught as children
22	somehow is lost because people make
23	laws, like what they're talking about,
24	Chapter 11.
25	General Motors isn't the first party

Kakwerais 1 that used that. Chemtra, Monsanto, 2 Hooker, I could go on and on. 3 forgot what their parents taught them. That was to be honest and to do what's 5 right. So because of that companies like General Motors, because they don't 7 even follow their own law, they don't 8 follow the law. Because if I went and 9 get 22 million cubic square yards of 10 PCBs and dumped it in your yard I'd 11 probably be indicted by the United 12 13 States criminally. So it's real simple. She talked 14 about Chapter 11. Well, General Motors 15 shouldn't be afforded the right to 16 declare bankruptcy and use the laws of 17 the United States to get away with what 18 19 they've done. I thought that the laws that the United States made were to 20 protect their people, to make sure that 21

no harm comes to them. But it seems

have been filed in regard to this

that these papers that they talk about,

if you go to their site, 8,441 documents

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US0127

1	Kakwerais
	bankruptcy. For them not to address
2	
3	what they really have done. 89
4	properties in the United States is what
5	they're talking about. Like what you
6	said about a line. You think the poison
7	stops at Route 11? I don't know where
8	this is where you're talking about, but
9	the PCBs don't stop at that bridge.
10	They don't stop there and say okay,
11	we've got to stop. No.
12	A person that has a mind, they might
13	not have a doctorate in environmental
14	sciences, they might not be a lawyer,
15	but they have common sense. And what is
16	missing is the common sense that these
17	people like General Motors don't use.
18	They use all these laws to their benefit
19	to get away with murder. That's what
20	they've done. And then we give them a
21	bonus. We give them a bonus. We give
22	them extra money. Here, get back on
23	your feet.
24	And all the toxics things that
25	they've done they're allowed to get away

1	Kakwerais
2	with it. And that is not right.
3	Because the PCBs last thousands of
4	years. The remagnification process of
5	that poison continues. And so as
6	responsible people like what your
7	parents taught you when you were growing
8	up, did they tell you use all these laws
. 9	to your benefit, make sure you're never
10	responsible for things that you do?
11 .	Write all kinds of papers up, destroy
12	the earth, go into communities, pollute
13	their land, poison their rivers, disrupt
14	the DNA. And cover it up with papers.
15	Is that what they taught you? Is
16	that what you learned in law school?
17	Was not to deal with what the heart of
18	the issue is? Is the fact that
19	corporations and people went and did
20	these terrible things to the earth. I
21	think it's an injustice with what has
22	happened. It's an injustice.
23	One man spoke about the test that
24	they did. Well, do you know in our
25	community what we're known for? The

1 Kakwerais

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most toxic tomato on earth. The most toxic Indian tobacco. The turtles are not even born yet. They're in their clutch. And they're so toxic that when the scientists went to check how much poison they had on them they had to dispose of them to a secured facility.

Now what's the difference between that scientist and General Motors? What's the difference? The difference is is when you take laws and stuff and you twist it and turn it to suit you, to get away with something. And that's what the \$783 million settlement is all It's about being irresponsible for the damage that they've done right across this country. But I guess maybe that's the principle, maybe that's the principle, maybe I have it wrong. Maybe that's the principle that the United States wants the world to know. the land, poison the people, destroy everything, and then file Chapter 11.

But before you do that what we'll do

1 Kakwerais

is we'll give you all this extra money and you can make a new company. And then we'll make all the citizens pay for it. I think that's wrong. And I don't think that's what most parents, mothers and fathers taught their children. I believe that mothers and fathers taught their children to do what's right. To do what's right.

And one of the concepts that we have a difference on, as Onkwehonwe people is that we look at the earth as our mother. Some people might think oh, those people they always say that. But it is. She's a life giver. Because if she stopped working and giving life for one day you people would be in trouble. And I believe she deserves the respect that all that she's given, all that she's given to the people in this country she deserves respect. And if it was your mother and she was all full off poison would you say keep it there? Cover it up? Is that the decision you'd make?

Kakwerais 1 2 And that's the part where you have to 3 search inside. And you have to do what's right. And what they're doing is wrong. 6 And where is all the people that are 7 impacted? Where is all those people? General Motors is fully aware, they know 9 what they did. But they, as they said 10 they got rid of their toxic assets. 11 That's right. And the responsibility. 12 \$783 million isn't going to do it. 13 not going to do what's right. So maybe what we should do is we should tell all 14 15 our people to do what's not right. 16 that that what the message should be? 17 Should we go out there and tell all our 18 people don't do what's right, do like 19 General Motors. 20 Go out there, rape, pillage, and 21 destroy the earth. And then the United 22 States is going to give you a pass. 23 that the principle? Is that the legacy 24 that we want? Because PCBs doesn't

distinguish. It doesn't say I'm going

Kakwerais 1 2 to go after you and I'm not going to go 3 after you. It doesn't do that. It goes after everyone. And it destroys them. It affects their ability. 6 The Michigan fish study. They 7 concluded a study of people around Lake 8 Michigan because they were concerned 9 about the PCBs. Why? The United States 10 made a law banning their use. Because 11 they were so bad they made a law. 12 what happened after that? Even though they made a law and said you can't use 13 14 it no more because it's so bad it has 15 already impacted a lot of people. 16 it affects the cognitive abilities of 17 our children, that what they could 18 ascertain in life will be changed once 19 they're exposed to that. 20 So I don't believe that people that 21 did those kind of terrible things should 22 be afforded a pass under Chapter 11 and 23 not made to take responsibility for what

they've done. And I'm sure whether it's

Akwesasne, Salina, Kentucky, Missouri,

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1 Kakwerais 2 Michigan, they did the same thing. did the same thing. And for that I 3 don't think that we should agree or that the United States should agree that they should be given a blessing for all what 6 they've done. It's not right. People in general are having hardships across this country. People are 9 10 getting thrown out of their houses and 11 thrown into the streets. Some people don't have a job. They worked for 30 12 13 years for a company. They don't have anything. Is anybody running to help 14 15 them? Is anybody putting their hand out 16 and grabbing them and saying, lifting 17 them up and saying, I'll help you? I'll 18 try to help get you a job. Those is how 19 we have to look at it. 20 What is the difference between the 21 regular person in this country and General Motors? There is no difference. 22 23 But to the United States I believe there 24 is a difference. They view them very

differently. And I think it's wrong,

1 Kakwerais 2 it's very wrong all those papers. much money did they spend on that? 3 they never went and talked to the people that are adversely affected. So what I'm saying is that if people have, were brought up, brought into this world by a man and a woman, which is your mother and father, they told you to do what's 10 right. And those are principles that I 11 think should be followed. 12 And General Motors should be not 13 allowed to do what they've done. 14 given a bonus at that. Because we have 15 to look at it way ahead. Just like I'm 16 sure your parents, your mother and 17 father, I'm sure they wanted to see seven generations of your family. Well, 18 19 that's how we were taught. That what 20 actions we do today that we have to look 21 seven generations ahead, that it's not 22 going to harm them. 23 But people like General Motors and 24 Monsanto and all these companies they

didn't look seven seconds ahead.

1	Kakwerais
2	Because all they looked at was profit.
3	They didn't look at the harm that it was
4	going to create. They are the most
5.	irresponsible people on earth for doing
6	what they've done. And now the sad
7	thing is is that they want to ask,
8	they're asking for your approval to give
9	them a pass on this. And I don't think
10	it's right. It's wrong.
11	And so for that I believe that these
12	people that are sitting here with the
13	Department of Justice they went to law
14	school. She talked very well about this
15	bankruptcy, like people said she made me
16	understand a little bit better, secured
17	and unsecured assets and this and that
18	and who's first and who's last and who
19	might not get anything.
20	Well, I'm sure if you look through
21	their judicial system you'll see that a
22	lot of people that have done less to
23	harm the earth, never even harmed the
24	earth, maybe some of them are in jail
25	for 45 years. But people that have

Kakwerais 1 harmed the earth and harmed millions are 2 being helped by the United States. 3 think that they have a responsibility to 4 do what's right. And like I said earlier that there is other people too 6 in other places that have something to say. Because these people, General 9 Motors, they went and they had no 10 11 respect for anything. They just went and dumped all that poison. And now if 12 you read in the paper they're so proud, 13 they're almost getting to zero waste at 14 their facilities, zero waste. 15 16 about all the waste that they left behind? They've got to be responsible 17 for that. They destroyed the water, the 18 air, the land and the minds of the 19 20 people. And I don't think that they -- this 21 reminds me like a Ponzi kind of thing 22 23 is, you know that Madoff guy, he scammed all these people. That's what that 24 25 reminds me of. Because that's what they

1 Kakwerais did, they scammed everybody. They got 2 rid of thousands of jobs and shipped 3 4 them off to other countries so they could maybe pay them \$3.00 an hour. 6 they did it legally. And I believe that 7 this government has to be responsible and they have to look at what's fair and 9 just. That's why they say they're the Justice Department. Well, let's see if 10 11 they're just. Because justice is supposed to be 12 for all, for everyone, we're all 13 supposed to be equal. No one person is 14 15 above the other, nobody. That's natural 16 And let's see if there is justice 17 in this country or is there only justice 18 for people like General Motors, Chemtra, 19 Monsanto, all those people. 20 So I am a hundred percent as I said 21 before, against the proposed settlement. 22 Because all it does is let General Motors off the hook, and it's kind of 23 24 like a Ponzi scheme of papers. 8,000, I 25 think 8,441 documents. You can go on

1 Kakwerais

the computer and take a look. And they 3 should not be allowed to not address Route 11 bridge and all the other places that they've done that to. They should not be allowed to be let off the hook. 6 7 And they should be responsible the same way as our parents taught us when we 9 were children to do what's right, not to 10 do what's wrong for profit. Because 11 they've profited on the backs of many 12 people. And I think it's wrong. 13 MR. CASEY: Thank you very much. 14 And on behalf of D O J, US Attorneys 15 Office Southern District of New York, 16 EPA Region 2, and everybody here I 17 personally want to thank you for coming 18 I know the weather is pretty bad 19 tonight, even for you folks that the live here. But I appreciate your coming 20 21 out, I appreciate your comments. 22 learned a lot. I really appreciate the 23 tribe coming and the extraordinary 24 comments that you made. Everybody else 25 from the County, from the public, from

1	Casey
2	the local citizens groups, from the
3	lawyers, from some of the scientists and
4	even the press, appreciate all your
5	comments. These will all be put in the
6	record and we will review that and it
7	will be considered in the United States
8	decision whether we will go forward and
9	approve the settlement or whether we
10	will withdraw from the settlement.
11	Thank you very much. It's 8:21 is there
12	any other questions? Yes?
13	MR. KANIATAKERON: Jonathan Miller
14	who we were going up with for 23 years.
15	You need to get ahold of him he's a
16	lawyer from the Franklin County. He, at
17	the end of 23 years of the legal battle
18	to prove that this is not legal in New
19	York State will answer questions that I
20	brought forth, and he's a Franklin
21	County attorney for Malone.
22	MR. CASEY: Great, thank you. My
23	brother lives in Franklin County. Thank
24	you everybody.
25	KAREN KUCHARSKI: GM needs to clean

	•	105
1	Kucharski	
2	up all of Ley Creek, and whatever damage	
3	has arisen from it. The watershed	
4	depends on every part being clean,	
5	healthy, and properly maintained. Just	
6	as a car cannot have just its outer	
7	frame to run as a cohesive entity.	
8	Please see the bigger picture, GM.	
9	[Conclusion of Public Meeting at 8:25]	
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REPORTER'S CERTIFICATE

I, JOHN F. DRURY, Court Reporter and Notary Public, certify:

That the foregoing proceedings were taken before me at the time and place therein set forth, at which time the witness was put under oath by me;

That the testimony of the witness and all objections made at the time of the examination were recorded stenographically by me and were thereafter transcribed;

That the foregoing is a true and correct transcript of my shorthand notes so taken;

I further certify that I am not a relative or employee of any attorney or of any of the parties nor financially interested in the action.

JOHN F. DRURY, CSR, RPR

Notary Public

Submitted by Mark Nicotra
Town Supervisor
Town of Salina
To the Department of Justice
12/15/10

Good evening, my name is Mark Nicotra. I'm the Town Supervisor for the Town of Salina. I would like to read a brief statement on behalf of the Salina Town Board and our taxpayers. I also have a prepared written statement that I would like to submit to you now which contains the full extent of the Town's comments to the proposed Settlement Agreement.

General Motors abandoned our Town in the late 80's. It not only left behind thousands of unemployed workers, a devastating impact to our tax base, and untold difficulties to surrounding businesses, it left behind a huge environmental liability that has already cost our Town taxpayers thousands of dollars, and potentially, millions of dollars into the future.

No one disputes that General Motors dumped substantial amounts of hazardous substances and waste in our landfill and water bodies. Although GM abandoned our community long ago, its actions continue to negatively impact our Town economically, as well as environmentally. The Settlement Agreement we are commenting on today could go a long way toward addressing some of the negative economic and environmental impacts that GM has left behind. Unfortunately, I believe the mistakes of the past will be compounded by mistakes set forth in this proposed Settlement Agreement.

And these mistakes are clear. The Agreement sets an arbitrary line at the bridge at NYS Rt. 11 for the purpose of limiting compensation under the trust fund, notwithstanding the voluminous data collected by the United States Environmental Protection Agency and the NYS Department of Environmental Conservation proving that GM's Inland Fisher Guide facility has contaminated the entirety of Ley Creek.

Nevertheless, according to the Settlement Agreement, the trust monies can be spent east of that artificial line, but not west of it. THIS IS A MISTAKE. To spend the money east of the bridge at Rt. 11 will be duplicative of past remedial efforts and a waste of the environmental trust funds.

The Agreement further bars the Town and the State of New York from receiving millions of dollars in compensation to address the cleanup of GM's hazardous wastes generated at the Inland Fisher Guide facility, which are now located at the former Town of Salina landfill site.

The former GM facility is now thriving again with hundreds of jobs from multiple companies. The Town, together with our partners in the State and County, worked to turn the bad economic situation left to us by GM into a positive result for our community. now respectfully request that the We for the government do the same negative conditions GM environmental has left in our community.

Clearly, the signers of the Settlement Agreement recognized that there are problems down stream from the Inland Fisher Guide site. They identified Upper Ley Creek as a potential site where funds can be spent. Unfortunately, this is not where the problem only exists. It exists for the entirety of Ley Creek; both upstream and downstream of the NYS Rt. 11 bridge.

the Settlement Agreement Moreover. must modified to permit the Town and the State of New York to be compensated for GM's liability to the former Town of Salina landfill site. The environmental data collected by both federal and environmental agencies prove there is no legitimate basis to exclude GM's liabilities to Lower Ley Creek and the landfill site from compensation under the \$641 million Environmental Trust Fund the proposed Settlement Agreement will create.

In short, this Settlement Agreement does not properly take in to consideration the actual environmental problems GM's Inland Fisher Guide facility has created in the Town. It is a cookie cutter solution crafted in the halls of Washington and Albany to a global problem which ignores EPA and DEC's actual knowledge of the contamination caused by GM in this community.

We're not asking you to spend more money, we're just asking you to spend money in the right place, and listen to those local, EPA and DEC officials who are well versed on the lasting impacts of the GM facility.

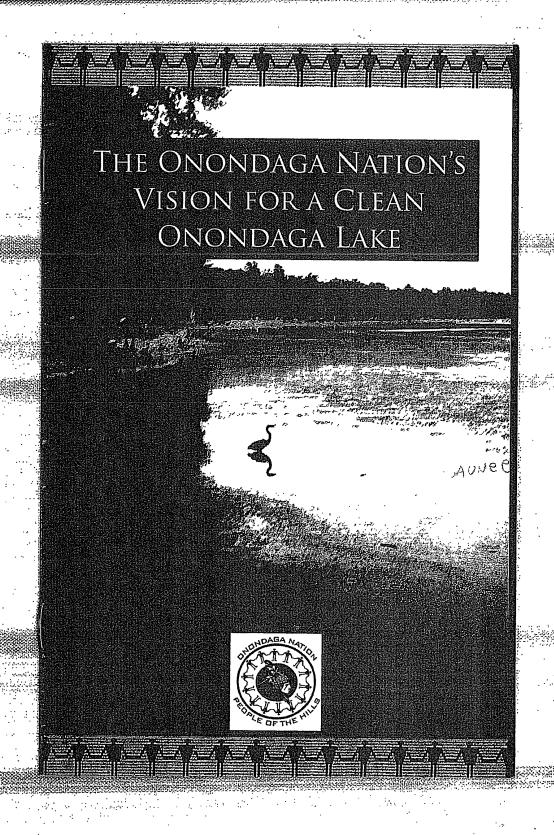
Just to sum up...money has already been spent to cleanup the GM Inland Fisher Guide facility. Why are we duplicating those efforts when there is a need for cleanup action at Lower Ley Creek and compensation for GM's liability to the landfill site?

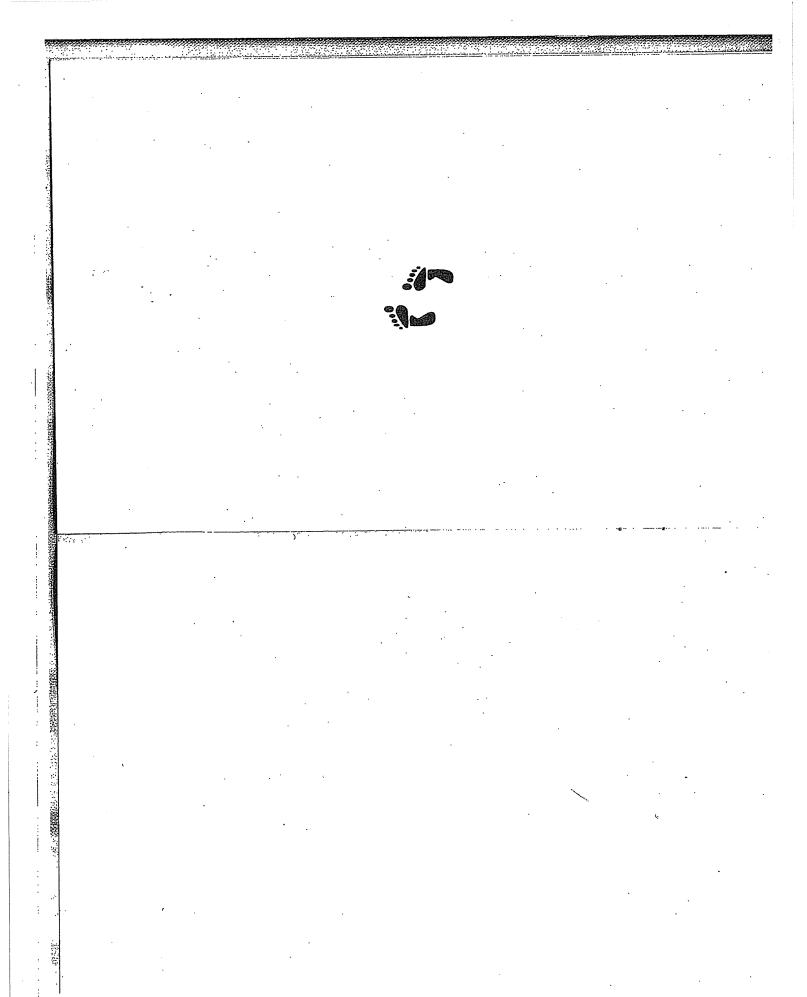
Let's do this right the first time so that this does not get revisited in future years.

We don't want some government agency coming back to the Town of Salina in the next several years need telling that we to cleanup us vears caused by GM. contamination that was taxpayers of Salina can not, and should not, be expected to shoulder the burdens for GM a second and third time.

Please listen to us. We are grateful that you have recognized GM's responsibility to our community. We are grateful that you have required GM to set aside money through the Environmental Trust Fund to fix their problems.

All we ask is that you now direct the money to fix the right problems, not problems that have already been addressed. Please let's use some common sense.





The People

rom time immemorial, our ancestors lived near Onondaga Lake. The Lake, its waters, plants, fish, shore birds, and animals are an intrinsic part of our existence.

Long ago, the Peacemaker brought together the five Nations on the shores of Onondaga Lake to bury the weapons of war and form our government. The Grand Council of the Haudenosaunee Confederacy continues to this day to meet at Onondaga.

The Lake is the living sum of everything in its watershed: the fish, the people, the plants, the soils, the tributaries. Onondaga Lake provides water which should be safe for drinking. Fish and birds make their home in and around the Lake. Food and medicinal plants grow along the shores of the Lake.

The Lake was a place for people to fish and hunt. It was a place for children to play and swim and learn. Delegations would arrive at Onondaga for Confederacy meetings by traveling along the Seneca River to Onondaga Lake.

We are carrying out our responsibility to the Lake. We have our own name for the Lake, one which conveys the respect and sacredness of the place and the proper relationship with it. Someday we hope to share this name with our neighbors.

We will work to remove the contamination from the Lake and surrounding land. We will be sure that the Lake is clean enough to drink the water and eat the fish, and clean enough for children to play and swim in the water. We will strengthen our culture and restore our trust in the Lake. We will take our children and grandchildren to important places around the lake and teach them the proper names and stories for

On this we agree.



The Earth

The lands around Onondaga Lake are continuing to carry out their duty to Mother Earth, to all things of creation, and for this we are truly thankful. Minerals present in the soils and rocks nourish life. Rich organic wetland soils provide a home for many different plants, trees, shrubs and a wide variety of birds and other animals. Other plants and animals live on the uplands. Groundwater moves through the soils and the glacial deposits beneath, through the bedrock.

Before the pollution was emptied onto the land, the lands were doing what they were supposed to do. They had mineral wealth, stable geology, complex geomorphology, healthy wetlands, and benthic sediments. In everything Mother Earth was supposed to have been present. The Lake bottom was rich with life. The soils around the Lake filtered and cleaned the groundwater which provided clean water to the Lake.

The Land needs to be healed in order for the Lake to be healed. We will clean and restore the land around the Lake. Contamination of the land will no longer pollute the groundwater that flows to the lake, because the wounds of Mother Earth will be cleaned out so that she can heal. Contaminated soils will be cleaned to the point that the full and proper relationship with the land by people, plants, and animals may be resumed again. Groundwater will flow clean. The land will no longer be smothered by acres upon acres of waste.

On this we agree,



The Waters

Me are thankful that the waters of Onondaga Lake and its tributaries are still performing their duties. Water is the source of life. The lake reflects the sky, and its beauty refreshes the people. The water of Onondaga Lake provides fish, birds, and other animals small and large with a place to live. The water can be used for drinking, and for making medicines and foods.

The waters of the Lake will be restored. People will drink the water and everyone, especially children, will swim and play in the Lake.

The waters of the Lake will be reconnected with the surrounding wetlands, and the wetlands themselves will be restored. In this proper relationship the wetlands will help guard against any future pollution.

When the rain falls in Onondaga Lake's watershed, it will follow the natural cycle of water: collection and use by plants, people, and animals, and infiltration into the ground to replenish groundwater and aquifers that slowly make their way through the ground to the streams and rivers that flow to Onondaga Lake.

We will use green infrastructure, such as vegetated roofs, rain barrels and cisterns for rainwater harvesting; and permeable pavement, green street design, rain gardens and swales to let the water reconnect to the ground. We will prevent both non-point-source pollution from runoff as well as point source pollution from combined sewer overflows. There will be no more sewer overflows into the tributaries of the Lake.

The long history and damage to the Tully Valley from the salt solution mining will be addressed and the root causes will be corrected. Mudboils will no longer pour sediment into Onondaga Creek. The Creek will flow through the Onondaga Nation to Onondaga Lake with clear waters once again.

On this we agree.

The Fish

We thank the fish for their presence in Onondaga Lake. Onondaga Lake has always been their home, and we know that native fish have been absent from the Lake.

Fish provide food for people, for birds and for other fish and animals in the Lake. Migratory fish connect the waters of Onondaga Lake to its tributaries, and to the Seneca River and the Great Lakes. Fish use and live in the sediments of the Lake and with the large and small invertebrates form communities with the plants that transform the lake environment.

We will work to restore native fish to Onondaga Lake and its tributaries. The fish will be safe to eat in quantities that sustain life and the Onondaga lifeway. Native fish will return and thrive, including whitefish, Atlantic salmon, horned dace, brook trout (not brown trout), sturgeon, and eel. We will restore the habitat for the native fish, and manage the habitat, including the invasive species that are present, so that the fish will thrive.

On this we agree.



The Plants

performing their duties. Plants provide food and medicine for the people. Different plant communities provide habitat around and in the lake: water plants, wetlands, emergent wetlands, trees and shrubs. We will work to be sure that the native plants of the area will be found around the lake. In order to heal the lake, the species that originally existed in symbiosis with the lake must be restored. We will restore the relationship between people and plants, so that medicinal plants can be honored and used and will thrive. We will honor the changing climate in restoring the lake, so that native species and varieties that have thrived in slightly warmer climates will be present, and we will manage invasive species responsibly.

In this we agree.



The Food Plants

Me are grateful that that there are wild foods around the Lake. The land around the lake gave us wild foods that our people used daily and enjoyed before they became unsafe or disappeared. In upland gardens we grew the Three Sisters: corn, beans and squash. Berry plants fed people and children while they were at work and play. Wetland plants such as cattails provided tubers and pollen. These foods give nourishment for strong bodies and minds.

We will clean the land around the lake, so that traditional plantings and gardens can be restored. Corn, beans, squash, berries, and fruit trees will be planted not just for us, but for all creation. Native wetlands will be restored and will include food and medicinal plants. We know that the food and medicinal plants will help the land.

On this we agree.



The Animals

The animals around Onondaga Lake are carrying out their responsibilities, though not all are still present. The Bear, Wolf, Turtle, Deer, Eel, Hawk, Beaver, Heron, and Snipe clans of the Haudenosaunee have deep relationship with these animals, birds, and fish.

The animals know their responsibility to all of creation. Some of them even sacrifice of themselves their lives so the rest of creation can go on. The rabbits feed the wolves. The wolves feed the land. The great cycle will go on. And we are part of the cycle. We will eat the fish and the rabbits and use the fur of the wolf, and this is part of the cycle. This is how it is meant to be.

We will clean the land around the lake so that all of our brothers and sisters will be able to thrive. Deer, and perhaps even moose and elk will browse on the uplands. Turtles, salamanders and frogs will breed in the waters in and around the lake. Insects will be found in diverse abundance and will provide healthy food for the animals that rely on them. Shrews, moles, voles and mice will be able to create safe homes in the upland soils. Otter, mink, muskrat and beavers will return. Eels will be restored to Onondaga Lake. Bears and wolves will visit the lake.



The Trees

Me are grateful to the trees around Onondaga Lake that are still growing and carrying out their responsibilities. The trees are a fundamental part of our relationship with the land around Onondaga Lake. They represent how we should live our lives and protect the land and people. The land around Onondaga Lake once supported black ash, cedar, willow, elm, butternut, red maple, chestnut, tamarack, and others

We honor the maple as the Leader of all trees. The sugar maple is the source of sap, important for ceremonies and sustenance. Black Ash gives us material to make baskets. Butternuts give us food. Willow gives us medicine for headaches. American Elm provides medicine, and bark for housing, cooking utensils and ceremonial objects.

We will restore native trees around Onondaga Lake, and work to keep them healthy. We will try to prevent Dutch elm disease, and procect ash from emerald ash borer. We'll protect the sugar maple from the Asian long horned beetle and other threats.

We will make sure that we create an environment adequate for the trees to help with the cleanup. Poplar, basswood, and other trees take up and destroy organic compounds, and lock up metals so they are inaccessible. We will use these trees to help us as we work to restore

n this we agrèe



The Birds

Whe give thanks for the birds, both the birds that should be at the Lake and the many birds that are there. We celebrate the eagle's flight, the osprey's catching fish, and the songs that the songbirds sing so our souls may be uplifted.

We empower ourselves to restore the habitat and provide housing for the birds while the Lake and the land around it recovers. Our children will build nest boxes, for ducks, robins, bluebirds and other birds. We will be sure that wetland, shoreline and upland habitat is suitable for the native birds that once lived on and around Onondaga Lake.

We will listen to the birds in order that we will know when the Lake is clean. Herons, bitterns, snipes, ospreys, sandpipers, plovers, and other wetland and shorebirds will find a home along the shores of Onondaga Lake. Upland songbirds, bank and tree swallows, flycatchers, kingfishers, eagles, ospreys, owls and hawks will be protected and restored. On this we agree.



The Four Winds

(A) celebrate the Four Great Winds. We know that the winds will challenge us to live upon this land. The north wind will challenge us with cold winters so that we must prepare to survive using animals and trees, but warm south winds will come and make earth fruitful for us. East and west winds have duties at sunrise and sunset.

We will show concern for the airshed around the Lake. We will continue to monitor the winds and empower ourselves to clean up all the other areas that add contamination to our lake. We will consider using wind power to fuel the cleanup of the Lake, but we will be sure that it is on a small scale, so that the birds are not harmed. Weather changes will affect storm water runoff to the Lake, and pollution control measures will be designed to account for these changes. We will honor the contributions of the wind.

On this we agree.

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The Thunderers

The Thunderers are the voices of the grandfathers. The Thunderers bring the first rains of spring to wake up the world. The rains replenish the water of Onondaga Lake and purify the air around us. They also stab the earth with their lightning bolts to keep under the ground those things that should remain there. The grandfathers have not been consulted about the mining of salt from the Tully Valley or the limestone from the Jamesville Quarries, and they have warned us to be vigilant around these activities.

We acknowledge that we have not heeded the Grandfathers' warnings. We will clean up the land around the lake that has been harmed by the waste from the salt and the limestone. We will work to correct the subsidence, the mudboils, and the fissures in the Tully Valley. We will remove the waste material that was deposited in and around the Lake. We will restore the balance that the grandfathers warned us against disturbing.

On this we agree.

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Grandmother Moon

randmother Moon is the mother of Mother Earth, the leader of all women, and the bringer of children. Water and reproduction are intrinsically linked, and a healthy water ecosystem leads to healthy chil-

dren and people.

Grandmother Moon has the ability to move all the waters of the world. She gives us the waters of the first environment, the womb. She moves the waters and the tides, and even the small tide of the Lake. Signals to the fish that its time to breed.

We will work to restore the balance of the waters for the people of future generations, so the water is free of PCBs, dioxins, and mercury in the water are that linked to reproductive problems. Balance will be restored between the waters and the people for future generations of women. Onondaga Lake will be part of an environment clean enough for healthy babies to be born under Grandmother Moon.

On this we agree.

The Sun

ur elder brother the sun provides warmth and energy for the plants and animals of Mother Earth. He warms the face of Mother Earth. We show our respect to our elder brother by giving thanks in the morning and evening. Plants welcome the sun, and it brings joy to children as we play. The sun gives us energy. We can transform this energy in many ways, by growing food, or by making electricity using photovoltaic cells. The sun's warmth creates a thermocline in the Lake that keeps the layers of water in the lake from mixing at certain times of the year, and lets them mix at others.

There are things we can do to help the sun carry out its duty. Due to global warming, the sun's rays are reaching the earth in ways that are harmful to all of us. Global warming and the sun's rays affect the life cycles of fish within Onondaga Lake and will change the habitat so that different plants and animals will thrive along its shores. We will work to lessen the impacts of global warming. With our plantings around the Lake we will provide shade along shorelines for fish to take refuge in, and places for animals to take refuge. When we construct the habitat layer at the bottom of the Lake, we will build ledges deep in the water where fishes can hide. Whatever populations of plants, animals, invertebrates and other living things come to inhabit Onondaga Lake as a result of changes in the warmth of the sun, they will not be limited in their ability to thrive by the presence of human induced contamination.

On this we agree.

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The Star

The stars show us the way. The stars add to the waters of the world. We can see them in the dew in the morning on the grass. They are our aunts and uncles and they shine on the surface of the world and foretell great events. They give us the awe and splendor of the evening. They instruct us when to plant.

We will work to minimize the effects of light pollution so that we will be able to clearly see the stars above Onondaga Lake. We will restore the relationship of people to stars. When people are able to see the constellations and they will know when it is the correct time for planting, and other things. We will protect animals in and around Onondaga Lake from light pollution. We will follow in the footsteps of the Dark Sky Initiative and install lights which shine down, instead of up, on the targets of safety and security, people and property, and use the least energy necessary. People will have a strong relationship with the stars above Onondaga Lake because they can see and learn from them.

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The Enlightened Teachers

In hroughout history, Enlightened Teachers have brought wisdom to the people. The knowledge of the teachers is widespread. Onondaga Lake itself is a teacher of great wisdom. We have to listen also to the small voices in our communities because they bring forth great wisdom. The small minnow is also a teacher. It is a small voice, but can tell us a lot about the environment.

Through all of the studies that we are doing around Onondaga Lake, these enlightened teachers are telling us about the Lake. They will give us the prudence we need to make sure that the tasks we want to do are done well. They give us joy. A teacher is a joyful person because the teacher tells us the stories that lighten the heart and make learning easy. The teacher's will help us see the joy in the world around us, by their experiments and their studies. We will encourage the enthusiasm of the teachers of the world, to communicate that wisdom to us and to our neighbors. We will store the wisdom of the elders and make sure it can be held and passed on for generations to come. That will be the beauty of this work to heal Onondaga Lake.

n this we agree.

The Creator

nondaga Lake is central to the Onondaga Nation's aboriginal territory, and is deeply sacred to the people of the Onondaga Nation. Beauty and tranquility are gifts of the Creator. The rhythms and cycles of a healthy lake cause the people living around it to reflect on the rhythms and cycles of their own lives. The Lake will take care of the Community just as the Community will take care of the Lake.

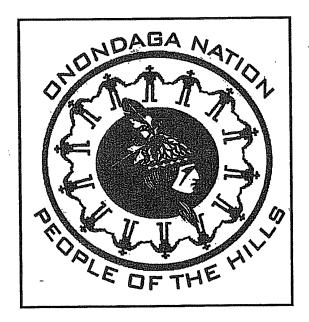
We will continue to strive for innovation and creativity in cleaning up the Lake. By being creative we show the Creator that we are learning what our responsibilities are. We don't show that we are responsible by doing the same things over and over, but by being innovative. We will bring our best minds to correcting and restoring Onondaga Lake.

We have now arrived at the place where we end our words. We would also invite all things of creation that can help us with our effort to clean up Onondaga Lake. We give thanks to all things of Creation. Of all the things we have named, it was not our intention to leave anything out. If something was forgotten, we leave it to each individual to send such greetings and thanks in their own way.

Now that we have said this, we will bring together all of our best thoughts, best knowledge and best understanding to send to the creator of all things for the beauty that surrounds us. All of this is to remind humanity of our relationship to all living

On this we agree

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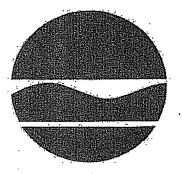
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GENERAL MOTORS CORPORATION - INLAND FISHER GUIDE (Inactive Hazardous Waste Site #734057)

104(e) SITE SUMMARY REPORT

Onondaga Lake Project



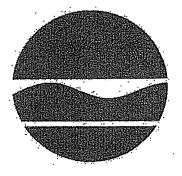
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GENERAL MOTORS CORPORATION - INLAND FISHER GUIDE (Inactive Hazardous Waste Site #734057)

104(e) SITE SUMMARY REPORT

Onondaga Lake Project



June 1996 Final

General Motors Corporation - Inland Fisher Guide (GMC-IFG) 104(e) Site Summary Report

The GMC-IFG Onondaga Lake 104(e) Site Summary Report addresses only some of the areas of concern the Department understands exist at the GMC facility. This report is not meant to be an all inclusive representation of the contamination that exists on and off-site due to past and present operations at the facility, but presents information sufficient for the Department's determination of the site's Onondaga Lake National Priorities List (NPL) sub-site status. A remedial investigation and feasibility study will need to be completed at the facility to determine all of the areas of concern:

I. Site Description

- A. Location The GMC-IFG facility is located on approximately 85 acres at 1000 Townline Road in the Town of Salina, Onondaga County, New York.
 - Local Surface Hydrology Surface water runoff for the most part is collected by the storm sewer system or discharges to Ley Creek which is located just north of the facility. Ley Creek flows from east to west and eventually discharges into the northeastern shore (adjacent to Carousel Mail) of Onondaga Lake.
 - 2. Local Geology and Hydrogeology In general, subsurface stratigraphy is characterized by fill materials overlying lacustrine sediments which in turn overlie fill. The fill materials include reworked native materials as well as construction debris. According to a February 1986 Phase II Hydrogeologic Investigation by EDI Engineering Science (EDI), fill materials at the facility range from 6 to 10 feet in thickness. According to a September 1985 Hydrologic Investigation by the same consultant, the thickness of lacustrine sediments were noted to generally increase in a northeast direction with values ranging from 5 to 25 feet. In addition, the upper surface of the lacustrine unit appears to decrease approximately 20 feet in elevation from the south side to the north side of the facility.

B. Owners and Operators

Provided below is the chronology of GMC's operations at the Townline Road Facility:

1910-1961	Brown-Lipe-Chapin Division [From 1910-1952 this division operated at
	the Marcellus Street Plant. (site #734022, delisted)]
1961-1968	Turnstead Division
1000 1007	Ficher Rody Division

1968-1984 Fisher Body Division 1984-1989 Fisher Guide

1989-1993 Inland Fisher Guide

1993-present North American Operations

C. Nature of Operations

The plant manufactured metallic automobile parts until 1973. Processes included plating, buffing, forming and finishing of the metal vehicle parts. From the early 1970's until 1992, the plant's operations included the manufacturing of plastic body and trim components for automobiles. Manufacturing processes used included injection molding, painting and assembly of the components. Manufacturing at the facility ceased in 1994.

D. Materials Used

Approximately 80 million lbs/yr of plastic were used from 1973-1992. Nickel, copper and chrome were used in plating operations until 1973. Aluminum sulfate, polymers, sodium hypochlorite, lime, caustic soda and sulfunc acid were used as part of the wastewater treatment plant operations. Other materials used at the site included paint, paint thinner, trichloroethylene (TCE), tetrachloroethylene (PCE), xylene, ethylbenzene, and oil (including hydraulic oil containing PCBs).

- E. Disposal of Hazardous Substances of Hazardous Wastes
 - 1. Types/Characteristics/Quantities

Wastes contaminated with heavy metals and PCBs were generated through the manufacturing of steel automobile parts. Buffing sludges were generated from 1956-1973 (wheel discs) and from 1956-1972 (castings). Injection molding and the painting of plastic parts, which involved the use of hydraulic oils containing PCBs, resulted in the generation of PCB contaminated paint sludge. Waste solvents were also generated as part of these processes. Fly ash was generated in the powerhouse from the combustion of coal to produce steam. Other wastes generated which needed disposal were TCA, TCE, grease, xylene, toluene and ethylbenzene.

- 2. Disposal Locations/Areas of Concern (On-Site and Off-Site) and Contribution to Other Potential Subsites
 - a. Areas of Concern The following describes a number of the areas of concern at and adjacent to the facility:

The industrial waste sump was installed in 1963, and received process wastewater generated by the facility. This wastewater previously discharged to Ley Creek. The sump was determined to be a major source of PCB Aroclor 1248 releases to the environment. Overflow from the sump previously discharged to the lagoon prior to 1985.

Underground thinner tanks and abandoned thinner lines contained xylene, toluene and ethylbenzene. The thinner lines extend west from the manufacturing building to the thinner tanks. In 1985, an excavation in the area revealed that a thinner tank had ruptured. This discovery resulted in a Consent Order between the Department and GMC, and an construction of an ongoing collection and freatment system.

Underground oil and reclamation sumps were installed between 1972 and 1978. The sumps collected PCB contaminated hydraulic oil for reclamation. Based on sampling performed beneath the building, the Department believes that leaking from the sumps has resulted in a significant accumulation of oil beneath the building.

Storm sewers were installed at the facility in 1952, were modified in 1965 and 1975, and were replaced in 1985 (eastern portion of the facility) and 1988 (western portion of the facility). Investigations of the storm sewers inside and outside of the plant discovered oils within the storm sewers and in the groundwater. Two primary interior storm sewer branches were found to contain free floating oil contaminated with PCB Aroclor 1242 at concentrations as high as 1400 ppm. Storm sewers discharged to Ley Creek via outfall 002 without treatment prior to 1985. The new storm sewers; those constructed in 1985 and 1988, do not go to the WWTP and continue to discharge to Ley Creek via Outfall 003. The old sewer system still collects PCB contaminated oil and discharges to the interceptor sumps which are part of the WWTP system.

Underground oil storage tanks were located throughout the manufacturing building. They were installed from 1972-1975 and were sealed from 1980-1983. The tanks stored PCB contaminated hydraulic oils on a temporary basis during major repairs of equipment.

Other areas of concern which will need to be addressed further in the RI/FS include the Past Landfill, the drum storage areas, the Powerhouse sump, the incinerator area and several other Solid Waste Management Units (SWMUs).

- b. METRO As of December, 1986, the facility has discharged treated wastewater from the on-site WWTP to METRO, except under emergency conditions. Sariitary waste is also discharged to METRO.
- c. Other Ley Creek was dredged in 1970 (7th North St. to Rt.11), 1971 (7th North St. to Onondaga Lake); 1975 (Townline Rd. to Onondaga Lake) and 1983 (Townline Rd. to Rt. 11). Ley Creek Dredgings are contaminated with PCBs (1242 and 1248) and are located on GM, Onondaga County and Niagara Mohawk property. The volume of the dredgings is approximately 100,000 cubic yards. It has been determined that the GM facility has contributed to the PCBs in the dredgings. These PCB contaminated dredgings are listed on the New York State Registry of Inactive Hazardous Waste Sites as a "Class 2" site (site #7-34-044).

F. Status of Regulatory Involvement - The Department has entered into a number of consent orders with GMC. Following are summaries of these consent orders:

A February 2, 1981, Consent Order requiring the payment of a \$1,000 penalty by GM for SPDES violations at its combined 001 and 002 outfall (File No. 7-0383),

An August 7, 1985, Consent Order to address the site discharge of water into Ley Creek. For PCBs, the limits are 2.0 ppb for Aroclor 1242 and 4.0 ppb for Aroclor 1248.

An August 12, 1985, Consent Order requiring the investigation of PCB contamination in soil and groundwater in the Ley Creek area (Consent Order #9-88 [case #7-0383], site #7-34-044).

A February 18, 1986, Consent Order requiring the payment of a \$1,900 penalty by GM for SPDES violations and requiring a groundwater investigation for solvent contamination (Index No. R7-0002-85-05; site #7-34-044).

A November 19, 1987, Consent Order requiring a field investigation program be conducted at the Ley Creek Dredgings inactive hazardous waste disposal site (Index No. A7-0129-87-09).

A June 15, 1989, Consent Order requiring the excavation and transport of PCB contaminated soils from the Meadowbrook Basin. These soils were disposed of at the facility (Index No. A7-0193-09-07). The holding pond and the lagoon (impoundments #1 and #2) were closed and covered in 1989.

A May 23, 1991, Consent Order requiring the development and implementation of an RI/FS at the Ley Creek Dredgings inactive hazardous waste disposal site (index No. A7-0263-91-05). The Remedial Investigation has been approved and a Draft Feasibility Study has been submitted to the Department.

A June 10, 1991, Consent Order requiring a PCB removal pursuant to the implementation of an IRM at Onondaga County's sewer pipeline during the construction of the Ley Creek Service Area Improvements Project:

II. Potential Pathways for Release of Hazardous Substances to the Lake System

A. Soil and Groundwater- Four areas of groundwater and soil contamination were identified as a result of the two investigations were performed by EDI in 1985 and 1986. They are the bulk underground solvent storage tank area on the west side of the plant, the area contiguous to the wastewater treatment plant on the south side of the manufacturing building, the area north of the manufacturing plant and adjacent to the administrative building and soils in the vicinity of the outfall pipe (Outfall 003) at the northern property line. The soil in the vicinity of the Outfall 003 is likely contaminated due to the former swale (now filled) in this area that discharged into Ley Creek prior to the construction of Outfall 003.

The following provides a summary of the maximum concentrations of selected contaminants detected in groundwater and soil samples in this area. Chlorinated solvents were detected in groundwater in the areas adjacent to the Administrative Building and the wastewater treatment plant at concentrations as high as 13,000 parts per billion. PCBs were detected in soil samples collected in the vicinity of Outfall 003 at concentrations as high as 8,000 parts per million. PCBs have been detected at concentrations as high as 3.7 parts per billion and metals have been detected at various concentrations in groundwater samples collected at the facility. Groundwater flow in the shallow flow system is to the northeast toward Ley Creek. However, subsurface utilities and their backfill materials likely behave as preferential contaminant migration pathways and exert some influence on the flow of groundwater in their vicinity:

B. Surface Water

- 1. SPDES From 1954 until 1963, process wastewater discharged directly to Ley Creek presumably with little to no treatment. In 1963, a WWTP was installed at the facility to treat metal plating wastewater. In 1973, the WWTP was also used, and presumably modified, to treat wastewater from the plastic injection molding process. In 1972, two outfalls, 001 and 002, were established and permitted under the SPDES and NPDES programs. Drainage from the eastern portion of the facility and the powerhouse building discharged through Outfall 001. Treated wastewater from the WWTP and stormwater from the western portion of the facility discharged through Outfall 002. Flow from the two outfalls discharged to Ley Creek through a single pipe. In 1980, a single outfall (003) was established for monitoring the flows from Outfalls 001 and 002. In addition, Outfall 004 was established to collect drainage from the facility's parking lot as well as an area upgradient of the facility. In 1986, industrial wastewater and storm water collected by old storm sewers from under the building, which continue to collect PCB contaminated oil, were redirected and discharged to METRO after treatment from the WWTP. SPDES Outfalls 003 and 004 currently discharge only storm water to Ley Creek.
- 2. Storm Water A storm water sewer investigation determined that two interior sewer branches contained free floating product in them. One sample of the oil was found to contain 1400 ppm of PCB Aroclor 1242. This investigation designated five (5) areas of interior and exterior storm sewers as being contaminated with oil.
- C: Air As of 1988, file materials indicate that GMC was operating approximately 40 emission points without the required NYS permits or certificates.

III. Likelihood of Release of Hazardous Substances to the Lake System

A. Documented Releases

- 1. Current The existing GMC SPDES permit provides effluent limits for PCBs to be discharged to Ley Creek via Outfall 003: These limits are 2.0 ppb for Aroclor 1242 and 4.0 ppb for Aroclor 1248.
- 2. Historical Numerous spills of various contaminants from GMC have been documented. Many of the spills were cleaned up by GMC. The following is a highlighted list of spills not cleaned up:
 - a. On March 14, 1980, oil was released from the plant and had collected upstream of the plant's discharge in an ice cover. The sheen dissipated before plant personnel returned to the spill. No oil was observed at the outfalls.
 - b. On December 7, 1984, an indeterminable amount of xylene was spilled and entered Ley Creek.
 - c. On April 17, 1986, an unknown amount of hydraulic oil was released.
 - d. On October 18, 1989, sump #2 between the clarifiers was overflowing onto the roadway. It was estimated that 1000-1500 gallons were released.
 - e. In the early 1980's, GMC performed an investigation to determine the source of an oil sheen in Ley Creek in the vicinity of the facility's outfall. The results of the study identified the source as hydraulic oil from the Underground Oil Reclamation System.

B. Threat of Release to the Lake System

- 1. Extent of contaminants on-site See sections II.A. and II.B.2.
- 2. Migration Potential of Contaminants The migration of on-site volatile organic compounds (e.g. xylene, toluene, TCE) via subsurface utilities (and associated backfill materials) and groundwater to surface waters, such as Ley Creek and on-site drainage ditches, is likely. The migration of PCBs in the groundwater system may be enhanced by the presence of solvents in the groundwater. Metals such as nickel, copper and chromium may also be migrating in groundwater.
- 3. Proximity to Onondaga Lake System Ley Creek, which borders the northern edge of the facility, flows east to west and discharges to Onondaga Lake approximately 3.5 miles downstream of the GMC facility.

Considering the migration potential of the contaminants, the available pathways for contaminants to migrate (e.g. storm sewers, groundwater and surficial runoff) and the close proximity of the facility to Ley Creek, a threat of release exists. The migration of PCB contaminated oil via subsurface (e.g. storm sewers) and surficial pathways (e.g. surface water drainage ditches) has been documented and may be ongoing.

- IV. Potential for Adverse Impacts to the Onondaga Lake System Due to Release or Threat of Release of Hazardous Substances
 - A. Hazardous Substance Characteristics

1. Mobility -

PCBs generally have limited mobility in the environment since PCBs have a low vapor pressure and low water solubility. In addition, because of high octanol-water partition coefficients and strong adsorption to soils and sediment, significant leaching of PCBs from soils does not occur under most conditions. The presence of certain solvents does however results in greater mobility of PCBs in groundwater: PCBs adhering to sediment particles may also be mobilized by water passing over the sediments.

2. Toxicity -

PCBs have been demonstrated to cause toxicological responses including carcinogenic, reproductive, teratogenic, neurological/developmental, systemic and immunological effects. PCBs are considered probable human carcinogens based on hepatocellular carcinomas in rodent studies and inadequate yet suggestive evidence of excess risk of liver cancer in humans by ingestion and inhalation or dermal contact.

3. Persistence -

PCBs are persistent in the environment due to their high stability and relative inertness. In aquatic systems, low amounts of PCBs are found dissolved in the water column due to their low solubility and preferential partitioning to suspended matter and sediment. In these systems, PCB transport and persistence is governed by the particle transport processes. In systems such as Onondaga Lake, PCBs are expected to persist in the bottom sediments since there are no significant sediment removal processes. PCBs have been known to degrade to a limited extent via dechlorination in anaerobic sediments, but this process is limited in its ability to eliminate the majority of the PCB mass. Aerobic degradation is also known to occur, but this process is generally limited to the lightest PCB congeners. Given the relatively heavy congeners found in the two aroclor mixtures found on site (Aroclors 1242 and 1248), these natural degradation processes would not be expected to greatly affect the persistence of PCBs released from the site.

4. Bioaccumulation -

PCBs are very lipophilic and tend to bioaccumulate within living organisms. Significant levels of PCBs may often be detected in tissue of biota living in contaminated areas because PCBs adhere to the organisms lipids (fatty tissue). The higher the concentration of PCBs in the organism, the greater the potential for the organism to show toxic responses because of the PCBs.

B. Quantity of Substance

The volume of the Ley Creek dredgings requiring remedial action is estimated conservatively at 100,000 cubic yards. However, this does not include the unknown quantity of potentially contaminated sediments which remain in Ley Creek. Volumes of waste existing in the environment at the facility are currently not available, but will be addressed as part of the RI.

C. Levels of Contaminants

Information concerning the concentrations of contaminants in the environmental media are limited. However, the following information is provided regarding media which have been sampled. Oils sampled from the storm sewers contained up to 1400 ppm of PCB Aroclor 1242. The hydraulic oil, in general, used at the site contained 50-500 ppm PCB. Soils in the vicinity of Outfall 003 have been shown to contain PCBs at concentrations as high as 8,000 parts per million. The Ley Creek dredgings contain soil with PCB concentrations as high as 466 ppm, and groundwater in the dredge spoil area is contaminated with PCBs as high as 10 ppb. The analyses of groundwater samples collected from on-site monitoring wells have detected the presence of TCE, DCE, Vinyl chloride, PCBs, xylene, toluene, ethylbenzene, and various metals. The analyses of fish samples have detected PCB Aroclors 1248 and 1260.

D. Impact on Special Status Areas

Some of the Ley Creek dredgings lie in a NYS protected wetland. No other known protected habitats, streams or wetlands are in the area of the GMC facility. Ley Creek is classified as a Class B watercourse.

V. Summary of Concerns

The handling of PCB contaminated oil at the facility resulted in its release to the environment via floor drains and unlined trenches and sumps prior to the undertaking of corrective measures in 1984 and 1985.

Improper containment of wastes has been documented. Contamination, in general, appears to be the greatest in soils and groundwater surrounding and beneath the administrative and manufacturing buildings. An early 1980's investigative engineering study determined that an underground oil reclamation system was contributing PCB contaminated oil to Ley Creek and to the site grounds. Elevated levels of PCBs have been detected in soil and groundwater at the facility. Soil in the vicinity of Outfall 003 is highly contaminated with PCBs.

Spills associated with stored and piped transport of solvents used in painting and other operations have resulted in soil and groundwater contamination at a number of locations around the facility.

In 1985 and 1986, a hydrogeologic assessment, conducted by EDI Engineering and Science revealed significant contamination of groundwater on-site by solvents, PCBs.

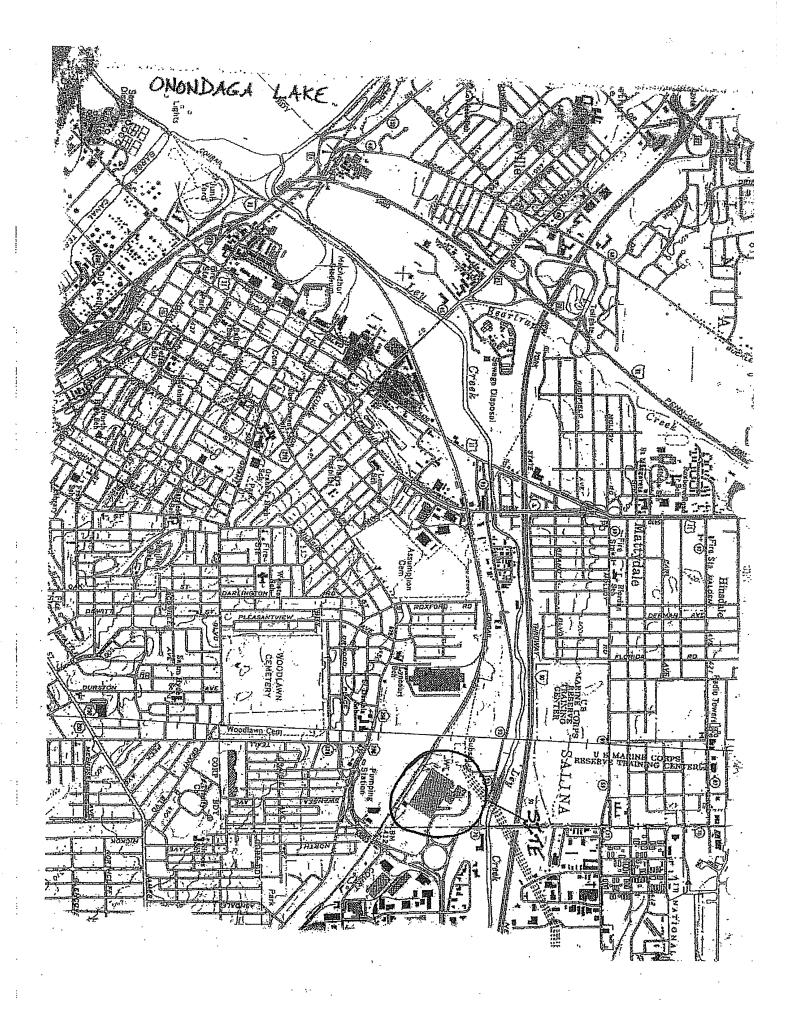
nickel and chromium. In addition, PCBs were found in soils at levels up to 8,000 ppm.

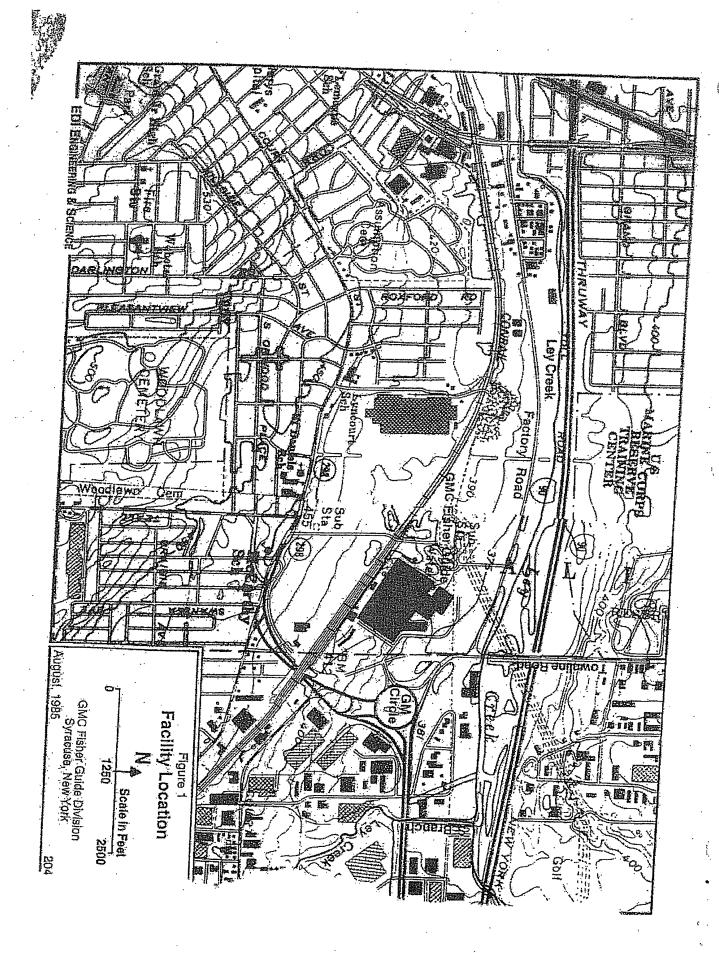
Public exposure to on-site contaminants is not likely, as the site is fenced and security is provided by GMC. Also, the surrounding community is served via public water. However, off-site releases likely contribute to contamination of biota and to the health risks associated with consuming fish from Onondaga Lake or its tributaries.

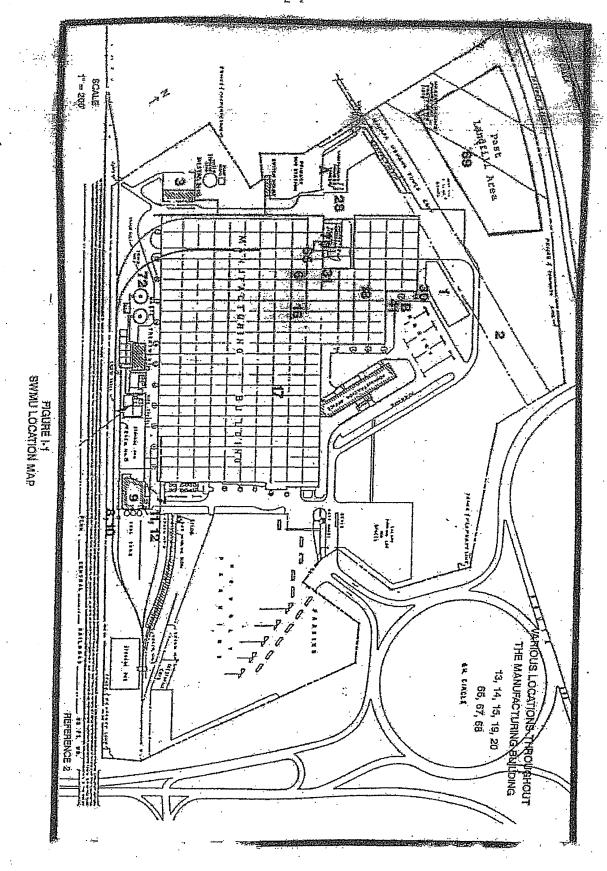
The Department has determined that the PCBs, solvents and metals existing in the contaminated media at the facility are listed CERCLA Hazardous Substances and RCRA Hazardous Wastes. The confirmed presence of hazardous substances at the facility and the proximity and known discharge of such substances to Ley Creek establishes that the hazardous substance contamination at the facility represents a release and a continued threat of release to the Onondaga Lake System.

VI. References

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- 3. Phase II Hydrogeological Investigation, EDI Engineering & Science, 1986.
- 4. Preliminary Review of Solid Waste Management, A. T. Kearney, Inc. & DPRA, Inc., 1988.
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- 6. GMC 104(e) Responses.







ENGINEERING INVESTIGATIONS AT INACTIVE HAZARDOUS WASTE SITES IN THE STATE OF NEW YORK

PRELIMINARY SITE ASSESSMENT TASK1

Salina Town Landfill Site
Site Number 734036
Town of Salina, Onondaga County

July 1992



Prepared for:

New York State Department of Environmental Conservation

50 Wolf Road, Albany, New York 12233 Thomas C. Jorling, Commissioner

Division of Hazardous Waste Remediation Michael J. O'Toole, Jr., P.E., Director

Prepared by:

Ecology and Environment Engineering, P.C.

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1. EXECUTIVE SUMMARY

The Salina Town Landfill site (Site I.D. No. 734036) is located on New York State Route 11 (Wolf Street) in the Town of Salina, Onondaga County, New York. The site, a 50-acre municipal landfill that began operations in approximately 1960, is now closed (Ref. 34). The landfill received a documented 662 tons of hazardous wastes including paint sludge, waste paint thinner, and paint reducer before its closure in 1974 (see Figures 1-1 and 1-2) (Ref. 11). In addition, an unknown amount of PCB wastes mixed with general refuse from General Motors (GM) Fisher Guide Division was buried at the landfill (Refs. 14, 16).

Ley Creek borders the site on the south and flows west to Onondaga Lake. Neither water body is used for drinking water supply. The New York State Department of Health (NYSDOH) has declared a health advisory against the consumption of fish from Onondaga Lake, due to high chemical levels (Ref. 10). Numerous industrial pollution sources on the lake and on Ley Creek contribute to the overall poor conditions of these surface waters (Ref. 9).

On-site sampling has been conducted by the New York State

Department of Environmental Conservation (NYSDEC), Onondaga County

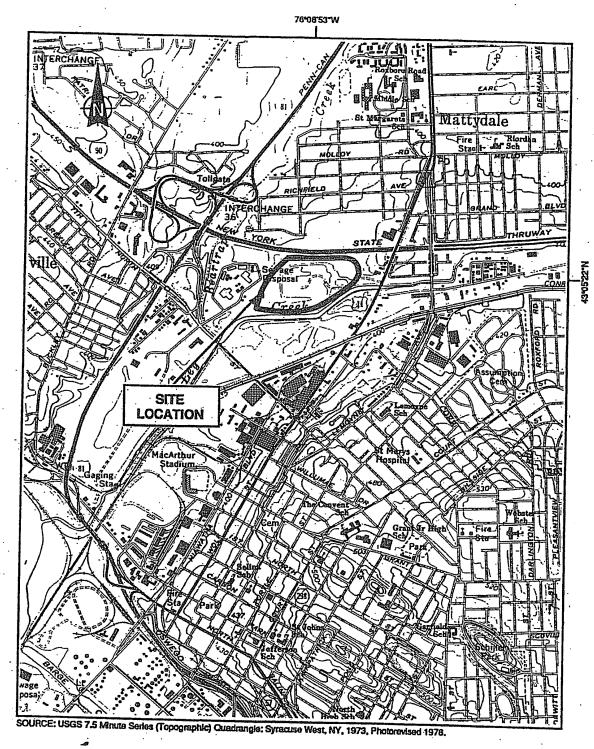
Health Department, and NUS Corporation for the United States

Environmental Protection Agency (EPA). Samples collected include surface and subsurface soil, groundwater, well water, surface water, and sediment from Ley Creek and on-site drainageways. These samples were collected in

1986 and 1987. PCBs were found in oil-saturated subsurface samples at up to 270 ppm; however, on-site surface soils were free of PCB contamination (Refs. 1, 6, 7, 8). Sediment samples along the landfill border in Ley Creek contained PCBs at up to 3.6 ppm (Ref. 2); however, PCB contamination has been identified upstream of the Salina Landfill as well (Ref. 9). Results of surface water sampling in Ley Creek upstream and downstream of the site showed no significant difference in contamination between the two locations (Ref. 1). Groundwater sampling was performed at a single upgradient monitoring well, and no downgradient wells currently exist to assess vertical or horizontal migration of site contaminants in groundwater (Ref. 6).

A site inspection by Ecology and Environment Engineering, P.C. (E & E) personnel on May 2, 1991 confirmed that a grassy cover is in place, with numerous tall, reedy wetlands vegetation areas. An unfenced frontage on Wolf Street allows public access to the site, and evidence of trespassers was observed (Ref. 29). No significant illegal dumping was observed. A small leachate outbreak on the bank of Ley Creek was observed, and some protruding waste and debris were noticed. No readings above background levels were detected using HNu and minirad monitoring. Photographs taken during the site inspection are presented in Figure 1-3.

Insufficient information exists at this time to reclassify the Salina Landfill site from Class 2a. Disposal of a significant quantity of hazardous wastes at the site has been documented. It is likely that discharges from the site contravene ambient surface water standards and ambient groundwater standards. Therefore, it also is likely the Salina Landfill site presents a significant threat to human health and environment. However, to confirm this assumption, additional surface water, groundwater, and soil samples should be obtained and analyzed.



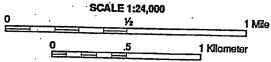


Figure 1-1 LOCATION MAP, SALINA TOWN LANDFILL SITE

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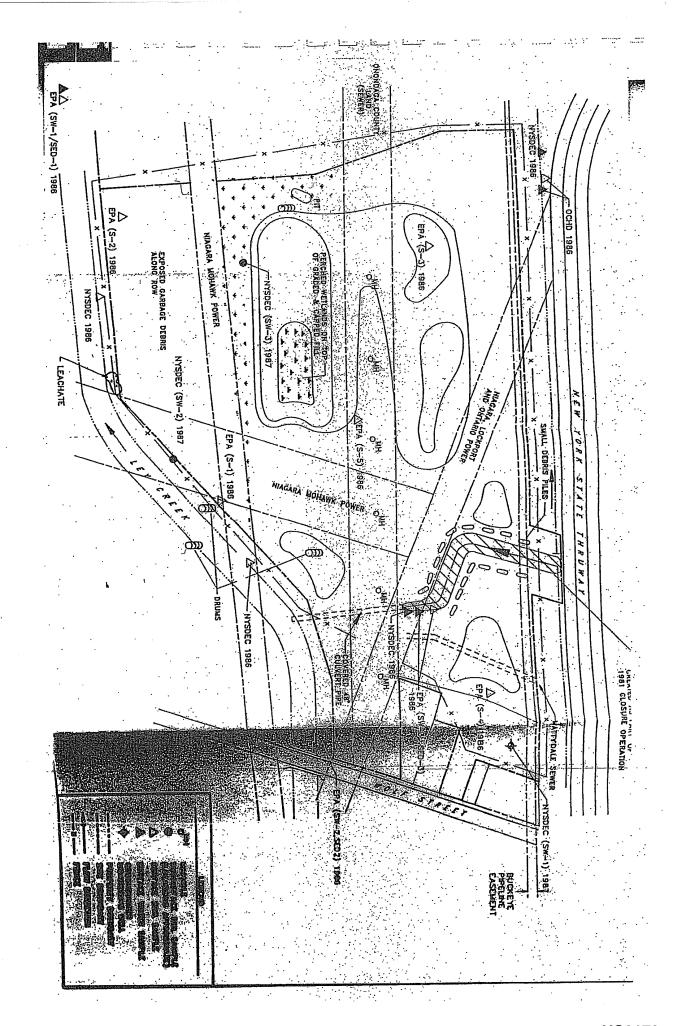


FIGURE 1-3

PHOTO LOG

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ecology and environment er PHOTOGRAPHIC RI	
lent: NYSDEC	E & E Job No.: SB5060
to: Seline_Town Landfill	
amera: Make Olympus Infinity Jr.	SN
Lens Type	SiN
	Photographer: S. Lare Date: 5/2/91
	Time: 1100 Frame No.: 19
	Comments*: Standing near powerline ROW .
	intersection near center of site, looking west.
	Rockiness here is dirt road; shows wetlands vegetation
	grassy cover, and some ponded water crossing the dirt
	road. (This is not part of the designed drainage
	ditch.) Landfill slope on site is generally as shown.
	and a silver in the silver in
	*Comments to include location.
T. d	
Notes -	

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Client:	NYSDEC		E & E Job No.: SB5060
Site:	Salina Town I	Landfill	
Carnera:	Make	Olympus Infinity Jr.	SN .
	Lens Type		SN
			Photographer: S. Lare Date: 5/2/91
•			Time: 1110 Frame No.: 20
			Comments*: Rust-colored liquid "seep" out of creek
•			bank on Ley Creek, near the powerline's intersection
			with the stream; (facing northeast)
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	٠		
: .	٠		
	-	:	
			*Comments to include location.

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4. SITE ASSESSMENT

4.1 SITE HISTORY

The Salina Town Landfill, located on New York State Route 11 in the Town of Salina, Onondaga County, New York, is a former municipal sanitary landfill. The site encompasses approximately 50 acres of land, with a frontage of approximately 300 feet on Route 11 (Wolf Street) to the east. The site is bordered by Ley Creek to the south and the New York State Thruway to the north (Refs. 22, 15).

The site was reportedly used as a landfill prior to 1956 (Ref. 34). During operation, the landfill accepted domestic, commercial, and industrial debris from the Town of Salina and vicinity. Hazardous wastes, in the form of paint sludge, waste paint thinner, and paint reducer were disposed of by GM at the site between 1962 and 1973 (Ref. 11). PCB-laden wastes in the form of oil-saturated floor absorbents, which were used to clean up coolant and hydraulic oil leaks, were mixed in with the GM plant's general refuse (cardboard, cafeteria wastes, floor sweepings, etc.), and taken to four county landfills, including the Salina Town Landfill site (Refs. 14, 16). This waste was not inventoried or tracked as hazardous waste on official waste generator documents (Ref. 14). The amount of PCB-laden wastes taken from the GM Fisher Guide Division to the Salina Town Landfill site is unknown, as is the total amount of PCB wastes generated by the company prior to the landfill closure in 1974 (Ref. 34). All available estimates of PCB-waste volume refer to the time period of 1979 to 1983, after the Salina

4-1

Town Landfill site stopped accepting wastes (Refs. 11, 16, 17). Due to the amount of industry in the town and the refuse produced, the volume of industrial waste compared to residential and commercial waste accepted at the landfill greatly exceeded the normal expected proportion (Ref. 15).

A week-long inventory in 1972 of wastes entering the Salina Town Landfill indicated that Leaseway Haulers, Inc. delivered a total of 370 cubic yards of general trash (cardboard, wood, plastic, and paper) from GM Fisher Guide Division during that week (Ref. 15). It is not known whether the trash hauled for that week contained PCB oils. General Motors acknowledges that Leaseway Haulers, Inc., as well as A&T Haulers and Mattheison Trash Service, hauled the plant's general refuse in the past (Ref. 14). A&T Haulers personnel confirmed that the GM refuse they regularly hauled to the Salina Town Landfill site was frequently saturated with oily liquids, sometimes in large volumes (Ref. 16). There were numerous incidents of non-compliance with the state sanitary landfill regulations during operation and the early stage of closure, including incidents of burning, leachate outbreaks, protruding refuse, standing water, and inadequate cover (Refs. 23, 24, 25).

The landfill stopped accepting refuse by early 1975 (Refs. 16, 20), but problems related to contractor enlistment, owner disputes, weather conditions, and other logistics delayed the completion of final grading, capping, and cover until November 1982 (Refs. 20, 21). The land, originally a large wetlands area, presently exhibits a generally grassy cover, with numerous areas of tall, reedy wetlands vegetation. Sewage sludge from the Ley Creek sewage treatment plant was used as cover on the landfill for at least a short time, ending in March 1970 (Ref. 18). The fill material used for daily cover and for landfill closure operations may have included PCB-contaminated soil, since some of the soil was obtained from the Ley Creek dredgings (Refs. 12, 13).

Twenty-nine acres of the landfill were owned by East Plaza, Inc. until 1981 when the Town of Salina purchased the 29 acres. Presently, almost

1

the entire site is owned by the Town of Salina, with additional easements and strip ownership parcels for utilities traversing the site. Niagara Mohawk powerline, Niagara, Lockport, and Ontario powerline, Buckeye pipeline, and Onondaga County/Mattydale sewer district lines traverse the landfill, and refuse has been landfilled under and over these utility installations (see Figure 1-2).

Three monitoring wells were scheduled to be installed in May 1987. However, at two of the drilling locations dark oily waste was encountered and prevented well installation. Therefore, just one upgradient monitoring well is located at the northeast corner of the site.

As part of the 1981 to 1982 closure activities, a new drainage ditch was constructed in addition to capping and regrading of the filled areas. The drainage ditch drains runoff from the northern portion of the site through a culvert to Ley Creek. There is potential for leachate to enter the drainage ditch.

Past sampling efforts include surface water and soil sampling by NYSDEC and Onondaga County Health Department (OCHD) in March 1986, soil, surface water, and sediment sampling by NUS Corporation for EPA in July 1986, groundwater and subsurface soil sampling by NYSDEC in May and June 1987, and soil sampling by Calocerinos & Spina Engineering, P.C. (town engineers, Town of Salina) in May 1987.

4.2 SITE TOPOGRAPHY

The Salina Town Landfill is bordered on the north by the New York State Thruway, on the east by New York State Route 11 (Wolf Street), on the south by Ley Creek, and on the west by the Onondaga County Sewage Treatment Plant.

The landfill is situated in the flood-prone area North of Ley Creek.

The land was originally a wetlands area prior to landfilling operations (Ref. 26). The nearest New York State-regulated wetlands is located approximately 2,000 feet to the north (SYW-8, Class II wetland). In

4-3

addition, a Class I wetland (SYE-6) and a Class II wetland (SYW-II) are located approximately 1 mile east and southwest, respectively (Ref. 27).

Presently, there are rolling hills on site and the elevation is similar to the surrounding terrain. The site is about 10 to 15 feet higher in elevation than Ley Creek.

A drainage ditch drains surface water from the site through a covered 48-inch culvert pipe south to Ley Creek. This was constructed as part of the final closure operations in 1981 and 1982, to restore proper water flow after refuse landfilling impaired or blocked the site's original drainageways.

In general, there is a grassy cover, but small piles of debris and dirt fill on the banks of the drainage ditch lack adequate grass cover. Clusters of tall, reedy wetlands vegetation were present in numerous areas on site, including an area on top of a graded hill, and in a dry elongated depression running east-west on the south section of the site. During E & E's site inspection on May 2, 1991 a leachate outbreak was noted near Ley Creek's bank on the landfill side (see Figure 1-2). Ley Creek is a Class D stream in the segment from Onondaga Lake to the sewage treatment plant's outfall just downstream of the Salina Town Landfill. From the outfall upstream to South Branch (including the section adjacent to the site), Ley Creek is a Class B stream, with no drinking water use (Ref. 33). There are approximately eight permitted dischargers into Ley Creek, with permits limiting freon extractable oil, treated wastewater, suspended solids, nitrogenous compounds, biological oxygen demand, and heavy metals (Ref. 9). Onondaga Lake, located approximately 1 mile southwest of the site, is not utilized as a drinking water source, and has had a history of serious industrial pollution (Refs. 9, 10).

A rare plant, the cornel-leaved aster (<u>Aster infirmus</u>), was observed within 1 mile of the Salina Town Landfill in 1949 (Ref. 28). This plant may still be present in the vicinity, if suitable habitat exists. However, since this plant grows in dry woods and slopes in inland areas, and the Salina Town

1-1

Landfill site is in a characteristically wet open area, it is unlikely that this plant would grow on site or nearby (Ref. 35).

A series of powerlines, sewer lines, and a pipeline predate the landfill; filling operations have historically occurred below and above these utility installations. Six elevated manholes were observed during the E & E site inspection on May 2, 1991.

The landfill is located in an industrial area, and there are several industrial plants and waste disposal areas in the vicinity. The GM Fisher Guide plant is located approximately 3 miles upstream of the Salina Town Landfill, and the Ley Creek dredging spoils site is located approximately 2 miles upstream. A Syracuse city dump is located less than 1 mile downstream, and a waste disposal area is located approximately 1 mile south, adjacent to the Crouse Hinds Company at 7th North Street and Wolf Street (Ref. 29).

There are residential areas approximately 500 feet to the northeast, 4,100 feet to the west, and 5,600 feet to the north (Ref. 29).

4.3 SITE HYDROLOGY

The Salina Town Landfill is in the recharge area of the Tully aquifer, a shallow sand and gravel aquifer. The groundwater flow is south-southwest toward Ley Creek, and groundwater depths in the vicinity are reported to be as shallow as 1 foot from the ground surface (Ref. 29). Well-drilling logs from on-site drilling found groundwater at 4 feet (Ref. 6). There are no groundwater drinking wells within a 4-mile radius of the site (Ref. 29). Drinking water for Syracuse urban and suburban areas is obtained from Skaneateles Lake, Otisca Lake, and Lake Ontario (Ref. 31).

Bedrock in the vicinity of the Salina Town Landfill is Vernon shale of Silurian age. Vernon shale is the oldest unit of the Salina group, and is composed of a great wedge of bright red shale, with local lenticels of green shale, dolomite, sandstone, or gypsum. The highest beds of the Vernon shale are typically green, locally interbedded with a few thin shaley

dolomites. The Vernon shale is a maximum of 500 to 600 feet thick in the vicinity of Syracuse. Progressing westward, the highest red beds are found successively lower in the section (Ref. 30).

Soil on site is listed by the United States Department of Agriculture (USDA) Soil Conservation Service as "made land" (Ref. 32), and on-site well driller logs indicate a fine sand and silt soil is present (Ref. 6). The soil survey lists the soils surrounding the site as Carlisle muck, a deep, very poorly drained hydric soil formed in woody organic deposits in swampy depressions, mainly on the lake plains (Ref. 32).

4.4 CONTAMINATION ASSESSMENT

A documented 640 tons of paint sludge (EPA Waste Code D002) and 22 tons of waste paint thinner and reducer (EPA Waste Code F003) were disposed of at the Salina Town Landfill by GM Fisher Guide Division from 1952 to 1985 (Ref. 11). The amount of PCB-laden wastes (EPA Waste Code B001) taken from the GM Fisher Guide Division to the Salina Town Landfill is unknown, and the total amount of PCB wastes generated by this plant prior to Salina Town Landfill's close in 1975 is also unknown. Available estimates of the amount of generated PCB wastes sent to county landfills refer to the time period of 1979 to 1983, after the Salina Town Landfill site stopped accepting wastes. No estimates are available for the company's PCB-waste volume prior to 1979 (Refs. 14, 17).

A documented 4 cubic yards of flyash from the GM Fisher Guide Division were taken to the Salina Town Landfill in a limited, 1-week inventory period; the total volume of flyash deposited in the landfill is unknown. Flyash was generated at the Powerhouse from the combustion of coal in boilers used to produce steam. Analysis reports from the relevant time for the Salina Town Landfill no longer exist. A Flyash analysis report from 1986 showed the material to be nonhazardous.

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Buffing sludge was generated as follows:

- 1. Until 1973, an activity at the plant was the fabrication of wheel discs and hubcaps. After the discs and hubcaps were formed in the press line and heat treated as required, they were buffed using cloth buffing wheels. A buffing compound was used during the process. The sludge was formed from the excess buffing compound which built up on and under the buffing units. The buffing wheels were made of cloth and as they wore down, the fibers became part of the sludge. In addition, some automatic buffing units had water wash centerspray units which scrubbed the exhaust air. Periodically, the water was drained and the remaining sludge was disposed of as buffing sludge.
- Until 1971-72, the plant had a die-casting process.
 As with the wheel disc line, these parts were buffed in a similar manner and sludge generated.
- 3. For approximately two years around 1959, an extruding process was used for aluminum moldings which were also buffed creating a sludge.

No records have been found which note the types or makeup of the buffing compounds. Wheel discs and hubcaps were made of stainless steel, steel, and brass. Zinc was used in the die-casting process (Ref. 37).

In addition, foundry wastes from the Crouse Hinds plant were frequently accepted at the Salina Town Landfill (Ref. 15). Foundry sand may be considered a hazardous waste if it exhibits the characteristic of Ep toxicity.

The fill material used for daily cover and for landfill closure operations may have included PCB-contaminated soil, since some of the soil was obtained from the Ley Creek dredgings (Refs. 12, 13). Sewage sludge from the Ley Creek sewage treatment plant was used as cover on the landfill for at least a short time, ending in March 1970 (Ref. 18).

The environmental sampling history at the Salina Town Landfill site includes two soil and three surface water samples collected by NYSDEC on

March 20, 1986; one soil and one surface water sample collected on the same date by OCHD; five surface soil and three surface water and sediment samples, including upstream and downstream samples in Ley Creek, collected by EPA on July 1, 1986; one groundwater and seven subsurface soil samples collected by NYSDEC in May and June 1987; and one subsurface soil sample collected by Calocerinos & Spina Engineers, P.C. on May 22, 1987. See Figure 1-2 for sampling locations (Refs. 1, 4, 6, 7, 8, 9).

The samples collected in 1986 by NYSDEC and OCHD were analyzed only for PCBs. No PCBs were detected in any of the water samples, nor were any found in the OCHD soil sample collected from the drainage ditch at the northern border of the site (Ref 8). The soil/sediment samples collected from the south side of the landfill adjacent to Ley Creek contained PCBs (Aroclor-1242) at levels of 3.6 ppm (downstream) and 1.4 ppm (upstream) (Ref. 2). This may indicate some loading of PCBs is occurring from the landfill.

The five soil samples collected by EPA in 1986 were collected from the fill area; two surface water and sediment samples were collected from Ley Creek (upstream and downstream of the landfill); and a third surface water and sediment sample was collected from an on-site drainage ditch (Ref. 2). The results from this sampling effort were used in the NUS Corporation report for EPA (Ref. 1). Because there appeared to be no significant increase of contaminants in the downstream surface water and sediment sample compared to the upstream sample, no surface water release was documented in the NUS Corporation report. NUS Corporation found that soil at the landfill contained numerous polyaromatic hydrocarbons (PAHs), noting in the report that pyrene and fluoranthene were found in excess of 20 ppm. In addition, the analytical data showed levels of fluorene (up to 1,000 μ g/kg), phenanthrene (up to 5,700 μ g/kg), benzo(a)pyrene (up to 3,300 μ g/kg), and acenaphthylene (up to 1,600 μ g/kg). One sample had dibenzofuran at 2,300 μ g/kg (Ref. 1). Lead (up to 251 mg/kg), cadmium (up

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to 11.3 mg/kg), and magnesium (up to 21,390 mg/kg) were also detected at concentrations above the average ranges found in soils in the Eastern United States (Ref. 3). Some volatiles and pesticides were detected at low levels, and PCBs were not detected in any samples (Refs. 1, 2).

The samples collected by NYSDEC in May and June 1987 were concurrent with the Atlantic Testing Company's attempts to drill three monitoring wells on site. Only one well was completed, as drilling for the other two wells encountered wastes in the form of black oil and petroleum saturated soil. Groundwater analytical results for the completed well indicated the presence of volatiles and semivolatiles at trace levels, and the levels of iron (15,900 μ g/L) and manganese (473 μ g/L) were found to exceed New York State groundwater standards (Refs. 4, 5). No cyanide, pesticides, or PCBs were detected. Since the monitoring well sampled is upgradient of the landfill, and no downgradient counterpart samples were taken, these results are not representative of contamination on or resulting from the landfill.

Subsurface soil samples from the upgradient monitoring well (SW-1) location were analyzed and no dibenzofuran, pesticides, or PCBs were detected. At the abandoned well, SW-2, three samples were collected. The sample collected from 2 to 4 feet was analyzed for dibenzofuran, with traces (subpart per billion level) observed (Ref. 6). In the sample from 5 to 7 feet, PCBs were detected at 11 ppm (Aroclor-1242), and low levels of several semivolatile compounds were detected (Ref. 6). The sample from 7 to 10 feet contained the petroleum saturated soil/waste that was the reason for the hole abandonment. This sample contained PCBs at a concentration of 270 ppm (Aroclor-1242), traces of dibenzofuran, and semivolatiles at levels slightly higher than in the 5- to 7-foot sample (Ref. 6). Also, cadmium (29 mg/kg), chromium (4,060 mg/kg), nickel (1,490 mg/kg), and zinc (1,010 mg/kg) were found at elevated levels compared to the average range of concentrations in soils in the Eastern United States (Ref. 3).

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At location SW-3, a sample collected from 2 to 4 feet was analyzed for pesticide/PCBs with none detected, and semivolatiles were present at low levels (Ref. 6). The sample containing the black oil waste material, collected from 10 to 12 feet, was analyzed for dibenzofuran (minute traces found) and for the hazardous substance list. PCBs were present at 4.9 ppm (Aroclor-1242) and low levels of a few volatiles were found. The concentration of cadmium (11 mg/kg) was found to be above the range of average cadmium concentrations in the Eastern United States (Ref. 3).

A soil/sediment sample was collected from SW-2 at the time of drilling by Calocerinos & Spina Engineers, P.C. and was sent to a different lab for analysis. This sample was collected from the 5- to 7-foot interval. Analysis detected Aroclor-1248 at a concentration of 74 mg/kg and cadmium at 3.4 mg/kg (Ref. 7).

During a site inspection and sampling by NUS Corporation on July 1, 1986, no readings above background levels were detected with an OVA and HNu.

During the E & E site inspection on May 2, 1991, no HNu or minirad readings were significantly above background levels. Some exposed debris (automobile parts, roofing shingles, scrap-wood pieces) was found scattered along the powerline running east-west across the south portion of the landfill. In a downgradient area bordering Ley Creek, a seep-like puddle of rust-colored liquid was observed. There was an old car battery on the ground near the center of the site, probably a result of illegal dumping. An unlabeled, dented 55-gallon drum was found standing near the western corner of the site. Another drum was found crushed and protruding from the ground in the southeast portion of the site.

Due to the extensive urban, industrial, and commercial development in the 30 square miles of the Ley Creek drainage basin, and the associated urban storm runoff and industrial effluent discharges to the creek, Ley Creek historically has had pollution problems. In addition, a PCB-contaminated area containing piles of Ley Creek dredge spoils is located on the banks

upstream, approximately 2 miles from the Salina Town Landfill. PCB concentrations in soils from the Ley Creek dredged material area were detected at up to 180 ppm, and the mass transport of PCBs into Ley Creek from the dredging piles was estimated to be 0.15 gm/day. The PCBs are thought to have been introduced into Ley Creek via an industrial effluent outfall to the creek (Ref. 9).

Additionally, a bioaccumulation study was performed on a small amount of fish samples (14 fish) from Ley Creek. PCB concentrations were found at up to 6.8 mg/kg (Aroclors-1248 and -1254), with the highest concentrations found in carp (Ref. 9). PCB-contaminated fish populations were also found in Onondaga Lake, with fish samples containing different Aroclors (-1016, -1254, and -1260) than those found in creek fish (Ref. 9).

NYSDOH issued a health advisory recommending that no fish caught in Onondaga Lake be eaten, due to high chemical levels. This advisory is still in effect (Ref. 10).

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5. ASSESSMENT OF DATA ADEQUACY AND RECOMMENDATIONS

5.1 HAZARDOUS WASTE DEPOSITION

A documented 640 tons of paint sludge (EPA Waste Code D002), and 22 tons of waste paint thinner and reducer (EPA Waste Code F003) were sent to Salina Town Landfill from the GM Fisher Guide Division, as indicated on the company's hazardous waste generator questionnaire (Ref. 11).

PCB-laden wastes in the form of oil-saturated floor absorbents, which were used to clean up coolant and hydraulic oil leaks, were mixed in with the GM plant's general refuse (cardboard, cafeteria wastes, floor sweepings, etc.), and taken to four county landfills, including the Salina Town Landfill site (Refs. 14, 16). This waste was not inventoried or tracked as hazardous waste on official waste generator documents (Ref. 14). The amount of PCB-laden wastes taken from the GM Fisher Guide Division to the Salina Town Landfill site is unknown, as is the total amount of PCB wastes generated by the company prior to the landfill's closure in 1975 (Ref. 11). All available estimates of PCB-waste volume refer to the time period of 1979 to 1983, after the Salina Town Landfill site stopped accepting wastes (Refs. 11, 16, 17).

- In addition, the fill material used for daily cover and for landfill closure operations may have included PCB-contaminated soil, since some of the soil was obtained from the PCB-contaminated Ley Creek dredgings (Refs. 12, 13).

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5.2 SIGNIFICANT THREAT DETERMINATION

Since only one of three planned groundwater monitoring wells was installed on site, the sampling results from this upgradient well cannot adequately represent the threat posed to groundwater by the Salina Town Landfill site.

Although leachate outbreaks have been observed on numerous occasions, surface water sampling of Ley Creek upstream and downstream of the Salina Town Landfill site in 1986 did not indicate significant contaminant release from the site to the creek (Ref. 1). It should be noted that Ley Creek and Onondaga Lake are already considered highly polluted. Many sources of surface water pollution contributed to Ley Creek's pollution problems, including numerous industrial effluent discharges, wastewater treatment discharge, the Ley Creek dredging spoils area, urban rainwater runoff, the Syracuse City Landfill, and past PCB effluent discharge by GM Fisher Guide Division (Refs. 9, 10). No PCBs were found in on-site surface water (Refs. 1, 6, 7).

Contamination of soils was confirmed by the surface and subsurface soil and sediment sampling efforts conducted in 1986 and 1987. High levels of PCBs were detected in subsurface, oil-saturated soils on site and in sediment samples from Ley Creek. The PCBs found in Ley Creek sediment cannot be attributed solely to the Salina Town Landfill site, as PCB contamination exists upstream of the site as well as in the site vicinity (Ref. 9). High levels of PAHs and some heavy metals, as well as trace dibenzofurans were also found in soil samples.

Bioaccumulation studies of fish in Ley Creek and Onondaga Lake indicate that fish are contaminated with PCBs, with observed levels of up to 6.8 mg/kg (Ref. 9). Analysis found Aroclors -1248 and -1254 in Ley Creek fish, and Aroclors -1016, -1254, and -1260 in Onondaga Lake fish. PCBs that have been present in the past in GM Fisher Guide Division effluent are Aroclors -1242 and -1248; however, it is presently unknown which Aroclors

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existed in the company refuse that went to the Salina Town Landfill site (Ref. 9). There is no evidence, implication, or allegation linking fish PCB-contamination to the Salina Town Landfill site.

The rare plant cornel-leaved aster (<u>Aster infirmus</u>), observed within 1 mile of the site in 1949, is not likely to remain in areas nearby since suitable habitat of dry, wooded areas and slopes does not occur in the immediate vicinity of the Salina Town Landfill site (Ref. 35).

Although Ley Creek and the New York State Thruway act as barriers to site entry on the south and north, the site is accessible to the public via 300 feet of unfenced frontage on Wolf Street. Although evidence of trespassing has been found in the past, no incident was found on record of direct contact with substances on site causing injury or illness to humans or animals (Ref. 29). Although one half-exposed drum and some areas of scattered debris were visible, in general wastes were adequately covered with fill and vegetation during E & E's site inspection in May 1991. Because of the small amount of exposed wastes and easy public access to the site, some threat to public welfare is presumed, but no significant threat is apparent.

5.3 RECOMMENDATIONS

Insufficient information exists at this time to reclassify the Salina Landfill site from Class 2a. A significant quantity of hazardous wastes disposed of at the site has been documented. It is likely that discharges from the site contravene ambient surface water standards and ambient groundwater standards. However, to confirm this assumption, additional surface water, groundwater, and soil samples should be obtained and analyzed.

Although no significant contaminant release to Ley Creek surface water was indicated by sampling results from 1986, leachate was observed near the creek banks during E & E's site inspection in May 1991. Leachate outbreaks in this area are likely to migrate into Ley Creek, especially during

5-3

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flood periods. Leachate in this area downgradient of the fill has not been sampled or analyzed. Therefore, it is recommended that leachate outbreaks near the creek be sampled and analyzed to determine if contamination exists.

The less-anchored, more erodible soil in areas of inadequate cover and in the tall, reedy vegetation areas on site could migrate via drainageways to Ley Creek. PCBs are of particular concern because they adhere to soil and are thus transported with the soil. To determine if contaminant release to the creek is presently occurring, sampling at the mouth of the drainage outfall to Ley Creek, as well as upstream and downstream sediment sampling, is recommended.

Although there are no users of groundwater as a potable water source within 4 miles of the site, monitoring for possible vertical migration of contaminants to the shallow sand and gravel aquifer is recommended. Sampling results from the single on-site monitoring well are inadequate to characterize the landfill's impacts on groundwater. One or two monitoring wells should be drilled downgradient (south) of the landfill, and sampled concurrently with the existing upgradient well in order to access any contamination contributed by the site.

To aid in the prevention of groundwater contamination from disposed wastes on site, it is also recommended that the wetlands perched on top of the graded hill be allowed to drain via a constructed drainage ditch, minimizing the volume of water infiltrating through the cover to the wastes and possibly leaching to the water table.

Contamination of on-site soils has been demonstrated, and easy public access to the site via Wolf Street may result in injury or illness from direct exposure to on-site substances. Therefore, it is recommended that the landfill frontage on Wolf Street be fenced, and the existing gate should be kept locked.

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APPENDIX A
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APPENDIX A

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REFERENCE 1

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Final draft

SITE INSPECTION REPORT

AND HAZARD RANKING SYSTEM MODEL

OLD SALINA LANDFILL

TOWN OF SALINA, ONONDAGA COUNTY, NEW YORK

PREPARED UNDER

TECHNICAL DIRECTIVE DOCUMENT NO. 02-8611-19
CONTRACT NO. 68-01-7346

(CONTINUATION OF CONTRACT 68-01-6699 AND TDD #02-8606-01)

FOR THE

ENVIRONMENTAL SERVICES DIVISION
U.S. ENVIRONMENTAL PROTECTION AGENCY

DECEMBER 17, 1986

NUS CORPORATION SUPERFUND DIVISION

SUBMITTED BY

Richard Pagano

PROJECT MANAGER

recycled pape

REVIEWED/APPROVED BY

RONALD M. NAMAN

FIT OFFICE MANAGER

ecology and environme

Salina/Brighton Avenue Landfills - Groundwater

Sampling Points:

SW-1. (Salina Landfill - upgradient well)
SH8773436-04 HSL

BW-4 (Brighton Avenue Landfill - eastern monitoring well)
SH87734036-05 HSL

BW-3B (Brighton Avenue Landfill - western monitoring well)
SH87734036-06 HSL

Salina Landfill - Groundwater

SH87734036-04 (SW-1)

<u>Volatiles</u> (ug/l)	-	Pesticides/PCBs (ug/1)
methylene chloride acetone benzene chlorobenzene ethylbenzene xylenes (total)	28 B 7.9 B,J 2.0 J 2.2 J 1.0 J 9.2	None detected
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Comi Volatilia (un/	, `\	Tantativa III Companda

Semi-Volatiles (ug/l)

1,4 - dichlorobenzene	2.4 J
naphthalene	3.7 J
bis (2 - ethylhexyl)	3.4 B,J
phthalate	
N-nitrosodiphenyl	41
amine (1)	

Tentative ID Compounds (ug/1)

BNA	fraction (total)	237.8
VOA	unk. hydrocarbons	48.5

Metals (ug/l)

aluminum	9930
barium	(165)
calcium	408000
chromium	18
copper	- 28
iron	15900
lead	14
magnesium	T32000
maganese	473
nickel	(29)
potassium	(4650)
sodium	93700
vanadium	(21)
zinc	134

Cyanide (ug/1)

None detected

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REFERENCE 5

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Saranged bearings	(Min):	(14) Nitrate (as N) 10.0 mg/l	Selentum (Se)	(17) Sliver (Ag) (18) Sulfate (SO.)	.:		chloro-1, 4, 4s, 5, 8, 8s-bexaby- dro-endo-1. J-exc-5, 8-dlme-	thanonaphthalene.	8-octachloro-2, 3, 38, 4, 7,	dene.	(23) DDT, or 2, 2-bls- (p-chloro- not detectable phenyl)-2, 1, 3, 25/hjspockhans	and metabolices. (24) Dieldrin, or 6, T-epoxy aldrin. not detectables (25) Endrin, or 1, 2, 3, 4, 10, 10-hex-not detectables	actioro-8, 7-epaxy-1, 4, 4a, 5, 6, 7, 8, 8a-octabydro-endo-1, 4- endo-5, 8-di-ethanonaphtha-	(26) Heptachlor, or 1, 4, 5, 8, 7, 8, 8- not detectables heptachloro-3n, 4, 7, 7a-tet-	hmodndene and	(27) Lindane and other Hexa- not detectables chlorocyclohex, es or mixed	chlorocyclohexe e. 2.23e.fo. 350 ug/l	methoxyphenyl)-1, 1, 1-trichlo-	roethane. Toxaphene (a mixture of at not detectable?	atives).		plonic	(32) "Vinyl chloride (chloroethene) 5.0 ug/l	Benzo (a) pyrene	(35) Kepone or decadnorooctady not december dro-1, 3, 4-metheno-2H-cyclo-buta (cd) pentalen-2-one		
The property of the party of th		Water Standards of the American Society for Testing and Materials (see section) (this Title); of .	by other methods approved by the commissioner as giving results equal to or	or to methods listed above.	Sec. Illed Maren 20, 1967; repealed, new flied: April 28, 1972; Aug. 2, 1978; amd. flied	Nog 3 19th ell. Nov. 3, 1968; S & Classes and quality standards lor(ground waters.) (a) Glass GA	The best usage of class GA waters is as a source of polable water supply. Class	waters are fresh ground waters found in the saturated zone of uncommunications of the sand consolidated rock or bed rock.	Quality standards for class GA waters shall be the most stringent of:	(ii) the items and specifications applicable to such waters found in this section.	ommissioner of Health as found in 10 NYCRR Subpart 6.1, Public Water Supplies or ny subsequent revision thereto or replacement thereof;	fill) the maximum contaminant levels for drinking water promulgated by the definition of this Title and definition of the safe Drinking Water, Act (see section 705.) of this Title) and the section 705.1; of this Title) and	(iv) the standards for raw water quality promulgated by the Commissioner of eath as found in 10 NYCRR Eart 170, Sources of Water Supply or any subsequent	The following quality standards shall be applicable to class GA waters:	None which may impair the quality of	the ground waters to render them unsafe or unsuitable for a potable water supply	rges, radioaciive ther deleterious		on of the following temicals:	(n Arsenic (As) 0.025 mg/l	(s) (c) (cd) (cd) (cd) (cd)	•	(s) Copper (Qu)		(g) Fluoride (F) 1.5 mg/l (5) Foamfing Agenta! 0.5 mg/l	(10) Tron(Fe)	

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177 Simazine or 2-chloro-4.6 15.35 micrograms per liter detaylamino-S-trianine 170 micrograms per liter 108 Dirabulyphihalate 170 micrograms per liter 108 Dirabulyphihalate 170 micrograms per liter 170 micrograms per lite	CHAPTER X DIVISION OF WATER RESOURCES	703.6 Effuent standards and/or limitations for discharges to class QA (a) The effluent standards and/or limitations in schedules I and II of this apply to a discharge from a point source or outlet an effective the contract of the contract	meaning of Environmental Conservation Law, section 17.0501 which discharge will the magneticated or saturated zones.	tions as set forth in section 703.7 of this Part. (c) The efficient standards and/or imitations aball be incorporated in permits (under Part 750 et seg. of this Title) for discharges to ground waters	applicable.	Applicability. The following effluent standards and/or limitations 'hall can to du class GA waters in New York State.	Hotogical organisms. Coliform and/or pathogenic organisms aball of least of the smounts and clent to render fresh ground waters detriment to to the state of the smooth of the state of the	SW Bubylance Bubylance Aluminum Arsenic	-	Chromium (Cr) (Hexavalent) Copper Cynnids Fluorids Foaming Agents	(12) Manganeses 0.05 (14) Marginy 0.004 (16) Nickel 2.0 (16) Nitrato (sa N) 2.0	:	Bilver Sulfate Sulfate Zinc PH Ranges	(25) Aldrin, or 1, 2, 3, 4, 10, 10-hexan not detectables chloro-d, 4, 4a, 5, 8, 8a-hexaby. dro-endo-1, 4-exo-5, 8-dimetinanonaphithalene (26) Chlordane, or 1, 2, 4, 5, 6, 7, 8, 0.1 ug/l 8-octachloro-2, 8, 2a, 4, m, m,
Simazine, or 2-chloro-4, 6 diethylamino-5-triazine Di-n-butylphihalate Di (2-ethylhexyl) phthalate (DEHP) Simethylene-bis (3,4,6-trich gmethylene-bis (3,4,6-trich grophenol) Siyrene 'Foaming agents determined specified by the commission 'Combined concentration of it 'Not defectable means by test Class GSA. (1) The best ral waters, for conversion if acture of sodium chloride swaters found in the satura The following quality stan Ilems The following quality stan Ilems Ilems I	Specifications	Simazine, or 2-chloro-4, 6- 75.25 micrograms per liter diethylamino-S-triazine		8 (80) A Hexachlorophene. or 2, 2'- 7 micrograms per liler Amethylene-bis (3,4, 6 trichlo- Grophenol)		÷	IAStor 5/1. In sect	(b) Closs GSA. (1) The best usage of class GSA waters is as a source of potable mineral waters, for conversion to fresh potable waters, or as raw material for the manufacture of sodium chloride or its derivatives or similar products. Such waters are caline waters found in the saturated zone.	[2] The following quality standards shall be applicable to class GSA waters:	which may impair the wal irces of saline waters for t outlines above or as to ca e to a condition in contrav ards for other classified w	c) Class GSB. (1) The best usage of class GSB waters is as a receiving water for lisposal of wastes. Such waters are those saline waters found in the saturated zone chigh have chloride concentration in excess of 1,000 milligrams per liter or a total issigned solids concentration in excess of 2,000 milligrams per liter.	all be applicable to class GSB wate Specifications	None which may be deleterious, detrimental or injurious to the phealth, safety or welfare or which cause or contribute to a condition of shandards for occurrances or condition of shandards for occurrances.	ed waters of the State, und waters of the State ground waters and the

REFERENCE 6

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02:3409-05/26/91-01

ATLANTIC TESTING LABORATORIES, LIMITED

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Sustaining Member-N.Y.S. Society of Professional Engineers

Box 29 Canton, N.Y. 13617 (315) 386-4578

> Box 356 Cicero, N.Y. 13039 (315) 699-5281

June 4, 1987

New York State Department of Environmental Conservation 50 Wolf Road, Rm. 220 Albany, NY 12233-4015

Attn: Mr. Walter Demick

Re: Monitoring Well Installation Salina Landfill, Syracuse, NY Contract No. D001580 Report No. CD666-1-6-87

Gentlemen:

Enclosed are the drilling logs and one monitoring well installation diagram for the referenced project.

This work was performed during the period of May 20-22, 1987, under the supervision of Mr. Martin Brand of NYSDEC.

Please contact our office should you have any questions or comments on the enclosed.

Respectfylly submitted.

Patrick Sullivan, Manager Subsurface Exploration Division

PS/smf

encs.

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ATLANTIC TESTING LABORATORIES, Limited

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A-24



ATLANTIC TESTING LABORATORIES, Limited

PF	OJEC.	T Mon	any, NY itorng ina Lan	Well Ins	stall Syrac	ation use, NY		Date, start <u>5/21/87</u> Finish 5/21/8
¥ F	Cos /t	. SW		Sheet s. Wt n. Fal Ca	of Sempli	1	1	Ground Water Observations Date Time Depth Casing at 4.0 10.0
DEPTH	CASING BLOWS/FT.	SAMPLE NO.	Def O Bamp From	PTH P	TYPE	BLOWS ON		CLASSIFICATION OF MATERIAL 1-fine and -35-50% some -20-35% m-medium lifts -10-20% c-coorse noce - 0-10%
	7	1	0.0	2.0	ss	13	14) 49 2	Reddish-Brown f SAND; trace SILT;
						23	· · · ·	trace GRAVEL and ORGANIC MATERIAL
				 	+	37 19		(roots)
		2	2.0	4.0	SS	4 :	1:	Reddish-Brown f SAND; trace SILT;
_	8 .				-	23		trace GRAVEL (moist)
	AUC				_	17		the same of the sa
-		3				_		SILT; trace f SAND; Decayed WOOD
·			5.0	7.0	SS	3 4	1;	(wet)
						2		
_		_	7.0	10.0	AUG	ER		Petroleum saturated soil.
_		·					1	
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							 	Boring Terminated at 10.0'
_	7.]	NOTE: Abandoned hole as per
၂	_ >						ł :	instructions of inspector.
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OEPTM	6A?::3 Blows/FT.	gample Ho.	Dep Of Bas	7	TYPE	elows on Samplin Per Samplin Q. O.	OEPTH OF CHANGE	CLASSIFICATION OF MATERIAL 1-11ms end - 35-30% m-medium sems - 20-35% c-cours little - 10-20% trace - 0-10%
	69		PROM "	70				
		9	16.0	18.0	SS	2	1	Clayey SILT (saturated)
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ATLANTIC TESTING LABORATORIES, Limited

PF				oany, N		nsta	llation	·	
			Sa	lina.La	ndfill.	Syra	cuse, NY	:	Date, start <u>5/20/87</u> Finish <u>5/20/87</u>
٠	(ing H	ommer		Semp	Ier Hommer	5	Ground Water Observations Date Time Depth Casing at 4.0' 15.0'
				lb:	s. Wt		140 lbs.		
.P	311 .			i			<u>30</u> h		
Gr	onuc	E	lev				<u>4-1/4</u> " :		
						. Auge		T	CLASSIFICATION OF MATERIAL B
_	8	/FT.	Pi	DEI	PTH .	123	Blows oh Bampler	E 14	6-fine and -35-50%
DEPTH	CASING	MB,	ЗАЙР. Е НО,	O Tamp		TYPE Bample	PER G	DEPTH OF CHANGE	80me - 20 - 33 0/ 3 2
٥	บั	ב מ	க்	FROM .	TO		Bampler Od <u>8</u>	9 5	m-medium little - 10 - 20% F F
	\leq	7	la	0.0	0.5	SS	5	0.5	6" TOPSOIL
	-	-	lb	0.5	2.0		8	,	Grey f SAND and SILT
						-	8	{ · .	The second secon
_			2	2.0	4.0	SS	5	1	Grey f SAND and SILT; ORGANIC
_	¥.;	Н	· . ·	-		· · · ·	<u>. 6</u> 11	.	MATERIAL
							5	·	_
-			3	4.0	6.0	SS	10	}	Similar Soils (wet)
					l		5		
-		\vdash	4	6.0	9:0			6.5'	
		Н	-7	0.0	8.0	SS	2		mf SAND; ORGANIC MATERIAL with CLAY layer at 6.5' - 7.5'
		П				·	3	7.5'	(saturated)
\dashv			5	8.0	10.0		7		
	٢	3			10.0	SS	8		CLAY, SILT, ORGANIC MATERIAL (Saturated)
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'		'- 	- 6	10.0	12.0	SS	3	·	milar Soils (saturated)
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-				SAMPLE				<u> </u>	

MONITORING WELL INSTALLATION DETAIL

PROJECT: Salina Landfill	PROJECT NO.	CD666-87 =
Syracuse, New Yor	k	
CLIENT: NYS Dept. of Env. C	onservation WELL NO.	sw-1
Albany, New York		
	' Protective Pipe	
4" diameter steel protective pipe		*
with locking cap		,
	40-	PTHI
		amental a
		1
Concrete Seal		
A SECURITY OF THE PROPERTY OF		
		2.0 Top of Seal
bentonite seal		
	**	4.0 Bottom of Seal
2" PVC riser pipe		
programme bridge		
		i
washed graded sand z		
	on production of the second	
		5.0' Top of Screen
slotted PVC well		
screen		
1:11:		O demonal
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[··[]:		15.0' Bottom of Screen.
	January of the property of the	16.0 Bottom of Boring
en e	A-28	
an approximation of the control of t	· · · · · · · · · · · · · · · · · · ·	The state of the s

Sampling Points:

SW-1 (upgradient monitoring well near NYS Thruway)

SH734036-01-01

5.5-7.51

8080,8270 (BNAs/PCBs)

SH734036-01-02

2.0-4.0'

TOF

SW-2 (borehole along Ley Creek, eastern location)

SH734036-02-01

7.0-10.01

HSL, TCDF

SH734036-02-02

2.0-4.0'

TCDF

SH734036-02-03

5.0-7.0

8080,8270 (BNAs/PCBs)

SW-3 (borehole, southwest corner of landfill)

SH734036-03-01

2.0-4.01

8080,8270 (ENAs/PCBs)

SH734036-03-02

10.0-12.0

HSL,TCDF

A-29

recycled paper

ecology and environment

SH734036-01-02

(SW-1, 2-4')

Dibenzofurans (ng/g)

2,3,7,8	TCDF	ND
penta	<i>:</i> ·	ND
hexa hepta		ND ND
octa		ND

SH734036-01-01

(SW-1, 5.5-7.5')

Semi-volatiles(ug/kg)

bis(2-ethylhexyl)phthalate 6200

Pesticides/PCBs(ug/kg)

none detected

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recycled pape

ecology and environment

SH734036-02-02

(SW-2, 2-4')

Dibenzofurans (ng/g)

tetra (total) TODF 2,3,7,8 Conf.Sp-2331

0.029

penta hexa hepta octa

ND 0.170 0.310 0.140 Market 1

SH734036-02-01

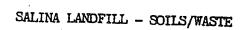
(SW-2, 7-10')

Volatiles (ug/kg)		Pesticides/PCBs (ug/kg)	
-	110 B .600	Aroclor-1242 . 270000	
2-butanone toluene	290		
chlorobenzene	31 58		
xylenes (totals)	30		
	00	the second of th	
Semi-volatiles (ug/kg)		Tentative ID Compounds(ug/kg)	
1,4-dichlorobenzene	1300 J	ENA fraction (total) 676000	i
naphthalene	1200 J	VOA unk. hydrocarbons 175	
2-methynaphthalene	1400 J		
acenaphthalene	980 J		
acenaphthene	1700 J	Control of the second of the s	
dibenzofuran	1200 J	The same of the sa	
fluorene	2800 J	Metals (mg/kg)	
n-nitrosodiphenylamine	2400 J	3	
phenanthrene anthracene	13000	aluminum 7940	
	3700 J	arsenic 13	
di-n-butylphthalate fluoranthene	1000 J 12000	barium (163) cadmium 29	
pyrene	13000	cadmium 29 calcium 51300	
benzo(a)anthracene	4600 J	chromium 4060	
bis(2-ethylhexyl)	21000	cobalt (9.5)	
phthalate	21000		•
chrysene	7500	copper 1420 iron 44200	
di-n-octyphthalate	690 J	lead 378	
benzo(b)fluoranthene	8200 J	magnesium 12600	
benzo(k)fluoranthene	8200 J	manganèse 430	
benzo(a)pyrene	5400 J	mercury 0.8	
indeno(1 ? ?-od)nyrene	3300 J	nickel1400	
dibenz(a-h)anthracene	1100 J	potassium (822)	
benzo(g-h-i)perylene	3200 J	silver 24	
		tin 137	
		vanadium (26)	
		zinc 1010	
Dibenzofurans (ng/g)	•		
tetra (total) TCDF 2,3,7,8 Conf. SP-2331	0.018		
penta	0.054	,	
hexa	0.054		
hepta	0.098		
octa ·	0.170		

SH734036-03-01

(SW-3, 2-4')

Semi-volatiles (ug/kg)	Pesticides/PCBs (ug/kg)
phenanthrene	2100 J	none detected
anthracene	890 J	
fluoranthene	3100 J	
pyrene	2900 J	
butylbenzylphthalate	1600 J	
benzo(a)anthracene	1500 J	
bis(2-ethylhexy1) phthalate	8500	
chrysene	1700 J	Tantative ID Commission a
di-n-octylphthalate	650 J	Tentative ID Compounds(ug/kg
benzo(b)fluoranthene	2300 D,J	BNA fraction (total) 15800
benzo(k)fluoranthene	2300 р,ј	DAY LINCTION (COCAT), T9800
benzo(a)pyrene	1500 J	
indeno(1,2,3-cd)	1200 J	
pyrene		No. of the second secon
dibenz(a-h)anthracene	460 J	•
benzo(g-h-i)merulene	1200 T	



SH734036-02-03

(SW-2, 5-7')

Semi-volatiles (ug/kg)	Pesticides/PCBs (ug/kg)		
acenapthene 680 J dibenzofuran 500 J	Aroclor-1242 11000		
fluorene 1100 J phenenthrene 3400 J			
anthracene 1700 J fluoranthene 4500	Tentative ID Compounds(ug/kg		
pyrene 3800 J benzo(a)anthracene 2200 J	BNA fraction (total) 40000		
bis(2-ethylhexyl) 21000 phthalate	and the second of the second o		
chrysene 2100 J benzo(b)fluoranthene 2800 D,J			
benzo(a)pyrene 2800 D,J			
indeno(1,2,3-cd) 1100 J pyrene			
dibenz(a-h)anthracene 470 J benzo(g-h-i)perylene 1200 J			

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SH734036--03--02

(SW-3, 10-12')

Volatiles (ug/kg)		Pesticides/PCBs (ug/kg)		
methylene chloride acetone 2-butanone chlorobenzene xylenes (total)	56 B 700 150 7.2 J 32		Aroclor-1242	4900
Semi-volatiles (ug/kg)		. <u>М</u>	etals (mg/kg)	
di-n-butylphthalate bis(2-ethylhexyl) phthalate	79000 23000		aluminum barium cadmium cadmium calcium chromium copper iron lead magnesium manganese mercury nickel potassium tin vanadium zinc	5570 (140) 111 28200 430 674 91200 180 8650 749 0.6 541 (685) 116 (15) 1560
•	•	•	•	—

Dibenzofurans (ng/g)

2,3,7,8	1)TCDF	0.029 ND
penta hexa		ND
hepta		. ND ND
octa		ND

Name ERCO/ ENSECO

Sample Bumbe 10 602 642 542

Organics Analysis Data Sheet (Page 3)

Pesticide /PCBs

Concentration Low Medium (Circle One)

Date Extracted Prepared 6-10-87

Date Analyzed 6-26-87; 6-29-67

GPC Cleanup Tyes MNc
Separatory Funnel Extraction Tyes

Continuous Liquid - Liquid Extraction DYes

Percent Moisture (decented) 5A PH=7

CAS Number		(Circle One)
319-84-6	Alona-BHC	Bou
319-85-7	Beta-BHC	80U
319-86-8	Delta-BHC	80m
56 20 9	Gamma-BHC (Lindarie)	80 H
76.44.8	Heptachio*	BU
305.00.2	Aldric	80K
1024-57-3	Heptachtor Epozide	801
959-95-8	Endosultani	80m
60.57.1	Dielarin	160LL
72:55 9		1600
72-20-6	-Eddun	1604
33213-65-9	Endosulfan II	1 Bou
72-54-8	4 4 -DDD	1600
1031-07-8	Endosullan Sullate	160U
50-29-3	A 4-DDT	1600
72-43-5	Methorychlor	- 800UC
53494-70-5	Endrin Kelone	llou
57-74-9	Chlordane	1 800cc
8001-35-2	Totaphene	1 K000K_
12674-11-2		8601L
11104 25-2	Arector-1221	1 foot
11141-16-5	Arocior-1232	8001
53469-21-9	Aroclor-1247	270,000
12672-29-6	Arectors 1268	1 800U
11097-69-1	The second secon	took
ביצסיסבטוון	Aroclor:1260	

V a Volume of extract injected (vi)

V_ s Volume of water extracted (ml

Ma Meight of sample extracted (9)

V = Volume of total entract (ul)

	NA		14.9	v	20,000	٧	a.o
A ⁸	[Or)	or W _g		₩,		•	1

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ccologs and environment

recycled paper

Sample Number

Organics Analysis Data Sheet (Page 4)

Tentatively Identified Compounds

CAS Jumbor	Compound Name	Fraction	AT of Scan	Concentration (ug/l or ug/kg)
		BNA	214	24000
	Calta isoner	RNA	672	20000
	CIY H30 ISOMY	BNA	765	17000
·	C14 1736 /201141 C15 1 32 / 1508181	GNA	436	31000
		PAIA	979	20000
	Unkingun hydrocorbon	BALA	1031	43000
	19-190-150/112	TEAT	1239	200 000
16-15-0	Mcli Sulter (SE)		1276	19000
	C, 8 + 22 5 5 5 6 15	BNA	1345	50.000
	Cy-Priportorane Isimat	ENA	1419	30000
	Unknewn	100	1524	2000
	Urkacin	· A A	1.544	23160
636-01-3	HEXACESAIR	IBAA	1543	25.000
543-49-7	Heoticesors	TIEAA	1/39	3/100
	Unk nair allege		1696	39,000
·		TEAL A	1751	28000
Š	and the second of the second o	CHEL GAA	1811	actil
7	MICHIGHT STORE COTTING	EAA	1824	33.660
8	(COME COME	1	1849	
9	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	PIC AA	20.40	
0		VOA	1075	· 31
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2		VIA	1292	7-1
•		V24	1601	.1.
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25	of an artist and a second a second and a second a second and a second			
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29				

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Date	6-23-87		:
Date	0-23-87	.·).	

COVER PAGE INORGANIC ANALYSIS DATA PACKAGE

	Lab Name ROCKY MOU SOV No.	INTAIN ANALYTICAL 784	QC Repor	t No. <u>59091</u>
	•	Sample	Numbers	
	Client No.	Lab ID No.	Client No.	Lab ID No.
	<u>87-006916</u>	59091-01D	5H734-036-03-02 April	ate
	87-006916	59091-01	SH734-076-03-02	
7	87-00691 5	59091-01S	5H734-036-0302 MS	
	87-0069 25	59091-02	54734-036-02-01	
	87-006925	<u>[59091-99]</u>	Erw Blank	
2				
			and the second s	
٢			The second secon	
2	Comments: 2 LOW SO SERIAL DILUTION OF	ILS FOR TOTAL MET SAMPLE 59091-02	ALS AND CYANIDE ANALY IS IDENTIFIED AS (590	
			Deci an dairiffadi di	91-991
i -				
,	ICP Interelement a If yes, correction	nd background cors	rections applied? Yes <u>X</u> or after <u>g</u> enerati	X No
-	Footnotes:			on or ran and.
		d by contract at		ing the second s
	detection limit rep method use Indicates the detect Indicates Interferen Indicates Indicates Indicates Indicates Indicates Indicates	ult is a value great limit but less the continuity of the value in less than the continuity of the con	eater than or equal tan the contract requibrackets (i.e., [10])/Flame AA) or F (for zed for but not detece.g., 100). or not reported due note included on cove by Hethod of Standard very is not within conficient for reterior.	o the instrument red detection. Indicate the furnace). ted. Report with to the presence of page. Addition atrol limits. of standard

A-41

ecology and environments

Warrative

WI QC # 5909/

flagged for spike serveries. Cadnim, Iron and Scal are llagged for clipticate services. Dhe sample is a mexture of much and clay and cottains small nochs. A segrep for Jurnace, ICP and Pyraide was not done, because it was determined that the spike serveries and duplicate analyses results were dus to the sample metric and not to gree procedures.

Lab Manager LW

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Form I

00003

Lab ID No. 59091-01

Date _____6-23-87

INORGANIC ANALYSIS DATA SHEET

LAB NAME ROCKY MOUN		ICAL		QC	REPORT NO. 59	091
SOV NO. LAB SAMPLE ID. NO.	Elements !	dentifi	ed and	Measured		
Concentration:	Low X Soil	X	Slud	Re	Other	<u>.</u> .
Matrix: Water		mg/kg d	lry we	ight	8650	P
1 ALUMINUM	5570	<u>P</u>	13.	MAGNESIUM MANGANESE	749	Р
2. ANTIMONY	210	<u> </u>	14.	MERCURY	Ø.6	CA
3. ARSENIC	100	F	15.	18-18-17 P. P.	· 🧸 🗓 541 . * ·	P R
4. BARIUM	[140]	<u>P</u>	16.	POTASSIUM	[685]	P
5. BERYLLIUM	10	<u>P</u>	· · · · · · · · · · · · · · · · · · ·	SELENIUM	50	FR
6. CADMIUM	11	PX	18.	SILVER	40	PR
7. CALCIUM	28200	P	19.	SODIUM	8980	P
8. CHROMIUM	430	P	_ 20.	TITM	100	F
9. COBALT	50	. P	_ 21		116	<u> P</u>
10. COPPER	674	P	_ 22		[15]	<u> </u>
	91200	PX	_ 23		1560	P
-	180	FX	24		1013 =0	
12. <u>LEAD</u>	1.1	AS	R Pe	ercent Lu	d result qual	lfiers ar
Cyanide		7.5-	+2 F	PA. standar	d leaning day	r footnot

Footnotes: For reporting results to EPA, standard result qualifiers ar used as defined on Cover Page. Additional flags or footnot used as defined on Cover Page. Definition of such flag explaining results are encouraged. Definition of such flag explaining results are encouraged, however.

Comments: SAMPLE NOS. 87-006916 87-006917 & 87-006919

dend Value reported at an additional lox dilection)

Lab Manager Y/O

1-4

ecology and environment



Lab No. 29565

Received: 29-May-87 Project ID: 4195

ERCO 205 Alewife Brook Parkway Cambridge, MA 02138

Four soil samples were received under chain of custody in eight ounce glass jars to be analyzed for total Cl4-Cl8 furans only.

CAL I.D.			٠,		Sample	
29565-1	1		٠,	SH734	036-01-02	21-May-87
-2		•• .		SH734	036-02-02	2-22-May-87
-3		•	٠.	SH734	036-03-03	2°22-May-87
-4				SH734	036-02-0.	L 21-May-87

GC/MS Lab Supervisor

2544 Industrial Boulevard West Sacramento, California 916/377-1393 Facsimile: 916 372-1059

		19617 718	Comment 8					···	. wys 'r sisse	
		Report Bates	81 64 80 88 88 88 88 88 88 88 88 88 88 88 88 8	101584		•		•		
diameter in	i :	:	316	82102 356729			· :			
			8 8	• B		. •		•		
	Ç.		36.				•			
	2378-ICDO DATA REPORT ENSECO California Analytical 2544 industrial Blvd. W. Sacramento, CA 95691	· }	316	9.0				; ;	٠	200
	2378-1000 DATA R CO Cellfornia Ana 2544 industriel V. Secremento, CA		306	* a .	5 5			FORM B. 1		•
	ENSECO CE 254 254		71mg	11:12:00	Concentra		نہ	•		
			Irst ID Date 5 06/12/87	5 06/12/87 5 06/12/87	Field Blank Not Botected Botection Recattestion Haaimun Possible Concentration	.9% of m/s 322 subtracted	6/17/8	•		
A Service of the serv				0.05	FB a Floring No. 100 to		Dates	.		· · · ·
			G 4	8 £	al ys is	1 w 1000;				
		ralytical Le	95 b	. .	firmtury Anded Field Bl	ation by na	-	- <u>-</u>		- .
The second secon		leb: EMSECO California Analytical Lab Casa Wo. 29565 Batch/Shipment Wo.	Semple Sumber B PETWO BLANK	SH734036-02-01	# Wethod Blank # Partiel Scan/Confirmatory Analysis # Mative ICDO Spike # Duplicate/Fortified Field Blank # Re-Injection # Clean Up	*Corrected for contribution by native 1000;	Prepared by: Ol			
		Leb: EMS Cose Ho. Botch/Sh	Col Leba 10 29565-398	29565-4	2 2 2 2 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3	roj,	Prepa		ser.	1.00
					A-45		ادار ساري د	The second secon	. CY e.e.	
1		recycled paper						erology an	d environm	ent

ENSECO-CAL LAB POLYCHLORINATED DIOXIN/FURAN ANALYSIS TICKET NO. 29565

CLIENT ID: SH734036-01-02

Date Analyzed: 6/8/87 Column: DB-5

CAL ID: 29565-1

Weight: 10.42G

FURANS	AMOUNT FOUND (P\pn)	DETECTION LIMIT (ng/g)
tetra (total)	, MD	0.011
penta	ND .	0.015
hexa	ND	0.013
hepta	ND :	0.025
octa	, ND	0.092

% Recovery 13C-2378-TCDF

ND = Not Detected

APPROVED BY:

TICKET NO. 29565

CLIENT ID: SH734036-02-01 Date Analyzed: 6/9/87

CAL ID: 29565-4

Weight: 9.8G

FURANS	(ng/g) Amount found	DETECTION LIMIT (ng/g)
tetra (total) 2378-Confirmation:	0.18 SP-2331	0.055
penta	0.054	639
hexa	0.054	
hepta	0.098	. 65
octa	0.17	~~

% Recovery 13C-2378-TCDF = 36%

ND = Not Detected

APPROVED BY:

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POLYCHLORINATED D'OXIN/FURAN ANALYSIS TICKET NO. 29565

CLIENT ID: SH734036-02-02 Date Analyzed: 6/8/87 Column: D

CAL ID: 29565-2 Weight: 10.01G

Furans	(ng/g) VMOUNT FOUND		DETECTION LIMIT (ng/g)
tetra (total) 2378-Confirmation: SP-2	0.029 331		0.18
penta	ND	\$ 500 °	0.033 *
hexa	0.17		dep A
hepta	0.31		653
octa	0.14		

4 Recovery 13C_2378-TCDF = 38%

ND = Not Detected

* Chemcial Interference

PREPARED BY: Of Approved BY: Syn

DATE: 6/17/87

A-48

POLYCHLORINATED DIOXIN/FURAN ANALYSIS

TICKET NO. 29565

CLIENT ID: SH734036-03-02 - Date Analyzed: 6/8/87 Column: DB-5

CAL ID: 29565-3 Weight: 10.38G

FURANS			Amount found (ng/g)	DETI	ection limit (ng/g)
tetra	(total) (2378)		0-29 ND		0.046
penta			ND		0.057
hexa			ND		0.037
hepta		, , , , , , , , , , , , , , , , , , ,	MD		0.10 44
octa			ND:	·	0.075

&	Recovery	13C-2378-TCDF =	328

ND = Not Detected

** Chemical Interference

PREPARED BY:

APPROVED BY:

BSM

DATE: 6/18/87

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ecology and environment

ENSECO-CAL LAB QUALITY CONTROL SUMMARY

CASE NO: 29565

CLIENT ID: SH734036-03-02 Native Spike

CAL ID: 29565-3NS

1 .				
FURANS	ng/g Found in Sample	ng/g Spiked	ng/g Found in NS Sample	NS & Recovery
2,3,7,8-TCDF	ND	0.97	1.09	1138
penta (12378)	ND	0.97	0.88	91%
hexa (123478)	ND	0.97	0.89	928
hepta (1234678)	ND	0.97	0.90	938
octa (total)	ND	4.8	7.4	153%

APPROVED BY: SIM

DATE: 6/17/87

ENSECO-CAL LAB QUALITY CONTROL SUMMARY

CASE NO: 29565

CLIENT ID: SH734036=03-02 Native Spike Duplicate

CAL ID: 29565-3NSD

furans	ng/g Found in Sample	ng/g Spiked	ng/g Found in NS Sample	NS & Recovery
2,3,7,8-TCDF	ND	0.96	0.78	82%
penta (12378)	ND	0.96	0.76	79%
hexa (123478)	ND	0.96	0.63	66%
hepta (1234678)	ND	0.96	- 0.60	63%
octa (total)	ND	4.8	56.0	1124

PREPARED	BY:	H

DATE: 6/17/87

A_51

POLYCHLORINATED DIOXIN/FURAN ANALYSIS

Ticket No. 29565

CLIENT ID: Method Blank Date Analyzed: 6/8/87 Column: DB-5

CAL ID: 29565-MB Weight: 10.0G

2 N. C.		amount found (ng/g)	DETECTION LIMIT (ng/g)
FURANS	12	ND	0.0040
tetra (total)		ND	0.022
penta			0.0086
hexa	Çey T	MD	0.011
hepta		ND	0.024
octa	5 184	ND	

% Recovery 13C-2378-TCDF = 74%

ND = Not Detected

APPROVED BY: 95 M

DATE: 6/17/87

5ample Number 5/+734636-62-63

EN Artiment of Conservation

Organics Analysis Data Sheet (Page 2)

Semivolatile Compounds

Concentration Low Medi	ium (Circle One)
ate Extracted /Prepared	6-18-87
ate Analyzed	9.5
Conc/Dil Factor:	18
ercent Moisture (Decanted)	

GPC Cleanup DYes WNo
Separatory Funnel Extraction DYes
Continuous Liquid - Liquid Extraction DYes

•	ē.	g (10 (ug / Kg)
CAS		(Circh One)
Number	On and	3:400
OE 95 2	Phena' Dis -2-ChloroethyllEine	37662
		37000
95-57-8	2-Chloropheno	3700u.
541.73.1	1 3-Dichlorobenzene	37000
105-46-7	1 4-Dichlorobenzene	27600
100-51-6	Benzyl Alcoho!	370Qu
95-50-1	1 2-Dichlorobenzene	27144
95-48-7	2-Methylpheno	27004
39538-32-9	bis:2-chloroisopropy (Ether	37/203
106.44.5	W-1016 1179	27:303
621-64-7	A-Nitroso-Di-h-Propviamine	
67-72-1	Herschloroeinsne	74410
98-95-3	Nitrobenzene	2/1/2/2013
78-59-1	Isophorone	37000
B8-75-5	2-אוויססאפרסוי	3.70.24
105-67-9	2.4-Dimethylpheno!	35,000
65-85-0	Benzoic Acid	14 ULUA
111-91-1	bis 2-ChloroethorylMethane	3000
120-83-2	2. 4-Dichlorophenol	
120-82-1	11.2 4-Trichlorobenzene	1 3400a
91-20-3	Monroplane	1 39000
106-47-8	4-Chioroaniline	73000
87-65-3	Mexachiorobutadiehe	34000
59-50-7	4-Chloro-3-Methylphenol	3400u
81-57-6	2-Meinyinaphihalene	1 34604
77-47-4	Hesschlorocyclopeniadiene	3400u
	2.4 6.Trichlorophenol	37664
88-06-2	2.4 5-Trichlerophenol	14004
95-95-4	2-Chloronaphthalene	57604
91.58.7	2-Nitrosniline	14 1.00%
88.74.4	Dimethyl Phinalatt	39066
130-11-3	Division	3406
208-96-8	Acensoninglene	19 10:00
99-09-2	3-Nitroantine	

CAS	en e	na loi na Ka
Number		(Circle One)
83-32-9	-cenaphinene	(2.7.)
	: 4-Dinitropheno	34(c) 1.
100-02-7	Nitropheno'	37//
	วิเอลกรอใบาลา	570.
The second secon	2.4 Dinitrotolue Te	3465
and the second second	2 6 Dinitrotoluene	3963
000	Diejhylphthala:e	うんじょ
Sec. 72.3	a Chlorophenyl-phenyle:her	37000
	Fijjorene	1166
100.01-6	A-Nitroaniline	5,0 1,1
534.52-1	& & Dinitro-2-Methylpheno	-: 1/LL'4
B5-30-6	N. Nitrosodionenylamine (1)	37013
65.55.0	4. Biomophenyl-phenylethe	7:766.4
118-74-1	Hexachloropenzene	3.1.04
62.0E E	Pentachloropheno	الم المان وإنوا
	Phenanthrene	₹7.00
	Anihracene	1800
	Di-n-Butviphthalate	Silvio.
84.74.2		1 4560
206-42-0	Pyrone	3800
179.00-0	Butylbenzylphina:316	37:00
. 0	12 2 - Displacapenzidine	7700
	The state of the s	2200
56-55-3	BenzallAnthracene	21000
117-81-7	Dist2-EthylhesyllPhinalate	21661
218-01-9	Chrysene	3:10:14
117-84-0	Di-n-Octyl Phinalate	ا ماؤدند مار
205-99-2	. (Benzolb)Fluoranthene	コだい
207-08-9	Benzoklinoranthene	2/00-1
50-32-8	BenzolaPyrone	
193-39-5	Indenor1. 2. 3-cd)Pyrene	1100
53-70-3	Dibenzia hMnthracene	17/
191-24-2	Benzoic H interviene	1360
		- (1.1 t

IT LEAnnot be separated from diphenylamine

d=coelition

A-53

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Organics Analysis Data Sheet (Page 3)

Pesticide /PCBs

f # 1 2 2 m	
Concentration (Low) Medium (Circle One)	GPC Cleanup DYes MHc
Date Extracted 'Prepared 6-10-6?	Separatory Funnel Extraction DYes
Date Analyzed 6-26-77 12-29-87	Continuous Liquid - Liquid Extraction Dyes
•	

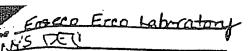
Conc/Dil Factor _ Percent Moisture (decanted)

Cas		m 100 68 188
Mumber		(Circle One)
319-84-6	Alpha-BHC	gou
319-85-7	Beta-BHC	80U
319-86-8	Delta-BHC	Son
56.29.0	Gamma-BHC (Lindane:	80 U
75-44-8	Hediachlo	80 U
309-00-2	Alexie	80U
1024-57-3	Hegiachlor Eporide	80 V
The second second second second	Endosullas I	Bou
	Dielgrin	lbou.
72-55-9	& A.DDE	Kou
72-20-6	Enoin	1604
	Endosullan II	160U
72:54.8	A A DDD	loou
1031-07-8	Endosullan Sulfate	160U
50-29-3	A A DDT	ILOU.
And the second s	Methosychio	- 800W
53494.70.5		lbou
57474.9	Chlordane	
Annual Contract of the Contrac	Toraphane	Moode
12674-11-2		800U
11104-28-2		1 done
	Arocior-1232	800U
	Areclor-1242	15,000
1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1	Arecior 1248	POOL
	Arg-lor-1254	- GALL
11095-82-5	The state of the s	BOOK
1:1737:05.5	The second secon	

We a Meight of sample extracted (al)

A-54

Form 1



Sample Number 5H 734676-62-63

Organics Analysis Data Sheet (Page 4)

Tentatively Identified Compounds

CAS Number	Compound Name	Fraction	RT of Scan Number	Estimated Concentration (ug/I or ug/kg)
h.	Cis Hiz isomer	BNA	1151	1,600
10544-50-0	4+1-(4 claxinto (det) Phenantirene		1161	1466
19/0597-30-0	Mol, Sulfor (SE)	BNA	1235	17000
<u> </u>	Cy-thenurflireke isekier-	BNA	1343	2160
5.	Upkrown althotis primier brandunkrown aroundis	BA4	1441	14(i.
	Unknown akene Andrewich	B14	1443	2000
630-01-3	The state of the s	214	1503	1766
543-49-7	Hexacasans	P.N.A	1542	3666
21.2.1/1	Hertacosane	BAIR	1590	3360
īV.	The Control of the Control	BNA	1637	2500
The second second	Miknown ulkane and D-12 Perylene (IS)	B117	1687	3000
1			Parameter Carrier States	Contraction of the second
The second second		en in the comment	Specification of the second second	
W. Carlotte	The second secon		a high a second made on a long	Carrier and State of the Carrier and Carri
S. Commercial de la Alberta	State of the state		The state of the s	
	The second of th	rgantes. Talantes en la contracta de la	1.43	e seed to be
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L Labor Will				The second
1			20, 200	and the second of the second of
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			a de fare e e e e e e e e e e e e e e e e e e	a managaran kara er est
		A CONTRACTOR OF THE PARTY OF TH	t for	and the first of the second of
	the second secon	in commercial	5 - 2 - 3 - 5 - 5 - 5 - 5 - 5 - 5 - 5 - 5 - 5	3.
	Control of the Contro			F
	The second secon			
garage areas			1 - 2 - 2 - 2 - 2	
			34 34 13	er i i i i i i i i i i i i i i i i i i i
and the second		Taria .	Company of the Compan	
		Santa Santa	A second	
	h had a second	S- 3 - 3 - 3	3	
			- 11 - 11 - 14 - 14 - 14 - 14 - 14 - 14	

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Sample Number
SH734(25-12 c)

Organics Analysis Data Sheet (Page 2)

Semivolatile Compounds

O	Medium (Circle One)
Date Extracted /Prepared Date Analyzed	6-18-87
Conc/Dil Factor:	9,5
Darger Mairting /Darger	18

GPC Cleanup DYes WHO
Separatory Funnel Extraction DYes
Continuous Liquid - Liquid Extraction DYes

	and the second s	- 11 - C- 11 -
CAS Number		(Circle One)
108 95.2	Pheno:	3836 0
771-46-6	bis .2-ChloroethyllEther	384,19
95-57-8	2-Chlorophenol	38004
541-73-1	1 3-Dichloropenzene	3%(1CV
106-46-7	1 4-Dichloropenzene	3800 a
100-51-6	Benzyl Alcohol	37100
95-50-1	1 2-Dichiorobenzene	386017
95-45-7	2-Methylpheno	386.60
39636-32-9	bisi2-chloroisopropyl)Ether	311110
106-44-5	&-Wethylphene	ZFORG
621-64-7	N-Naroso-Di-n-Propylamine	38660
67-72-1	Herachloroethane	2.3/ (. ju
98-95-3	Natabeutene	36660
78-55-1	(Isophorone	3/1:04
BE-75 5	2-Nitrophenol	30000
105-67-9	2.4-Dimethylpheno!	38000
65-85-0	Benzoic Acid	18 Vicio
111-91-1	bis - 2 - ChloroethoxylMethane	3928
120-83-2	2. 4-Dichlorophenol	32C'C'L
120-82-1	1.2 4-Trichlorobenzene	1 24060
91-20-3	130	38ci u
106-47-8	4-Chlorophiline	38000
87-68-3	Herachlorobutadiene	38777
59-50-7	4-Chiero-3-Methylphenol	38.00 m
91-57-6	12-Meinvinsphinslene	38000
77-47-4	Mezachiorocyclopentatiene	3800u
88-06-2	2 4 6-Trichiorophenol	- 3800U
95-95-4	2.4 5.Trichlerophenol	196661
91-58-7	2-Chloronaphinalene	36604
85.74-4	2-Naroaniline	140il:4
131-11-3	Dimethyl Phinalate	31800
208-96-8	Acenaphinylene	37/164
99-09-2	3-Naroaniline	176660
b		

CAS		ug /l or ug /Kg
Number		(Circle Gae i
83-32-9	Acententene	386.6
51-28-5	2.4-ปิเกศาอาการาชา	19000
100-02-7	4-Nitropheno!	19666
132-64-9	Dibenzoluran	SV. i. (v.
121-14-2	2 4 - Dinnrototue าย	281.C-
606-20-2	2.6-Dimitrotoluene	3114
84-66-2	Diethylphthala:e	38 67.0
7005-72-3	4-Chlerophenyl-phenyleiner	34100
86-73-7	Fluorene	3744
100-01-6	A-Narosadine	17200
534-52-1	4.6-Dingro-2-Methylphenol	140000
B5-30-6	N-Nitrosocionenviamine (1)	27700
101-55-3	4-Bromophenyl-phenylether	2000 W
118-74-1	Heaschlorobenzene	25%u
87-86-5	Pentachleropheno	17665
85-01-8	Phenonthrene	1- 2/11-5-1
120-12-7	Anthracene	NEC -
84-74-2	ווופרורכועוט B. ח. (3200 n
205-44-0	Fluoranthene	3/6.0
129-00-0	Pyrene	241.0-
35-68-7		164
91-94-1	3.3 Dichleresenzieine	7(000
56-55-3	BenzolalAnthracene	15/2
117-81-7	bist2-EinylnesylPhinalate	\$ 57.6.J
218-01-9	Chrysene	1700
117-84-0	Den-Octyl Primpiate	1 6203
205-99-2	BenzelalFluoranthene	1 23014 1
207-08-9	Benzolk Fluoranthene	1 33664
50-32-8	(Benzala Pyrane	18%
193-39-5	Indend 1. 2. 3-cdlpvene	1 12000
53-70-3	Dibenzia hiAnthracene	411
191-24-2	Benzas A Derviene	13:4:

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(1)-Cannot be separated from diphenylamine

238 7'85

NY: DEC

Semple Number 547340360301

Organics Analysis Data Sheet (Page 3)

Pesticide /PCBs

Concentration (Low) Medium (Circle One) Date Extracted Prepared 10-10-87	GPC Cleanup OYes Mine Separatory Funnel Extraction OYes Continuous Liquid - Liquid Extraction OYe
Date Extracted Planata	Couliunons riduid a present
Date Augisted P-50-64	
Cone/Dil Factor 10 15 PH= 7	

	101 (19 / Kg)
AS:	(Circle One)
lumber	800
19.82.6 Alpha.8HC	804
19-85-7 Beis-BHC	Sou
19-86-8 Della-B-C	BOM SOM
6.80.0 Gamma-B4C (Lin	80W
8.44-8 Hepischio.	80U
305-00-2 Aldrie	80U
1024-57-3 Media: nior Edoxi	80m
959-98-E Engosultar I	160U_
50-57-1 Dielerin	160U
72-55-9 4 4-ODE	GOU
72-20-6 Endrin	I IFOU
33213-65-9 Endosullan II	160W
72-54-8 4 4 DDD	150U
1031-07-8 Endosullan Sul	- allow
50:29-3 A A - DDT	BOU
72-43-5 Methoxychlo	1604
53494-70-5 Endrin Ketone	800U
57.74.9 Chlordane	Hacolle
8001-35-2 Tolaphene	800L
12674-11-2 Aroctor-1016	dou
11104-28-2 Arocior-1221	800U
11141-16-5 Arocior-1232	foon
53469-21-9 Aroclor-1242	POOL
160.6	
11097-69-1 Arocior-1254	B GIBRA
11096-82-5 Arocior-126	

V, a Volume of extract impered (ul)

V_S z Volume of water extracted (ml)

M. a Meight of sample extracted (8)

V₁ a Abinue of soral extract (n)

	NA		25.1	v, 2	0,000	•	٧,	2.0	
٧_	Nh	Of W		· ·	•				

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Organics Analysis Data Sheet (Page 4)

Tentatively Identified Compounds

CAS Number	Compound Name	Fraction	AL or Scan	Estimated Concentration (ug/l,or (g/kg)						
	LA-L A	ENA	1297	2/10						
•	Unknown	BNA	1352	1700						
2	Unknown	BNA	1293	37cu						
٠. ــــــــــــــــــــــــــــــــــــ	Maricari	BNA	1443	346:						
	Urknivin	ENA	1496	1666						
)	Mrk 12 out	BAA	1543	1600						
	Makenin Sterrid (CogHso Dison		2032	.2700						
7. <u> </u>		9								
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2		Company of the second								
3										
A :		7 Television (1971)								
Б	TATE OF THE PARTY			1						
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	The state of the s	11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		<u> </u>						
20 21				<u> </u>						
•	the state of the s		<u> </u>	<u> </u>						
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29										
30		<u> </u>								

REFERENCE 7

A-59

02:3409-05/25/91-D1 recycled paper

ecology and environment

To: CALOCERINOS & SPINA ENGINEERS

. 1020 SEVENTH NORTH STREET

LIVERPOOL, NY 13088

Attention: CLARKSON/SALINA

Date: Jul 28 1987

SAMPLE #3411

PAGE 1 GF &

LABORATORY ANALYSIS REPORT

SAMPLE SUMMARY

: CALOCERINGS & EPINA ENGINEERS

DATE RECEIVED : CE/AE/ET

: 905.019.00

DATE COLLECTED : 05/22/67

: EALINA LANDFILL, #3 5W-2

TIME COLLECTED : 1100

METHOD :6745

PAPAMETER	EELLTS U	INITE
PCE'S IN SEDIMENT AS 1232 PCE'S IN SEDIMENT AS 1242/1016 PCE'S IN SEDIMENT AS 1246 PCE'S IN SEDIMENT AS 1254 PCE'S IN SEDIMENT AS 1252 PCE'S IN SEDI	121. m 25. m 4. m 5. c m 7. c m 7. c m 6. 50 m 6. 50 m 6. 50 m 6. 50 m	

SAMPLE #3411

PAGE 2 OF 2

•	L	A	E:(FR	A	T	R	Y	A	N	\exists L	Y	Ś	I	S	R	E	P	0	R	Ť	-
				 												- N.						٠

-HnH 1212A	RESULTS	UNITS	
ortho-XYLENE	(0.50	mg/kg	
para-XYLENE	(?. 52	mg/kg.	
meta-YYLENE/CHLORGEENZERE	(0.58	mg/kg	
TOTAL SOLIDS	542000.	mg/kg	

enalyses performed and reported on a mg/kg wet weight basis, except for TOP arczer PDP's which is expressed in mg/kg dry weight.

Property that any sampling and analyses conducted as part of this report are performed in accordance with the analytical industrie performed in accordance with the analytical industrie performence on cost of said work and will not accept any liability as a result of data interpretation by the client.

- ELAP #10067

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APPROVED BY

A-61

eculogy and environment

To: .. CALOCERINOS & SPINA ENGINEERS

1020 SEVENTH NORTH STREET

LIVERPOOL, NY 13088

Attention: CLARKSON/SALINA

LABORATORY ANALYSIS REPORT

SAMPLE SUMMARY

CLIENT : CALOGERINOS & SPINA ENGINEERS

DATE RECEIVED : 05/22/87

JDE # : 935.019.00 -

DATE COLLECTED : 05/22/07

LOCATION : SALINA LANDFILL, #3 SW-2

TIME COLLECTED : 1100

METHED : SERAE

PARCYETER	PESULTE	UNITS.
ANTIMONY	(1E.	mg/kg*
ARSENIC	₹ 6. 6E	mg/kg*
BERYLLIUM	0.05	mg/kg*
CAIMIUM	3.4	mg/kg*
CHEGMIUM-T	430.	mg/Fg+
CGDDER	415.	wg/kg*
LEAT	· 68.	mg/kg*
KERTLEV	(e.e=	mg/kg>
NICKEL	110.	mg/F.g*
SELEMIUM.	(1.0	mo/kg≥
SILVER	(1.5	mg/kg*
THALLIUM	. (10.	mg/kg>
ZINC	180.	mg/kg*
TOTAL SOLIDS	542000.	mg/kg

F WET WEIGHT

prized methodologies and professional standards. CS will not assume liability for any damages resulting from deficient work other reperformance or cost of said work and will not accept any liability as a result of data interpretation by the client.

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APPPOVED BY: Omed J.

_DATE: 7/28/87

O: CALOCERINOS & SPINA ENGINEERS
1020 SEVENTH NORTH STREET
LIVERPOOL, NY 13088

Date: Jul 28 1987

Attention: CLARKSON/SALINA

LABORATORY ANALYSIS REPORT

SAMPLE SUMMARY

CLIEFT : CALOCERINGS & SPINA ENGINEERS

DATE RECEIVED : 05/22/67

JCB = : 985.015.00

DATE COLLECTED : 05/22/87

LOCATION : SALINA LANDFILL, #3 SW-2

TIME COLLECTED : 1100

METHIE : GRAE

Solic Weste-Physical Chemical Methods'. LSEPA, 1982, 5W-846

Parameter	Maximum Extraction Level	Analyzed Level
Angeric	5.0 ng/l	(1.0 mg/l
Earle-	100.0 mg/1	(10. mg/l
^t Cadmiller:	1.0 mg :	(€.5 mg/1
Encovaum-Total	5.0 mg/l	(8.5 mg'l
Lest	5.0 mg/1	(1.0 mg 1
Marairy	0.2 ng 1	(0.01 mg/l
Selevion	1.0 rg I	(1.0 mg/l
Eilver	5.0 mg/l	(1.0 mg/l

To determine whether sample is to be considered Hazardous, please compare reported values to maximum allowable levels.

NY5004 - ELAP #108ET

APPROVED EV: Comad Stenfilly-

DATE: __7/

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REFERENCE 8

Unondaga County Health Dept

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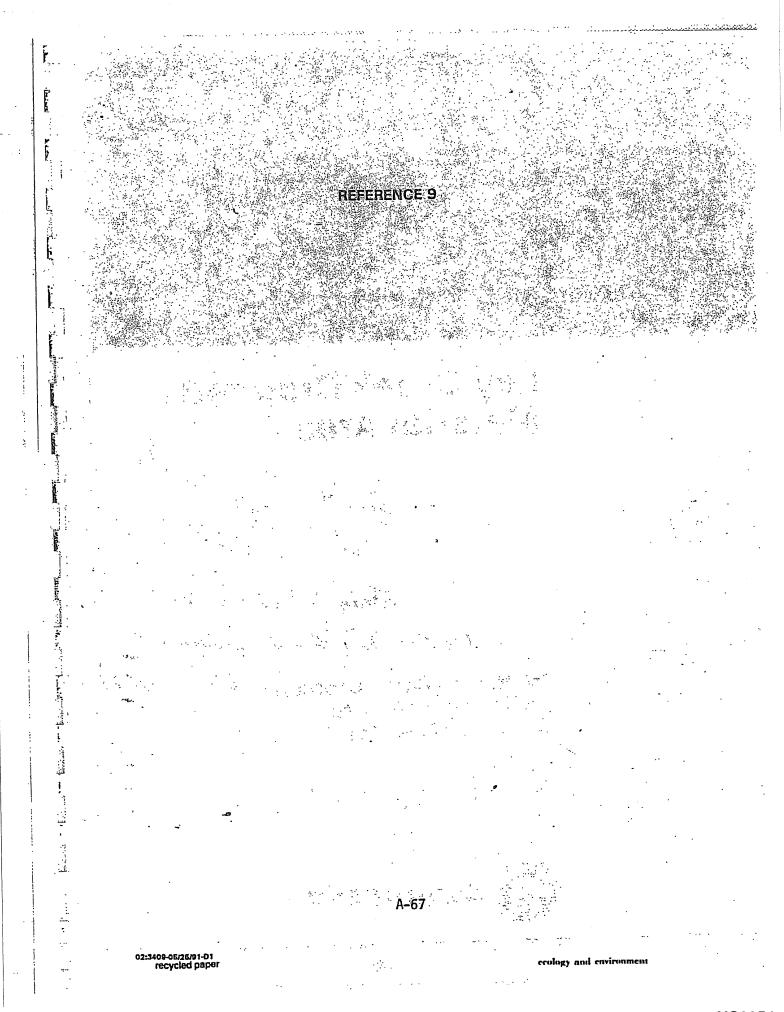


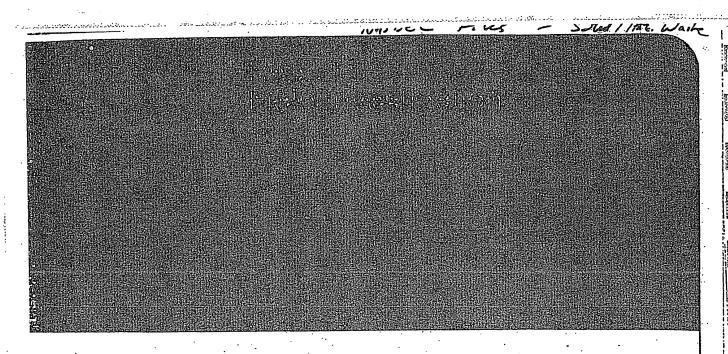
Laboratory Report

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Box 4942 / 1324 Buckley Fo. - Syracuse, NY / 13221 / (3:5) 457-1494





Ley Creek Dredged Material Area

Relation for Lordfull Salina # 734036

Study of Ley Creek
approx. 14 to 1/2 mile upstreson of

General Motors Corporation

Saline Two Lift oreit

Fisher Guide Division

Syracuse, New York

July 1989



EXECUTIVE SUMMARY

The Ley Creek Site is situated in the Town of Salina, Onondaga ounty, New York. Specifically, the project area lies along the south ank of Ley Creek, and occupies an area which extends approximately 5200 ft, situated between the Town of Salina Garage to the west and ownline Road to the east.

Previous investigations at the site revealed that polychlorinated piphenyls (PCBs) were present in materials which had been periodically redged from the creek and deposited on-site. The PCBs were reported to have originated from materials previously used in hydraulic diesting operations at the Inland Fisher Guide (IFG) Facility.

As a result, a soil boring and hydrogeologic investigation has been conducted to characterize the horizontal and vertical extent of the waste aterials and ground water quality impacts. In addition, a risk assessment has been prepared to identify potential exposure pathways and receptors.

The completion of these investigations has resulted in the following conclusions:

- Postions of Ley Greek, including area adjacent to the site, have been dredged at various times. The dredged materials, containing PCBs, were deposited along the south bank of the creek or used for restoration projects.
- The on-site geology is characterized by the dredged fill materials at the surface overlying silts, clays, and fine-grained deposits, which are superposed on dense glacial till.

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- The dredged materials are comprised of the fine-grained lacustrine and fluvial deposits.
- 3. Ground water flow across the site is in a northerly direction toward Ley Creek. Ground water flow velocity varies from 0.05 ft/day to 0.11 ft/day during dry and wet weather conditions respectively. The average yearly ground water discharge to Ley Creek from the south side of the site is estimated to be 11,300 gallons/day.
- 4. PCB concentrations in the on-site soils ranged from less than detectable to 180 ppm. With the exception of boring B6, soils containing PCB concentrations in excess of 50 mg/kg are limited to an area extending approximately 1,600 ft. west of Townline Road.
- 5. Sediment samples collected from the Ley Creek stream bed indicate that detectable concentrations of PCBs are contained within the boundaries of the site. The highest value (8.3 mg/kg) was measured immediately downstream of the IFG Outfall. Upstream and downstream samples collected near the site boundaries did not contain detectable levels of PCBs.
 - of the NYS Class GA ground water standard of 0.01 ug/l.

 The highest concentration of PCBs in the ground water was measured in the central portion of the site, between and including monitoring wells MW8 and MW13. This coincides with the highest PCB concentrations measured in soil boring samples B1 to B11, located in the same general vicinity.

*_..7/*21/89

- 7. Surface water samples collected at the upstream (SW-3) and furthest downstream (SW-1) areas did not exhibit detectable levels of PCBs. However, a surface water sample collected immediately downgradient of the IFG outfall exhibited a PCB concentration of 1.4 ug/l during the 4/89 wet weather sampling event. Detectable levels of PCBs were not detected at sample locations during the dry weather (10/88) sampling event.
- 8. Air monitoring samples were collected at various upwind and downwind locations encompassing the site. The results of all samples were less than detectable, with a detection limit of $0.001~\text{mg/m}^3$. The Threshold Limit Value for PCBs is $0.5~\text{mg/m}^3$.
- 9. The mass transport of PCBs into Ley Creek from the site has been calculated to be 0.15 gm/day, resulting in a projected PCB concentration for the surface water of Ley Creek at 0.0028 ug/l. The calculated PCB concentration of 0.0028 ug/l is below the NYS Class A standard of 0.01 ug/l for human health. Although this calculated PCB concentration exceeds the 0.001 ug/l standard for aquatic life, surface water samples collected downstream did not detect PCBs within Ley Creek.
- 10. Under the assumed worst-case conditions, it was estimated that adults and children ingesting low-level PCB residues as a result of coming into contact with contaminated soils would incur an incremental lifetime risk of cancer in the range of 7.63×10^{-7} to 1.89×10^{-8} , a range of risks which is

SECTION 1 - INTRODUCTION

1.01 Project Background

Due to flooding problems in the Ley Creek drainage basin, periodic dredging of Ley Creek has been performed by the Onondaga County Department of Drainage and Sanitation (OCDDS) from the early 1970's to 1983. Dredged materials generated by this activity were places along the south bank of the creek or used for land restoration projects. A hydrogeologic investigation of Ley Creek completed by EDI Engineering and Science (EDI 1985A) pursuant- to a SPDES Consent Order (Case #7-0383) indicated the presence of polychlorinated biphenyls (PCBs) in the dredged material there. The PCBs, specifically identified as Aroclor 1248, were reported to have originated from material previously used in the plant hydraulic die casting operations.

A subsequent study of the area along Ley Creek was completed by O'Brien & Gere Engineers (OBG) in April 1987. This field investigation identified material containing PCBs within a 1,600 ft. section of the south bank of Ley Creek, downstream from the General Motors (GM) Inland Fisher Guide (IFG) plant outfall. In response to these findings, the New York State Department of Environmental Conservation (NYYDEC) issued a Consent Order requiring GM-Irland Fisher Guide to velop and implement a field investigation program designed to determe the areal distribution and vertical extent of PCBs at the Ley sek Site, and to identify any potential on-site and off-site releases or gration of PCBs.

The investigation described in this report supplements the evious investigations along the south bank of Ley Creek from the

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nvestigations along the north bank of Ley Creek. The study area is coordance with the procedures and protocols outlined on the approved work Plan dated October, 1987.

.02 Project Purpose and Scope

The purpose of the field investigation was to determine the areal and vertical extent of PCBs at the Ley Creek site, to define potential on-site and/or off-site releases or migration of PCBs, and to complete a risk assessment to evaluate the impacts of any potential receptors.

The following investigative efforts identified in the approved Work Plan were completed to provide data necessary to meet these project objectives:

- The collection and laboratory analysis of sediment and surface waters samples to determine the concentration, if any, of PCBs and to assess potential transport mechanisms and receptors.
- 2. The installation of 23 soil borings, including soil sampling and laboratory analysis for PCBs, along the south and north side of Ley Creek to characterize the site geology and chemistry.
- The installation of six shallow monitoring wells to supplement the existing wells at the site, and provide hydrogeologic and ground water quality data.
- Ground water elevation monitoring to provide data necessary to evaluate ground water flow direction and hydraulic gradients.

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the 11 years of record is 45.6 ft³/second (1.29 m³/sec). The minimum daily discharge on record is 1,310 ft³/second (37.10 m³/sec). The minimum daily discharge is 1.9 ft³/second (0.05 m³/sec) U.S.G.S., 1985).

Ley Creek drains an area of approximately 30 square miles (77 m^2). In general, the Ley Creek drainage basin, except for the ortheast portion, can be described as a highly urbanized area. ortions of the towns and cities of Syracuse, North Syracuse, East yracuse, Cicero, Clay, Dewitt, Manlius, and Salina are located in the Many industries and commercial establishments ey Creek watershed. re located in the watershed. The larger industries include Inland isher Guide, Bristol Laboratories, Carrier Corporation, Syracuse China corporation, Chrysler, and General Electric. These large factories and heir parking lots cover significant portions of the watershed. ddition, 14 miles of expressway, eight interchanges, a service facility or the New York State Thruway, a Niagara-Mohawk electrical transfer tation, the Hancock Field of the U.S. Air Force, and Syracuse Inernational Airport are located in the Ley Creek watershed. hopping areas, parking lots, and buildings cover other parts of this vatershed. Industrial effluents and urban storm runoff discharge into ey Creek. The northeast part of the watershed is relatively undeveled.

addition to Inland Fisher Guide Division, there are seven ted dischargers into Ley Creek (EDI, 1985B). Sunnyside Nursing Discharger Foundries, and Roth Brothers Foundry are located m of Inland Fisher Guide; the Ley Creek Pump Station, Lyncourt District, and Syracuse China discharge downstream of Inland

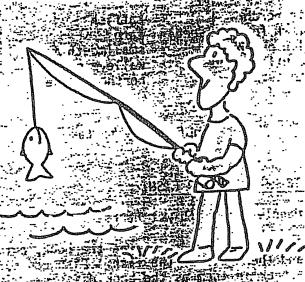
were caught and analyzed for PCBs. This study concluded that although the pattern of occurrence of PCBs is irregular and is likely a result of the Ley Creek dredging program completed in 1983, PCB concentrations in sediments are higher downstream of the outfall than upstream. Detectable concentrations of PCBs, which at the time of the study were present in IFG effluent, were observed downstream and not detected upstream of the outfall.

A small population of fish samples (14 fish were caught) from Ley Creek indicated that concentrations up to 6.8 mg/kg total PCBs, consisting of Arociors 1248 and 1254, were detected in fish, with the highest concentration being observed in carp. The report also cited background information indicating that Arociors 1242 and 1248 that occur in IFG effluent are not those identified in fish from Onondaga Lake, which contained PCB Aroclors 1016, 1254 and 1260.

Subsequent to these findings, the NYSDEC requested that IFG complete a more detailed study of the area between Factory Ave and Ley Creek. IFG then proposed additional investigations to further determine the extent and amount of PCBs within the soils and ground water and the potential quantity, if any, of PCBs discharging to Ley Creek via the ground water system. Pursuant to the NYSDEC request, Inland Fisher Guide completed an investigation of the area between Factory Avenue and Ley Creek beginning at, Townline Road and continuing for 1600 feet downstream (O'Brien & Gere, 1987). The investigation included soil borings and monitoring well installations. Ground water flow was determined to be north towards Ley Creek. PCBs were detected in soil samples at concentrations ranging from 0.8 to 467 parts per million (ppm). Ground water samples contained PCBs

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NEW FISHING POLICY



ONONDAGA LAKE 18 of May 15, 1986.



HEALTH ADVISORY
Fish from these waters have high levels of chemicals.
To minimize potential health risks, the New York State
Department of Health recommends that you eat no fish
from this water.

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July 16, 1985



New York State Department of Environmental Conservation .RTK Processing Unit Room 525 50 Wolf Road Albany, New York 12233

Dear Sirs:

In accordance with Governor Cuono's "Community-Right-To-Know" Executive Order #33, General Motors Corporation, Syracuse Plant is submitting:

- 1. Industrial Chemical Survey
- 2. Generator Questionnaire ...

to New York State Department of Environmental Conservation.

If you have any questions, Please contact the writer.

Very truly yours.

FISHER GUIDE DIVISION General Motors Corporation

Plan- Engineer (315) 432-5207

L: Williams

J. Fannon

D. Skiven

P. Zavala

P. San San San		attention at Pa			
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COMMUNITY-RIGHT-TO-KNOW" EXECUTIVE ORDER #33

1000 TOWNLINE RD PO SYRACUSE

NY 13221

INDUSTRIAL CHEMICAL SURVEY (ICS)

INSTRUCTIONS

A. If you have submitted an ICS form to the Department since January 1, 1980 (1), please check the box below, sign and return (2), this shee

ICS submitted since January 1, 1980

B. If you have not submitted an ICS form to the Department since January 1 1980, please complete and I the attached ICS form.

NOIE: (1) If you wish to update the ICS currently on file you may do so by completing and returning the enclosed forms.

(2) All materials are to be returned in the enclosed self-addressed envelope.

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<u> 757</u>	EP-CUINE DIV. GENERAL MOTORS CORP., SYPXPUNE PLANT 3079	3
CAPA	TOWN IN FRD. P.O. BOX 4869 SYRAPUSE N.Y.	COOL
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Wit:	Il parete company, give name and addresses of all divisions, subsidiaries, cit. located in and the company and addresses of all divisions, subsidiaries, cit. located in and the company and addresses of all divisions, subsidiaries, cit.	- `N ∵#
	GENERAL HOTORS CORPORATE	0109]
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	PART II	1322.
 T	Discharge Information	
İ	1. Does your plant discharge liquid wastes to a municipally owned sanitary sewer system? Name of System Lay (Park SANTACY Sanitary sewer system?] res
1	2. Is your facility permitted to discharge liquid wastes under a State (SPDES) or	
1	Federal (NPDES) permit! Permit Number (C.C.O.C. 61/1/19	Yes
	3. Do you discharge liquid wastes in any other manner? Explain 2/457= TV=4776=NT CIIICE CATXINS 85 96 70 47-P. TW-4776] Yes
	If any of the above are "Yes": SELUKZ LAND FILL TAND FULLY UNCENTION.	نت ا
	a. Do you discharge process or chemical wastes — (i.e. water used in manufacturing including direct	r
	contact cooling water and scrubber water)?	₫ Yes 👢
•		yes Yes
	d. Do you discharge sanitary wastes only?	Jest
	1. Does your facility have sources of possible emissions to the atmosphere?	d Yese
a a	2. Enter Location and Facility Code as shown on your Air Pollution	71 152
.]	Control Application for Permits and Certification (If applicable) 311480006111	lika
	1. List Name and Address of Firm (Including yourself) removing wastes other than office and cafeteria refuse.	
8	MARGINEV DAG A ENNIROMENTAL SUCTEMS INC.	· k .;
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N K	APPENS DOT 2013 OCEU CE 1/ State 1 diagrams	6*
	7.8. BOZ2013 OSUEGO, N. V Shale 13136	20
300	2. List Location(s) of Landfill(s) owned and used by your facility.	VCIIV
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	21	
-		_ <u></u>
12-	1. Does this facility: Manufacture Pesticides or Pesticide Product Ingredients?] Yes E
<u> </u>	Produce Pesticides or Pesticide Product Ingredients?	Tes_
PESTICIAGE	Formulate Pesticides? Repackage Pesticides?	Yes Yes
Ross Ross	2. EPA Ferablishment Number	

EPA I.D. #02239440

PART III

SUBSTANCES OF CONCERN

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(Refer to enached TABLE 2) S BLENDED

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PART III

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talo Landfill oman Rd. aca Falla, N.Y.	nint Sludge f Kolene Sludge	. D002	417 Tons	×	Cal. Year 1975	Onongaga Environ- mental Systems 4439 James St. E. Syracuso, N.Y.
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ce Systems	Paint Sludge Kolene Sludge	0002	544 Tons	×	Cal. Year 1979	Omondaga Environ- mental Systems 4419 James St. E. Syracuse, N.Y.
os International 6 Royal Ave.	raint Sludge FolemarSludge	0002	168.99 Tons	×	Call Your	Onondaga Environ- mantal Systems 4419 James St. E. Syracusa, N.Y.

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ROGIS WASTE DISPOSAL BITE 15EE MSTRUCTIONS)	2. DESCRIPTION OF MAZARDOUS WAGTES DEPOSITED AT THIS LOCATION (BEE INSTRUCTIONS)	3. EPA WASTE COOE	4. WABTE DIBPOSED OF QUANTITY OF WABTE (TOMB)	Sansa:	6. WASTE DEFOSAL DATES	6. Transporter of Hazardous Waste (Bee wistrict noming
site Landfill	Pa∫ t Sludge	D002	No Revord	×	Oct. 1952 Dec. 1961	N/A
n 'f Salina Landfill te ll n «f Salina ndaga County	ral: t. Sludge	_ D002	540	*	Jan. 1962 Dec. 1967	Refuse Div. Contract Trucking Corp.
nsportex's df11	Paint Sludge	5005	120	×	Jan. 1968 Feb. 1969	J. Brillo Co. Coon Hill Rd. Skaneatales, N.T.
ກ of Salina Landfill ta ll ກໍof Salina ກຸຊີສຸຊລ County	Paint Sludge		100	×	Mar. 1969 Dec. 1969	J. Brillo Co. Coon Hill Rd. Skangateles, N.Y.
elter Landfill Onondage A.County	Pair Siudge	*D002	480	***	Jan. 1970 Dec. 1973	Mathleson Trash Service- Plessant Valley Rd., Marcellus. N.Y.
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radous waste dusposal bite isee mstriactions;	3. DESCRIPTION OF HAZARDOUS WASTES DEPÓSITED AT THIS LOCATION (BEE INSTRUCTIONS)	3. EPA WASTE CODE	4. WABTE DIBPOSED OF QUANTITY OF WASTE (TONS)	3 01705 01705 017051	6. WASTE DAFOSAL DATES	G. Tramsporter of Mazardous Waste (Bee Mstructroms)
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Reco	Oil & rease	N/N	234	×	Feb. 1968 Oct. 1969	Joseph Brillo Coon Hill Rd. Skaneateles, N.Y.
ob Site Incineration	Oll & Grease	N/A	156	×	Oct. 1969 June 1972	N/A
азмес	Oll & Grease	N/A	190	×	July 1972 Mar. 1979	Northeast Oil Co. 2802 Lodi St. Syracuse, N.Y.
olaimed	Oll & Grease	N/N	- 94	×	Mar. 1979 Dec. 1981	New Era Oil Bervices 402 Parsons Drive, Byracuse, N.Y.
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DATE 5/20/85	6. Waste e Tramsporter of Disposal Razardonis Wasti Dates (see Wistrictoria	1962 Joseph Brillo Thru Ccon Hill Road 1969 Skaneateles, R.Y.	Jan. 1970 Service Service Har. 1974 Plessant Valley R. Harcellus, N.Y.	Mar. 1974 Chondaga Environ- June 1978 4419 James St. E. Syracuse, N.Y.	June 1978 Chondaga Environ- Dec. 1981 4419 James St. E. Syracuse, N.Y.		Andrewson (in the control of the con
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20	S. EPA WASTE COOE	N/N	N/A	NZA	N/A	9 9 9 9	- According
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LACUSE 1000 TYNN LINE	LAGOUS WASTE DISPOSAL SITE. SEE METRICTIONS) S	an jorter Owned Site	oral Rd. Landfill wn of Onondaga ondaga County	ntalo Landfill ". lesman Rd. neca Falls, N.Y.	co Chemical ste Systems sgara Falls, N.Y.	cology and envi A-89	Approved to the second to the

		ارون التعالية من البيان					- VI> b' o	· 10·*: · · > 5 FG	
	DATE 6/20/85	G. TRANSPONTER OF MAZZAROOUS WASTE (SEE METRICTIONS)	J. Brillo Co. Coon Hill Rd. Skaneateles, W.Y.	N/A	Refuse Div. Contract Trucking Corp.	R.D.O. Inc. Canal Rd. Canastota, N.Y.	Maggaville, N.Y.	Sealand Restoration	
	ne de la companya de la companya de la companya de la companya de la companya de la companya de la companya de	9. WASTE DISPOSAL DATES	Jan. 1968 June 1968	July 1968 June 1972	July 1972 Dec. 1973	Jan. 1974 Dec. 1976	Jan. 1978 Dec. 1979	Jan. 1980 Dec. 1980	Jan. 1981.
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		N. EPA WASTE CODE	F003	F003	F003	F003	F003	F003	2003
EFA 0022319140	2D 13221	DEBCRIPTION OF MAZARDOUS WASTES DEPOSITED AT THIS LOCATION (SEE INSTRUCTIONS)	Waste Thinner, Paint E Reducer	Waste Th Aner, Paint & Reduce::	Waste Thinner Paint & Reducer	Dirty Thimer		Waste Tinner, Paint	Weste Thinner, Paint
IDI TV., CHC FPA O	9, 1000 TOWN LINE BYAYE N.Y	I WASTE DISPOSAL SITE 2.		Incineration	Salina Landfill	ga County Inc.	med & Returned set Solite Corp. Highway	CONTRACTOR OF THE PERSON NAMED IN COLUMN TWO IS NOT THE PERSON NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED IN COLUMN TWO IS NAMED	Ascovery incineration.

DATE 5/20/85	G TRANSPORTER OF HAZARDONS WAST (BEE RIBTRUCTWM	Cecoe International	Cecos International	Cecos International	Cecos International	so written Facords available		Jejin salasi Parentenai phonosas
	6. WABTE DISPOSAL DATES	Calendar Year 1980	Calendar Year 1981	Calendar Year 1978	Calendar Year 1979	1952 -		Secretary 1990
000 4 8	בארצם סיסה סיסה סיסה	×	7.				*	
	4. WASTE DISPOSED OF QUANTITY OF WASTE (TOMB)	.0704 Tons	None	None	None			ing
	S. EPA WASTE COOS	B001	1001	1001	1001			inner photos
LINE ROPD STATE NAY. 13221	3. DESCRIPTION OF HAZARDOUS WASTEB DEPOSITED AT THIS LOCATION (SEE INSTRUCTIONS)	PCB 8	rcn's	pch a	rcn's			The second secon
LEUER GITTON NV., CHE LIVA ON BOX 4869, 1000 TOWN LINE FRACUSE	AZENBOLIS WASTE DIEPOSAL BITE.	nternational K 619 Falla Blvd.	ternationa (619 Falls Blvd	reinstions (619 Falls Blvd	ternac 619 Falla			The second secon

L nor and a long warm to	W. E. F. W. F. F. D. O. C. C. C. C. C. C. C. C. C. C. C. C. C.		Harmonia Princetoria		A Company of the Comp	
ACUSE N.Y			•	-		OATE _6/20/05
RAGOUS WASTE CASPOSAL SITE	2. DESCRIPTION OF MAZARDOUS WASTER DEPOSITED AT THIS LOCATION (SEE INSTRUCTIONS)	S. EPA WASTE COOS	4. WABTE DIBPOSED OF OLAMITY OF WABTE (TOMB)	5 <u>arueri</u> <u>Gisozi</u> <u>Essura</u>	6. WABTE DIBPOSAL DATES	G TRANSPONTGR OF MAZARDOUS BASTE (BEE MBTRUCHON)
)n site Landfill	Combination of boller fly ash and bottom ash	N/N	No written records avail- able.	×	Арргож. 1952 - 1961	Selfer Taller
in site fill 5 cover 	Combination of boiler fly ash and bottom ash	N/N	No written records available	*	Approx. 1962 - 1970	Self
Cown of Salina Landfill toute 11 Cown of Salina	Combination of boiler fly ash and bottom ash	N/N	10,092 T	×	Jan. 1971 Mar. 1974	Mathleson Tras Service Pleasant Vall: 'R Harcellus, N.'
nondaga Environmental andfill w1 Road	Combination of boiler fly ash and bottom ash	N/N	21,278 T	×	Mar. 1974 Aug. 1978	Onondaga Environ- mental Systems 4439 James St. E. Syracuse, N.Y.
La Road	Combination of boller fly ash and bottom ash	N/A	1,312 T	×	Aug. 1978 Apr. 1979	Onondaga Environ- Bantal Systems 4439 James St. E. Syracuse A.Y.
Sealand Restoration Fown of Lisbon St. Lawrence County		N/A	329 T	×	Apr. 1979 June 1979	Sealand lecycl
Onondaga Landflll Sygtems Smoral Road	Combination of boller fly ash and bottom ash	N/A	5,151 T	×	June 1979 Dec. 1981	Onondaga Envirun- mental Systems 4439 James St. E. Syracuse, N Y.

Mr. L. Gross April 3, 1986 Page 3

Please do not hesitate to call if you have any questions.

Very Eruly yours,

F. J. Giacobbi Plant Engineer (315) 432-5207

/df

Attachments

ce: R. Link

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02:3409-05/25/91-D1

SANITARY LANDFILL STUDY TOWN OF SALINA ONONDAGA COUNTY, NEW YORK CALOCERINOS & SPINA CONSULTING ENGINEERS 1000 SEVENTH NORTH STREET LIVERPOOL, NEW YORK OCTOBER 1972 A-106

SANITARY LANDFILL STUDY TOWN OF SALINA ONONDAGA COUNTY, NEW YORK

Introduction:

This report has been prepared as one of the steps in satisfying certain informal stipulations agreed to by Counsel for the Town of Salina and representatives for the State Department of Environmental Conservation on July 17, 1972 regarding the Town of Salina landfill operation. The purpose of the report is to outline operational procedures to be followed by the Town in operating the landfill in order to satisfy Part 360 of the New York State Sanitary Code.

Publications outlining the state requirements and recommended operational procedures for operating a sanitary landfill are available and will be issued to Town personnel responsible for operating the landfill. It is the intention of this report to supplement these publications and not to repeat the step-by-step procedures outlined therein.

Description of the Site:

The Town is presently landfilling on 50 acres of land which has a frontage of approximately 300 feet on Route 11, is bordered on the north by the New York State Thruway, on the south by Ley Creek and on the west by land owned by Dr. Chiarulli.

The above described parcel is owned by East Plaza, Inc. with the exception of approximately 12 acres of easements and strip ownership parcels which crisscross through the site.

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Figure 1 outlines the property showing the present owners within and adjacent to the landfill area, the easements within the area and also the contours of the land that existed as of August 1972.

Refuse Produced:

Special precaution is necessary in estimating the Town of Salina's refuse production. The Town has a unique situation in that the amount of industry in the Town and the refuse they produce greatly exceeds the normal proportion of industrial waste to residential and commercial wastes. Studies in the past using the Town projected population figures and assumed per capita refuse contribution figures result in extremely 。 1975年 - 阿拉克斯·西斯斯斯 low refuse production figures as compared to estimates by the personnel responsible for operating the Salina landfill. Under average conditions, it would be normal to expect a daily · 通過 · 在在是本人 中国 · "不是" refuse production of approximately 100 tons. The personnel operating the landfill estimate quantities as high as 250 tons per day.

An independent survey was therefore conducted during the month of September 1972. The survey included the following information:

- a. Destination of refuse
- b. Size of truck
 - c. Type of truck (Compactor or Open Body)
- d. Percentage of full load
 - e. Name of hauler
 - f. Type of waste

- 8. Sanitary facilities for the personnel are provided in the Town Highway Garage located within one-quarter of a mile from the entrance gate.
- The dumping areas are contained within reasonable limits so that the working face is kept to a minimum.

The following items appear to conflict with State standards:

- 1. The existing contours of the completed areas of the landfill site are very irregular. This causes rain water to be trapped on the surface and eventually percolate through the refuse causing a continuous pollution of the ground water in the area.
- 2. Drainage of surface water from the perimeter of the site has been impaired. Refuse has been landfilled in a manner which has blocked the normal outlet of water from the Thruway to Ley Creek. This trapped water lying mainly along the Thruway has become contaminated due to the refuse.
- 3. Refuse has been landfilled over and under existing utilities within the site. These utilities
 consist of underground sanitary sewers and gas
 mains and overhead power lines.
- 4. Previous methods of compaction and covering of the landfill have provided refuse cell depths greatly exceeding the normal requirements. Additionally, two feet of final cover material has not been provided throughout the site.
- 5. The roadways within the site have an insufficient amount of gravel to keep them passable to vehicular traffic during all searons of the year. During wet weather, small vehicles find it difficult to move throughout the site and mud is being deposited along Route 11 in the vicinity of the entrance road.
- 6. Fencing has not been provided to minimize the blowing of refuse to adjacent areas.
- Record keeping is not in sufficient detail to facilitate future planning by the Town.

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	ОИОИО	AGA CC	YTRUC	, N.Y		Date - 9/18/
NAME OF COLLECTOR	COMP.	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN	TYPE OF WASTE	REMARI
Leaseway	Comp.	40	Full	G.M.C. Lyncourt	Plastic	Wood
P. Drescher	Open	30	Full	Liverpool	Paper	Cardboard
Will & Baumer	Open	30	Full	Liverpool	Paper	Candle Com
Creno, Chuck	Open	30	1/2	Liverpool	Paper '	Grocery Sto
Personal	Open	1/2	1/4	Mattydale	Garbage	Pick-Up Tru
Personal	Open	3/4	Full	Mattydale	Refuse	Pick-Up Tru
Personal	Open	1/2	1/4	Mattydale	Pipes &	Pick-Up Tru
Kellev	Comp.	25	Füll	Liverpool	Garbage	j
Town of Salina	Open	8	Full	Lyncourt	Trees & Brush	Highway Der
Roth Steel	Open	15	1/2	Mattydale	Garbage	Dumpster, B
Leaseway	Comp.	.40	Full	Lyncourt	Plastic.	Cardboard, G
National Platino	Open	`.30	1/4	Mattydale	Paper & Ca	The state of the s
A & T Haulers	Comp	42	Full	G.E., Liverpool	Cardboard	booW
Weaver	Comp.	20	Full	Mattydale	Garbage	
A & T. Haulers	Comp.	42	Full	Liverpool	Wax&Paper	Glass
James Ryan	Open	14	1/2	Mattvdale	Wood &	3
Roth Steel	Open	1.5	1/2	Lyncourt	Paper	Dumpster, B
Salt City Supl.	Open	16	Full	Lyncourt	Wood & Paper	Tin
Chuck Raditors	Open	3-1/2	Full	Mattydale	Cardboard	
Roth Steel	Open	18	Full	Liverpool.	Paper- Cardboard	
Tousley	Comp	20	Full	Mattydale	Garbage	
Monarch Lig Co.	Open	. 18	Full	Liverpool	Cardboard	Paper
Town of Salina	Open	8	Full	Lyncourt	Trees	Highway Dep
Personal	Open	2-1/2	Full	Mattydale	Stone & Brick	
Kline Windows	Open	2-1/2	1/4	Lyncourt	WoodeTin	
Personal	Open	14	Full	-	Wood	
Personal	Open '	2-1/2	1/4	Mattydale	Tarpaper & Wood	
Personal	Open	1-1/2	1/4	Mattydale	Papers	
Roth Steel	Open	18	Full	Liverpool	Wood	Dumpster, E
Unknown	0pen	12	1/2	Mattydale	Roofing	
Lichtmans Liq	Open	12	1/2	Liverpool	Cardboard Paper	¥
Persomel	Open	2-1/2	Full	Mattydale	Dirt&Bacs	Steel
Personal	Open	16	Full		Paper & Cardboard	
Weimer Co.	Open	4	Full		Wood & Tin	
Central Carbon	Open		Full		Cardboard & Paper	
Roth Steel	Open	18	1/2	Liversour	Paper & Caroboard	G.E.
Kelley	Comp.	25	Full	Liverpool	Garbage	A 110

	ОИОИО	AGA T CO	YTNUC	NY		Date — 9/18
NAME OF COLLECTOR	COMP. OPEN	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN	TYPE OF WASTE	REMAR
personal	Open	1	Full	Mattvdale	Garbage	
AGT	Comp.	- 15	Full	C.H.	Foundry	
Raite	Comp.	18	Full	Liverpool	Garbace	
Rubbish Removal	Comp.	18	Ful1	Unknown	Garbage '	
Roth Steel	Open .	15	Full	Liverpool	Paper & Cardboard	Dumpster Bo:
Kelley	Comp.	40	1/2	Liverpool	Garbage	
Heisler	Open	16	Full	Mattvdale	Cardboard Plastic	
Personal	Open	12	1/4	Mattydale	Paper Carchoard	
Seneca Knolls	Comp.	18	1/4	Mattvdale	Gardboard	
Car & Trailer	Open	2	1/4	Mattvdale	Cardboard & Trash	
A & T	Open	15	Full	1	Cardboard & Paper	
Kelley	Comp.	25	3/4	Liverpool	Garbage	
Town of Salina	Open	8	Full	Lyncourt	Trees&Logs	Highway Dept
Leaseway	Comp.	30	1/2	Lyncourt Mattydale	Plastic Paper&Cdb.	G.M.C.
A&T	Open	15	Full	1	Foundry	
Roth Steel	Dump- ster bo	: 15	Füll	Lyncourt	Paper-Wood	G.E.
Service Liquor	Open	10	1/2	Liverpool	Caroboard & Paper	
Town of Salina	Open		Ful1	Lyncourt	Trees &Logs	
Kelley	Comp.	25	Ful1	Liverpool	Garbage	
A&T	Open	15	Full	с.н.	Foundry	•
Kelley	Comp.	25	3/4	Liverpool	Garbage	
Roth Steel	Open	. 18	1/2	Liverpool	Paper	G.E.
Roth Steel	Dumpste Box	15	Full	Liverpool	Wood&Paper	
Personal Car	Open	1	Full	Mattvdale	Garbage	100
Tripoli	Comp.	20	Full	Liverpool Mattydale	Paper & Cardboard	
Creno, Chuck	Open	30	3/4	Lyncourt	Eäräboard	-
Personal Personal	Open	2	Full	Liverpool	Wood&Paper	Ĭ.
Rubbish Removal .	Comp.	30	Full	Liverpool	Wood and Cardboard	
A & T	Open	15	Full	с.н.		
Town of Salina 4	Open	8	Full	Lyncourt	Trees &Loas	Highway
Mannino	Comp.	16	Ful1	Lyncourt Liverpool	Paper and Cardboard	
Roth Steel	Open	15	 	Mattydale	Foundry	Dumpster Box
Personal	Open	2.	1/2	Mattvdale	Paint Can	1
Ace	Open	15	Full	Liverpool	Paper and Cardboard	Dumpeta - Bar
Personal	Open	2	1	Liverpool	Wood & Iron	Dumoster Box
T seeveled paner	Jpen	15	1.	C.H.	Estatues and environ	
Calc.	C2-12	25	P.: 3 1		1	

NAME OF			YTNUC	, NY		Date — 94
COLLECTOR	COMP. OPEN	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN	TYPE OF WASTE	REM
Ace	Comp.	60	Full	Liverpool	Garbage & Papers	
Person _{al}	Open	2	1/2	Liverpool	Wood&Paper	
<u>Kelley</u>	Comp.	25	Full	Liverpool	Garbage	
Heisler	Cpen	16	1/2	Mattvdale	Cardboard	
Creno, Frank	Open	25	3/4	Liverpool	Cardboard	
Kelley's	Comp.	25	Ful1	Liverpool	Garbage	
Weaver	Comp.	25	Full	Mattydale	Garbage	
Rubbish Removal	Open	35	Full	Liverpool	Tin & Iron	G.E.
Tripoli	Comp.	18	1/2	Liverpool	Pappar -	
Ace	Open	15	Full	Liverpool	Caraboard	
Spoto	Comp.	18	1/2	Mattydale	Garbage	
Town of Salina	Open	8	Full	Lyncourt	Trees&Logs	
A&T	Open	15	Ful1	C.H.	Foundry	
Rubbish Removal	Comp.	30	Full		Found	
A&T	Comp.	42	Full	C.H.	Paper Cardbeard	
Авт	Comp	42	Full	Liverpool	Cardboard	G.F.
G.E. Trk	0pen	6	Full	Liverpool	Dirt-Stone	1
Kelley	Comp.	22	Full	Liverpool	Garbage	
Town of Salina	Open	8	Full	Lyncourt	Logs-Trees	
Car & Trailer	Open	2	Full	Lyncourt	Rooring	
Roth Steel	Open	10	Full	Liverpool	Garbage	Dumpster
Kelley	Comp.	. 25	Full	Liverpool	Garbage	
Golas	Open	10	Full	Mattydale	Paper - Carchoard	
A&T	Como.	42	Full	Liverpool	Cardboard,	G.E.
Leaseway	Comp.	42	Full		Earchoard	G.M.C.
Creno, Chuck	<u>Ooen</u>	30	Full	Lyncourt	Caroboarc Paper	
AsT	Open	15	Full		Foundry	
G.E., Trk	Open	8	Full		Papaboard	
Pascarella	Open	2-1/2	Full	i .	Cardboard Paper	
Personl	Open	2	Full	A Comment of the Comm	Wood-Paper	
Personal	Open	2	Full		Wood-Paper	
Personal	Open	1	Full		Carcboard	
Town of Salina	Open	7	Full	1	Logs-Brush	
N.Y. State	Open	3	Full		Brush	
Creno, Chuck		25	3/4	Liverpool	Paper - Cardboard	
Raite	Open		Full	Liverpool	Garbage	
Leaseway	Comb.	40		Liverpoor		A-11 -

	ONONE	AGA C	ŏūħŦ	Y NY		Date — 9/1
NAME OF	COMP.	SIZE OF		-,	T	3/1
COLLECTOR	OPEN	TRUCK CU. YOS		ORIGIN	TYPE OF WASTE	REMA
Robert - Law	Open	12	Ful1	Liverpool	Dirt-Trees	Vine St., 1
Town of Salina	Open	8	Full	Lyncourt	Trees-Brus	
Raite	Comp.	.20	Full	Liverpool	Garbage	
Town of Salina	Open	8	Full	Mattydale	WoodsIron	
Town of Salina	Open	8	Full	Mattydale	WoodsIron	
Kelley	Comp.	25	Full	 	<u> </u>	
Kelley	Comp.	25	Full	Liverpool	Garbage	
Kelley	Comp.	25		Liverpool	Garbage	
Leaseway			Full	Liverpool	Garbage	
Will & Baumer	Comp.	40	Full	Lvncourt	Cardboard	G.M.C.
A & T	Open	30	Full	Liverpool	Paper-Wood	Candle Comp
	Open	15 .	Full	C.H.	Foundry	С.н.
A&T	Comp.	42	Full	Liverpool	Cardooard Paper-Wood	G.E.
Personal	Open	1	Full	PitcherHill		The same of the sa
Town of Salina	0pen	8	Full		Trees-Brusi	
Roth Steel	Open	30	Full	G.E. Liverpool	Paper-Wood Cardboard	
National Platino	Open	15	1/4	Mattydale::	Paper Cardboard	Metal-Iron
Personal	Open	1				
A & T	Open	15	Full	Mattydale		
Lichtman	Open	15	1/2		Foundry Paper -	C.H.
Onon. Heating	Open	2		Liverpool	Cardboard Tin-Wood	M. Lichtman
Salt City Sup.	Open				Paper	Onon Heatir
Cinter-City	Open				Wood-Paper	
Kelley		15	1/2	C.H.	Tar-Paper- Wood	
m	Comp.		Full		Garbage	
Roth Steel	Comp.				Garbage	Liverpool Vi
The second secon	Open	30	Full	Gikerboor	Wood	G.E.
Town of Salina	Open	8	rurr	Lyncourt	Trees-Wood	Lvncourt
Roth Steel	Open	15	1/2		Cardboard, Paper	
Tousley	Comp.	25				Dumpster Box
Robert - Law	Open.				Trees-	Liverpool Vi
AET	Open	1	Full		Cardboard	Vine Street
Robert-Law	Open	12	Full h	/ 1		C.H.
Robert-Law	Open				UITT-Trees	Vine Street
Seneca Knolls	Comp.			lattydale	Dirt-Trees	Vine Street
Tripoli	Comp.				Sarbage	
A & T		The state of the s	411	3 F	Sarbage,Pan archoard	er,
	Open	_ 1			in-fron-	G E
of Salina	Oren	ا <u>، ه</u>	ין ריביר יו	Vncourt	Lander-addiesnicou	
Steel	Uran I			Tremmool F	laner i	

	ONONI	NW OF	SALIN	A r, NY	As a second of the second of t	Date - 9/1
B NAME OF	COMP.	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN	TYPE OF WASTE	REMA-
Tousley	Comp.	20	Full	Liverpool	Garbage	Liverpool V
AST	Open.	15	Full	C.H.	Found or	
Kelley	Comp.	25	Full	PitcherHill	Garbage	3
Creno, Mike	Open	25	Full		Cardboard Paper	Shop City !
Personal	Open	2	1/2	PIAGLBOOT	Cardboard Paper	-
Robert Law	Open	12	Full		Trees-Limbs Dirt	Vine Stree
Robert Law	Open	12	Full	Liverpool	Tree-Limbs Dir	Vine Street
Joe Sall	Open	3	Full	Liverpool	Roofing Paper	STREET
Ryan - J.	Open	7	Full	Liverpool	Cardboard-	Galeville
Rubbish-Removal	Open.	35				G.E.
Tousley	Comp.				Garbage	Village
Roth Steel	Cpen	15	Ful1	Liverpool	Wood-Paper	
National Plating	Open			Mattvdale	Paper Cardboard	riverpool V
Kelley	Comp.	<u> </u>	. :	PitcherHill		
A & T	Comp.	42		_ (Cardooard	
Central City	Open	8		12.12.7	1000 -	G.F Tilve
Personal	Open	2		PitcherHill	Plaster Boa	Marine Midla
Kelley	Comp.					D
Town of Salina	Open				Sarbage	
Rubbish-Removal	Comp.			Mattydale (rees-Limbs ardboard	1
Roth Steel	Open			V Lichts Mattydale Strike&Spar	Rugs.	Chappell's N
Town of Salina	Open	0	1			
Raite	Comp.				imbs-Trees	
Leaseway	Comp.				Sarbage Plastic-	
W - 9 9	Comp.	12.11		JANCOUT E	Paper	J.M.C.
1770	Comp.				Garbage	
Meaver	Comp.			PitcherHill	The followings of the same	
Mathicson	Open				arbage	
			GII	iverpool	lastic- aper-Cardb	oard G.E
						1
	0					1
						4
				A-114		

IJ-		TOV ONOND	N OF S	SALINA SALINA SUNTY	7	-	Date — 9/20/72
1	NAME OF COLLECTOR	COMP. OPEN	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN .	TYPE OF WASTE	REMARKS
1	Leaseway	Comp.	42	Full	Lyncourt	Cardboard Paper	Plastic - G.M.
		0pen	8	1/2	Mattydale	Trees-Wood	Highway Dept.
اسم ا	Town of Salina	Open	8	Full	Mattydale	Wood	Highway Dept.
7	Kelley	Comp.	30	Full	Pitche_Hill	Garbage	
	Kelley	Comp.	25	Full	PitcherHill	Garbage	•
	Kelley	Comp.	35	Full	PitcherHill	Garbage	
	Weaver	Comp.	20	Full	Mattydale	Garbage	
	Heisler	Open	25.	3/4	Mattydale	Cardboard	P & C Bakery
	creno, C.	Open	18	3/4	Lyncourt	Cardboard	
.	Town of Salina	Open	8	Full	Mattydale	Mix	Highway Dept.
Bestration	A & T	Open	15	Full	C.H.	Wood	с.н.
	A & T	Comp.	42	Full	Liverpool	Cardboard	GF
	Tripoli	Comp.	20	Full	Lyncourt	Cardboard Paper	Commercial
	Personal	Open	2.	1/2	Lvncourt	Brush	Shop-City
	G & T Supply	Open	2	1/2	Liverpool	Cardboard	
	Weaver	Comp.	25	Full	Mattydale	Garbage	
	A&T	Open	15		С.н.	Foundry	C.H.
	Town of Salina	Open	8	Full	Mattydale	Trees-Wood	Highway Dept.
	Roth Steel	Open	20	1/2	Liverpool	Paper-Wood	
	Roth Steel	Open	20	Full	Min + + d = 1 in	Rugs	Strike & Spar
Para la la la la la la la la la la la la la	Roth Steel	Open	1.5	Full	Mattydale	Garbage	
	Mustang Pools	Open	10	3/4		Concrete Stone	. 10 44.40
	Center-City Roof	Open	8	Full	Manino Mid		Mattydale
	Tousley	Comp.	20	Ful1	1	Garbage Cardboard	Livermool Vil
	A & T Haules	en	15	Full		Forndry	С.Н.
	Roth Steel	Open	20	3/4	Lyncourt	Paper-Wood	
	N.Y. State	Open	4		Mattydale		
	Town of Salina	Open	8		Mattydale	Frees-Brus	
T	Central City	Open	6	Full	Marine Mic	i- Roofing	
	Roth Steel	Open	i 15	1/2	Lyncourt	Paper- Cardboard	G.E. Dumpster
	Kelley	Comp.	25		L PitcherHi	1	
	Shorgood Poultry	Open	10	1/2		Garbage	43
	Personal	Open	1	1/2			
	Town of Salina	Open	8	Ful			os §
	Central City	Open	6	1/4		Pooring &	A-115
	recycled paper		70			ecology and en	vironment

		LANDF		STIG			File No 1
		ONONE		SALIN	A GNY		Date -9/
	NAME OF GOLLECTOR	COMP. OPEN	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN	TYPE OF WASTE	RE
	Roth Steel	Open	15	Full	Lyncourt	Paper	G.E., Du
	Town of Salina	Open	8		Mattydale	Brush	Du.
	Mannino's	Comp.	16		부루동물경기를	Garbage	
	A&T	Open	15	Full	с.н.	Foundry	с.н.
·	Leaseway	Comp.	35	Ful1	Mattydale	Garbage	
	Salt City Supply	Open	20	Full.	Lyncourt	Paper-Wood	
·[Town of Salina	Open	. 8	Full	Mattydale	Brush-Iron	<u> </u>
	Central City	Open	10.	Full:	Mattydale	Wood-Iron	
- 1:	Hueber-Breuer	Open	4	Full	С.Н.	Iron-Wood	
	AET	Open	15	Full	с.н.	Foundry	
	Rubbish Removal	Open	35	1.	Mattydale	Cardboard	
	Person al	Open	1		Lyncourt	rape. Parpaper	
T	Nestor Bros.	Open	1	-	Liverpool	Cardboard Wood	
	Stack Equipment	Open	1	1		Caraboard	
	Kelley	Comp.	35	 	Lyncourt	Garbage	
. [Ace	Comp.	60	Full	Liverpool		
- [Kelleys	Comp.	35	Full	PitcherHill Lyncourt	Garbage Garbage	School
1	A & T	Open	18	ì	C.H.	Foundry	
- 1	Roth Steel	Open			Liverpool,G		
Ţ	J. Raite	Comp.			FAXCPESS T	Garbage	
1	Kruger	Open	4		Mattydale	Paper Carobaord&	
1	Heisler	Open			Mattydale	Cardboard Paper	Garbage
-	Weaver	Comp.			Mattydale		
7	A & T	Open		Full			
-	Kellev] 			<u>Foundry</u>	C.H
[reno, F.	Comp. Open	1			Garbage Paper	
	Personal :		18	l		Paper Garbage	
T		Open	1			Hood	
Г	Fown of Salina Fripoli	Open			:	Brush-Wood	
ುರ		Open	40		Lyncourt	Cardboard	
_	Leaseway Personal	Comp.	i i		Lyncourt	Plastic Paper	G.M.C.
-		Open	1.	Full	Liverpool	Furniture	
		Comp.	35	Full	Lyncourt	Garbage	
1.	rroli	Comp.	20	Full	Lyncourt	Garbage	1.

		ONOVE	WN OF	SALIN	'A	• .	1 110 100 160.10
	NAME OF	COMP		TNUC	Y, NY		Date — 9/22/7
7	COLLECTOR	OPEN	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN	TYPE OF WASTE	REMARKS
	Leaseway	Comp.	42	Full	Lyncourt	Plastic, Woo	od .
	Roofing Company	Open	6	Full	Liverpool	Roofing	Wood
	Town of Salina	Open	8	Full	1	W58an Tin	
	A&T	Open	15	Ful1	C.H.		Н.
•	Town of Salina	Open	8.	Ful1	Mattydale	Brush-Wood	
	Roth Steel	Open	1.5	Full.		Gardboard	Dumpster
	Roth Steel	Open	15		Liverpool	Paper	
	Weaver	Comp.	20	Ful1	Mattvdale	Garbage	Dumpster
	Roth Steel	Open.	20	Full(Liverpoot	Fargboard	G.E.
٠	A&T	Comp.	42	Full	Liverpool	Paper Cardboard	
:	Personal	Open	2	Full.	Mattydale	Cardboard	G.E. (Liverpoc
٠	Roth Steel	Open	15		Lyncourt G.E.	Paper-Wood	
	Town of Salina	Open	. 8		Mattydale	Brush-Paper	
	A&T	Open			C.H.	Foundry	
	A&T	Open	. 15	7.55	С.н.	Foundry	C.H.
- 1	Town of Salina	Open	8		Mattvdale	Brush-Wood	C.H.
	Const. Company	Open	12		Liverpool	Wood-Paper	Cardhana
·ŀ	Tripoli	Comp.	18		HTKEAB31F	Garbage Paper	Cardoaord
ŀ	Roth Steel	Open	20	Full	Lypcourt	Paper-Wood	G.E.
ŀ	Roth Steel	Open	15	Full	Liverpool		Dumpster, G.E.
L	A & T	Open	15		C.H.		C.H.
ŀ	Raite	Comp	20	Full	Liverpool	caper Cardboard	
١.	Rogalia	Open			Frkerboor	Paner	G.E.
<u> </u>	Mathieson	Open	20		Liverpool	Cardboard	
	G.E. TRK	Open	4	-	Liverpool		G.E.
: T	own of Salina	Open	8		Mattydale	Brush	
h	ET	Comp.	40		Liverpool	Paper,Wood, Cardboard	
- 1	leisler	Open	25		Mattydale	Paraboard,	
	oth Steel	Open				Gardboard	
	ce	Comp.				Garber, Wood	
	oth Steel	Open			JVernool	Paper-Wood	
	teno, C.	Open ·				Wood, Cardbo	
	ar	Open			PitcherHill		214
. 1	^e Tsonal	Open				Paraboard Good Papar,	
· •	annino	Comp.				Garnage Garnage Good-Paser	
	Oth Steredycled paper	Open	35	u		STUDOLES CONTROL	A-117
•	the state of the s		<u>·</u> ⊢		. جستوند	LaTUMODMO -	49 4884

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	LANDFI		STIGA		• .	File No 12Q
	TO! DNOND	AGA CO	SALINA	, NY		Date — 9/2 2
NAME OF COLLECTOR	COMP	SIZE OF TRUCK	% FULL	ORIGIN	TYPE OF WASTE	REM
/	OPEN	CU. YDS	1 001	· · · · · · · · · · · · · · · · · · ·		£.3
A & T	Open	20	Full	100 100 100 100 100 100 100 100 100 100	Cardboard	The state of the s
syr. Insulation	Open	20	Full		Pargroard	8
Kelley	Comp.	25	Full	Liverpool	Garbage	
Town of Salina	Cpen	8	Full	, ma, .	Brush	j.
Mathieson .	Open	2	Full	Fauctort.	Fly Ash	
Central City	Open	20		ishangank	Carccoard Wood	
Royal-Crown	Open	15	Full	Mattydale	Wood Glass	
Personal	Open	1	Full	Mattydale	Paper-Wood	from
Weaver	Open	.3	Full	Mattydale.	pardboard	
A&T	Open	15	Full	C.H.	Foundry	
Roth Steel	Open	15	Full	PitcherHill	Caraboard	- And
Roth Steel	Open	15	Full	Mattydale	Wood-paper	
Creno, F.	Open	20	Full	Mattydale	Paper-Wood	
Kelleÿ	Comp.	25	Full	Liverpool	Garbage	Wiggin .
Personal	Comp.	2	Full	Lyncourt	Paper & Parpaper	1
Rock Bros.	Open	2	Ful1	Mattydale	Voog-Paper	
Weaver	Comp.	25	Full	Mattydale	Garbage	
G. Dairy	Open	2	Full	Mattydale	Par Paper Roofing	to and a second
A & T	0pen	15:	Full	C.H.	Foundry	E _w J
Creno, F.	Open	7.	Full	Lyncourt	Paper-Wood	·
Tripoli	Comp.	20	Full	Lyncourt Mattydale	Garbage	. 8.1
illey	Comp.	25	Full		Garbage	
cwn of Salina	Open	8	Full	Mattydale	Brush	
?ersonal	Open	6	Full	Liverpool	brush-wood	
Car	Open	2	Full	Lyncourt	Brush	
Personal	Open	4	Full	Mattydale .	Brush	Conce
Mathieson	Open	2	Full	G.M.C .	Fly Ash	
Seneca Knolls	Comp.	15	Full	N. Lights	Garbage	200
Personal	Open	1/2	Full	Liverpool	Mood	
Heisler	Open	10	Full	Mattydale	Garbage	THE RESERVE OF THE PARTY OF THE
Trucking Company		2	Full		Cardboard	
Авт	Open	15	Full		Foundry .	
Salt City	Open	15	Full		Hood-page	
Man. Blvd.	Open	8		Liverpool	lood Eve	
	- Chell	<u> </u>	لل لل لما نا		1.6142 FT 0	

7	LANUF!	IN OF	STIGA SALIN	A		File No 120.
W. 1945 0 = -	ONCHD		דאטכ	, NY		Date 9/2
NAME OF COLLECTOR	OPEN	SIZE OF TRUCK CU. YDS	% FULL	ORIGIN	TYPE OF WASTE	REMAI
rersonal	Open	2	ਜ	Mattydale	Cardboard paper	Camba
Leasaway	Comp.	. 42	F	Lyncourt G.H.C.	plastic	Garbage G.M.C.
Weaver	Comp.	24	F	Mattydale	naner Garbage	3
Creno, F.	Open	20	F	Mattydale	paper	
Ace	Open	15	F	Pitcher Hil	cardboard iron, ti	<u> </u>
Weaver	Comp.	. 28	F	Mattydale	T paper Garbade	
Ace	Open	15	F	Liverpool	paper	
Rubbish Removal	 			Liverpool Mattycale	cardboard garbage	
Roth Steel	Comp.	25	F ·		מכית כונו	
Creno, C.	Coen	15 18	F	Mattydale Strike & St		
	0.pen		F	Liverpool	Groc. stor paper boxe paper	
Creno, F.	Open	18	1/2	Liverpool	cardboard_	
Personal	Open	1	1/2	Mattydale	Garbage	
Roth Steel	Open	20	F	Lyncourt G.E.	paper cardboard	G.E.
Weaver	Comp.	24	F	Mattydale	Garbage	
Ace	Open	15	F	Liverpool	paper cardboard	
A. Pompo	Open	2	F	Mattydale	wood caper	
Car	Open	1	F	Mattydale	iron	• :
Car - Tr.	Open	1	F	Lyncourt	paper cardboard	
Pickup Truck	Open	2	F	Mattydale	boow	
Pickup Truck	Open	1	F	Liverpool	wood paper	
Kelley	Comp.	35	F	Lyncourt	garbage	
Kellev	Comp.	. 27	F	Lyncourt	garbage	
Pickup Truck	Open	1	F	Mattydale	wood	
Kelley	Comp.	25	-	Liverpool	garbage	
Kelley	Comp.	35		Liverpoo!	ts. garbac	
Ace	Comp.	60	F	Lyncourt Liverpool Pitcher	garbace	
Pickup Truck			 		garbage	
Tripoli	Open Comp.	. 2	F	Liverpool	furniture	
Weaver	1	20	F	Lyncourt Mattydale'	carbage	
Pickup Truck	Lomp.	25	F	Mattydale	garbage	1000
	Open	1.	F	Lyncourt	logs	
Pickup Truck Raite	Open	1	F	Mattydale	garbage	4
Mannie	Comp.	18	F	Liverpool	garbage	
Mannino, C.	Comp.	18	F	Liverpool	garbace	
Ecisler	Open	25	F	PA-FEBRETHI:		
Dickup mycled paper	Open	1	F	Mattydale	coolings and environ	6
recycled paper	0	25	 		CZELECOS ~:	inest IIA

ling York State Department of Ilea th -- Public Affairs Group

LA 1E

Lèch Lèch

placed in 4 county landfills 00 tons from GiVI plant

By Jeff Light Sun Writer

More than 100 tons of

But noise of the grunicipal dum et in Fribol. Clay, Salina and righton Avenue landfills—were designed to contain hazard. Out a tembala like PCBs. And of Rotal iconcede the long-term content unites of the dumping are

State and Inderal officials be-we the levels of PCB contami-tion at the landfills are relati-

ied, was one of the siles at which PCB-contaminated wastes were dumped rom the General Motors Fisher Guide plant.

Albany Ti. Hemzday lew York Schenectac

The question is, Is it getting into the goundwater? Are animals cating it? What needs to be done? What can be done? The answer is, we don't know. Inevitably, it will be looked at:"

State colld waste outliness Charles Cheranti

Plant manager Roland Link dented that Manager Roland Link dented that Manager Roland Link dented that Manager Roland Link dented that Manager Roland Link dented that Manager Link germany lawyer cleary aid admit the violation.

Link stressed that GM has already spent more than 32 million in repairs and environmental cleanup at the plant and that the company a cleanup at the plant and that the company a cleanup at the plant and that the company a cleanup at the plant and that the company a cleanup at the plant and that the company a cleanup at the plant and that the company a cleanup and present the plant of the dump means they should now be considered for cleantains as marty health was a cleanup and company by the Environmental Protection Agency, state and federal officials said.

Among the Herald Journal's fundings:

C THE FOUR DUMPS hold hundreds of tone of trans contaminated with polych-lorinated biphenols or PCDs.

From 1979 to 1933, rearly 100 tons of the train was illegally dumped at the Tripoll landill lains according to EPA ceilinates and DDC reponal automey Richard Brickweets.

Section 1973, the winger were dumped in Avenue in String Clay and off Brighton Avenue in String Clay and off Brighton Avenue in String Clay and off Brighton hauled the want.

Since 1972, material with concentrations of 50 partuper million or more of PCRs have been considered havening to string the federal roles Sustained Control Act. They must be disposed of in special tonic waste industrial industrial.

The ways

must be disposed of in special toxic waste inciding.

The waster damped by GM were tainted with Early averaging 100 to 140 parts per million records show.

"It was not 37,000 kilograms of PCB waster. Link explained. "It was 37,000 kilograms of sold waste, consulting of cardulograms of sold waste, consulting of cardulograms of sold waste, consulting of cardulograms of sold waste. Consulting the investment of the sold waster waster waster waster with some PCB waster mixed in personnel of the consulting product of the sold waster mixed in personnel of the sold waster mixed in PCB milds."

O THE CONTAMINATED Wastes dumped in the landfile v me the result of least molding machines at the plant, according to

EPA documents.

The PCR's tille plant are contained in a phydraulic system that runs 110 injection.

hydraulic system that runs 110 injection moiding machines used in the manufacture of plastic car parts.

Each moiding machine sits above a system of underground aimpa that collect and recycle the hydraulic fluid, which leaks from the machines at a rate of up to 16,000 gallons a week, according to EPA documents and GM reports.

o States and the foundation of the plant may be highly contaminated, and are planning to require all water draining from beneath the building to be fillered.

building to be illicred.

They say contamination on the plant site is the results of flave in the plant's wastewater treatment and oil recycling a party and perhaps the dumping of neil encayated from beneath the plant floor.

ercavated from beneath the plant floor.

9 TWO HOLDING: porces on the plant
property, are contaminated with PCBs at
hazardous levels.

The ponds have been ordered cleaned up
and GM has agreed to have a new treatment
system on time by Jan. 1, 1957.

O HIGHLEVELS of PCB contamins-

o MIGH EFFELS of PCB contamination were discovered has month along the back fertie of the GM plant by Pactory Avenue, within 200 feet of Ley Creek.

Soil samples taken from the bed of Ley Creek. Soil samples taken from the bed of Ley Creek and the Creek found no nightlenni PCBs, make officials take The Creek was condered in 1863.

But one test horse man the tense turned up the containing acroo paragree million PCBs and DEC Soler engines Staye Latting, We had acquired the PCBs were leaking from consideration and the person of the

to make sure at any t moving into Ley Creek.

Something has to be done 'Irou can't have been in the way it as be said. Eventually were taking decades and decades, at least that alling decades and decades, at least that might find the way into the creek. And if it goes not the creek at it is not into Oronadan Lake and if it goes from the lake, eventually it would end up in Lake Ordania.

Lake y suid once the orders of the new contamination in the piant site has been determined; the dirt will be ordered to anoved and sent to a moving land write and the coll of treated with valle anabora and the soil of treated with a cheared process the Place and the most likely theory to orplain the hot spot near the plant floor in the pixth as been dumped along the hart of the property.

The leaky sumpayment that the plant

the past has been dumped along the back of the property.

The leaky sump ayelen be both the plant. The leaky sump ayelen have contamenated floor, he mad, may well have contamenated all the soil beneath the plant. Choice sand all this will be remembered. There sand all this will be remembered. There sand all this will be remembered. There sand all this will be remembered. There sand all this will be remembered. There sand all this will be remembered. There sand all this found will have to be cleaned. The province of the building and a lens of impervious clay. The said. You might may what we really should do in make them dig it all under the building.

Albany Knickerbocker News Albany Times Union Herosday New York Times Schangetady Gazette

Hew York Dally Hews Staten Island Advance Buifalo Evening News Binghamton Evening Press Hew York Post Syracuse Herald-Journal

Binghamton Sun Bulletin Times Herald Record Democrat & Chronicle-Rochester Reporter Dispatch -White Plair Syracuse Post Standard Wall Street Journal

"What I have asked them to do is to collect all the drains cases and run it through filters to clean it that's all the water from around all the pipe holes in the whole foundation."

pipe holes in the whole foundation."

O THE EPA last aummer, fined the Flaher Glude \$75,000 for mr violations of the Toxic Substances Control Act.

EPA officials classified the admission by CM officials classified the admission by CM officials fair immise that PCB waster were routinely thrown in the garbage as a major offense, but and they considered it a minor environmental problem. The concentration of the chemical in the waster—between 100 and 140 pairs per million, was not enough to cause alarm; they said.

Gli paid, the \$75,000 fine last July after being charged with the service without a permit.

Sending PCB-contaminated wastewater into Ley Creek without a permit.

Dumping RCB wastes at municipal landfills after 1973, when the practice was prohibited.

Falling to idrain the hydrainie system and dispose of the PCBs as remirred by law since 1973 and reintroducing ECB fluid into the mathines.

Paning us the PCBs as required by law and dispose of the PCBs as required by law and dispose of the PCBs as required by law and elegations.

Storing more than 4000 gallons of PCB liquid in an open-top, tonk and more than 1,000 gallons in barrels without illds or proper markings.

Storing the PCBs and PCB solide for more than 50 days without a permit.

Palling to keep required records about where and when PCBs very disposed in.

The agreement to pay the line signed tast.

July by GH with EPA soem not amount to an admission of guilt. A clause with document reads that GM reither admits nor denies the factual allegations contained in the complaint and the findings of lact.

However in an April 26, 1984, response to the original complaint filed against the company, CM attorney william D. Brussiar Jr. wrote that the company radmits to the disposal in a municipal landfill between July 1973 and June 1983 of more than 87,000 in liggrams (nearly 100 tone) of IPCD holids such as flow cleaning, burlap filters and filler eartridge.

But thus architects in the event of of learny hydrautic machine is introunded by annothed collection treinch. In the event of of learny means of the trench Only occasionally did oil splatter onto the floor. Employees say these oil spots were just ouncer.

OGM BEGAN attempts to rid itself of the PCB problem as early as March 1979. The fluid in the molders was sampled and found to contain 100 to 140 parts per million pcns.

found to contain 100 to 140 parts per minus. PCBs.

The hydraulic system holds 120,000 gallons of fluid. The PCBs in the system date from 1971 or before, when die casting machines used to manufacture hub caps were converted into injection molders, according

recycled paper

Over. Sometimes there was Kraft said it was extremely unlikely that "The agency has to draw the line se these hand life and the case the case these handliles all over the case these handliles all over the case these handliles all over the case these handliles all over the case these handliles all over the case these handliles all over the case the case handliles all over the case the White Plains Reporter Dispatch Binghanton Evening Press Rochester Democrat & Chronic dump would be less than 69 pounds.
The GM source claimed he had seen far bigger spills souked up with sawdust-like siers used for trash collection inside the He said the numps did overflow "on occa-non, I'd say maybe five or six times" in 10 years.

And sometimes a pipe would break or a bint would crack. he paid. 'It could be Wall Street Journa to documents the arbmitted to the EPA. The oil aumos and recycling syndem sega-installed in 1873-g. Official assemblatived that many of the problemoat the plant and second and conversation to the others since 1884, the plant has seen more than \$2 million trying to correct its hazard. Hew York State Department of Health -- Public Affairs Group Syracuse Post Standard Syracuse Herald-Journal Staten Island Advance Ruffalo Evening News New York Past Ibany Knickerbocker News Ibany Times Union chenectady Gazatte lew York Times A-124

A-125

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hauled by A+T haulers. This material was not clis
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ALT II 112 500 Ka OUS at 125 ppros. Orac
on the use of 125,000 kg of the absorbent and a 90% of
_ sorbency nate
The same Puder 200 and 312 as codants
B Landing of Land Start Control to Williams
tained POBS as a result of resid orban wi
to 1979, nowseed our house to I to determine who handled the reguse prior to I
The RTK shows a wariety of sowerts, paint de
thinner, oil and grease, wwTP studges and fly and
ashes were also generated by GH's Fisher Guide
- USINO WILLIAM - Pro-

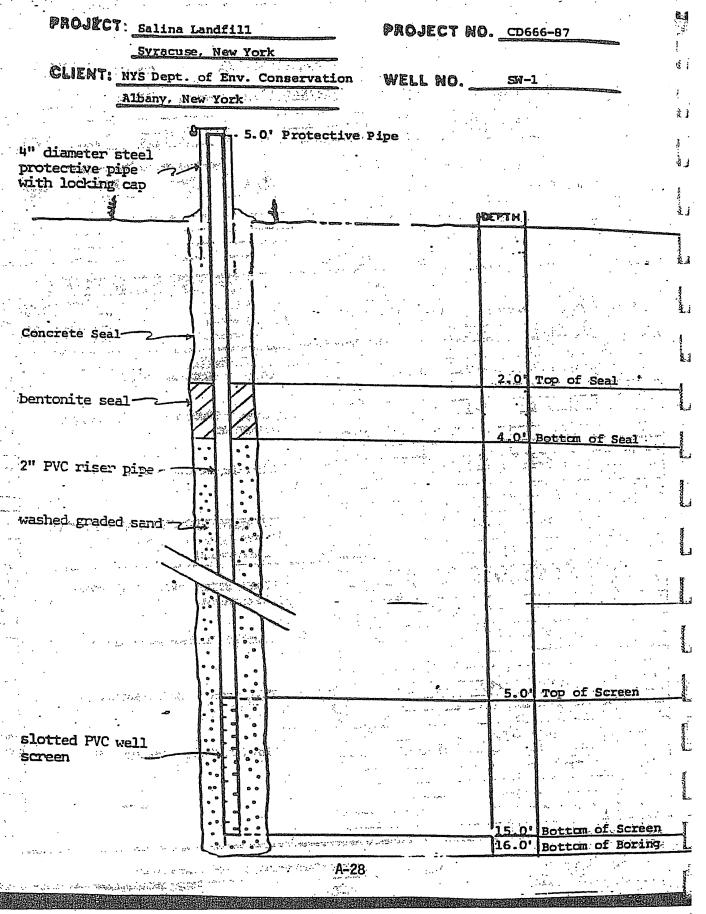


to occupant.

ATLANTIC TESTING LABORATORIES, Limiter

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							cuse, NY	::	Date, start <u>5/20/87</u> Finish <u>5/20/8</u>
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MONITORING WELLINSTALLATION DETAIL



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CHRONOLOGY OF INVESTIGATION AND TESTING

By Onondaga County Health Department and NYS Department of Environmental Conservation

November, 1985

Contract signed between DEC and Dunn Geoscience. Inc. to undertake hydrogeologic investigation of the Clay landfill for \$70,000 under special funds for monitoring a limited number of landfills statewide. Clay landfill was selected because it was a large municipal landfill closed prior to recent strict closure requirements and nearby residential wells.

February 1986

Nine monitoring wells installed for Dunn Geoscience work.

Friday, March 7, 1986.

Newspaper story regarding possible pcb's-laden trash being dumped in area landfills.

Monday, March 10, 1986

DEC and County Health officials met to discuss situation and plan coordinated testing, if necessary. County Health took samples for testing of three residential wells in area and one surface sample. (Samoling #1).

Wednesday, March 12, 1986

County Health received tests results showing no detectable levels of rebis in three residential wells, numeror, drainage ditch sample showed pcb's at 8.6 parts per billion. (Results of Sampling #1).

Thursday, March 13, 1986

DEC and County Health officials met and agreed to more extensive sampling program.

Saturday, March 15, 1986

Meeting with residents at Clay Town Hall.

Monday, Harch 17, 1986

DEC and County Health began sampling at Clay landfill. Samples were taken of surface waters and sediments around the landfill. Samples were also taken from three existing collection sumps on the perimeter of the landfill. to be tested for pcb's only.(Sampling #2)=

Also, March 17, 1986

DEC met with General Motors representatives who supplied copies of their Industrial Chemical Survey and Community Right-to-Know forms. GN confirmed that pcb-contaminated trash from floor sweepings and cleanup debris was disposed of with their general trash. This information was not included in the ICS or Community Right-to-Know forms. DEC requested that GM submit a list of haulers used for their general trash.

Tuesday, March 18, 1986

DEC's contract firm of Dunn Geoscience began the sampling work of the nine monitoring wells around Clay landfill. Samples were also taken of leachate seeps, soil, and nearby surface water. Samples will be tested for the 129 priority pollutants including pcb's. (Sampling #3).

Hednesday; March 19, 1986

Sampling of Dunn Geoscience continued and was concluded.

DEC met with A&T Haulers representative who confirmed that they had hauled general trash for General Motors since 1972 and that trash was hauled to the Brighton, Salina, Tripoli, and Clay landfills.

Thursday, March 20, 1986

DEC and the county Health Department took samples at the Clay, Salina, and Brighton landfills. DEC took samples from five of the monitoring wells at Clay, six samples from Brighton and five from Salina. (Samplino=#4a). County Health took two samples from Jerma and one from Brighton. (Sampling #4b) DEC's samples went to DEC laboratory for analysis. County Health samples went to contract lab. All samples to be tested for pcb's only.

Monday, March 24, 1986

Some results of sampling #2 were received. Four surface water samples showed

County Health had completed testing of 44 residential wells with none showing

Mote: Additional samples taken of sumps alone to be tested by DEC contract lab for 129 priority pollutants. Results not yet received.

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Calocerinos & Spina CONSULTING ENGINEERS

1020 Seventh North Street, Liverpool, NY 13088 • (315) 457-6711

November 15, 1985

Mr. Darrell W. Weston Supervisor Town of Salina P. O. Box 458 201 School Road Liverpool, New York 13088

> Re: Former Town of Salina

> > Landfill Site

File: 120, 101

Dear Mr. Weston:

In response to a request from Mr. Vincent B'Angelo, Loss Control Representative, General Accident Insurance Company of America, dated October 21, 1985, this letter will serve as a summary of the final steps in the closing of the former Town Landfill site off Route 11.

To the best of our knowledge, the Salina Landfill was officially closed sometime in late 1974, early 1975. In 1976, specifications were prepared by Calocerinos & Spina for Dirt Fill & Grading of the Salina Landfill Site, submitted to the New York State Department of Environmental Conservation and approved on August 16, 1976. Bids were received by the Town, but all bids were rejected. Litigation proceedings commenced and resulted in the Town of Salina purchasing approximately 29 acres of land on which the landfill was located. In 1981, specifications were again prepared for the grading, covering and seeding of the landfill site, submitted to DEC and approved on July 28, 1981. Bids were received and a contract awarded to Barbabos Const. Co., Inc. by the Town on September 14, 1981. This contract provided for the grading and covering the entire site with a 2-foot layer of a clay type soil with a permeability factor of 10 cm/sec as required by DEC and hydroseeding the entire area. The project was completed in November 1982 and has remained in the condition as you see today.

This information would appear to answer Mr. D'Angelo's question, but if additional information is required, please call.

Very truly yours,

Calocprinos & Spina

Leo F. Kane II Managing Engineer

LFK:mal

Town Board Mr. A. Rivizzigno Jung Saline: Aforner

> ATLANTA · PITTSBURGH : BUFFFALCTIONMEN A-133

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A-134

02:3408-06/26/91-D



Bargabos Construction Company, inc.

September 23, 1981

Town Board
Town of Salina
Omordaya Cornty, New Your
913 Liverpool Road
Liverpool, New York 13088

ATTENTION: DARRELL W. WESTON, SUPERVISOR

RE: SALIDA LANDFILL, DIRT FILL & GRADING CONTRACT

Gentlemen:

We are here by requesting an extension of the completion date to July 31, 1982 for our contract to provide dirt fill and grading for the Town of Salina Landfill site.

Due to the extress votuces which presently exists at the site and the centimed ascent of rainfall that we have been experiencing it has become highly questionable as to when we will be able to start the project and for how long the site will resain accessable for the equipment that will be recovered in accessable for

Upon contract will be required to complete the work.

Upon contract eigning it is our intent to start the
work at the earliest resemble date but due to the
current adverse conditions that presently exist at the
site we are respectfully requesting the extention of
the completion date with our guarantee that we will
hold our unit prices to July 31, 1982.

Tenr favorable sotion regarding this request would

Your Truly Yours,

Jason P. Wheeler Vice President

Mall.

co: Hr. L. Name II

Hr. A. Rivissigmo

Mr. K. Hanafin

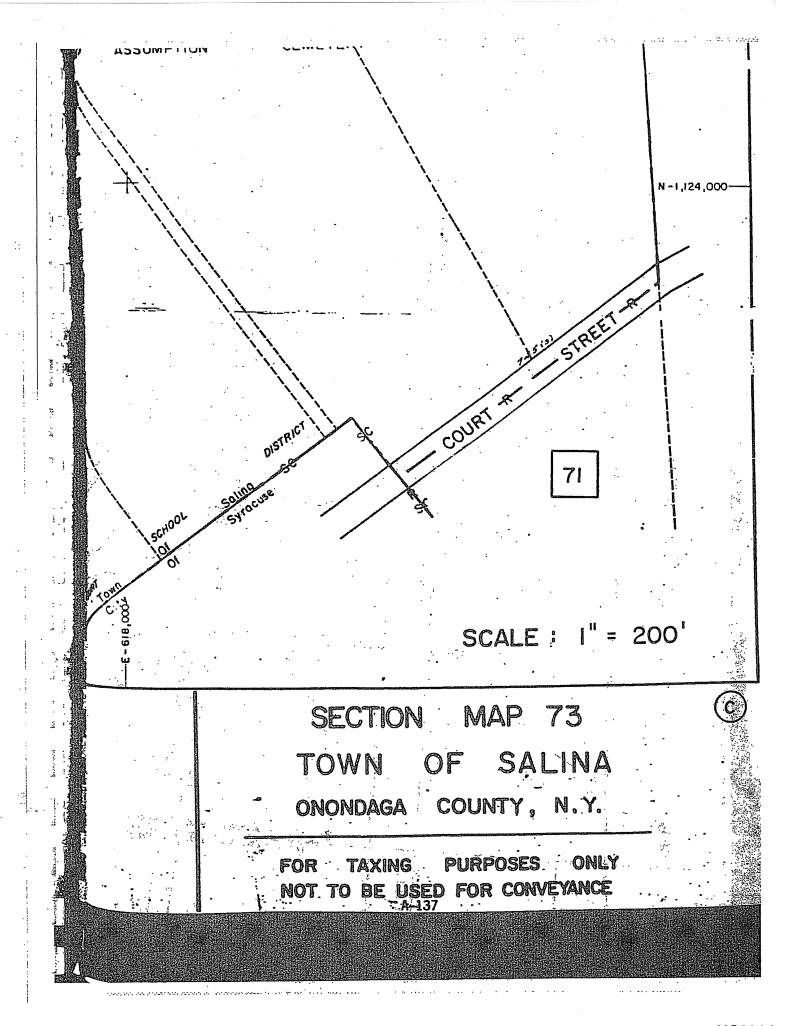
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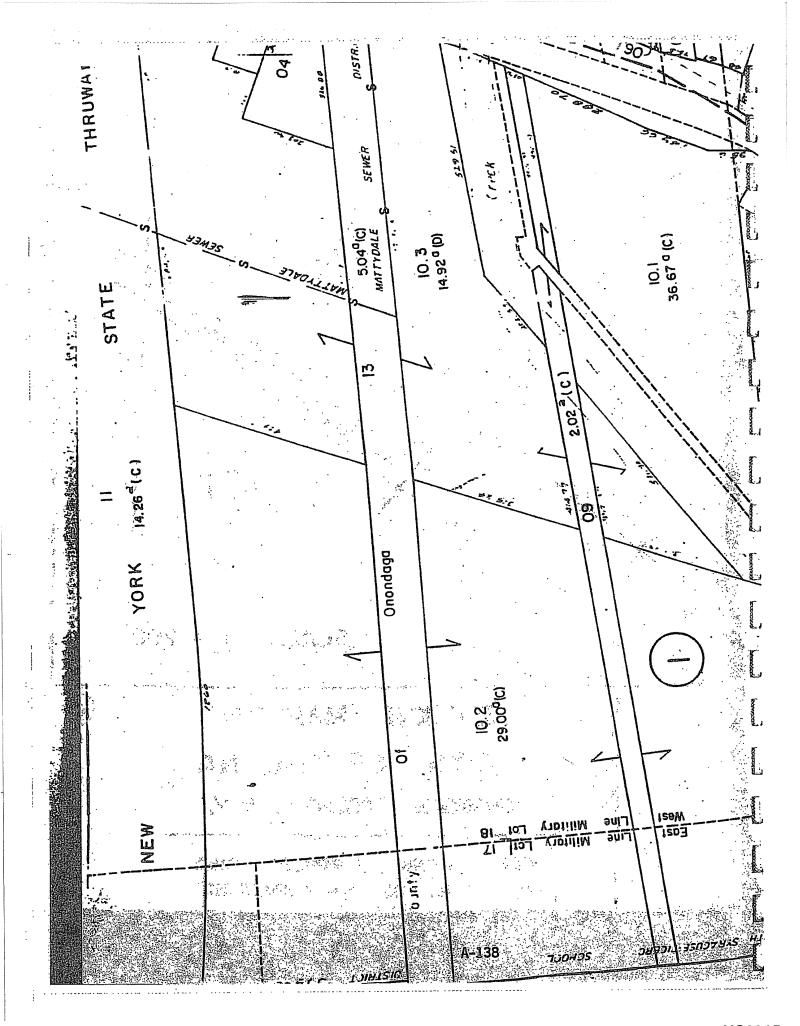
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ecology and environment

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02:3409-05/26/81-D





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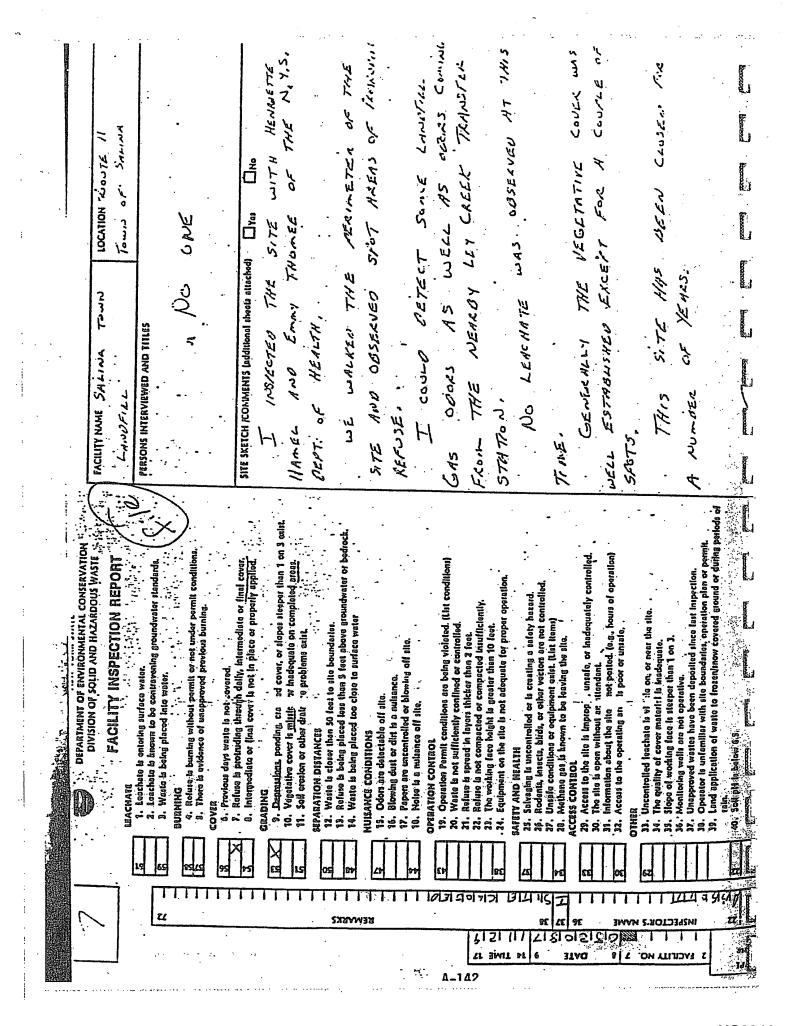
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A-144

02:3408-05/25/81-01

Merch 18. 1986

3:21 BRIGHTON LANDFILL — Copy to File. With Jeff Banikowski. Jeff and I observed minor amounts of leachate along south and southwest too o' old landfill slope. A garden used by Brighton Towers residents is proximity of the old landfill.

D. Abbott

March 19. 1986

10:49-11:51 PARK ST. DUMP - Indiscriminate dumping is taking place again. Chuck Chernoff, Jim Craft and I hiked around the site. We observed protruding refuse, ponding water, leachate emanating from south perimater along Lay Creak, and from ditch along Route 81. Copy in File.

12:48-1:15 SALINA - Chuck. Jim and I walked the site perimeters. Area fairly well covered. little protruding observed. Leachate not readily observed. Possible contamination from surface water ditch that runs through the site. Possible contamination of Thruway ditch and Ley Creek along landfill perimeter. Inspection stopped short due to lightning, rain and hall storm that moved in. Copy in File.

1:31-2:58 ERIGHTCN - Chuck. Jim and I walked the entire perimeter of this site plus up over the top. We observed approx. six small leachate seeps and a couple of surface water impoundments. Landfill gases could occasionally be smalled. Channel 3 News asked me a couple of brief questions concerning sampling. I told them if we found enough surface leachate seeps we would be collecting some water samples. Copy in File.

H. Van Valkenburg

11:25 OLSI - Gate open. Men taking down larger, white storage garage inside landfill.

11:57 OLSI - Gate wide open. Workers still on site. Spoke with 2 of the 3 workers. They said they were leaving now for the day because it was too windy to finish the job. They have finished taking down the white garage and only need to look the pieces on a truck for removal. They said they would be back Thursday or Friday depending on the weather. They said they do not work for Mr. Tripoli but were hired by him to do the job. They said Mr. Tripoli unlocked the gate for them. I told the two men I would leave also because I couldn't take the responsibility for locking the gate.

No inspection made. Snow off landfill. Temp. in 60s. Workers left their equipment on site.

ACROSS FROM R. W. CLARK CONTRACTING CORP., 5054 SMORAL RD. - 3 piles of lumber, brick, concrete, metal bands, plastic, insulation, paper, soil, plastic piping and metal piping.

Mr. Clark once told me this was his property. Mr. Tripoli told me this was his property. I already left a message with Ron Ryan, Town of Onon. Codes Enforcement Officer, about this.

D. Abbott

March 20. 1986

12:48 SALINA - Collected PCB samples with Mark. Chuck Chernoff and Dick Corcuera of the DEC. See Mark's Report. Copy in File.

2:25-3:33 BRIGHTON LANDFILL - To collect leachate samples for PCBs with Mark, Chuck Chernoff, and Dick Corcuera the Mark's report. Copy in File.

A-145

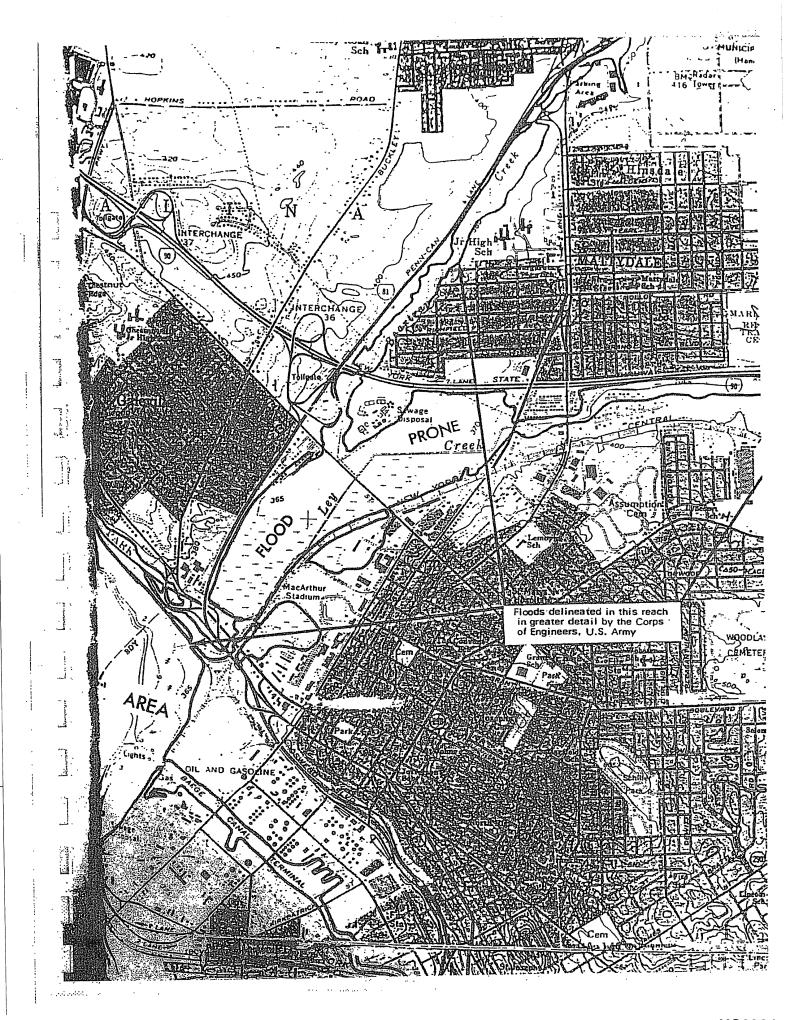
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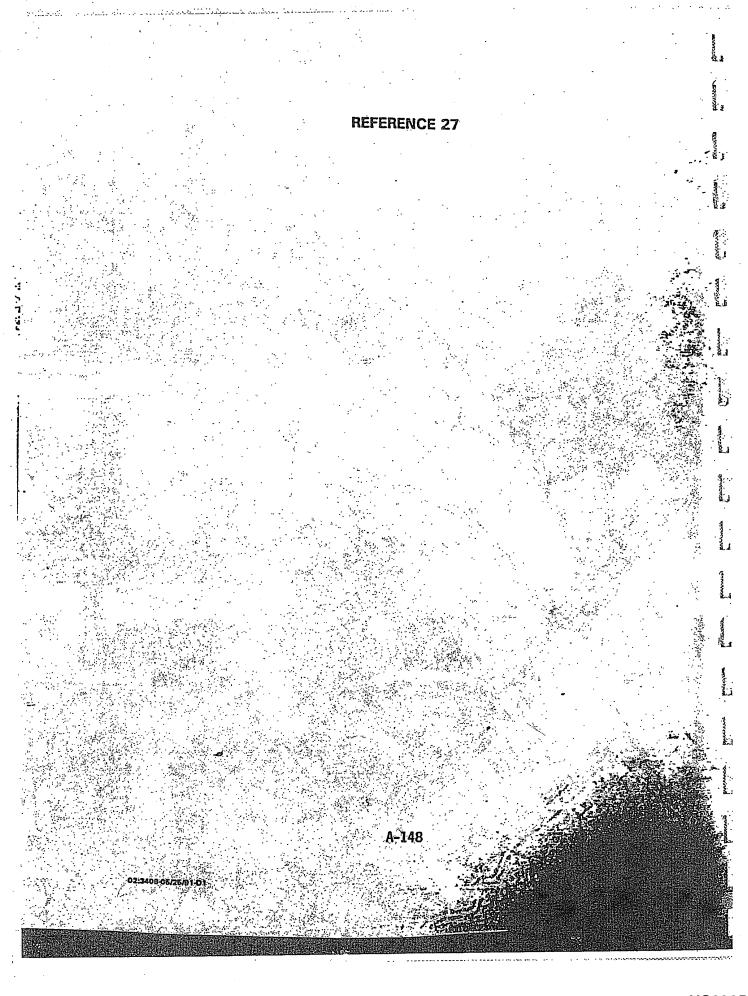
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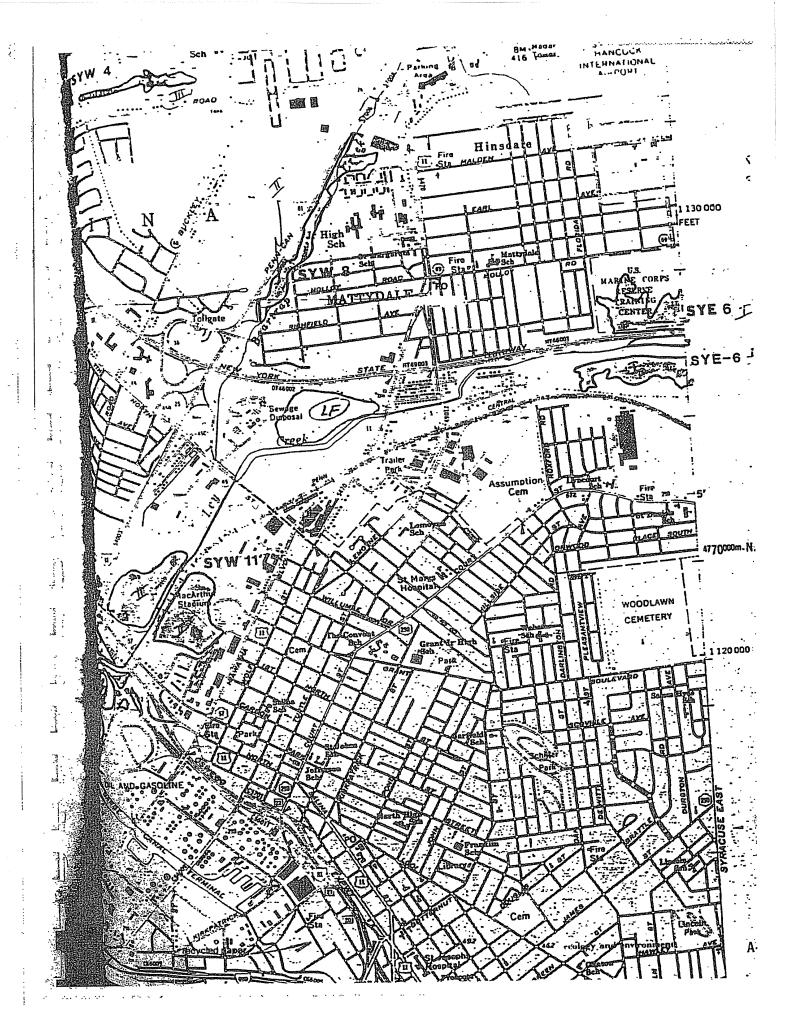
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4-146

02:3409-05/25/91-D







New York State Department of Environmental Conservation

Wildife Resources Center Information Services 700 Troy-Schenectady Road Latham, New York 12110



Thomas C. Jorling Commissioner

May 2, 1991

Sandra Lane Ecology and Environment, Inc. 368 Pleasantview Drive Lancaster, New York 14086

Dear Ms. Lare:

We have reviewed the Significant Habitat Unit and the NY Natural Heritage Program files with respect to your request for biological information concerning the Preliminary Site Assessments for two hazardous waste sites in the Syracuse vicinity, Onondaga County.

We have identified a rare plant, the Cornel-leaved Aster (Asterfirmus), which historically (1949) occurred in the vicinity of the "Salina" site. This rare plant (G5Q S1) may still be present if suitable habitat still exists. We recommend a thorough search of the area by a qualified individual at the proper time of the year.

Our files are continually growing as new habitats and occurrences of rare species and communities are discovered. In most cases, site-specific or comprehensive surveys for plant and animal occurrences have not been conducted. For these reasons, we can only provide data which have been assembled from our files. We cannot provide a definitive statement on the presence or absence of species, habitats or natural communities. This information should not be substituted for on-site surveys that may be required for environmental assessment.

This response applies only to known occurrences of rare animals, plants and natural communities and/or significant wildlife habitats. You should contact our regional office, Division of Regulatory Affairs, at the address enclosed for information regarding any regulated areas or permits that may be required (e.g., regulated wetlands) under State Taw.

If this project is still active one year from now we recommend that you contact us again so that we may update this response.

Sincerely,

Burrell Buffington

Significant Habitat Uni

Encs.

cc: Reg. 7, Wildlife Mgr.

A-151

New York Heritage Program is supported in part by The Nature Conservancy ecology and environment

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Reference 29

A-152

02:3409-05/25/81-D1

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US0332

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esentative profile of Lyons silt loam, in a e in the town of Lafayette, 100 feet west of Road, 1,300 feet north of Amidon Road, 3,700 rth of U.S. Highway 20:

-0 to 7 inches, very dark gray (10YR 3/1) silt loam; common, medium, distinct, dark-brown and dark reddish-brown root mottles; moderate, medium, granular structure; friable; many roots; 5 percent coarse

fragments; neutral; clear, wavy boundary.
7 to 11 inches, grayish-brown (10YR 5/2) silt loam; common, medium, distinct yellowish-brown mottles and dark-brown and dark reddish-brown root mottles; moderate, medium, subangular blocky structure parting to moderate, medium, granular; friable; common fine roots; 5 percent coarse fragments neutral; clear, wavy boundar

-11 to 22 inches, grayish-brown (10YR 5/2) silt loam; common, fine and medium, distinct yellowish-brown and light-gray mottles; few fine, distinct, dark-brown and dark reddish-brown root mottles; weak, coarse, subangular blocky structure; firm, slightly sticky; few fine roots; common fine and medium pores; 10 percent coarse fragments; neutral; gradual, wavy boundarv

22 to 34 inches, grayish-brown (10YR 5/2) gravelly loam; common, medium, distinct yellowish-brown and few, medium, faint gray mottles; weak, medium and coarse, subangular blocky structure; friable; few fine and medium pores; 15 percent coarse fragments; mildly alkaline (weakly carcareous); gradual, wavy boundary.

34 to 50 inches, grayish-brown (10YR 5/2) gravelly loam; weak, thick, platy structure; firm; 25 percent coarse fragments; moderately alkaline (strongly calcar-

he solum ranges from 20 to 40 inches in thickness. Depth arbonates ranges from 12 to 40 inches. Depth to bedrock is e than 40 inches and is generally more than 6 feet. tent of coarse fragments ranges from 5 to 30 percent ween depths of 10 and 40 inches and from 20 to 50 percent we a depth of 40 inches. The upper 10 inches of soil erally formed in local alluvium and is the only part that er is generally free of coarse fragments or is less than 5 ent by volume.

he A1 and Ap horizons range from black (N 2/0) to dark yish brown (10 YR 3/2). In unlimed areas reaction in the A

izon ranges from medium acid to neutral.

he B horizon ranges from olive gray (5Y 4/2) to gray (5YR and has higher chroma mottles ranging from few to by Texture of the fine-earth fraction ranges from fine dy loam to light clay loam. Reaction in the B horizon ges from slightly acid to moderately alkaline (calcareous). he C horizon ranges from dark gray (5Y 4/1) to pinkishy (5YR 6/2) with or without higher chroma mottles. Texof the fine-earth fraction is fine sandy loam, loam, or silt n that is platy, firm, and moderately alkaline (calcareous). yons soils are closely associated with the somewhat poorly ined Kendaia, Appleton, and Darien soils. All formed in ilar material.

as ailt loam (Ly).—This level or nearly level soil flats or depressions on uplands that receive or seepage from adjacent higher lying soils. ireas are smaller than 20 acres and only a few

are larger than 30 acres. uded with this soil in mapping are small spots ewhat poorly drained Kendaia, Appleton, Dar-Manheim soils on slight knolls or around the of the mapped area. These better drained soils up as much as 20 percent of some areas, but ave little effect on use and management. Also ed are small spots of very poorly drained Canrua soils or Palms muck in depressions or along

able substrata are the major limitations for drainageways generally near the center of larger mapped areas. These wetter soils make up as much as 15 percent of some areas, and they require extensive

drainage for crops.

If undrained, this soil is suited to short-season hay crops, pasture, and trees. Only a few undrained areas are used for crops. If adequately drained, this soil is suited to most crops commonly grown in the county, especially annual short-season row crops. This soil responds readily to drainage if adequate outlets are available. Capability unit IVw-3; woodland suitability group 4w1.

Made Land, Chemical Waste

Made land, chemical waste (Ma) consists ---- by of bed areas of chemical waste material. It includes both active beds on which waste is deposited and older beds on which vegetation is becoming established.

The waste material is residue from various chemical products. It is pumped as a slurry into diked beds where it is allowed to settle. The clear water or clear solution, which contains sodium chloride and calcium chloride, is then carefully drained off, and the material is consolidated by further drying. The waste beds are gradually built up to a predetermined height by diking with an impervious core material and coating the outside of the dike with gravel and soil material on which vegetation is established. The enclosed area is then filled by pumping in controlled amounts of slurry, which is allowed to settle, drain, and dry.

The fresh waste material is about 50 percent calcium carbonate, 11 percent calcium hydroxide, 11 percent calcium chloride, 9 percent sodium chloride, 5.5 percent silica, 4.5 percent calcium oxide, 4 percent magnesium oxide, 2.5 percent calcium sulfate, and 2 percent aluminum and iron oxides (6). Reaction (pH)

is generally more than 10.

The residual material in the older beds, after draining and leaching, is about 68 percent calcium carbonate, 1 percent calcium chloride, 11 percent silicon dioxide, 12 percent calcium oxide, 7 percent magnesium oxide, and 2 percent calcium sulfate (6). Reac-

tion (pH) is 8.0 to 8.5.

This material has a siltlike texture and has little or no structural development. It is moderately well drained and somewhat poorly drained on the higher terraces and somewhat poorly drained and poorly drained on lower terraces near lake level. These physical conditions are suitable for lime-tolerant plants that can further tolerate somewhat impeded drainage and reduced aeration (6). The material is practically devoid of nitrogen, phosphorus, and potassium.

Fertilizer test-plot results indicate phosphorus is most limiting, but the best plant growth is secured by using a complete fertilizer of a 1-2-1 ratio along with such added organic matter as sewage sludge.

Vegetation begins to grow on the beds after 20 to 25 years. This length of time is needed for toxic salts to

leach from the top 1 to 2 feet of the beds.

The hazard of erosion and frost heaving on the exposed beds are major factors in preventing estab lishment of vegetation. After adequate vegetative cover is established, however, these hazards are elim inated or greatly reduced.

Present vegetation on the older beds consists of cottonwood and natural and European black aider trees and wild carrot and sweetclover forbs. All of these have roots at a depth of more than I foot. Many kinds of grass and such trees as aspen and white birch have roots at a depth of less than I foot.

These areas may have future potential for such open-space uses as parks and golf courses. Part of the older waste-bed area adjacent to the New York State Fair Ground has been developed into a large parking area, which is mainly used at the time of the State Fair. Onsite investigation of areas is necessary to determine use and management needs. Not assigned to a capability unit or woodland suitability group.

Madrid Series

The Madrid series consists of deep, well-drained, moderately coarse textured and medium-textured soils. These soils formed in loamy glacial till fairly high in content of sand. They are on upland till plains and drumlins.

In a representative profile the surface layer is brown to dark-brown fine sandy loam 9 inches thick. Between depths of 9 and 19 inches, the upper part of the subsoil is brown and reddish-brown, friable fine sandy loam. Between depths of 19 and 42 inches, the subsoil is firm, reddish-brown, slightly heavier fine sandy loam. At a depth of 42 inches, the till substratum is reddish-brown to weak-red, firm fine sandy loam. A few gravelly and cobbly fragments are scat-

tered throughout the profile.

Normally the water table in Madrid soils is at a depth of more than 36 inches, but in places it is at a depth of about 36 inches for short periods in spring and during wet periods. It is perched on the moderately slowly permeable or slowly permeable substratum. Roots of deep-rooted plants penetrate readily, but the main rooting zone is in the upper 30 to 40 inches. This zone has moderate to high available water capacity. Plants begin to show signs of wilting after 10 to 15 rainless days. Madrid soils are early to warm up. Their capacity to supply phosphorus is medium, and to supply potassium and nitrogen, low to medium. Most areas need lime. Crops respond very well to fertilization. Madrid soils are among the best soils in the county for many crops, including vegetables. They have few limitations for many nonfarm uses.

Representative profile of Madrid fine sandy loam, 2 to 8 percent slopes, in a grass meadow in the town of Van Bur south of Conners Road, 1,350 feet east of the intersection of Kingdom Road:

Ap-0 to 9 inches, brown to dark-brown (7.5YR 4/2) fine sandy loam; weak, fine and medium, granular structure;

very friable; many fine pores; many roots; 5 percent gravel; neutral; abrupt, wavy boundary.

B1—9 to 19 inches, brown (7.5YR 5/4) fine sandy loam, grading with increasing depth to reddish brown (5YR 5/4); weak, fine and medium, granular structure; friable: many fine pores; common roots; 5 percent

5/4); weak, fine and medium, granular structure, frisble; many fine pores; common roots; 5 percent gravel; heutral; clear, wavy boundary.

-19 to 23 inches, reddish-brown (5YR 5/3) fine sandy loam; weak, fine and medium, subangular blocky structure; friable; surrounding areas of slightly darker, reddish-brown (5YR 4/3), slightly heavy fine sandy loam weak medium and coarse, subangular sandy loam weak, medium and coarse, subangular blocky structure and 1/10- to 1/6-inch-thick coats of pinkish-gray (7.5 YR 7/2) fine sandy lo faces; firm; few fine pores; few roots, gravel, few cobbles; medium acid; clear, w

B2t-23 to 42 inches, reddish-brown (2.5YR 4/4) loam; weak to moderate, coarse, angistructure; firm; thin patchy clay films or many pores; nearly continuous clay linin pores; few roots; many black nodules of or roots; 5 percent coarse fragments

or roots; 5 percent coarse tragments weathered or partly weathered gravel a slightly acid; gradual, wavy boundary.

42 to 74 inches, reddish-brown (2.5YR 4/4) t (2.5YR 4/2) heavy fine sandy loam; weak, structure with thin, patchy clay films on firm; common pores; thin, discontinuous in larger spaces. in larger pores; very few roots; some bodies of sandy clay loam as much as 4 is and 2 to 3 feet long; 5 percent coarse common, weathered or partly weathered cobbles; common black nodules; neutra part, moderately alkaline (calcareous) at 70 inches.

The solum ranges from 36 to 60 inches in thickr to carbonates ranges from 36 to 84 inches. Depth to more than 40 inches and generally is more the Content of coarse fragments ranges from 5 to 25 the solum below a depth of 10 inches. In places the inches of the solum is stone free. Content of coarse ranges from 5 to 35 percent in the C horizon.

The Ap horizon ranges from dark brown to grayish brown. It has hues of 7.5YR to 2.5Y, value and chromas of 2 and 3. Texture of the fine-ear ranges from fine sandy loam to loam. In undistu the A1 horizon ranges from 3 to 8 inches in thicks very dark brown and brown to dark grayish bro hues of 7.5YR to 2.5Y, values of 2 to 4, and chromas The A2 horizon, where present, has hues of 5Y values of 4 to 6, and chromas of 3 and 4. Texture earth fraction ranges from fine sandy loam to ligh unlimed areas reaction in the A horizons ra: strongly acid to neutral.

The A horizon distinctly interfingers into the

resulting in A&B and B&A horizons. In this inte cone, washed sand grains that have values of 6 chromas of 1 and 2 coat the B-horizon material.

The Bt horizon has hues of 2.5YR, value of 4 : chromas of 3 and 4. Texture of the fine-earth fract

from fine sandy loam to light loam. Reaction in the

ranges from medium acid to neutral.

The C horizon ranges from weak red to dark grain hues of 2.5YR to 2.5Y. Texture of the fine-earth fine sandy loam or loam. Reaction in the C horizon. from slightly acid to calcareous in the upper palways calcareous below a depth of 84 inches.

Madrid soils are closely associated with the mode

drained Bombay and Hilton soils and the somew drained Appleton soils. All formed in similar mate.

Madrid fine sandy loam, 2 to 8 percen (MdB).—This gently sloping or gently indula is on t... here it receives little or n from adjacent higher lying soils. The slopes vex in shape. Areas of this soil range from large in size, and some areas are larger t acres. This soil has the profile described as re ative of the series.

Included with this soil in mapping are smi of Hilton soils and Bombay soils in shallow sions or drainageways. These wetter soils ma much as 10 percent of some areas, and the tillage in spring. Also included are a few sm of Howard soils in small outwash deposits.

This soil is suited to crops, pasture, and tr suited to most crops commonly grown in the including vegetables. Crops respond to man:

A - 175

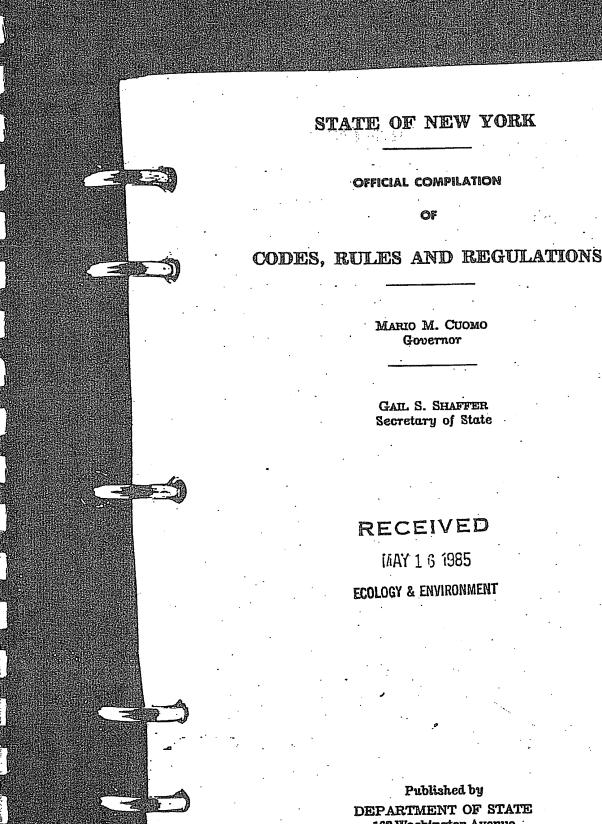
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> TELEPHONE (315) 469-6955. 935-6600

Lisa A. Letteney Public Health Engineer II Environmental Risk Assessment

and the state of the state of

randament (s.d. 1977)

ing prior to 1/63. Finished approximately Taken over by Town of Manlius sometime in 1960's. Municipal and commercial wastes.

pad and Matthews Avenue - Started operating ? being operated. Demolition, residential such as furniture, tires, etc., are deposited t present time.

Street - Started sometime in 1930's. approximately 1945.

s Avenue and Driscoll - Started sometime in Closed approximately 1945.

ha Boulevard - Both sides from North Salina e Boulevard West. Development: Industrial mmercial area. Both City and Public dumped

brook Drive - 900, 1000, 1100 Blocks. pment: Residential housing area. Both City blic dumped here.

and the property len Avenue - from S. Salina to Midland Ave. ment: Residential housing and church. City umped here.

| Tract - 600 block Cannon Street. Development: Residential housing. City only dumped here.

- East Brighton Ave. Brighton Landfill. Development: Super highway. Both City and public dumped here. Started sometime around 1943. Discontinued as a landfill on Feb. 5, 1964. This site was then used as a brush burning and diseased elm burning site. According to files, this site never stopped dumping and was a smoke problem for years. Dump taken over by O.C.S.W.D.A. 11/10/71, completed 1977. Area covered with approximately a 10-40 ft. depth of dirt. Brighton Towers built adjacent to site.
- Salma St. South W. Seneca Turnpike to Clary Jr. High School. Development: Jr. High School, swimming pool, residential. City only dumped here.
- 7. Dorwin Avenue Salina to Valley Drive. Development: farm for growing crops. City only dumped here. Completed sometime around 2/64. ran jara 🚜 ing kalawa sa s

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TOWN OF GEDDES

1. West Onondaga Boulevard - Discontinued prior to 1964. Cooks Shopping Center built on site. Municipal, demolition, and commercial wastes.

Lakeland Dump behind Val's Motors. Municipal and connercial wastes.

Groff Road - Operating 1960. Present site. Municipal, commercial, and agricultural wastes.

County Line Road has been operating prior to 7/63. Present site. Municipal, commercial, industrial, and agricultural wastes. THE WORLD

Bowman Road - Started sometime in 1954, present facility. Commercial, municipal, and light industrial 大学 2 WW 15 15 15 15

Lee Milroy Road Site - Village started operating in 1949. Town took over on January 15, 1965. Closed 8/16/76. Municipal, commercial, agricultural, and light industrial wastes. 1. 化中心解析 Typesame

Hogsback and Bailer Road - Operated prior to 1963. Closed around June 1, 1964. Municipal, agricultural and junk car wastes.

- 1. Wrights Road Dump Started prior to 7/63. Closed 6/70. Municipal and agricultural wastes.
- 2. Canty Hill Road Tump Started 5/70. Present site. Municipal and agricultural wastes. the control of the second of t

TOWN OF POMPEY.

No. 4 Road Site - Operating prior to 1952. Present site. Final cipal, commercial, and agricultural wastes.

TOWN OF SALINA

Route 11 - Started prior to 1956. Sludge from Ley Creek Treatment Plant was once incorporated as cover material. Site closed to dumping 12/31/74. Final cover, as of may 2, 197/, still needed to be added.

Type of material dumped at site - besides household refuse, from, tin, foundry wastes, plastics, fly ash, and commercial wastes.

- 1. Gully Road Site Opened 1932. Closed 1972. municipal, commercial, industrial, and agricultural Transcess of the control of the cont
 - 2. Old Seneca Turnpike Site Opened 7/25/72. Incinerator put into operation sometime in early 1973. Present site. Municipal, commercial, industrial, and agricultural wastes.

TOWN OF LAFAYETTE

TOWN OF LYSANDER

TOWN OF MANLIUS

Drawn Buch TOWN OF MARCELLUS

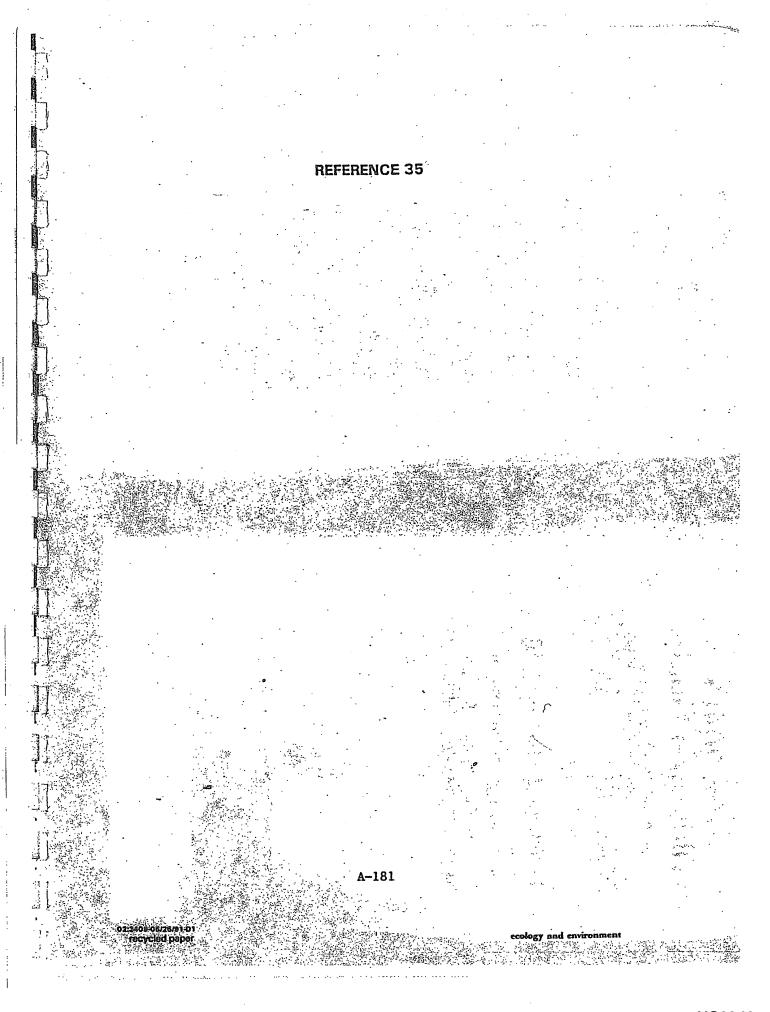
TOWN OF ONONDAGA

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An Ingenious New Key System for Quick, Positive Field Identification of the Wildflowers, Flowering Shrubs and Vines of Northeastern and North-central North America

AWRENCE NEWCOMB

Illustrated by Gordon Morrison Foreword by Roland C. Clement Vice President, National Audubon Society

ASTERS (Aster)

462

Larger Leaves Lance-shaped or Wider (2-6 Times Longer Than Wide), Obscurely Toothed or Entire, Not Both Heart-shaped and Long-Stalked (cont.)

LEAVES NO OBVIOUSLY CLASPING THE STEM

I. FLOWERS WHITE IN FAINTLY TINGED WITH VIOLET

Flat-topped Aster A. umbellatus) Flower heads ½-¼' wide, in a fluttish cluster; grows in moist places; rays 7-15. Leaves lanceshaped or elliptical, 2-8' high. Moist thickets and horders of swamps.

Comel-leaved Aster (A. infrants) Flower heads about 1" wide; grows in dry woods and on slopes; rays 7–12. Leaves egg-shaped or elliptical, entity—the lower leaves smaller than the middle leaves. 1/2–3' high Muss. to Ohio south, mostly inland.

Panicled Aster (c. simplex) Flower heads %-1" wide; ray, 20-40; 2-6' high. ; e p. 456.

Calico or Starved Aster (A. lateriflorus) Flower heads ¼-½- wide, with 9-15 rule. See p. 456.

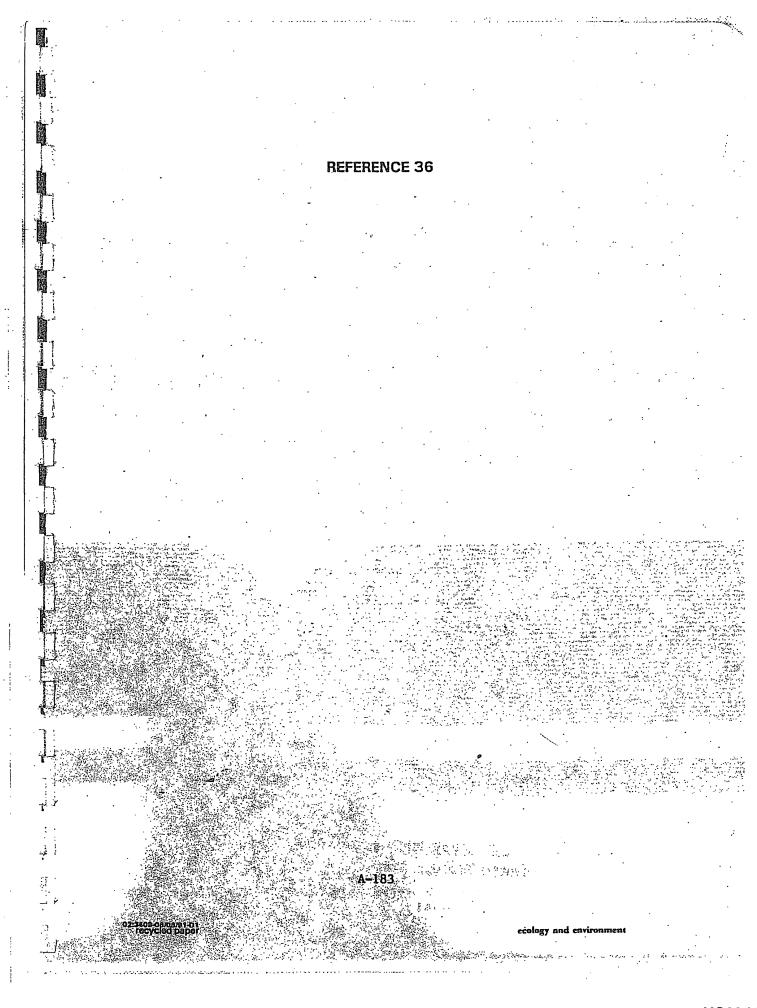
FLOWERS VIOLET, LILAG OR PURPLE

Showy Aster (A. spectabilis) Showy, bright-violet flowers, heads 1–1½" wide; grows in dry sandy soil. Basil leaves long-stalked, lunce-shaped or narrowly egg-shaped, obscurely toothed or cutire, 3–5" long. Bracts of flower head usually spreading. 1–2' high. E. Mass. south along the coast.

Eastern Silvery Aster (A. concolor) Lilac flowers; heads about 34" wide, in a long raceme, sometimes with a few short branches. Leaves oblong, 1½-2" long, silky-hairy on both sides. Sands soil along the coast, s. Mass, south.

-- Baston-Toronto-London

Bog Aster (A. nemoralis) Light violet-purple flowers; heads 1-11/2" wide; bogs and shores, See p. 460.



frion is not likely. The solubility of phenol in water is high enough to permit significant removal of this chemical from air through wet deposition.

In summary, in a polluted atmosphere that contains NO_X at a concentration ≥ 20 ppb (Carter et al., 1981), phenol will be removed from the atmosphere with a half-life of <1 hour through its reaction with NO_X radicals. In the absence of a significant NO_X concentration, phenol will be removed from the atmosphere with a half-life of -0.5 day through its reaction with OH radicals. Some phenol is likely to be removed through wet precipitation, although no quantitative value for this removal rate can be given.

2.2. WATER

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The two sources of phenol occurring naturally in aquatic media are animal wastes and decomposition of organic wastes (U.S. EPA, 1981). The anthropogenic sources of phenol are coal tar (Thurman, 1982) and wastewater from manufacturing industries such as resins, plastics, fibers, adhesives, iron and steel, aluminum, leather and rubber (U.S. EPA, 1981). Effluents from synthetic fuel manufacturing processes are also anthropogenic sources of phenol (Parkhurst et al., 1979).

The data regarding the fate of phenol in aquatic media are relatively more abundant. The three most likely chemical processes of phenol in aquatic media are its interaction with peroxy radicals (RO_2°) , hydroxyl radicals (OH°) and singlet oxygen $(^1O_2)$. The rate constants for these three respective reactions are 10^7 M⁻¹ hr⁻¹, 3.24×10^{13} M⁻¹ hr⁻¹, and 47×10^{13} M⁻¹ hr⁻¹ (Mabey et al., 1981; Neta and Schuler, 1975). If the concentrations of RO_2° , OH° and O_2° in natural aquatic media are assumed to be 10^{-9} , 10^{-17} and 10^{-12} M, respectively (Mill et al.,

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General Motors Corporation Legal Staff

Facelmile

Telephone

313-974-7770

313-974-1963

EXPRESS MAIL

July 17, 1992

Mr. Chad Eich Ecology and Environment Engineering, P.C. Buffalo Corporate Center 368 Pleasantview Drive Lancaster, New York 14086

Dear Mr. Eich:

RE: Buffing Sludge and Fly Ash Process Generation and Composition

Pursuant to your letter of June 26, 1992, I contacted our Inland Fisher Guide plant in Syracuse, New York. Buffing sludge was generated as follows:

- 1. Until 1973, an activity at the plant was the fabrication of wheel discs and hubcaps. After the discs and hubcaps were formed in the press line and heat treated as required, they were buffed using cloth buffing wheels. A buffing compound was used during the process. The sludge was formed from the excess buffing compound which built up on and under the buffing units. The buffing wheels were made of cloth and as they wore down, the fibers became part of the sludge. In addition, some automatic buffing units had water wash centerspray units which scrubbed the exhaust air. Periodically, the water was drained and the remaining sludge was disposed of as buffing sludge.
- 2. Until 1971-72, the plant had a die casting process. As with the wheel disc line, these parts were buffed in a similar manner and sludge generated.
- 3. For approximately 2 years around 1959, an extruding process was used for aluminum moldings which were also buffed creating a sludge.

No records have been found which note the types or makeup of the buffing compounds. Theel discs and hubcaps were made of stainless steel, steel and brass. Zinc was used in the die casting process.

Mr. Chad Bich July 17, 1992 Page 2

Fly ash was generated at the Powerhouse from the combustion of coal in boilers used to produce steam. Analysis reports from the relevant time for the Salina Town Landfill and Brighton Landfill no longer exist. Attached is an analysis report from 1986 which should be considered typical.

If I can be of any further assistance, please contact me.

Very truly yours,

Linds L. Bentley Legal Assistant

enclosure

D. A. Schiemann, Esq.

V. Kochem